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	Chapter 11: Australasia	
	Supplementary Material	
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SM11.1 Adaptation Strategies, Plans and Initiatives for Australia and New Zealand

Table SM11.1a: Examples of Australian adaptation strategies, plans and initiatives at the (a) national level, (b) subnational, and (c) regional or local level.

Jurisdiction	Strategies /Plans /Actions (complementary or supporting strategies/plans)	Vision/Aim Highlights	Examples of Key Foci
National Lev	el		
Australia	National Climate Resilience and Adaptation Strategy 2015 (CoA, 2015)	'We act together to support prosperity and wellbeing in Australia and beyond by building the resilience of communities, the economy and the environment to a variable and changing climate'	Strategy highlights past activities; provides a set of principles and priority areas for future consultation and action.
	National Disaster Risk Reduction Framework (2018) (Home Affairs, 2020)	a national, comprehensive approach to proactively reducing disaster risk, now and into the future	Guides national, whole-of-society efforts to proactively reduce disaster risk in order to minimise the loss and suffering caused by disasters
Sub-national		0- 1	
Australian Capital Territory (ACT)	ACT Climate Change Strategy 2019-2025 (ACT Government, 2019) Canberra's Living Infrastructure Plan: Cooling the City (ACT Government, 2020b); ACT Wellbeing Framework (ACT Government, 2020a)	Net zero emissions by 2045, impacts well-managed, reduced urban heat, sustainable and resilient farmlands, forests and biodiversity.	Six key priority areas and associated set of actions reflect the region's risk profile: Community leadership and just transition; ACT Government leadership; Transport; waste avoidance and management; energy, buildings and urban development; land use and biodiversity. Canberra's Living Infrastructure Plan seeks to reduce urban heat and slow storm runoff through increased green cover and permeable surfaces and to promote climate-wise urban design.
New South Wales	NSW Climate Change Policy Framework (NSW Government, 2016)	Achieve net-zero emissions by 2050 NSW is more resilient to a changing climate	 High level policy directions. Commitments include: Development of an adaptation action plan and investigating how to embed climate change mitigation and adaptation across government operations. Committed \$30 million to NSW Climate Change Fund including research and onground actions. Previous policy initiative invested in regional adaptation plans. Ongoing investment in down-scaled projections.

Coastal Management Framework (OEH, 2018b) including: Coastal Management Act 2016; State Environmental Planning Policy (Coastal Management) 2018; NSW Coastal Management Manual (OEH, 2018c; OEH, 2018a) The Act requires local governments to prepare coastal management programs. These will set the long-term strategy for coordinated coastal management. Programs will be prepared using a staged risk management process.

Specific planning measures prevent development of land within the coastal zone unless the relevant authority is satisfied the development is not likely to cause increased risk of coastal hazards on that land or other land.

Local governments must review coastal hazards and identify and select management actions for the coastal zone.

Northern Territory Northern Territory Climate Change Response: Towards 2050 (DENR, 2020b); Threeyear action plan (DENR, 2020a) Taking action on climate change to maximise the economic, social and environmental wellbeing of Territorians.

Activities for 2020-2023 against four objectives: 'net zero emissions' by 2050; 'a resilient Territory' with adaptation actions for multiple sectors; 'unlocking opportunities' including investment in new technologies and low carbon industries; 'inform and involve' science, risk awareness and education.

Queensland

Pathways to climate resilient Queensland: Queensland Climate Adaptation Strategy 2017-2030 (DEHP, 2013)

An innovative and resilient Queensland that manages the risks and harnesses the opportunities of a changing climate Sets out four pathways People and knowledge (climate science and communication); State Government (embed adaptation across whole of government); local governments and regions (funding for on-ground action); sectors and systems (industry-led, sectorspecific adaptation plans)

Queensland's QCoast2100 program

A significant state program that funds local governments to prepare Coastal Hazard Adaptation Strategies for 32 councils

Sector adaptation plans https://www.qld.gov.au/environ ment/climate/climatechange/adapting/sectors-systems Sector leaders in collaboration with government agencies, local governments and other stakeholders identify adaptation needs and prioritize adaptation activities

Seven sector-led adaptation plans in place (one more to be completed). Each identifies principles, or strategic actions to inform adaptation in the relevant sector.

State heatwave risk assessment 2019 (QFES, 2019)

A comprehensive overview of current and future heatwave risk in Queensland Developed using Queensland's Emergency Management framework https://www.disaster.qld.gov.au/dmg/Prevention/Pages/3-5.aspx Considers future exposure of infrastructure, industry, community and environment to extreme heat events; assesses risks and evaluates risk treatments.

Planning Act 2016 (Queensland Government, 2020) and the Coastal Protection and Management Act 1995 (Queensland Government, 1995) plus supporting initiatives: Coastal Management Plan (DEHP, 2013); Shoreline Erosion Management Plans (DES, 2018) Planning arrangements to protect the coastal environment and management of coastal hazards.

Policy and regulation to guide development and management on both private and public lands. Guidance from the Coastal Management Plan is primarily targeted at local governments. Objectives aimed at coastal management including consideration of climate variability and sea-level rise. Proactive management of erosion encouraged in development of Shoreline Erosion Management Plans.

South Australia Directions for a Climate Smart South Australia (SA Government, 2019a)

Policy direction to drive low emissions jobs and growth, protect the environment and support community resilience and wellbeing. Five policy directions: support development of low emissions, climate smart industries/services; transition to a low emission economy; manage risk, harness opportunities, adapt and build resilience; provide accessible information; embed climate risk and opportunity into government decision making and investment. Next step is action plans, and performance targets and measures.

Tasmania

Climate Action 21: Tasmania's Climate Change Action Plan 2017–2021 (State of Tasmania, 2017) Building climate resilience enhances our capacity to withstand and recover from extreme weather events, and better understand and manage the risks of a changing climate

Whole-of-government climate change action plan covering mitigation and adaptation. Includes actions to build climate resilience to enhance Tasmania's capacity to withstand and recover from extreme weather events, and better understand and manage the risks of a changing climate. The Tasmanian Government will develop Tasmania's next climate change action plan for post 2021. The plan sets out 37 actions around 6 priority areas: understanding future climate; advance renewable energy capability; decrease transport emissions; grow climate ready economy; build climate resilience; support community action.

Tasmanian Disaster Resilience Strategy - 2020-2025 and Tasmanian State Natural Disaster Risk Assessment 2016 (White et al., 2016) Understanding and awareness of natural hazard risks affecting Tasmania. The assessment adopts Australia's National Emergency Risk Assessment Guidelines (AIDR 2016) and considers all natural hazards. The assessment includes consideration of the climate change implications on hazards.

Tasmanian Planning Scheme – State Planning Provisions 2017, Coastal Inundation Hazard Code and a Coastal Erosion Hazard Code (Government of Tasmania, 2017).

Ensure that use or development subject to risk from coastal erosion is appropriately located and managed. Requires local governments to prepare Local Provision Schedules that consider coastal erosion and inundation hazard maps and incorporate an allowance for sealevel rise.

Victoria

In accordance with the Climate Change Act 2017, Victoria has a Climate Change Adaptation Plan 2017-2020 (Victoria State Government DELWP, 2016) including a Monitoring, Evaluation, Reporting and Improvement (MERI) framework for Climate Change Adaptation in Victoria (DELWP, 2018), Victorian Climate Projections (2019) and multiple resources for regions and local government. In 2021 will release adaptation plans for 11 sectors/systems and 6 regions.

More effectively manage risks to the Government's own assets and services from climate change; Help the community to understand and manage the risks and impacts of climate change; Encourage adaptation action across all policy areas and sectors of the economy. Sets out the Government's strategic priorities, measures and responses for adaptation in Victoria over four years, as required by the Climate Change Act 2010 (revised in 2017). A monitoring and evaluation framework supports the plan with reporting at 6 month, 18 month and 3 year intervals to track activities and progress. New climate change adaptation plans for regions and sectors in Victoria are currently being developed.

Heatwaves in Victoria. A vulnerability Assessment 2018 (Natural Capital Economics, 2018)

Vulnerability assessment for heatwave hazards to better understand the nature and extent of heatwave vulnerability for key sectors, distribution of heatwave vulnerability across regional areas and implications for the economy. A vulnerability assessment of the state to heatwaves using a Damage and Loss Assessment methodology. The approach puts a particular focus on the vulnerability of the state's economy.

Western Australia Western Australian Government Adapting to our changing climate 2012 (WA Government, 2016)

Western Australians will need to adapt in order to ensure the wellbeing of the community, the environment and the economy, and to minimize the costs of climate change impacts on society Support infrastructure risk assessment and adaptation planning; Integrate climate change considerations into development assessment, land-use and infrastructure planning, infrastructure procurement, management and maintenance programs; Ensuring that urban design reduces sprawl and encourages the use of public and other alternative forms of transport, and considers transit-oriented and passive solar design

State Planning Policy 2.6 – Coastal Planning (SPP2.6)

Provides guidance for decision-making within the coastal zone including managing development and land use change; establishment of foreshore reserves; and to protect, conserve and enhance coastal values.

Local councils are required to undertake minimum requirements of a Coastal Hazard Risk Management and Adaptation Plan in order to consider their coastal hazard risk and build adaptation plans.

Adaptation measures are provided in a hierarchy to be considered on a sequential and preferential basis: avoid, planned and managed retreat, accommodation, protection.

Regional and local (examples only)

101 have declared Climate Emergencies to leverage climate action as of May 2021 covering 34.5% of the Australian population (Climate Emergency Declaration, 2020)

Tasmania

Tasmanian Coastal Adaptation Pathways Project (Tasmanian Climate Change Office, 2012) To help Tasmanian communities and decision-makers to adapt to climate change impacts.

The project worked directly with councils on addressing coastal areas vulnerable to climate change. The project supported these councils to assess their risk and work with communities to identify adaptation options

South Australia Regional integrated vulnerability assessments (IVAs) and adaptation plans (SA Government, 2019a) To support communities, business and individuals adapt to, and mitigate the economic, social and environmental impacts of climate change. Vulnerability assessments and adaptation plans were led locally by partnerships of regional leaders with support from the South Australian Government. Eleven regional adaptation plans were developed, covering the entire state.

NSW

Enabling Regional Adaptation (Jacobs et al., 2016)

Using local knowledge to identify potential threats and response options can help communities prepare for climate change.

