

## Chapter 9: Buildings

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## 1 **Executive summary**

2 **In 2018, the buildings sector accounted for more than 22% of global GHG emissions. These**  
3 **included direct emissions produced on-site, indirect emissions from electricity and heat consumed**  
4 **on-site and produced off-site, emissions from the use of cement, steel, as well as those from**  
5 **halocarbons produced by building systems and appliances (*robust evidence, high agreement*). The**  
6 analysis of global scenarios illustrates that currently implemented policies lead to an increase of direct,  
7 indirect, and embodied CO<sub>2</sub> emissions of buildings from around 12 GtCO<sub>2</sub> yr<sup>-1</sup> in 2020 to around 16  
8 GtCO<sub>2</sub> yr<sup>-1</sup> in 2050. At global level, emissions' drivers include (i) the population growth, especially in  
9 developing countries, (ii) the increase of the floor area per capita, especially in developed countries,  
10 (iii) the inefficiency of the newly constructed buildings, especially in developing countries, and existing  
11 ones, especially in developed countries, (iv) the use, number and size of appliances and equipment,  
12 especially ICT and cooling, driven by growing welfare, and (v) the slow decarbonisation of energy  
13 supply. These factors taken together are projected to continue driving GHG emissions in the building  
14 sector in the future. {9.3}

15 **Both, illustrative pathways relying on IAMs and bottom-up models, attest that existing**  
16 **technologies and practices allow transforming the building sector by 2050 in a way that it will**  
17 **emit very low GHG emissions in developed countries and relatively low GHG emissions in**  
18 **developing countries (*medium evidence, high agreement*). The aggregation of results from bottom-**  
19 **up studies also attests that the implementation of technological and non-technological measures allows**  
20 **mitigating at least 80% of CO<sub>2</sub> emissions of global buildings in 2050, as compared to their reference**  
21 **(*low evidence, high agreement*). {9.3}**

22 **Significant lock-in risks arise from the long lifespans of buildings and low ambitious policies.** If  
23 only today's stated policies are implemented, CO<sub>2</sub> emissions from the building use phase that would be  
24 locked in buildings by 2050 would reach 9.3 GtCO<sub>2</sub> yr<sup>-1</sup> (*robust evidence, high agreement*). {9.3, 9.6}

25 **Advances since AR5 include an increasing understanding about the crucial role of sufficiency**  
26 **policies if considered at the very first step of buildings' decarbonisation strategy.** Efficiency  
27 improvement alone will not be enough to offset for the increasing energy demand driven by the  
28 projected increase of floor area per capita and other drivers. Sufficiency measures are those aiming at  
29 reducing the demand for energy and materials while delivering a decent living standard for all within  
30 the planetary boundaries. These measures are included in models by reducing unnecessary floor area  
31 per capita, avoiding unnecessary energy demand, integrating multiple appliances and equipment into  
32 units delivering multiple services, and sharing them by multiple users. Scenarios considering  
33 sufficiency measures show higher mitigation potentials than those driven only by efficiency  
34 improvement of technologies and decarbonisation of supply (*medium evidence, high agreement*). {9.1,  
35 9.2, 9.4, 9.5, 9.6, 9.9}

36 **The development, since AR5, of integrated approaches to construction and retrofit of buildings**  
37 **has led to the widespread of zero energy/carbon buildings in all world relevant climate zones.** The  
38 complementarity and the interdependency of measures lead to cost reduction while optimising the  
39 mitigation potential grasped and avoiding the lock-in-effect (*medium evidence, high agreement*). The  
40 potential associated with the exchange of appliances, equipment, and lights with efficient ones is below  
41 0 USD tCO<sub>2</sub><sup>-1</sup> (*high evidence, high agreement*). The construction of high-performance buildings is  
42 becoming a business-as-usual technology with costs below 20 USD tCO<sub>2</sub><sup>-1</sup> (*medium evidence, high*  
43 *agreement*). For existing buildings, there have been many examples of deep retrofits where additional  
44 costs per CO<sub>2</sub> abated are not significantly higher than those of shallow retrofits. However, for the whole  
45 stock they tend to be in the range 20-50 USD tCO<sub>2</sub><sup>-1</sup> (*medium evidence, medium agreement*). {9.6}

1 **COVID-19 emphasised the importance of buildings for human’s wellbeing.** However, the  
2 lockdown measures implemented to avoid the spread of the virus has also stressed the inequalities in  
3 the access for all to suitable and healthy buildings, which provide natural daylight and clean air to their  
4 occupants. Natural ventilation with outdoor air has been the privileged option to respond to the new  
5 health requirements raised by COVID-19. Meeting these new health requirements, has also put an  
6 emphasis on preventive maintenance of centralised mechanical heating, ventilation, and cooling  
7 systems. Moreover, the lockdown measures have led to spreading the concept of *officetel* (office-hotel)  
8 to many countries and to extending it to *officetel-schooling*. Therefore, the projected growth, prior to  
9 the COVID-19, of 58% of the global residential floor area by 2050 compared to the 290 billion m<sup>2</sup>/year  
10 in 2019 might well be insufficient. However, addressing the new needs for more residential buildings  
11 may not, necessarily mean constructing new buildings, but repurposing existing non-residential  
12 buildings (*low evidence, low confidence*). {9.1, 9.2}

13 **Well-designed and effectively implemented mitigation actions in the buildings sector have**  
14 **significant potential for achieving the United Nations Sustainable Development Goals.** The  
15 impacts of mitigation actions in the building sector go far beyond the goal of climate action (SDG13)  
16 and contribute to further meeting fifteen other SDGs (*high evidence, high agreement*). {9.8, Figure  
17 9.19}