The NSW Government developed a process to support regional adaptation. Guidelines stepped users through collating information and a participatory workshop. Eight regions in NSW have completed the process.

Victoria

Every region and catchment Management Authority in Victoria has an adaptation plan, as does virtually every local government. In addition, there are 3 alliances of multiple local governments working on climate change and new initiatives such as the Climate Change Exchange. The 2019 Inquiry into Tackling Climate Change in Victorian Communities attracted 162 submissions. https://www.parliament.vic.gov.a u/967-epc-la/inquiry-intotackling-climate-change-invictorian-communities

The Western, Northern and Eastern Alliances for Greenhouse Action together account for approximately 30 local councils that are sharing ideas and resources to adapt to climate change. This includes commissioning research on topics such as 'How Well are We Adapting?' and providing resources for other councils.

Policy briefs on Regional Adaptation Plans provide snapshots of the core climate risks, vulnerabilities and adaptation needs in each region. CMA and local government adaptation plans are more bottom-up and varied, though local government alliances are improving consistency.

NSW

Coastal Zone Management Plan for Bilgola Beach (Bilgola) and Basin Beach (Mona Vale) (Haskoning Australia, 2016) Describes proposed actions to be implemented by council, other public authorities and potentially by the private sector to address priority management issues in the coastal zone over a defined period.

Includes risk assessment and management options for a section of the coast.

Queensland

Torres Strait Climate Change Strategy (TSRA, 2014); Torres Strait Regional Adaptation and Resilience Plan 2016-2021 (TSRA, 2016)

Climate Risk Management Framework for Queensland Local Government (Erhart et al., 2020)

"Torres Strait is the ancestral homeland of our people and is inseparable from our culture... we strive to remain here, to retain the achievements of the present and regain the good ways of the past for a future that is resilient to change, in particular to the effects of climate change. The ability to be responsive and adaptable is important in attaining the goals of individual and community happiness and wellbeing" (TSRA, 2016)

The increasing frequency, severity and diversity of disasters is impacting local communities and Queensland's economic productivity. Queensland local governments need to prepare for climate risks and their consequences

Assessment of climate change risks and identification of actions to reduce climate risks. The plan focuses on both climate impacts as well as reducing vulnerability through building resilience.

The Climate Risk Management Framework for Local Government in Queensland provides an overarching approach for progressing a holistic response to all current and future climate risk within a Local Government Area (LGA).

Northern Climate Change Action Plan
Territory (2011-2020) (Darwin City
Council, 2011)

Council is committed to finding practical and effective ways to address climate change concerns within the municipality. The Plan sets out actions for both the council itself (corporate actions) and the community. Actions address water, land, air quality, biodiversity, recycling and waste, and energy. Actions include mitigation and adaptation actions.

Table SM11.1b: Examples of New Zealand national and sub-national government adaptation strategies and plans

Jurisdiction	Strategies/Plans/Actions	Summary of Key Points
New Zealand Central Government	The New Zealand Government's adaptation policy framework is based on the following legislation: Resource Management Act 1991; Local Government Act 2002; National Disaster Resilience Strategy 2019 (CDEM, 2019), and the Climate Change Response (Zero Carbon Amendment) Act 2002. Department of Conservation Climate Change Adaptation Action Plan	Mandated under the Climate Change Response Act 2002: A national framework is in place for climate change risk assessment (MfE, 2019) National Climate Change Risk Assessment completed (MfE, 2020a) and every 6 years. A National Adaptation Plan (in preparation) every 2 years after each successive risk assessment Climate Change Commission to monitor and review progress on implementation of adaptation plans Establishes a long-term strategy for climate change research, monitoring and action across all of DOC's functions, which will guide internal strategic planning, prioritisation and operations to meet their goals in the face of climate change.
Local Government	In July 2017, a group of 39 Local Government Mayors and Council Chairs (of 78 in total) endorsed a 2015 local government declaration calling for urgent responsive leadership and a holistic approach on climate change, with the government needing to play a vital enabling leadership role (LGNZ, 2017; Schneider et al., 2017).	Seventeen councils have declared Climate Emergencies to leverage climate action plans as of May 2021 covering 75.3% of the New Zealand population.
Regional Councils	(examples only)	
Bay of Plenty Regional Council	Climate Action Plan July 2019 (non-statutory) Climate Action Plan	Covers climate change mitigation and adaptation. Require inclusion of climate change implications in council papers statutory planning, non-statutory strategies, plans and processes. Also focuses on the council's role in protecting biodiversity from the impacts of climate change.
Waikato Regional Council	Long Term Plan 2018-2028 (LTP)	Climate change impacts be factored into council's planning and design activities including, impacts on the manageme of flood protection scheme assets. Climate change is a significant financial forecasting assumption for infrastructure over the next 50 years. Long Term Plan for 2018-2028 decisions includes assessment of climate change implications and guidance for business cases, on risks and opportunities for adaptation, and opportunities to reduce the impact on the climate system through GHG reduction and sequestration action.

Greater Wellington Regional Council GWRC's Climate Change Strategy (October 2015) Climate change strategy

Hutt River Flood Risk

implementation

Management Plan

Climate change is an integral part of planning and decision making to increase long-term adaptive capacity using adaptive planning tools and techniques, e.g. adaptation pathways map with flood management options, and dynamic adaptive policy planning (DAPP) to understand and evaluate long-term consequences of different policy actions. Climate change mitigation and adaptation is integrated into regional spatial planning; and modelling to assess impacts of sea-level rise on freshwater abstraction.

Hutt River Flood Risk Management Plan; first NZ use of DAP; Room for the River for a 1:440year ARI to accommodate increased flood frequency from climate change; purchase of up to 75 properties; removal of flow checkpoint (bridge/road changes); new community amenities and cycle ways) (Infometrics and PSConsulting, 2015; Lawrence et al., 2019).

Northland Regional Council Proposed Regional Plan (section

Contains a provision to restrict rebuilding in hazard zones following material damage from a hazard event. The decision whether to rebuild must take into account climate change effects over a 100-year timeframe.

Unitary Authorities (examples only)

Auckland Council

Auckland Unitary Plan

AUP RPS B10
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E36. Natural hazards and flooding

Ensures the potential effects of climate change are accounted for when undertaking natural hazard risk assessments, particularly for structure planning and plan changes. Any new buildings or substantial additions to existing buildings in vulnerable coastal areas are required to be above the 1% AEP coastal storm inundation event, including an additional sea-level rise of 1m.

Marlborough District Council Marlborough Environment Plan First to integrate DAPP into Plan policies and rules.

Based on IPCC AR4 and 1.5 Degrees Report. Covers regional climate projections, sources of climate variability (ENSO and the IPO), and impacts—drought, sea-level rise, ocean acidification, flooding, human disease vectors, biosecurity, water quality and quantity (instream and outof-stream uses and values), fire, mental health effects and disruption to businesses and individuals, consideration of uncertainty (flexibility and adaptability to change) and using dynamic adaptive pathways planning (DAPP). Until DAPP is undertaken, several SLR thresholds are set to manage potential coastal hazard risk e.g. land use changes and redevelopment beyond existing footprint (min 1.52m SLR); existing development and assets within existing footprint (min 1m SLR); non-habitable short-lived assets necessary at the coast with low consequences or adaptable (min 0.65m SLR), as defined in the "Coastal Hazards and Climate Change: Guidance for Local Government" (MfE, 2017).

Gisborne District Council Tairāwhiti Resource Management Plan (District Plan) March 2020 Requirements for consents in Natural Hazards Policy within a hazard area to consider minimum floor levels for residential buildings to reduce exposure to flooding risk, and relocatable buildings to avoid damage. The implications of climate change must be required to be considered in hazard assessments and for consents, e.g. likelihood of SLR, altering of coastal processes, higher temperatures, changes in rainfall patterns, and any increase in storms.

District Council (example only)

Waimakariri District Council Infrastructure Strategy in the Long Term Plan 2017.

Long-Term-Plan-Further-Information-Document-WEB.pdf Page 113/31 Factors in climate change impacts on water supply, wastewater, and stormwater, e.g. through sizing of new storm water pipes to account for intense rainfall events; flood modelling includes 1m of SLR; future modelling includes the impacts of increasing groundwater levels due to sea- level rise which help guide the location of new development and floor levels for buildings; the implications of slow SLR and changing weather patterns for infrastructure asset management; adoption of community resilience measures.

SM11.2 Key Risks Trace-back Tables

The tables below provide traceable evidence supporting key risks in Table 11.14 and 'burning embers' in Figure 11.6. The evidence comes from published literature and/or expert judgement.

There are four risk levels: undetectable, moderate, high and very high. The transition between each level can be defined by a global warming range, relative to 1850-1900. This can be derived from literature describing risks for different levels of global warming. However, the literature usually describes risks based on years/RCPs (e.g. 2050 RCP8.5) rather than global warming, so it is necessary to convert from years/RCPs to global warming using data from the IPCC Working Group 1 report (2021) (Figure SM11.1 and Table SM11.1). For example, the global warming relative to 1850-1900 is about 0.3°C in 1980, 0.5°C in 1990, 0.7°C in 2000, 1.0°C in 2010, 1.2°in 2020, 1.5°C in 2030 (RCP2.6), 1.6°C in 2030 (RCP8.5), 1.7°C in 2050 (RCP2.6), 2.4°C in 2050 (RCP8.5), 1.8°C in 2090 (RCP2.6) and 4.4°C in 2090 (RCP8.5).

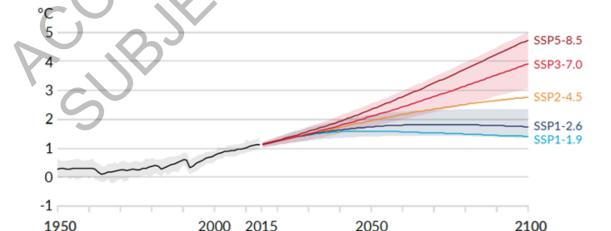


Figure SM11.2a: Global-average surface warming relative to 1850-1990 under the five illustrative scenarios. Source: IPCC (2021) Working Group 1 Figure SPM.8.

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daily maximum precipitation for 1.5, 2.0 and 4.0°C global warming relative to 1850-1900. Source: IPCC Working Group 1 Australasia factsheet (IPCC, 2021).

While global warming is used as the common metric for defining risk transitions, associated changes in

climate vary regionally. For example, over Australia and New Zealand land areas, the warming will be

slightly higher than the global average and precipitation may increase or decrease (Figure SM11.2).

Figure SM11.2b: Projected regional changes in annual average maximum and minimum temperature, precipitation and

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The risk transition can be related to events that have been observed after particular years. For example, widespread bleaching of coral reefs was first recorded in the 1980s, with mass bleaching events in 1998, 2002, 2006 and 2008-2011, followed by major loss of coral in 3 bleaching events during 2016-2020. Therefore, the risk was "undetectable" prior to 1980 (less than 0.3°C global warming), increasing to "moderate" risk between 1980-1990 (0.3-0.5°C), then increasing to "high" risk between 1990-2010 (0.5-1.0°C), and "very high" risk from 2010 onward (over 1.0°C).

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The trace-back tables below also consider the difference between low and moderate adaptation. Published literature on the benefits of adaptation rarely express the change in risk as a function of global warming, so expert judgement has been used. Broad regional risks may under-estimate local risks. Moderate adaptation 'buys time' - it can increase the global warming level associated with some risk categories. Moderate adaptation includes both incremental and transformational options.

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Table SM11.2a: Changes in global surface temperature, which are assessed based on multiple lines of evidence, for selected 20-year time periods and five illustrative emissions scenarios. Temperature differences are relative to the average global surface temperature for the period 1850–1900. Source: IPCC (2021) Working Group 1 Table SPM.1.

	Near term, 2	021-2040	Mid-term, 2	2041–2060	Long term,	2081–2100
Scenario	Best estimate	Very likely range (°C)	Best estimate (°C)	Very likely range (°C)	Best estimate (°C)	Very likely range (°C)
SSP1-1.9	1.5	1.2 to 1.7	1.6	1.2 to 2.0	1.4	1.0 to 1.8
SSP1-2.6	1.5	1.2 to 1.8	1.7	1.3 to 2.2	1.8	1.3 to 2.4
SSP2-4.5	1.5	1.2 to 1.8	2.0	1.6 to 2.5	2.7	2.1 to 3.5
SSP3-7.0	1.5	1.2 to 1.8	2.1	1.7 to 2.6	3.6	2.8 to 4.6
SSP5-8.5	1.6	1.3 to 1.9	2.4	1.9 to 3.0	4.4	3.3 to 5.7

Table SM11.2b: Loss and degradation of coral reefs and associated biodiversity and ecosystem service values in Australia due to ocean warming and marine heatwaves

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Australia due to ocean warming and marine heatwaves					
Transition in Risk (Colour change in Figure 11.6)	Description / Rationale / References No/Low adaptation scenario	Description / Rationale / References Moderate adaptation scenario			
Undetectable to Moderate	The transition occurred around 0.3°C because:	The transition occurred around			
Risk	 Wide-scale bleaching of the Great Barrier Reef (GBR) was first recorded in the 1980s, (AIMS, 2021), and global warming reached 0.3°C in 1980 (IPCC, 2021) Globally, the median return time between pairs of severe bleaching events since 1980 is 5.9 years (Hughes et al., 2018a) 	0.3°C because moderate adaptation options were limited.			
Moderate to High Risk	The transition occurred around 0.5°C because	The transition occurred around			
	 Mass bleaching events were evident in 1998, 2002, 2006 and 2008-2011 (AIMS, 2021), and global warming reached 0.5° C in 1990 (IPCC, 2021) The cumulative impacts of tropical cyclones, marine heatwaves and regular outbreaks of coral-eating crown-of-thorns starfish (CoTS) have severely depleted coral cover (Condie et al., 2021). 	0.5°C because moderate adaptation options were limited.			
High to Very High Risk	The transition occurred around 1.0°C because	The transition may occur around			
	 Multiple thermal stress events between 2011–2020 caused significant bleaching and loss of corals, and global warming reached 1.0° C in 2010 (IPCC, 2021). Bleaching of Ningaloo Reef in Western Australia in 2011 due to a marine heatwave (Moore et al., 2012) Three marine heatwaves on the GBR from 2016-2020 (BoM, 2020) The cover of GBR corals declined by 30% between March and November 2016 (Hughes et al., 2018b). In 2017, the central third of the GBR was severely affected, with a cumulative loss over the 2016 and 2017 events of close to half of the corals in shallow-water habitats across the northern two-thirds of the reef (Hughes et al., 2019b). The 2016-2017 mass bleaching events led to an unprecedented shift in the composition of GBR coral assemblages, transforming the northern and middle sections of the reef system to a highly degraded state (Hughes et al., 2019b). Coral recruitment to the GBR in 2018 was reduced to only 11% of the long-term average (Hughes et al., 2019a). Bleaching is projected to occur annually after 2044 under RCP 8.5 and 2051 under RCP4.5 (Heron et al., 2017). A 3°C global warming would result in over six times the 2016 level of thermal stress on the GBR (Lough et al., 2018). 	 1.2°C because moderate adaptation includes: Natural recovery of coral reefs after repeated disturbance events is slow (IPCC, 2019), and it takes at least a decade after each bleaching event for the very fastest growing corals to recover (Osborne et al., 2017). The Australian Government investment of \$1.9 billion to support the Great Barrier Reef through science and practical environmental outcomes includes reducing other anthropogenic pressures (CoA, 2019). Achieving the 1.5°C Paris Agreement target would be insufficient to prevent more frequent mass bleaching events (Lough et al., 2018), but it may reduce their occurrence (Heron et al., 2017) and occurrences of warming events similar to 2016 bleaching could be reduced by 25% (King et al., 2017) Interventions could include reducing flood plume impacts, expanding control of Crown of Thorns Starfish 			

stabilizing coral rubble, managing solar radiation and introducing heattolerant coral strains. Without intervention, all climate scenarios result in precipitous declines in GBR coral cover over the next 50 years. The most effective strategies in delaying decline were combinations that protected coral from both predation (CoTS control) and thermal stress (solar radiation management) deployed at large scale. Successful implementation could expand opportunities for climate action, natural adaptation and socioeconomic adjustment by at least one to two decades (Condie et al., 2021)

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Table SM11.2c: Loss of kelp forests in southern Australia and southeast New Zealand due to ocean warming, marine heatwaves, and overgrazing by climate-driven range-extensions of herbivore fish and urchins

Transition in Risk	Description / Rationale / References	Description / Rationale /
(Colour change in Figure	No/Low adaptation scenario	References
11.6)	To Zon umpuno Zona no	Moderate adaptation scenario
Undetectable to Moderate	The transition occurred around 0.5°C because	The transition occurred around
Risk	• The decline in giant kelp in Tasmania,	0.5°C because moderate
	Australia, was first documented in 1990 (Wahl	adaptation options were limited.
	et al., 2015) and global warming reached 0.5°C	
	in 1990 (IPCC, 2021).	
Moderate to High Risk	The transition occurred around 1.0°C because	The transition occurred around
	• impacts became more widespread after 2010,	1.0°C because moderate
	and global warming reached 1.0°C in 2010	adaptation options were limited.
	(IPCC, 2021)	
	 Extreme climatic events in Australia from 	
	2011 to 2017 led to abrupt and extensive	
	mortality of key habitat-forming organisms –	
	corals, kelps, seagrasses, and mangroves –	
	along >45% of the continental coastline of	
	Australia (Babcock et al., 2019)	
' ~	• Less than 10% of giant kelp in Tasmania,	
	Australia, remaining by 2011 due to ocean	
	warming & change in East Australian Current (Wahl et al., 2015; Butler et al., 2020), giant	
	kelp listed as endangered in 2012	
	On the east coast of Australia, extreme marine	
	heatwaves and an increase in tropical	
	herbivores during 2002-2011 (associated with	
	the heatwave) led to loss of kelp forests in a 25	
	km study area (Vergés et al., 2016) and a 100-	
	km range contraction of extensive kelp forests	
	from 2001 to 2015 (Wernberg et al., 2016)	
	• Loss of bull kelp (<i>Durvillaea</i>) populations in	
	southern New Zealand subsequently replaced	
	by the introduced kelp <i>Undaria</i> following the	

	2017/8 heatwave when sea and air temperatures exceeded 23 and 30 °C respectively (Salinger et al., 2019; Thomsen et al., 2019; Salinger et al., 2020)
High to Very High Risk	The transition occurs around 1.5°C because • Kelp forests are expected to face growing risks at 1.5°C of global warming because of loss of habitat (IPCC, 2018). • In the transition to 1.5°C of global warming, changes to water temperatures are expected to drive some species (e.g., plankton, fish) to relocate to higher latitudes, but other ecosystems (e.g. kelp forests) are relatively less able to move, and are projected to experience high rates of mortality and loss (IPCC, 2018) • Native kelp is projected to further decline in
	southern New Zealand with warming seas (section 11.3.2) • Kelp range contraction and poleward shift (Chapter 3) as temperatures become too warm and herbivory increases (Vergés et al., 2016; Wernberg et al., 2016)