18 **Mitigation actions are needed to adapt buildings to the expected future climate and guarantee**  
19 **wellbeing for all.** Global warming will impact cooling and heating needs but also the performance,  
20 durability and safety of buildings, especially historical and coastal ones, through changes in  
21 temperature, humidity, wind and concentrations of CO<sub>2</sub> and chloride. Measures to cope with climate  
22 change may increase the demand for energy and material leading to an increase in GHG emissions if  
23 not mitigated. Cooling demand is an emerging trend which is projected to continue by all scenarios.  
24 The expected higher cooling and lower heating needs may accelerate the shift of thermal needs to  
25 electrical demand, which could lead to higher emissions, if electricity generation is not decarbonised  
26 and generate higher loads and stress on power systems. Sufficiency measures will decrease the demand  
27 for cooling (*medium evidence, high agreement*). {9.7}

28 **The decarbonisation of buildings is constrained by multiple barriers and obstacles.** The building  
29 sector stands out for its high heterogeneity, with many different building types, sizes, and operational  
30 uses. Its segment representing rented property faces principal/agent problems where the tenant benefits  
31 from the decarbonisation’s investment made by the landlord. A focus on decarbonisation policies to  
32 overcome barriers is not enough for effective buildings policies, and their organisational context is  
33 important as the same barrier might have hugely different organisational effects and require quite  
34 different policy responses (*high evidence, high agreement*). {9.9}

35 **Policy packages based on the SER (Sufficiency, Efficiency, Renewables) framework could grasp**  
36 **the full mitigation potential estimated in different scenarios.** Building energy codes is the main  
37 regulatory instrument used in several countries to reduce emissions from both new and existing  
38 buildings. Most advanced building energy codes include requirements on bioclimatic design of  
39 buildings, their energy performance as well as on the share of on-site renewable production. Some  
40 announced building energy codes extend these requirements from the use phase to the whole building  
41 lifecycle. Building energy codes are proven to be especially effective if compulsory and combined with  
42 other regulatory instruments such as minimum energy performance standard for appliances and  
43 equipment, especially if the performance level is set at the level of the best available technologies in  
44 the market (*robust evidence, high agreement*). Market-based instruments such as carbon taxes with  
45 recycling of the revenues and personal or building carbon allowances also contribute to foster the  
46 decarbonisation of the building sector (*robust evidence, high agreement*). {9.9}

47 **Provision of financing with several effective instruments and technical assistance are of a**  
48 **paramount for the decarbonisation of buildings (*robust evidence, high agreement*). Institutional**

1 **capacity in particular in developing countries, global harmonisation of ambitious energy**  
2 **performance standards (e.g. for cooling equipment) and multilevel governance, including action**  
3 **at city level and citizen engagement are essential for the decarbonisation of buildings (*medium***  
4 ***evidence, high agreement*)**. Thousands of policies implemented across different countries of the  
5 world drove investment into buildings' energy efficiency, onsite renewable heat, and onsite renewable  
6 electricity as high as USD 150 billion, USD 24 billion, and at least USD billion in 2019 respectively.  
7 However, this is by far not enough to close the investment gap, given that depending on the country  
8 the incremental investment cost to decarbonise buildings is up to 3.5% of its GDP per annum for the  
9 next thirty years (*robust evidence, high agreement*). {9.9}

## 1 9.1 Introduction

2 In 2018, global buildings CO<sub>2</sub> emissions (including direct, indirect, and embodied emissions) accounted  
3 for 30-40% of global CO<sub>2</sub> emissions (IEA 2019a, UNEP Global Alliance for Building and Construction  
4 2020). In terms of final energy demand, buildings accounted for 31.2% of the global energy demand  
5 and 51.0% of the global electricity demand (International Energy Agency 2019a). The final energy  
6 demand of building sector increased 26.7% from 2010 to 2018. There is a fast increase in buildings  
7 emissions in the developing world as a result of the improved of Standard of Living. Mitigation  
8 measures in building sector received much attention, because growing scientific evidence showed huge  
9 identified mitigation potential in building sector. In fact, among all end-use sectors, the building sector  
10 plays a central role in the low carbon transition in the long run (IPCC, 2018; IEA, 2019b; IEA 2019c).

11 Buildings mitigation measure are heterogeneous in many different aspects, from building components  
12 (envelope, structure, etc.) to services (shelter, heating, etc.), to building types (residential and non-  
13 residential, sometimes also called commercial and public), to building size, function, and climate zone.  
14 Mitigation measures from developed countries and developing countries vary, too.

15 This chapter aims at updating the knowledge on the building sector since the Intergovernmental Panel  
16 on Climate Change (IPCC) Fifth Assessment Report (AR5) (Ürge-Vorsatz et al. 2014a). Changes since  
17 AR5 are reviewed, including: the latest development of building service and components (Section 9.2),  
18 findings of new building related GHG emission trends (Section 9.3), latest technological (Section 9.4)  
19 and non-technological (Section 9.5) options to mitigate building GHG emissions, potential emission  
20 reduction of these operations at global and regional level (Section 9.6), links to adaptation (Section 9.7)  
21 and sustainable development (Section 9.8), and sectoral barriers and policies (Section 9.9). All the  
22 chapter is organised around the Sufficiency-Efficiency-Renewables (SER) framework (Box 9.1).

23 Compared to AR5, this assessment introduces four novelties (i) the scope of CO<sub>2</sub> emissions has been  
24 extended from direct and indirect emissions considered in AR5 to embodied emissions, (ii) beyond  
25 technological efficiency measures to mitigate GHG emissions in the built environment, the contribution  
26 non-technological, in particular of sufficiency measures to climate mitigation are also considered, (iii)  
27 compared to SR1.5, the link to sustainable development, well-being and Decent Living Standard (DLS)  
28 for all has been further developed and strengthened, and finally (iv) the active role of buildings in the  
29 energy system by making passive consumers prosumers is also assessed.