Table SM11.2d: Loss of alpine biodiversity in Australia due to less snow

Transition in Risk	Description / Rationale / References	Description / Rationale /
(Colour change in Figure	No/Low adaptation scenario	References
	No/Low adaptation scenario	
11.6)	m 10.2001	Moderate adaptation scenario
Undetectable to Moderate	The transition occurred around 0.3°C because	The transition occurred around 0.3°C
Risk	The decline in snow metrics became	because moderate adaptation options
	evident from the 1980s, and global	were limited.
	warming was 0.3°C in 1980 (IPCC,	
	2021).	
	At Mt Hotham, Mt Buller and Falls Creek	
	(1638-1760 m elevation), annual	
	maximum snow depth decreased 37%	
	from 1988-2013 (Fiddes et al., 2015).	
	• At Spencers Creek (1830 m elevation) in	
	NSW, annual maximum snow depth	
	decreased 10% and length of snow season	
	decreased 5% during 2000–2013 relative	
	to 1954–1999 (Pepler et al., 2015).	
	Snow depths were 15% lower during	
	2001-2010 compared to 1961-1990	
	(Davis, 2013)	
	At Rocky Valley Dam (1650 m elevation)	
	in Victoria, annual maximum snow depth	
	decreased 5.7 cm/decade from 1954-2011	
	(Bhend et al., 2012).	
	Annual maximum snow depth declined	
	10% from 1962-2002 (Nicholls, 2005)	
Moderate to High Risk	The transition occurred around 1°C because	The transition occurred around 1.2°C
Woderate to High Nisk		because
	Shifts in alpine species became evident	Reducing non-climatic stressors
	after 2010, and global warming reached	can offset some of the loss of
	1.0°C in 2010 (IPCC, 2021)	
	 Loss of snow-related habitat for alpine 	habitat (Ballantyne et al., 2014;
	zone endemic and obligate species	Driscoll et al., 2019)
	(Thompson, 2016)	• There is nowhere for species to
	Shifts in dominant vegetation with a	migrate beyond mountain tops as
	decline in grasses and other graminoids	temperatures increase and colder
		high elevation climate envelopes

	and an increase in forb and shrub cover in Bogong High Plains, Victoria, Australia (Hoffmann et al., 2019) Changing interactions within and among three key alpine taxa related to food supply and vegetation habitat resources: The mountain pygmy-possum (Burramys parvus), the mountain plum pine (Podocarpus lawrencei) and the bogong moth (Agrostis infusia) (Hoffmann et al., 2019)	contract. This presents unique challenges to the conservation of alpine biodiversity (Love et al., 2019) • Where species are isolated or without the ability to propagate and colonise emerging areas of suitable habitat, assisted relocation may be necessary (Love et al., 2019)
High to Very High Risk	 The transition occurs around 2°C because Risks become very high by the year 2050, when global warming is projected to reach about 2°C (IPCC, 2021) By 2050, maximum snow depth may decline 30–70% relative to 1990 (SRES B1) and 45–90% (SRES A1FI) at Falls Creek and Mt Hotham (Bhend et al., 2012). By 2050, maximum snow depth may decline 40–80% relative to 1990 (SRES B1) and 50–100% (SRES A1FI) at Mt Buller and Mt Buffalo(Bhend et al., 2012) Loss of alpine vegetation communities (snow patch Feldmark and short alpine herb-fields) and increased stress on snow-dependent plant and animal species; changing suitability for invasive species (Slatyer, 2010; Morrison and Pickering, 2013; Williams et al., 2015; Harris et al., 2017). Alpine vegetation communities are projected to experience 21–70% change in species composition in the far future (2060 to 2079). Alpine Herbfields, Montane Bogs and Fens, Grassy Woodlands and Wet Sclerophyll Forest are projected to decrease in area and compositional suitability as climatic conditions transition to those better suiting species of Subalpine Woodland and Dry Sclerophyll Forest, which are predicted to expand accordingly (Love et al., 2019). Key flora species are predicted to be impacted by future changes in climate, including plants listed as critically endangered: the black-hooded sun orchid (Thelymitra atronitida), Kelton's leek orchid (Prasophyllum keltonii) and Prasophyllum bagoense (Love et al., 2019). Other threatened flora species predicted to be impacted are pale pomaderris, suggan buggan mallee, feldmark grass, anemone buttercup, austral pillwort, mauve burr-daisy, slender greenhood, 	The transition occurs at 2.2°C because Reducing non-climatic stressors can offset some of the loss of habitat (Ballantyne et al., 2014; Driscoll et al., 2019). There is nowhere for species to migrate beyond mountain tops as temperatures increase and colder high elevation climate envelopes contract. This presents unique challenges to the conservation of alpine biodiversity (Love et al., 2019) Where species are isolated or without the ability to propagate and colonise emerging areas of suitable habitat, assisted relocation may be necessary (Love et al., 2019)
	Max Mueller's burr-daisy, shining cudweed, leafy anchor plant, Monaro	

Table SM11.2e: Transition or collapse of alpine ash, snowgum woodland, pencil pine and northern jarrah forests in southern Australia due to hotter and drier conditions with more fires

(Love et al., 2019)

Transition in Risk (colour change in Figure	Description / Rationale / References No/Low adaptation scenario	Description / Rationale / References Moderate adaptation scenario
Undetectable to Moderate Risk	 The transition occurred at 0.3°C because Hotter and drier conditions since the 1980s has affected some forests in southern Australia, and global warming was 0.3 C in 1980 (IPCC, 2021). An increase in the number of extreme fire weather days from July 1950 - June 1985 compared to July 1985 - June 2020, especially in the south and east, partly attributed to climate change (BoM and CSIRO, 2020). 	The transition occurred at 0.3°C because moderate adaptation options included: Increased resources and capacity to extinguish wildfires during extreme fire weather conditions (CoA, 2020b) Avoiding and reducing forest degradation from inappropriate forest management practices and land use (Lindenmayer and Taylor, 2020a)

- Declining rainfall in southern Australia over the past 30 years has led to droughtinduced canopy dieback across a range of forest and woodland types (Hoffmann et al., 2019).
- Australia's mega fires of 2019–2020 burnt between 5.8 - 8.1 million hectares of mainly temperate broadleaf forest and woodland, with substantial areas of rainforest also impacted, and were unprecedented in their geographic location, spatial extent, and forest types burnt (Boer et al., 2020; Nolan et al., 2020; Collins et al., 2021) showing an imprint of anthropogenic climate change (Abram et al., 2021; van Oldenborgh et al., 2021) with significant consequences for wildlife (Hyman et al., 2020; Nolan et al., 2020; Ward et al., 2020) and flow-on impacts for aquatic fauna (Silva et al., 2020).
- Jarrah forests of south western Australia have experienced tree mortality and dieback from long term precipitation decline and acute heatwave-compounded drought (Wardell-Johnson et al., 2015; Matusick et al., 2018)
- Local extinctions and replacement of dominant canopy tree species and replacement by woody shrubs due to seeders having insufficient time to reach reproductive age (Alpine Ash) or vegetative regeneration capacity is exhausted (Snow Gum woodlands) (Slatyer, 2010; Bowman et al., 2014; Fairman et al., 2016; Harris et al., 2018; Zylstra, 2018).
- Death of fire sensitive trees species from unprecedented fire events (Palaeoendemic pencil pine forest growing in sphagnum, Tasmania, killed by lightningignited fires in 2016) (Hoffmann et al., 2019).

• Targeted fuel-reduction burns (Gibbons et al., 2012; Lindenmayer and Taylor, 2020a)

Moderate to High Risk

The transition occurs around 1.7°C because

- Risks become high by the year 2050 for low emissions (RCP2.6), and global warming by 2050 is projected to be 1.7°C for RCP2.6 (IPCC, 2021).
- By 2050 for RCP2.6, warming in southern and eastern Aus is projected to be 0.7–1.5°C (median ~1.1 C) from 1986-2005 baseline, rainfall change is projected to be –15 to +2% (median ~ -7%) in southern Australia and –13 to +7% (median ~ -3%) in eastern Australia, and the number of severe fire weather days is projected to increase by 5 to 35% (median ~ +20%)
- Increase in fire frequency prevents recruitment of obligate seeder resulting in changing dominant species and vegetation structure including long

The transition occurs around 2.0°C because moderate adaptation options included:

- Increased resources capacity to extinguish wildfires during extreme fire weather conditions (CoA, 2020b);
- Avoiding and reducing forest degradation from inappropriate forest management practices and land use (Lindenmayer and Taylor, 2020b);
- Targeted fuel-reduction burns (Gibbons et al., 2012; Lindenmayer and Taylor, 2020b).

	lasting or irreversible shift in formation from tall wet temperate eucalypt forests dominated by obligate seeder trees (e.g. Alpine Ash) to open forest or in worst case to shrubland (Doherty et al., 2017; Zylstra, 2018; Bowman et al., 2019; Naccarella et al., 2020). • Tree line stasis or regression for Snow Gum forests (Doherty et al., 2017) (Bowman et al., 2019; Naccarella et al.,	
High to Very High Risk	 2020). The transition occurs around 2.4°C because Risks become very high by the year 2050 for high emissions (RCP8.5), and global warming by 2050 is projected to be 2.4°C for RCP8.5 (IPCC, 2021). By 2050 for RCP8.5, warming in southern and eastern Aus is projected to be 1.3–2.3°C (median around 1.8 C) from 1986-2005 baseline, rainfall change is projected to be –14 to +3% (median around -6%) in southern Australia and –17 to +8% (median around -5%) in eastern Australia, and the number of severe fire weather days is projected to increase by 10 to 70% (median around +40%) (Table 11.3a) If the high end of fire weather conditions for 2060-2080 eventuate for south east Australia (Clarke and Evans, 2019), stand-killing wildfires could occur at a severity and frequency greater than the regenerative capacity of seeders (Enright et al., 2015; Clarke and Evans, 2019). Altered climatic regimes may reduce the extent of Mountain Ash forest by up to 80% by 2080 (Lindenmayer and Sato, 2018) 	The transition occurs around 3.0°C because because moderate adaptation options included: Increased capacity to extinguish wildfires during extreme fire weather conditions (CoA, 2020b); Avoiding and reducing forest degradation from inappropriate forest management practices and land use (Lindenmayer and Taylor, 2020b); Targeted fuel-reduction burns (Gibbons et al., 2012; Lindenmayer and Taylor, 2020b).

Table SM11.2f: Loss of natural and human systems in low-lying coastal areas due to sea level rise

Table SM11.21: Loss of natural and human systems in low-lying coastal areas due to sea level rise		
Transition in Risk	Description / Rationale / References	Description / Rationale /
(Colour change in Figure	No/Low adaptation scenario	References
11.6)		Moderate adaptation scenario
Undetectable to Moderate	The transition occurs around 0.7°C because	The transition occurs around 0.7°C
Risk	Moderate risks have been detected in recent decoder, and clobal warming mached 0.7%	because moderate adaptation included:
	decades, and global warming reached 0.7°C in 2000 (IPCC, 2021)	Reactive and incremental
	Sea level rise (SLR) was an average of 2.4 mm/year from 1961-2018 around New	actions, e.g. clean-up responses after coastal
	Zealand including vertical land motion (Bell	flooding events (Rouse et al.,
	and Hannah, 2019) and an average of 3.4	2017).
	mm/year from 1992-2019 around Australia based on satellite altimetry (Watson, 2020).	New or upgraded buildings with minimum floor levels in
	In Australia, the current value of existing	design, development and
	residential buildings at risk from inundation	planning standards (MfE,
	is A\$41-63 billion. Many facilities supporting the delivery of community	2017).Protection and improved
	services are within 200 m of the coastline,	management of coastal
	including 258 police, fire and ambulance	habitats (Lundquist et al.,
	stations, 5 power stations / substations, 75	2011)
	hospitals and health services, 41 landfill	

- sites, 3 water treatment plants, and 11 emergency services facilities (DCCEE, 2011).
- In New Zealand, 72,000 people and 50,000 buildings (with NZ\$12.4 billion replacement value) are currently exposed to a 1-in-100 year extreme sea level event (Paulik et al., 2020).
- In New Zealand, from 2003-2011, subsidence was about 5 mm/year along the northeast coast of the North Island and 2-3 mm/year near the top of the South Island, exacerbating the impacts of sea level rise (Levy et al., 2020).
- Nuisance and extreme coastal flooding have increased in New Zealand in recent decades off a 0.2m SLR increase since 1900 (PCE, 2015; Stephens et al., 2017) (Stephens, 2015).
- Climate-related impacts on Aboriginal and Torres Strait Islander Peoples, traditional estates and cultures have been observed. For example, loss of bio-cultural diversity, nutritional changes through availability of traditional foods and forced diet change, water security, and loss of land through erosion and sea-level rise (Table 11.10) (TSRA, 2018).
- Remote Indigenous communities in northern Australia and communities living on the low-lying Torres Strait Islands are particularly vulnerable to sea-level rise.
 Some Torres Strait communities are affected under current king tide conditions (DCCEE, 2011).
- In Australia, the coastal systems most at risk are estuaries and associated wetlands, coral reefs, constrained tidal flat communities and saltmarshes, and beaches where there is a lack of sediment for replenishment (DCCEE, 2011).

Moderate to High Risk

The transition occurs around 1.5-2.5°C because

- High risks start at around 0.2-0.3 m local SLR relative to 1986-2005
- 0.20-0.23 m local SLR is associated with 2050 RCP2.6 while 0.25-0.28 m local SLR is associated with 2050 RCP8.5 (MfE, 2017).
- Global warming is 1.7°C by 2050 for RCP2.6 and 2.4°C by 2050 for RCP8.5 (IPCC, 2021), which has been rounded to 1.5-2.5°C for this risk transition.
- In New Zealand, local sea level rise will be faster than regional averages due to land subsidence along the Waikato Coast, Hauraki Plains, mid-lower eastern North Island, Marlborough, Nelson, Wellington and Dunedin (Levy et al., 2020)
- For a rise in relative sea level of 0.3 m in New Zealand, the "present-day" 1-in-100year storm tide levels (PCE, 2015) may occur about:

- The transition occurs around 2.0-3.0°C because moderate adaptation includes:
- Temporary ecosystem-based adaptation is limited (McInnes et al., 2015)
- Shift from gravity to pumped stormwater and groundwater systems (Kool et al., 2020).
- Land ownership models that incorporate risk and facilitate ongoing SLR (Storey et al., 2017)
- Insurance premium incentives for reducing risk and insurance withdrawal for high risk areas (11.3.8) (Storey and Noy, 2017)
- Reduce coastal squeeze of habitats (Tait and Pearce, 2019; Swales et al., 2020)

- Every 4 years at the port of Auckland
- Every 2 years at the port of Dunedin
- Every year at the port of Wellington
- Every year at the port of Christchurch.
- Increase in the SLR allowance for a storm tide event to maintain security for a 1-in-100-year event by 2050 is about 0.2 m (RCP2.6) to 0.25 m (RCP8.5) in Australia (McInnes et al., 2015)
- Coastal flooding is projected to become more frequent by mid-century with midrange sea-level rise (Table 11.3b) (Hunter, 2012; Steffen et al., 2014; McInnes et al., 2016; Stephens et al., 2018; Hague et al., 2019; Paulik et al., 2020; Stephens et al., 2020)
- Property and infrastructure damage will increase (Steffen et al., 2014; PCE, 2015; Harvey, 2019; LGNZ, 2019), e.g. in New Zealand, the value of buildings exposed to coastal inundation (1% annual exceedance probability) could increase by NZ\$5.10 billion for 0.2 m SLR and NZ\$7.65 billion for 0.3 m SLR (Paulik et al., 2020)
- Cultural and archaeological sites disturbed and projected to compound with several hazards over this century in New Zealand and Australia (Bickler et al., 2013; Birkett-Rees et al., 2020).
- Tropical mangroves cannot keep pace with a rate of sea level rise > 6 mm/yr (Saintilan et al., 2020)
- Increasing flood risk and water insecurity, with health and well-being impacts on Australia's small northern islands, especially Torres Strait Islands (Steffen et al., 2014; McInnes et al., 2016; McNamara et al., 2017)

- Protection: beach nourishment and dune rehabilitation (Rouse et al., 2017).
- Planning legislation and long-term spatial housing & infrastructure plans to avoid further developments in hazard-prone areas and adjustments to existing developments including accommodation and managed retreat (MfE, 2017)
- Protection: large-scale engineering options (Haasnoot et al., 2021) (including protection for lowlying CBD areas of major cities)
- Managed retreat from very high risk locations (Kool et al., 2020; Lawrence et al., 2020c).
- Effectiveness thresholds are illustrated in the dynamic adaptation pathways diagram (Figure 11.7)
- Measures that can be evaluated within an options framework could include (MfE, 2017):
 - soft measures, such as dune restoration, wetland enhancement or creation, and beach nourishment and areas for biodiversity change to occur (eg, migration of species)
 - land-use change, including transfer of development potential and land acquisition that enables reassignment of land uses through zoning, for example
 - planning policies and rules through the RMA at regional and district level, based on aspects such as types and densities of land uses, building restrictions and coastal setbacks
 - staged retreat, which could initially include moving buildings back on the property, an alternative lot to relocate to when a trigger is reached (eg, Whakatāne District Plan) or rerouting a coastal road

High to Very High Risk The transition occurs around 2.5-3.5°C because The	barriers. transition occurs around 3.0- C because moderate tation includes:
 Very high risks start at around 0.5 m of local SLR relative to 1986-2005. 0.5 m local SLR is associated with 2090 RCP4.5 Global warming is 2.7°C by 2090 for RCP4.5(IPCC, 2021), which has been broadened to 2.5-3.5°C for this risk transition. In New Zealand, the value of buildings exposed to coastal inundation (present-day 1-in-100 year storm tides) could increase by NZ\$12.75 billion for 0.5 m SLR and NZ\$25.5 billion for 1.0 m SLR (Paulik et al., 2020) In Australia, for 0.5 m SLR, events that now happen every 10 years would happen about every 10 days, and the current 1-in-100 year 	Tidal barrages to protect some city or high-value locations (Haasnoot et al., 2021) Planning legislation and long-term spatial housing & infrastructure plans to avoid further developments in hazard-prone areas and adjustments to existing developments including accommodation and managed retreat (MfE, 2017) Managed retreat from very high risk locations (Lawrence et al., 2020c; Haasnoot et al., 2021)

Table SM11.2g: Disruption and decline in agricultural production and increased stress in rural communities in southwestern, southern and eastern mainland Australia

Transition in Risk	Description / Rationale / References	Description / Rationale /
(Colour change in Figure	No/Low adaptation scenario	References
11.6)		Moderate adaptation
		scenario
Undetectable to Moderate Risk	 The transition occurs around 0.3°C because There is evidence for moderate risk from 1980 onward, and global warming was 0.3 C in 1980 (IPCC, 2021). Australia has become warmer with more extremely high temperatures and more extreme fire-weather days (1985-2020 relative to 1950- 	The transition occurs around 0.3°C because moderate adaptation includes: • new smart technologies that reduce resource inefficiencies, professional knowledge and skills development, new farmer and

- 1985), and more extreme rainfall since 1980 (BoM and CSIRO, 2020)
- Apr-Oct rainfall decreased 16% in southwest Australia since 1970 and decreased 12% in southeast Australia since 1990 (BoM and CSIRO, 2020)
- Streamflow has generally decreased in southern Australia since the mid-1970s (Zhang et al., 2016), largely due to a decline in cool season rainfall (which has been partly attributed to climate change) (Timbal and Hendon, 2011; Post et al., 2014; Hope et al., 2017; DELWP, 2020).
- The large decline in river flows during the 1997–2009 'Millennium' drought in southeast Australia resulted in low irrigation water allocations, severe water restrictions and major environmental impacts (Potter et al., 2010; Chiew and Prosser, 2011; Leblanc et al., 2012; van Dijk et al., 2013).
- Climate conditions between 2000–01 and 2014–15 reduced national wheat yields by around 12% relative to the long-term average (16% in Western Australia and 15% in Victoria) (ABARES, 2017).
- Drier winters have decreased wine grape yield and delayed budburst in Australia (Bonada et al., 2020).
- Smoke from the 2019/20 fires caused significant taint damage especially because the fires occurred early in the grape growing season and recurred (Jiang et al., 2021)
- Drought and its physical and social flow-on effects have caused financial and emotional stress in farm households and communities (Austin et al., 2018; Bryant and Garnham, 2018; Yazd et al., 2019).
- In many regions warming is increasing winter growth whereas warmer and drier conditions lead to reduction in spring growth (Perera et al., 2020)
- Heat load in cattle leads to reduced growth rates and reproduction, and extreme heat waves can lead to death (Lees et al., 2019).
- Temperatures over 32°C reduce ewe and ram fertility along with the birth weight of lambs (van Wettere et al., 2021).
- Extreme heat is increasingly threatening liveability in some rural areas in Australia (Turton, 2017)
- Long supply chains, poorly maintained infrastructure, social disadvantage and poor health, and lack of skilled workers (Eldridge and Beecham, 2018; Mathew et al., 2018b; Rolfe et al., 2020) are contributing to serious stress and disruption (Smith and Lawrence, 2014; Kiem et al., 2016)
- In many rural settlements, population ageing and reliance on an over-stretched volunteer base for recovery from extreme events are increasing vulnerability to climate change (Astill and Miller, 2018; Davies et al., 2018).
- Recovery from long, intense, more frequent and compounding climatic events in rural areas has been disrupted by the erosion of natural, financial,

- community networks, and diversification of business and household income (Ghahramani et al., 2015; De et al., 2016)
- Farmers are adapting to drier and warmer conditions through more effective capture of nongrowing season rainfall (e.g. stubble retention to store soil water), improved water use efficiency, and matching sowing times and cultivars to the environment (Kirkegaard and Hunt, 2011; Fitzer et al., 2019)
- later pruning in the grape industry to spread harvest period and partially restore wine balance, with neutral effects on yield and cost (Moran et al., 2019).
- The cotton sector increasingly requires shifts in sowing dates to avoid financial impacts (Luo et al., 2017).
- During years of low water availability, rice growers have been trading water and/or shifting to dry land farming (Mushtaq, 2016).