30

### 31 **Box 9.1 SER (sufficiency-efficiency-renewables) framework**

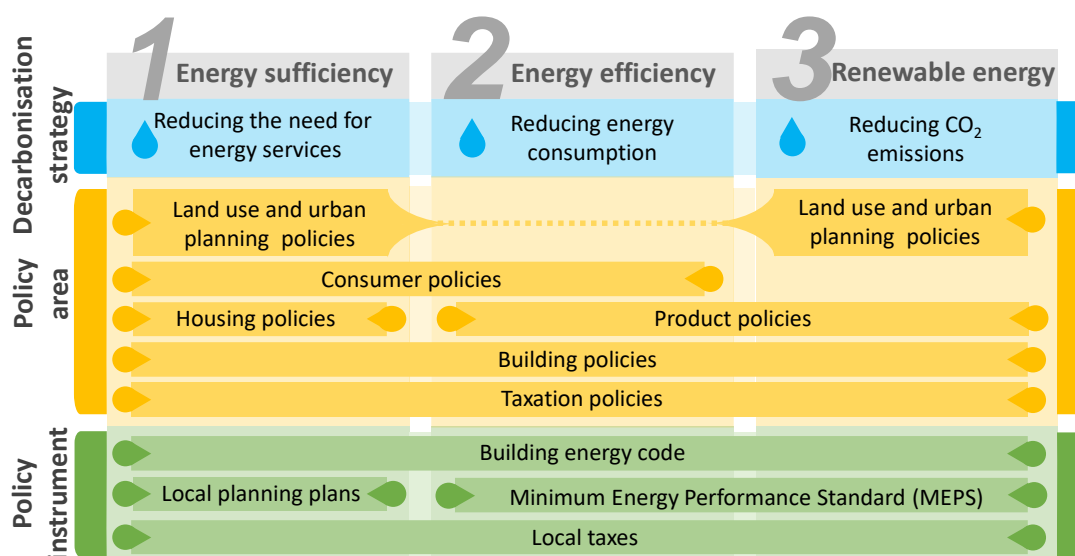
32 The SER framework was introduced, late nineties, by a French NGO (Negawatt) advocating for a  
33 decarbonised energy transition. In 2015, the SER framework was considered in the design of the French  
34 energy transition law. The three pillars of the SER framework include (i) sufficiency, which tackles the  
35 causes of the environmental impacts of human activities by reducing the demand for energy services,  
36 (ii) efficiency, which tackles the symptoms of the environmental impacts of human activities by  
37 reducing energy consumption, and (iii) the renewables pillar, which tackles the consequences of the  
38 environmental impacts of human activities by reducing GHG emissions.

39 Sufficiency is not a new concept, it was introduced in early nineties by (Sachs 1993) and further  
40 developed by (Princen 2003). Since 1997, Thailand considers sufficiency as a new paradigm for  
41 development with the aim of improving human wellbeing for all by shifting development pathways  
42 towards sustainability (Mongsawad 2012). The Thai approach is based on three principles (i)  
43 moderation, (ii) reasonableness, and (iii) self-immunity. Sufficiency goes beyond the dominant framing  
44 of energy demand under efficiency and behaviour. Sufficiency is defined as reducing the demand for  
45 materials and energy while delivering a decent living standard for all within the planetary boundaries.

Decent living standard is a set of essential material preconditions for human wellbeing which includes shelter, nutrition, basic amenities, health care, transportation, information, education, and public space (Rao and Baer 2012; Rao and Min 2018; Rao et al. 2019).

(Cézard and Mourad 2019) identified four sufficiency levers including (i) societal organisation such as the organisation of the space and human activities, (ii) the size of goods and equipment, (iii) their use, and (iv) ownership. When applied to the building sector, these four levers translate into the building typology (single-family homes vs. multifamily buildings), the size of dwellings as well as appliances and equipment, occupants' behaviour, and the share of space and equipment such as co-working places and shared laundry. (Lorek and Spangenberg 2019a) argue that combining sufficiency with efficiency allows addressing the direct rebound effect.

A systematic categorisation of policy interventions in the building sector through the SER framework (Box 9.1 Figure 1) enables identification of the policy areas and instruments to consider for the decarbonisation of the building stock, their overlaps as well as their complementarities. It also shows that sufficiency policies go beyond energy and climate policies to include land use and urban planning policies suggesting a need for a different governance which should include local authorities and a bottom-up approach driven by citizen engagement.



Box 9.1 Figure 1 SER framework applied to the building sector (Saheb et al. 2021)

COVID-19 emphasised the importance of buildings for human's wellbeing, however, the lockdown measures implemented to avoid the spread of the virus has also stressed the inequalities in the access for all to suitable and healthy buildings, which provide natural daylight and clean air to their occupants. Natural ventilation with outdoor air has been the privileged option to respond to the new health requirements raised by COVID-19. Meeting these new health requirements, has also put an emphasis on preventive maintenance of centralised mechanical heating, ventilation, and cooling systems. Moreover, the lockdown measures have led to spreading the South Korean concept of officetel (office-hotel) to many countries and to extending it to *officetel-schooling*. Therefore, the projected growth, prior to the COVID-19, of 58% of the global residential floor area by 2050 compared to the 290 billion  $m^2yr^{-1}$  in 2019 might well be insufficient. However, addressing the new needs for more residential buildings may not, necessarily mean constructing new buildings. In fact, repurposing existing non-residential buildings, no longer in use due to the expected spread of teleworking triggered by the health crisis and enabled by digitalisation, could be the way to overcome the new needs for *officetel-schooling* triggered by the health crisis.