		T
	built, human and social capital (De et al., 2016;	
	Sheng and Xu, 2019).	
	Delayed recovery from extreme climatic events	
	has been compounded by long-term displacement	
	which in turn prolongs the impacts (Matthews et	
	al., 2019).Severe droughts have contributed to poor health	
	Severe droughts have contributed to poor health outcomes for rural communities, including	
	extreme stress and suicide (Beautrais, 2018;	
	Perceval et al., 2019).	
	• In Australia, competition between water users has	
	left some rural communities suffering from	
	extreme water shortage and insecurity with	
	associated health impacts (Wheeler et al., 2018;	
	Judd, 2019) (Box 11.3).	
Moderate to High Risk	The transition occurs around 2.0°C because	The transition occurs around
	• There is evidence for high risk around 2050 when	2.5°C because moderate
	global warming is 2.0°C for RCP4.5 (IPCC, 2021)	adaptation includes:
	Australian wheat yields may decrease 7% by 2050 RCP4.5 (Wang et al., 2018)	• Earlier sowing of wheat and a longer season
	RCP4.5 (Wang et al., 2018) • Median changes in wheat yield by 2050 RCP4.5	cultivar, which may
	Median changes in wheat yield by 2050 RCP4.5 under a most likely climate scenario are projected	increase yield by 2-4%
	to be -13 to -23% in the south-west, 0 to -7% in	by 2050, with a range of
	South Australia, with increases and decreases in	-7 to +2% by 2090
	the east (Taylor et al., 2018)	(Wang et al., 2018).
	In temperate fruit, winter chill is projected to	 Later pruning in the
	further decline (Darbyshire et al., 2016).	grape industry to spread
	• Increased heat stress in livestock by 31–42 days	harvest period and
	per year by 2050 (Nidumolu et al., 2014)	partially restore wine
	The distribution of existing and new pests and	balance, with neutral
	diseases are projected to increase e.g. new tick and	effects on yield and cost (Moran et al., 2019).
	mosquito-borne diseases such as Bovine	• The cotton sector
	ephemeral fever (Kean et al., 2015).	increasingly requires
		shifts in sowing dates to
	/ \ / \ \	avoid financial impacts
		(Luo et al., 2017).
		 During years of low
		water availability, rice
		growers have been
		trading water and/or
(1		shifting to dry land
		farming (Mushtaq, 2016).
		Pasture management
		adaptations for livestock
		production include
		deeper rooted pasture
		species in higher rainfall
		regions (Cullen et al.,
		2014) and drought
		tolerant species
		(Mathew et al., 2018a).
		Soil and land management practices
		management practices play an important role in
		ensuring soils can
		maintain their
		supporting and
		regulating services
		(Orwin et al., 2015).

		 Adaptations to manage heat stress in livestock include altering the breeding calendar, providing shade, altering nutrition and feeding times, more heat-tolerant animal breeds (Chang-Fung-Martel et al., 2017; Lees et al., 2019; van Wettere et al., 2021) By 2030, warmer and drier conditions decreased national wheat yields by 1% when using current technology and practices
		but increased yields by
		18% with optimised adaptation. However,
		there was substantial regional variation with
		median yields and gross
		margins decreasing in 55% of sites
		(Ghahramani et al., 2015)
High to Very High Risk	The transition occurs around 2.5°C because	The transition occurs around
	 Australian wheat yields may decrease 9% by 2050 RCP8.5 (Wang et al., 2018) when global warming 	3.0°C because:While there is potential
	is 2.4°C (IPCC, 2021).	for agriculture to be
	Median changes in wheat yield by 2050 RCP8.5	located to northern
	under a most likely climate scenario are projected to be -29 to -33% in the south-west, -2 to -15% in	Australia, significant and complex agronomic,
	South Australia, with increases and decreases in	environmental,
	the east (Taylor et al., 2018). • Median wheat yield changes for the 'most likely'	institutional, financial and social challenges
	scenario by 2090 RCP4.5 are projected to be -24	need to be overcome to
	to -40% in the south-west, +4 to +4% in South	successful transformation (Mathew
	Australia, with increases and decreases in the east (Taylor et al., 2018). Global warming by 2090	et al., 2018a)
	RCP4.5 is 2.7°C (IPCC, 2021)	
	 Median time in drought in southern and eastern Australia increases from about 40% for 20 years 	
	centered on 1995 to about 50% for 20 years	
Y	centred on 2050 RCP8.5 (Kirono et al., 2020), which corresponds to 2.4°C global warming	
	 Median wheat yield changes for the 'most likely' 	
	scenario by 2090 RCP8.5 are projected to be -33 to -50% in the south-west, -18 to -41% in South	
	Australia, with increases and decreases in the east	
	(Taylor et al., 2018). Global warming by 2090	
	RCP8.5 is 4.4°C (IPCC, 2021) • Change in runoff by 2060 RCP8.5 is -40% to	
	+10% in the southeast, -20% to -70% in the	
	southwest, -40 to $+25\%$ in the mid-east (most of the MDB) and -40 to $+20\%$ in the northeast	
	(Chiew et al., 2017).	
	• Reduced pasture growth rates of 3-23% by 2070 from late spring to autumn, and elevated growth in	
	nom two spring to autumn, and elevated growth in	<u> </u>

winter and early spring (Cullen et al., 2014; Chang-Fung-Martel et al., 2017)	
• A narrowing of grain growing regions is projected with a shift of the inner margin towards the coast under drier and warmer projections (Nidumolu et al., 2012; Fletcher et al., 2020)	

Transition in Risk (Colour change in Figure 11.6)	Description / Rationale / References No/Low adaptation scenario	Description / Rationale / References Moderate adaptation scenario
(Colour change in Figure 11.6) Undetectable to Moderate Risk	 No/Low adaptation scenario The transition occurs around 0.5°C because Moderate risks became evident around 1990 and global warming reached 0.5 C by 1990 (IPCC, 2021) During 1987-2016, natural disasters caused 971 deaths and 4,370 injuries, with more than 50% due to heatwaves (Deloitte, 2017). For Australia's 5 largest cities combined, the annual mean excess of deaths attributable to temperature over the period 1979–1990 was 175 for the 28°C threshold. People aged 65 years and older were the most vulnerable (Guest et al., 1999) Heatwaves are exacerbated by urban heat islands (UHI) (Rogers et al., 2018) Other factors which are likely to exacerbate health impacts in cities and which are linked to the UHI, such as indoor temperatures of dwellings, use of ventilation, passive and active cooling systems and the location of inhabitants within the hottest parts of buildings, such as upper floors." (Heaviside et al., 2016) Increases in heat-related human mortality from 1991-2018 in Melbourne, Sydney and Brisbane have been 35% attributed to human-induced warming (Vicedo-Cabrera et 	References Moderate adaptation scenario The transition occurs around 0.5°C because • Moderate adaptation options include public education, behaviour change, early warning systems (Nitschke et al., 2016), heatwave mitigation plans, building interventions, air conditioning and heat-reducing urban landscapes (Wong et al., 2020; Ebi et al., 2021; Tapper, In Press) • Air conditioning was installed in most of Australia's estimated 8 million homes and in most of nearly 18 million registered road vehicles (Expert Group, 2018) • Air conditioning in Australian homes reduced mortality in heat-waves by up to 80% (Broome and Smith, 2012) • Improvements in infrastructures and health care services, together with the implementation of heat-
	 al., 2021) For heatwaves defined as the 95th percentile of mean temperature for two or more consecutive days in summer, the relative risk for total mortality at lag 1 in Brisbane, Melbourne and Sydney was 1.13, 1.10 and 1.06, respectively. Elderly, particularly females were more vulnerable (Tong et al., 2014). Heat-related morbidity and mortality outcomes are influenced by individual vulnerability factors (old age, Indigenous communities, comorbidity, first or later heatwave of the season, urban heat islands (Rocklov et al., 2011; Hall and Crosby, 2020) Temperature thresholds should be also location-specific and may depend on cultural, social and economic adaptation (Liss et al., 2017) Exposure to high temperatures at work is common in Australia, and the health consequences include more accidents, acute 	adaptation measures and heat health watch warning systems, likely contributed to improve population adaptation, reducing the impact of heat on mortality and morbidity (Kendrovski et al., 2017) • Preventive measures such as heatwave early warning forecasts have been implemented to prevent temperature-related mortality in developed countries worldwide. Several studies have reported the effectiveness of early heat health warning forecasts or surveillance systems for reducing heat-related mortality by comparing the risks between time periods with and without these

- heat stroke and chronic disease (Kjellstrom et al., 2016)
- Extreme heat is associated with decreased mental well-being (Ding et al., 2016)
- Recent heatwaves have caused high mortality in groups of species such as birds, flying foxes and tree-dwelling mammals (AAS, 2021)
- Mass mortality of wildlife species above 42°C (e.g. 45,000 flying foxes in southeast Queensland and 50% of one species) (Ratnayake et al., 2019)
- An analysis of atlas data for zebra finches suggests that population declines associated with very hot conditions are already occurring in the hottest areas (Conradie et al., 2020).
- Homeless people lack access to temperaturecontrolled or structurally safe housing, and often are excluded from disaster preparation and responses (Every, 2016).
- Extreme heat is increasingly threatening liveability in some rural areas in Australia (Turton, 2017)

- preventive measures (Heo et al., 2016)
- To minimise the health impacts of extreme heat, the Heatwave plan for Victoria outlines processes to:
 - ensure heat health information and support is readily available to the community, at-risk groups and their carers
 - develop partnerships and collaborative arrangements to better respond to heatwaves
 - increase understanding of the health impacts of heatwaves on communities and their capacity to respond during heatwaves
 - manage public health emergencies during heatwaves more effectively
 - develop long-term and sustainable behavioural change to minimise the impacts of heatwaves on health and wellbeing (DOH, 2011)

Moderate to High Risk

The transition occurs around 1.7°C because

- High risks are projected by 2050 for RCP2.6, and global warming by 2050 is 1.7°C for RCP2.6 (IPCC, 2021)
- Heatwave related excess deaths in Melbourne, Sydney and Brisbane are projected to increase by about 300/year (RCP2.6) for 50 years centred on 2055 (2031-2080) relative to 142/year during 1971-2020, assuming no adaptation and high population growth (Guo et al., 2018).
- By 2030 (RCP4.5), the average number of days over 40 C is projected to increase by about 50% in capital cities such as Sydney, Melbourne, Brisbane, Adelaide and Perth (CSIRO and BOM, 2015).
- Assuming no planned adaptation, the number of heat-related deaths is likely to rise from 1,115/yr at present in Adelaide, Melbourne, Perth, Sydney and Brisbane to 2,300 to 2,500/yr by 2020, and 4,300 to 6,300/yr by 2050, for all SRES emission scenarios, including demographic change (Australia Department of Health and Ageing, 2003).

The transition occurs around 1.9°C because

- Multiple interventions at the landscape, building and individual scale are available to reduce the negative health effects of extreme heat (Jay et al., 2021)
- Heatwave related excess deaths in Melbourne, Sydney and Brisbane are projected to increase by about 200/year (RCP2.6 and RCP8.5) for 50 years centred on 2055 (2031-2080) relative to 142/year during 1971-2020, assuming full adaptation and high population growth (Guo et al., 2018).
- Moderate adaptation options include public education, behaviour change, early warning systems, heatwave mitigation plans, building interventions, air conditioning and heat-reducing urban landscapes (Wong et al., 2020; Ebi et al., 2021; Tapper, In Press)
- This is the level of warming at which heat-related human

	T	
		health impacts become severe
		and widespread, under
		moderate adaptation scenarios
		which should be achievable in
		Australia and New Zealand,
		according to expert judgement
		(Ebi et al., 2021)
High to Very High Risk	The transition occurs around 2.4°C because	The transition occurs around 2.6°C
	• Very high risks are projected by 2050 for	because
	RCP8.5, and global warming by 2050 is	Moderate adaptation options
	2.4°C for RCP8.5 (IPCC, 2021).	include public education,
	Heatwave related excess deaths in	behaviour change, early
	Melbourne, Sydney and Brisbane are	warning systems, heatwave
	projected to increase by about to 600/year	mitigation plans, building
		interventions, air conditioning
	(RCP8.5) for 50 years centred on 2055	
	(2031-2080) relative to 142/year during	and heat-reducing urban
	1971-2020, assuming no adaptation and high	landscapes (Wong et al.,
	population growth (Guo et al., 2018).	2020; Ebi et al., 2021;
	• By 2090 for RCP4.5 (2.7°C global	Tapper, In Press).
	warming), the average number of days over	 This is accompanied by very
	40 C is projected to more than double in	high risks of severe impacts,
	capital cities such as Sydney, Melbourne,	and significant irreversibility
	Brisbane, Adelaide and Perth (CSIRO and	or persistence of hazards,
	BOM, 2015)	combined with limited ability
	By 2100, the proportion of all deaths	to adapt, according to expert
	attributable to heat in Australia's three	judgement (Ebi et al 2021)
	largest cities may rise from about 0.5% to	,
	3.2% under RCP 8.5 (Gasparrini et al.,	
	2017).	
	By 2100, zebra finches' potential exposure to acute lethal dehydration risk will reach	
	~ 100 days/year in the far northwest of	
	Australia and will exceed 20 days/year for	
	over > 50% of this species' current range	
	(Conradie et al., 2020).	

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Table SM11.2i: Cascading, compounding and aggregate impacts on cities, settlements, infrastructure, supply-chains

and services due to extreme events		
Transition in Risk	Description / Rationale / References	Description / Rationale /
(Colour change in	No/Low adaptation scenario	References
Figure 11.6)	V /, O	Moderate adaptation scenario
Undetectable to	The transition occurred around 0.7°C because:	The transition occurred around 0.7°C
Moderate Risk	Moderate cascading impacts were documented	because moderate adaptation
	during a 20-year period centred on 2000, when	included:
	global warming was 0.7°C (IPCC, 2021).	High level strategies at national
	Climate impacts are cascading, compounding	level adaptation planning at sub-
, ,	and aggregating across sectors and systems due	national levels and new enabling
	to their interactions between risks (Pescaroli	legislation (Table 11.15a; Table
	and Alexander, 2016; Challinor et al., 2018;	11.15b; (Lawrence et al., 2015;
	Zscheischler et al., 2018; Steffen et al., 2019;	Macintosh et al., 2015; MfE,
	AghaKouchak et al., 2020; CoA, 2020b;	2020a)
	Lawrence et al., 2020b; Simpson et al., 2021)	Australian State and Territory
	In recent decades, there has been widespread	climate change adaptation
	and pervasive damage to property and	strategies with plans to address
	infrastructure, supply chain and service	them (Table 11.15a) (Warnken
	disruption and major impacts on ecosystems	and Mosadeghi, 2018; Harvey
	and their services (CSIRO, 2018; CoA, 2020a;	and Clarke, 2019; Robb et al.,
	Lawrence et al., 2020b; Simpson et al., 2021)	2019; Elrick-Barr and Smith,
	During 2007-2016, aggregate economic costs	2021)
	associated with Australian natural disasters	Implementation at state level and
	averaged A\$18.2 billion per year with largest	increasingly at local government

- contributions from floods (A\$8.8 billion), followed by cyclones (A\$3.1 billion), hail (A\$2.9 billion), storms (A\$2.3 billion) and fires (A\$1.1 billion) (Deloitte, 2017).
- Individual weather-related disaster costs across multiple sectors in Australia have exceeded A\$4 billion, such as the 2009 fires in Victoria (Parliament of Victoria, 2010), the 2010-2011 floods in south-east Queensland (Deloitte, 2017), interconnected across systems, contingent, emergent and uncertain
- In New Zealand, sea-level rise has combined with extreme snow, rainfall and wind events to impact road networks, power and water supply, and has impeded interdependent wastewater and storm water services and business activities (Deloitte, 2019; Cradock-Henry et al., 2020; MfE, 2020b)
- In New Zealand, the 2007/08 drought cost NZ\$3.2 billion and the 2012/13 drought cost NZ\$1.6 billion, of which about 20% could be attributed to anthropogenic climate change (Frame et al., 2020)
- In New Zealand, community and infrastructure services have been periodically overwhelmed during extreme weather events, triggering long-lasting impacts, including homelessness, health incidents and reduced health services (Cusack et al., 2013; Every et al., 2014; Brown et al., 2017; Brookfield and Fitzgerald, 2018; Rychetnik et al., 2019)
- Significant impacts on Māori tribal investments in forestry, agriculture, horticulture, fisheries and aquaculture (King et al., 2010; Warmenhoven et al., 2014; RSNZ, 2016; Smith et al., 2017; Awatere et al., 2018; Hardy et al., 2019)
- Indigenous Australian peoples have especially been impacted by multiple and complex forms of loss (Johnson et al., 2021)

- level (Jacobs et al., 2016; Warnken and Mosadeghi, 2018) (Table 11.15a).
- Some businesses and industry sectors recognizing climate-related risks and adaptation planning (Sections 11.3.4; 11.3.7; 11.3.10)
- New Zealand's Climate Change Response Act in 2019 (revising the 2002 Act) which creates a legal mandate for National Climate Change Risk Assessments (first one completed) (MfE, 2020a) and National Adaptation Plans (first in preparation) and a Climate Change Commission to monitor and report on adaptation implementation.
- NZ's National coastal guidance for adaptation planning to address changing climate risks(MfE, 2017) (Table 11.15b) and several local authorities developed integrated climate change strategies and plans and revised policies and rules to enable adaptation (Table 11.15b).
- The NCCARF Coast Adapt portal (2018) provided guidance on coastal adaptation
- Disaster risk reduction being positioned as part of climate change adaptation (Forino et al., 2017; CDEM, 2019; Forino et al., 2019)
- Significant investment in disaster response and recovery (11.5.2)
- Major inquiries and reports following disasters, recommending ways to improve resilience (Parliament of Victoria, 2010; Queensland Government, 2011; Productivity Commission, 2017; CoA, 2020b)
- Heatwave early warning systems were operational for most Australian capital cities (Nitschke et al., 2016)
- The construction of a levee in Roma cost \$23.9 million, flood risk for more than 500 Roma properties was downgraded, and some insurance policyholders have achieved up to a 90 per cent reduction in their premium (Actuaries Institute, 2020).
- Queensland Government funding improved the resilience of homes

		and reduced premiums in cyclone-affected regions via the 'Household Resilience Program'. The Government notes 1,749 households from Bundaberg to Cape York Peninsula have already seen insurance premiums reduced by an average of \$310 p.a. under the program (Actuaries Institute, 2020). • 2010-2011 flooding in eastern Australia resulted in changes to reservoir operations to mitigate floods (QFCI, 2012) and insurance practice to cover flood damages (Phelan, 2011; Phelan et al., 2011; QFCI, 2012; Schuster, 2013).
		• Adaptation options in urban areas include improved stormwater management (Hettiarachchi et al., 2019; Matteo et al., 2019), ecosystembased approaches such as retaining floodplains, restoring wetlands and retrofitting existing flood control systems to attenuate flows, and water sensitive urban design (WSAA, 2016; Radcliffe et al., 2017; Radhakrishnan et al., 2017; Rogers et al., 2020).
Moderate to High Risk	 Many cascading, compounding and aggregate impacts occurred during the period 2011-2020, when global warming was 1.1 C relative to 1850-1900 (IPCC, 2021). Cyclone Yasi and the Queensland floods of 2011 cost A\$6.9 billion (Deloitte, 2016). The floods of early 2019 in north Queensland cost A\$5.68 billion (Deloitte, 2019), 2019-2020 drought, heatwaves and fires in southern and eastern Australia cost over A\$8 billion (CoA, 2020b). Insured losses from weather-related disasters cost almost NZ\$1 billion during 2015-2021 (ICNZ, 2021). Insured losses for the 12 costliest floods in New Zealand cost NZ\$471 million between 2007 and 2017, of which 30% could be attributed to climate change (Frame et al., 2018). 	 The transition occurs around 1.3°C because moderate adaptation includes: (CCATWG, 2017) Stocktake of impacts and preparedness assessment Large investment in replacement and upgrade of water and wastewater infrastructure to address rising seas, heavy rainfall (Hughes et al., 2021) Australian Sustainable Finance Initiative & Roadmap (AFSI, 2020) NZ Sustainable Finance Forum Roadmap for Action (TAO, 2020) Preparation of NZ Natural and Built Environment, Strategic Planning and Climate Change Adaptation Acts, including provision for funding and managed retreat (MfE, 2020b). The NZ CCRA (MfE, 2020a) catalysed action at a local level Systems understanding, network analysis, stress testing and spatial mapping, collaboration, information sharing and