1 The four novelties introduced in this assessment link the building sector to other sectors and call for  
2 more sectoral coupling when designing mitigation solutions. Guidelines and methodologies developed  
3 in Chapters 1, 2, 3, 4 and 5 are adopted in this chapter. Detailed analysis in building GHG emissions  
4 are discussed based on Chapters 2, 3 and 4. There are tight linkages between this chapter and Chapter  
5 6, 7, 8, 10 and 11, which are sectoral sectors. This chapter focus more on individual buildings and  
6 building clusters, while Chapter 8 discuss macro topics in urban areas. Findings of this chapter provides  
7 contribution to cross-sectoral prospection (Chapter 12), policies (Chapter 13), international cooperation  
8 (Chapter 14), investment and finance (Chapter 15), innovation (Chapter 16), and sustainable  
9 development (Chapter 17).

## 10 **9.2 Services and components**

11 This section mainly details the boundaries of the building sector; mitigation potentials are evaluated in  
12 the following sections.

### 13 **9.2.1 Building types**

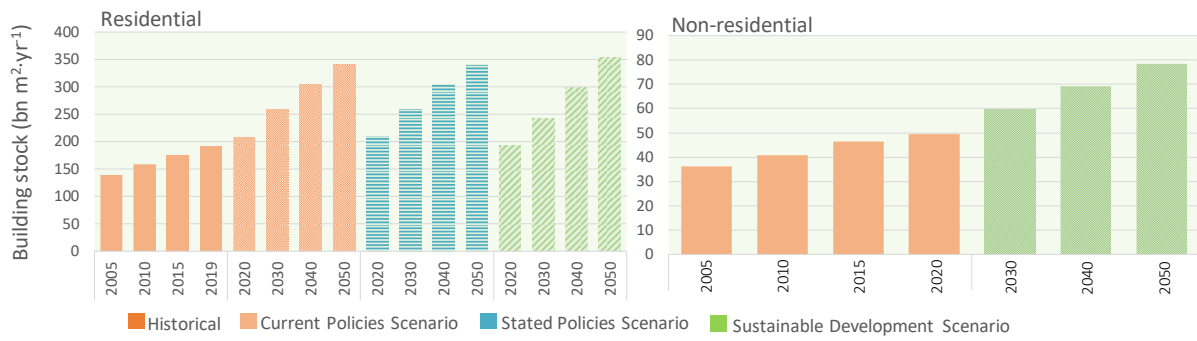
14 Building types and their composition affect the energy consumption for building operation as well as  
15 the GHG emissions (Hachem-Vermette and Singh 2019). They also influence the energy cost  
16 (MacNaughton et al. 2015) therefore, an identification of building type is required to understand the  
17 heterogeneity of this sector. Buildings are classified as residential and non-residential buildings.  
18 Residential buildings can be classified as slums, single-family house and multi-family house or  
19 apartment/flats building. Single-family house can be divided between single-family detached (including  
20 cottages, house barns, etc.) and single-family attached (or terrace house, small multi-family, etc.).  
21 Another classification is per ownership: owner-occupiers, landlords, and owners'  
22 association/condominiums.

23 Non-residential buildings have a much broader use. They include cultural buildings (which include  
24 theatres and performance, museums and exhibits, libraries, and cultural centres), educational buildings  
25 (kindergarten, schools, higher education, research centre, and laboratories), sports (recreation and  
26 training, and stadiums), healthcare buildings (health, wellbeing, and veterinary), hospitality (hotel,  
27 casino, lodging, nightlife buildings, and restaurants and bars), commercial buildings and offices  
28 (institutional buildings, markets, office buildings, retail, and shopping centres), public buildings  
29 (government buildings, security, and military buildings), religious buildings (including worship and  
30 burial buildings), and industrial buildings (factories, energy plants, warehouses, data centres,  
31 transportation buildings, and agricultural buildings).

32 Globally, the building stock of residential buildings grew 28% from 2005 to 2019, reaching 191.7  
33 billion  $\text{m}^2\cdot\text{yr}^{-1}$  in 2019, and it is estimated to grow up to 46% in 2030 and up to 60% in 2050, in all  
34 considered scenarios (Figure 9.1a and Box 9.2). On the other hand, non-residential building stock grew  
35 27% since 2005, while projections show that it will grow up to 40% in 2030 and up to 54% in 2050.  
36 The regional growth in residential building stock (Figure 9.1b) shows clear differences both between  
37 regions and between historical and estimated growth. For example, Europe shows growth both  
38 historically and in the future, while Latin America and Caribbean does not show growth in the past,  
39 while future estimations show growths of up to 100% between 2020 and 2050. Non-residential building  
40 stock (Figure 9.1c) does not show such steep growth, but still a growth between 22% (North America)  
41 and 60% (Africa).