interoperability across states, sectors, agencies and value chains, as well as national scale facilitation (Espada et al., 2015; CoA, 2020b; Cradock-Henry et al., 2020; Jozaei et al., 2020); Greater network system diversity, modularity, redundancy, adaptability and decentralised control (Sinclair et al., 2017; Sellberg et al., 2018). Redressing existing pressures and harms to reduce susceptibility and improve the resilience of interdependent systems (11.7.3). Reducing and managing aggregate risks through strong multi-level leadership, including national and sub-national policies, laws and finance (11.7.3). Anticipatory governance and agile decision making to build resilience to cascading and compounding impacts (Boston, 2016; Deloitte, 2016; Steffen et al., 2019; CoA, 2020b; CSIRO, 2020; Lawrence et al., 2020b; MfE, 2020b) Implementation of Australia's National Disaster Risk Reduction Framework (CoA, 2018), National Recovery and Resilience Agency, and Australian Climate Service (CoA, 2021) Implementation of the New Zealand National Adaptation Plan and Climate Change Adaptation Act (MfE, 2020a) Adaptation pathways (Kool, 2020, Ramm 2018) starts its active phase including some transformational changes. High to Very High The transition occurs around 2°C because The transition occurs around 2.5°C Risk because moderate adaptation Very high risks are documented by the year 2050, and global warming by 2050 is 1.7°C for includes: RCP2.6 to 2.4°C for RCP8.5 (IPCC, 2021) Adaptation pathways (Ramm et The aggregate impact of a 2°C global warming al., 2018; Kool et al., 2020)including some (relative to 1986-2005) on GDP growth is estimated at -0.6%/year for Australia and transformational changes 0.4%/year for New Zealand (Kompas et al., Retreat process continues its 2018) active phase (Lawrence et al., 2020a) In Australia, the aggregate loss of wealth due to Reducing and managing climate-induced reductions in agricultural and labour productivity across agriculture, aggregate risks through strong manufacturing and service sectors is projected multi-level leadership, including to exceed A\$19 billion by 2030 and A\$211 national and sub-national billion by 2050 for RCP8.5 (Steffen et al., policies, laws and finance 2019). (11.7.3).

In New Zealand, under RCP8.5 and considering increased severity of uncertain effects, GDP is projected to be 13.6% lower by mid-century (Swiss Re, 2021)

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- More detailed modelling indicates a loss in Australia's GDP growth of 3%/year on average from 2020-2070 (RCP8.5), leading to a fall of 6% of GDP by 2070 for 3°C global warming (Deloitte, 2020)
- In Australia, the aggregate loss of wealth due to climate-induced reductions in agricultural and labour productivity across agriculture, manufacturing and service sectors is projected to exceed A\$4 trillion by 2100 for RCP8.5 (Steffen et al., 2019).
- In Australia, the total annual cost of damage due to floods, coastal inundation, forest fires, subsidence and wind (excluding cyclones) is estimated to increase 55% between 2020 and 2100 for RCP8.5 (Mallon et al., 2019)

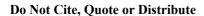
- Anticipatory governance and agile decision making to build resilience to cascading and compounding impacts (Boston, 2016; Deloitte, 2016; Steffen et al., 2019; CoA, 2020b; CSIRO, 2020; Lawrence et al., 2020b; MfE, 2020b)
- Moderate adaptation options include public education, behaviour change, heatwave early warning systems, heatwave mitigation plans, building interventions, air conditioning and heat-reducing urban landscapes (Wong et al., 2020; Ebi et al., 2021; Tapper, In Press)

Table SM11.2j: Inability of institutions and governance systems to manage climate risks

Transition in Risk	Description / Rationale / References	Description / Rationale / References
	1	1
(colour change in Figure 11.6) Undetectable to Moderate Risk	No/Low adaptation scenario	Moderate adaptation scenario
Undetectable to Moderate Risk	The transition occurs around 0.7°C	The transition occurred around 0.7°C
	because:	because moderate adaptation
	Moderate climate-related	included:
	failures of institutions and	Using a range of adaptation
	governance became evident	enablers (Table 11.17) including
	around the year 2000, and	decision-tools that are fit for
	global warming was around 0.7	purpose (Table 11.18)
	C in 2000 (IPCC, 2021).	
	Failure of institutions and	
	governance systems is	
	documented in current exposure	
	and vulnerability to climate	
	variability and change (Iorns	
	Magallanes et al., 2018; Iorns	
	Magallanes and Watts, 2019)	
	Institutional and governance	
	failures were highlighted in the	
	Victorian Royal Commission	
CO Cho	following the 2009 fires, the	
	Queensland Inquiry following	
	the 2010-2011 floods (11.5.1)	
	Soil erosion and flood	
	protection institutions dominate	
	decision making and governance	
	(White and Lawrence, 2020)	
	• Lack of clarity about mandate,	
	roles and leadership, and	
	inadequate funding for	
	adaptation by national and State	
	governments and sectors	
	(Lukasiewicz et al., 2017;	
	Waters and Barnett, 2018;	
	LGNZ, 2019; MfE, 2020a)	
Moderate to High Risk	The transition occurs around 1°C	The transition occurs around 1.5°C
	because:	because moderate adaptation
		includes:

- High climate-related failures of institutions and governance became evident between 2010-2020, and global warming was 1.1°C during 2010-2020 (IPCC, 2021).
- 2019 floods in northern
 Queensland exposed failures in
 institutions and governance
 (Deloitte, 2019)
- Australian Royal Commission following the 2019-2020 fires highlighted failure of governance and institutions (CoA, 2020b)
- The intense drought conditions in 2017-2019 (BoM, 2019), the South Australian Royal Commission into the MDB water reforms (SA Government, 2019b), and major fish kills in the lower Darling River in the summer of 2018/2019 (AAS, 2019; Vertessy et al., 2019)have increased concerns about the MDB Plan.
- There is a need to strengthen disaster risk governance to manage disaster risk (CSIRO, 2020)
- Hierarchy of plans, climate change effects and integrated catchment planning, integrated coastal planning then pathways emerge dominate institutions and governance (White and Lawrence, 2020) Ramm, 2018, and participatory approaches emerge (Bosomworth and Gaillard, 2019)
- Institutions, funding and process deficits for managed retreat (Hanna et al., 2021).
- COVID-19 responses in 2020-2021 have highlighted weaknesses in the information system and the inability of governance and institutions to manage major risks (11.3.6.3; 11.5.1)
- Examples of maladaptation are evident across all domains due to the application of practices, processes and tools that do not account for uncertainty and change over long timeframes (MfE, 2020a).
- NZ Climate Change Risk
 Assessment Risk (MfE, 2020a)
 found that climate change
 impacts across all domains will
 be exacerbated because current

• Using a range of adaptation enablers (Table 11.17) including decision-tools that are fit for purpose (Table 11.18)



institutional arrangements are not fit for climate change adaptation. Institutional arrangements include legislative and decision-making frameworks, coordination within and across levels of government, and funding mechanisms timeframes. NZ Climate Change Risk Assessment Risk (MfE, 2020a) identified risks of delayed adaptation and maladaptation, due to knowledge gaps resulting from under-investment in climate adaptation research and capacity building. Risks to governments and businesses from climate change-related litigation, due to inadequate or mis-timed climate change adaptation (MfE, 2020a). Breach of Treaty of Waitangi obligations from a failure to engage adequately with and protect current and future generations of Māori from the impacts of climate change (MfE, 2020a) climate-related litigation in Australia. (O'Donnell et al., 2019); Peel, Osofsky and Foerster; Bell-James and Collins 2020 Climate-related litigation in New Zealand (Tombs et al., 2018; Hodder, 2019). Lack of consistent policy direction from higher levels and frequent policy reversals (Dedekorkut-Howes et al., 2020) Lack of institutional and professional capabilities and capacity e.g. to monitor and evaluate adaptation outcomes (Lawrence et al., 2015; Scott and Moloney, 2021) Fear of litigation and demands for compensation drive decision maker reluctance to take adaptation action (Tombs, 2018 #1539) (O'Donnell, 2019)	
#1539}(O'Donnell, 2019) The transition occurs around 2.0°C because There are very large and uneven consequences for vulnerable groups (Boston and Lawrence, 2018)	The transition occurs around 2.5°C because moderate adaptation includes: • A shift from reactive/incremental adaptation to anticipatory/transformative adaptation (11.3.5.3; 11.8.1) • Mandates clear in law (MfE, 2019)
	not fit for climate change adaptation. Institutional arrangements include legislative and decision-making frameworks, coordination within and across levels of government, and funding mechanisms timeframes. NZ Climate Change Risk Assessment Risk (MfE, 2020a) identified risks of delayed adaptation and maladaptation, due to knowledge gaps resulting from under-investment in climate adaptation research and capacity building. Risks to governments and businesses from climate change-related litigation, due to inadequate or mis-timed climate change adaptation (MfE, 2020a). Breach of Treaty of Waitangi obligations from a failure to engage adequately with and protect current and future generations of Māori from the impacts of climate change (MfE, 2020a) climate-related litigation in Australia. (O'Donnell et al., 2019); Peel, Osofsky and Foerster; Bell-James and Collins 2020 Climate-related litigation in New Zealand (Tombs et al., 2018; Hodder, 2019). Lack of consistent policy direction from higher levels and frequent policy reversals (Dedekorkut-Howes et al., 2020) Lack of institutional and professional capabilities and capacity e.g. to monitor and evaluate adaptation outcomes (Lawrence et al., 2015; Scott and Moloney, 2021) Fear of litigation and demands for compensation drive decision maker reluctance to take adaptation action (Tombs, 2018 #1539}(O'Donnell, 2019) The transition occurs around 2.0°C because There are very large and uneven consequences for vulnerable groups (Boston and Lawrence,

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