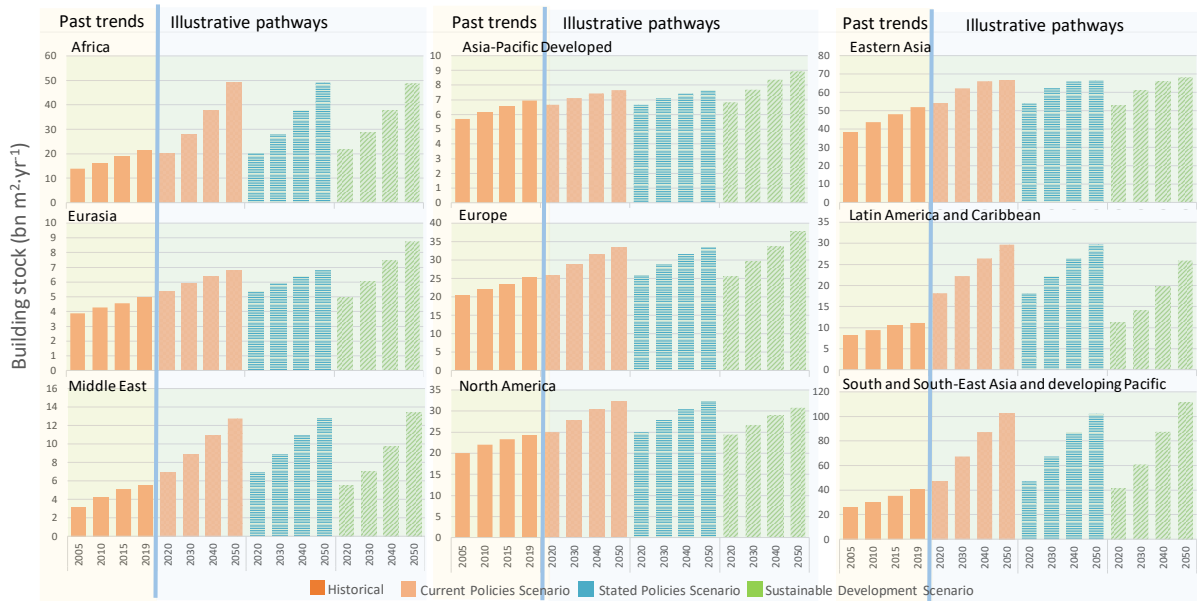
### 42 **9.2.2 Building components and construction methods**

43 An understanding of the methods for assembling various materials, elements, and components is  
44 necessary during both the design and the construction phase of a building. A building can be broadly  
45 divided into parts: the substructure which is the underlying structure forming the foundation of a  
46 building, and the superstructure, which is the vertical extension of a building above the foundation.



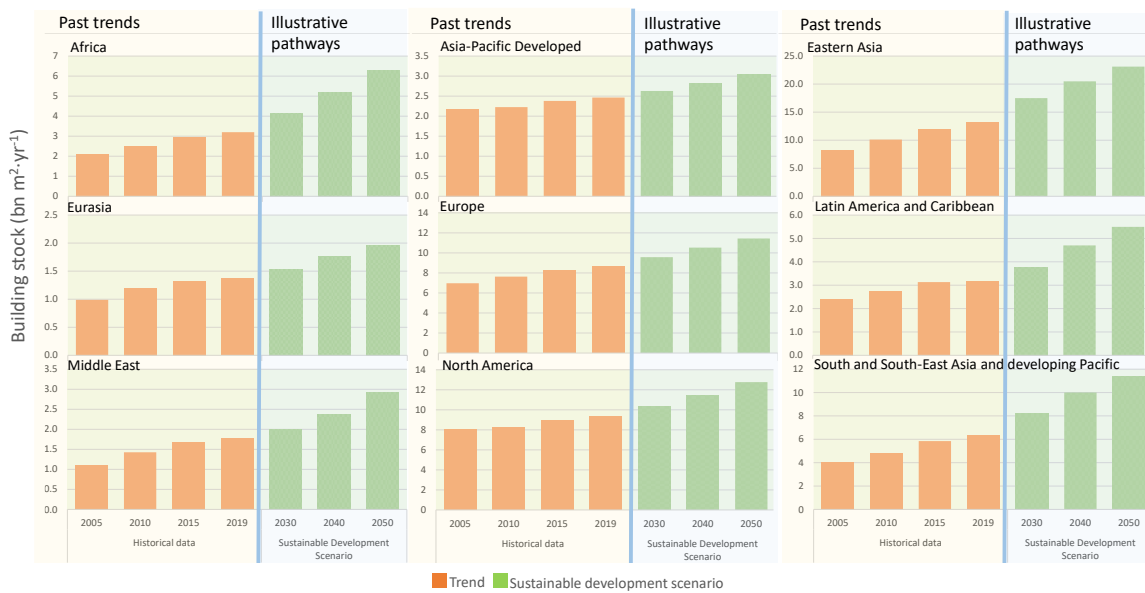
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(a)



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(b)



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(c)

**Figure 9.1 Building stock: historical and illustrative pathways. (a) Global, (b) Regional for residential buildings, and (c) Regional for non-residential buildings.**

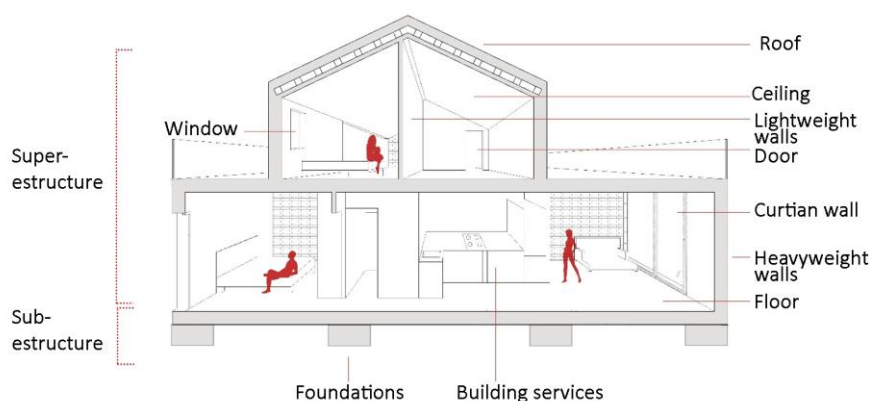
Source: (Saheb et al. 2021) based on IEA WEO data

### Box 9.2 Methodology to estimate future emissions and energy demand in buildings

Future emissions and energy demand are analysed using scenarios from the International Energy Agency World Energy Model (OECD / IEA 2018). The three scenarios considered include a scenario based on current policies, another one based on the stated policies and a transformative scenario aiming at decarbonising the global building stock while meeting sustainable development goals (SDGs) globally. The selection of the IEA scenarios was driven by data availability. Global scenarios submitted to IASA database and considered for Chapter 3 analysis do not include the data needed to understand the potential pathways of the building sector. Additional scenarios will be considered for the final version of the report if owners of the scenarios submitted to IASA database provide the data needed for the analysis.

There are some differences between IEA and IPCC aggregation of regions. IEA includes Israel, Belarus, Moldova and Macedonia in Europe while the IPCC includes Israel in Middle East and Belarus, Moldova and Macedonia in Eurasia. The other difference relates to Korea which is considered in developed Asia-Pacific by the IEA while it is included in Eastern Asia in the IPCC. For the purpose of this report, South Korea is considered in Eastern Asia. Also, for consistency South Asia and South-East Asia and Developing Pacific have been grouped into one single region as the level of disaggregation of the IEA data does not allow reconstructing these two IPCC regions separately.

There is no a global classification for the building components. Nevertheless, Figure 9.2 tries to summarise the building components found in literature (Asbjørn 2009; Ching 2014; Mañá Reixach 2000). The buildings are divided in the substructure and the superstructure. The substructure is the foundation of the building, where the footing, basement, and plinth are found. The superstructure integrates the primary elements (heavyweight walls, columns, floors and ceilings, roofs, sills and lintels, and stairs), the supplementary components (lightweight walls and curtain walls), the completion components (doors and windows), the finishing work (plastering and painting), and the buildings services (detailed in Section 9.3).



**Figure 9.2 The main building components**

At global level, from historical perspective (from the Neolithic to the present), building techniques have evolved, to be able to solve increasingly complex problems. Vernacular architecture has evolved over many years to address problems inherent in housing. Through a process of trial and error, populations have found ways to cope with the extremes of the weather. The industrial revolution was the single most important development in human history over the past three centuries. Previously, building

1 materials were restricted to a few manmade materials (lime mortar, and concrete) along with those  
 2 available in nature as timber, and stone. Metals were not available in sufficient quantity or consistent  
 3 quality to be used as anything more than ornamentation. The structure was limited by the capabilities  
 4 of natural materials; this construction method is called on-site construction. The Industrial Revolution  
 5 changed this situation dramatically, new building materials emerged (cast-iron, glass structures,  
 6 reinforced steel concrete, steel). Iron, steel and concrete were the most important materials of the  
 7 nineteenth century (De Villanueva Domínguez 2005; Wright 2000). In that context prefabricated  
 8 buildings (prefabrication also known as pre-assembly or modularisation) appeared, within the so-called  
 9 off-site construction. Prefabrication has come to mean a method of construction whereby building  
 10 elements, ranging in size from a single component to a complete building are manufactured at a distance  
 11 from the final building location. Prefabricated buildings have been developed rapidly since World War  
 12 II and are widely used all over the world (Pons 2014; Moradibistouni et al. 2018).

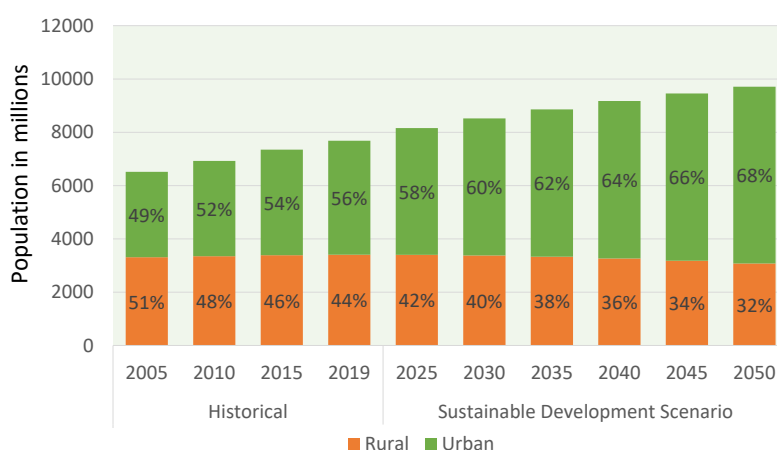
13 Recently, advances in technology have produced new expectations in terms of design possibilities. In  
 14 that context, 3D printing seems to have arrived. 3D printing may allow in the future to build faster,  
 15 cheaper and more sustainably. At the same time, it will introduce new aesthetics, new materials, and  
 16 complex shapes that will be printed at the click of a mouse on our computers. Although 3D printing  
 17 would not completely replace architectural construction, it would allow optimisation of various  
 18 production and assembly processes by introducing new sustainable construction processes and tools.  
 19 Nevertheless, what is clear is that 3D printing is a technology still in development, with a lot of  
 20 potentials and that it is advancing quite quickly (Hager et al. 2016; Stute et al. 2018; Wang et al. 2020).

### 21 9.2.3 Building services

22 Building services make buildings more comfortable, functional, efficient, and safe. In a generic point  
 23 of view, building services include shelter, nutrition, sanitation, thermal comfort, entertainment and  
 24 communications, and illumination. Moreover, building services demand differ on rural and urban  
 25 population. Although rural population will not increase in the future (in 2010 the rural population was  
 26 3350 million and in 2050 it will be 3080 million), in 2050 will still be one third of the total world  
 27 population (urban population will grow from 3580 million in 2010 to 6630 million in 2050) (Figure  
 28 9.33).

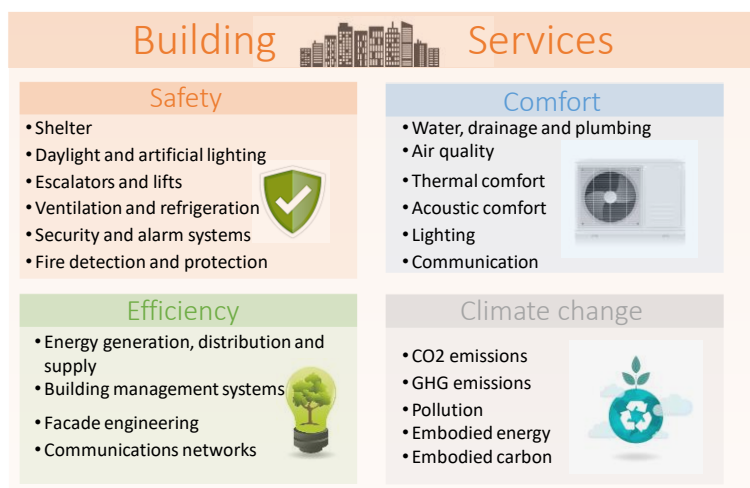
29 Building services are classified as shown in **Error! Reference source not found.** (Illankoon and Lu 2  
 30 019) already stated that building services are indispensable for low-energy buildings and that in practice  
 31 they are today considered independently while if the building and services were considered holistically,  
 32 the overall energy performance would be better. **Error! Reference source not found.**5 shows  
 33 schematically the means used to deliver on building energy services available in today buildings.

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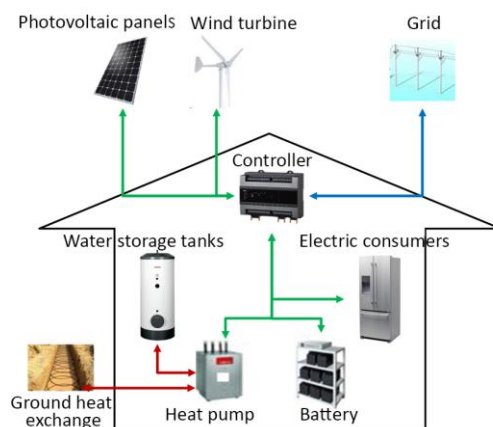


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36 **Figure 9.3 Rural and urban world shares of population. Source: based on IEA WEO data**



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**Figure 9.4 Classification of building services (Vérez and Cabeza 2021a)**



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**Figure 9.5 Schematic diagram of building energy services (Shcheklein et al. 2017)**

6 A building management system is a system of devices configured to control, monitor, and manage  
7 equipment in or around a building or building area and is meant to optimise building operations and  
8 reduce cost (Kelsey Carle Schuster, Youngchoon Park 2019). Recent developments include the  
9 integration of the system with the renewable energy systems (D.Arnone, V.Croce, G.Paterno 2016),  
10 most improved and effective user interface (Rabe et al. 2018), and integrated with wireless  
11 communication (Chavan et al. 2018).

12 Building designs have to consider provision of adequate ventilation. Natural ventilation reduced energy  
13 consumption in buildings (Azmi et al. 2017; Taleb 2015). Enhanced ventilation has higher benefits to  
14 the public health than the economic costs involved (MacNaughton et al. 2015).

15 The use of air conditioning systems in buildings will increase with the experienced rise in temperature  
16 (Davis and Gertler 2015; De Falco et al. 2016) (see Box 9.3). This can ultimately lead to high energy  
17 consumption rates. Therefore, adoption of energy efficient air conditioning is pertinent to balance the  
18 provision of comfortable indoor conditions and energy consumption. Some of the new developments  
19 that have been done include ice refrigeration (Xu et al. 2017), the use of solar photovoltaic power in the  
20 air conditioning process (Burnett et al. 2014a), and use of common thermal storage technologies (De  
21 Falco et al. 2016) all of which are geared towards minimising energy consumption and greenhouse gas  
22 emissions.

1 On the refrigeration systems, the recent developments include the use of solar thermoelectric cooling  
2 technologies as an energy efficient measure (Liu et al. 2015b); use of nanoparticles for energy saving  
3 (Azmi et al. 2017) to mention some.

4 (Lambertz et al. 2019) stated that when evaluating the environmental impact of buildings, building  
5 services are only considered in a very simplified way; this document considers building energy services  
6 and sanitary. The literature relating building services and climate change (Vérez and Cabeza 2021b)  
7 shows that literature on building services considers elevators, lighting and light sources, ventilation  
8 related to computer simulation, energy efficiency related to office buildings, human aspects related to  
9 economics, and intelligent buildings related to architecture; finally, climate change impacts are related  
10 to thermal comfort, lighting, and appliances (see Section 9.4). Building services consider climate  
11 change aspects only when considering building energy services and lighting, but others are not included  
12 in those studies. Recently, the importance of embodied energy is highlighted (Parkin et al. 2019) (see  
13 Section 9.4).

### 14 **Box 9.3 Cooling energy demand in the building sector**

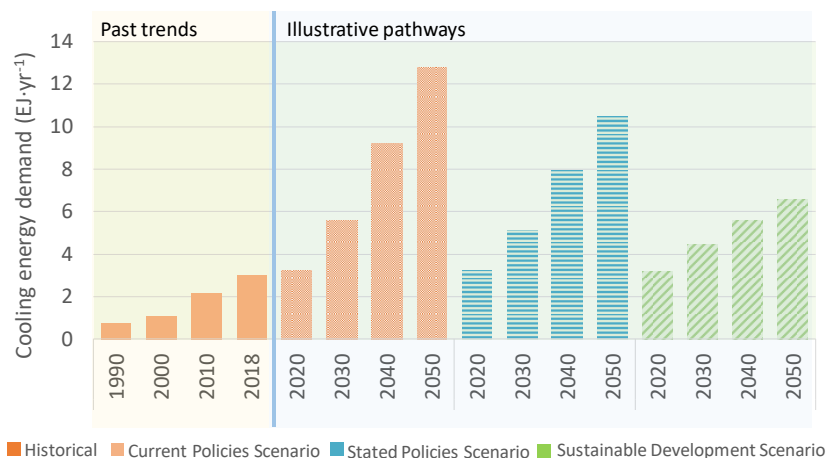
15 In a warming world with a growing population and expanding middle-class, the demand for cooling is  
16 likely to increase leading to increased emissions if cooling solutions implemented are carbon intensive  
17 (Kian Jon et al. 2021; Dreyfus et al. 2020b; Santamouris 2016; Sustainable Energy for All 2018; United  
18 Nations Environment Programme (UNEP) International Energy Agency (IEA) 2020). Sufficiency  
19 measures such as building design and forms, which allow balancing the size of openings, the wall area,  
20 the thermal properties, shading, and orientation are all non-cost solutions, which should be considered  
21 first to reduce cooling demand. Air conditioning systems using halocarbons are the most common  
22 solutions used to cool buildings. According to (Dreyfus et al. 2020b; Peters 2018), up to 4 billion  
23 cooling appliances are already installed and this could increase to up 14 billion by 2050. Energy  
24 efficiency of air conditioning systems is of a paramount to ensuring the increased demand for air  
25 conditioning will be satisfied without contributing to warmer temperatures through halocarbon  
26 emissions (United Nations Environment Programme (UNEP) International Energy Agency (IEA) 2020;  
27 Shah et al. 2019, 2015; Campbell 2018). The installation of highly efficient technological solutions with  
28 low GWP, as mandated by the Kigali amendment to the Montreal Protocol, is the second step towards  
29 reducing GHG emissions from cooling. Developing solar solutions integrated to buildings is also a track  
30 to follow to reduce GHG emissions from cooling.

31 Over the period 2010-2018, global cooling demand increased by 40% in the residential sector (Box 9.3,  
32 Figure 1b). The highest increase was observed in Eastern Asia where cooling demand has more than  
33 doubled, followed by the region of South and South-East Asia and developing Pacific, with an increase  
34 of 98%, and Africa, with an increase of 96% of cooling demand, over the same period. Eurasia and the  
35 developed region of Asia-Pacific are the only two regions which have experienced a decrease in their  
36 cooling demand, with 17% and 10% decrease, respectively. Europe, Latin America, and Caribbean  
37 countries as well as Middle East have also experienced an increase of their cooling demand of 24%,  
38 53%, 44% respectively.

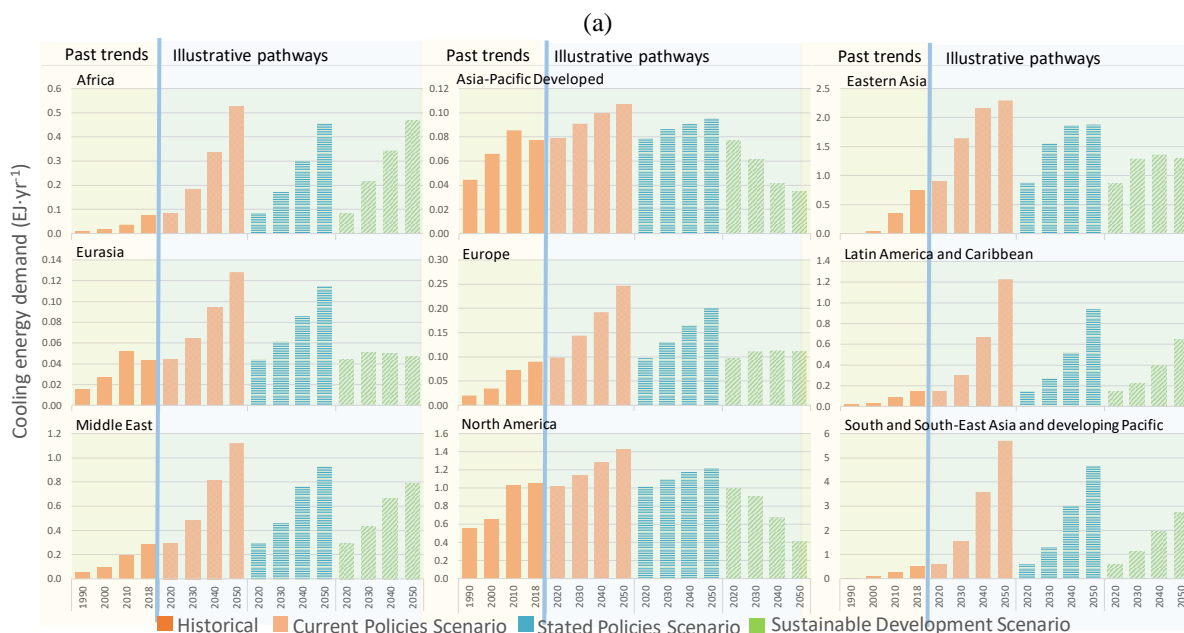
39 The increased cooling demand can be partly explained by the increased ownership of room air-  
40 conditioners per dwellings in all regions driven by the increased ambient temperatures driven by global  
41 warming. The highest increase, 32%, in ownership of room air-conditioners was observed in the region  
42 of South and South-East Asia and developing Pacific while Europe, Latin America and Caribbean  
43 countries, Eastern Asia and Africa experienced an increase of 21% in households' ownership of room  
44 air-conditioners. The lowest increases in room air-conditioners ownership were observed in the Middle  
45 East and North America with 1% and 8% each as these two markets are almost saturated.

46 Over the period 2020-2050, global cooling demand is projected to increase in all three IEA scenarios.  
47 However, the projected global cooling demand could be halved in the SDS compared to the CPS. In all

1 three scenarios, the highest increase of global cooling demand is projected to occur in Africa, followed by South and South-East Asia and developing Pacific while the lowest increase is projected to occur in Eurasia (Box 9.3 Figure 1 a).



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(a)  
**Box 9.3 Figure 1 Cooling energy demand for the residential sector: historical and illustrative pathways.**  
(a) Global and (b) Regional.  
Source: Based on IEA WEO data

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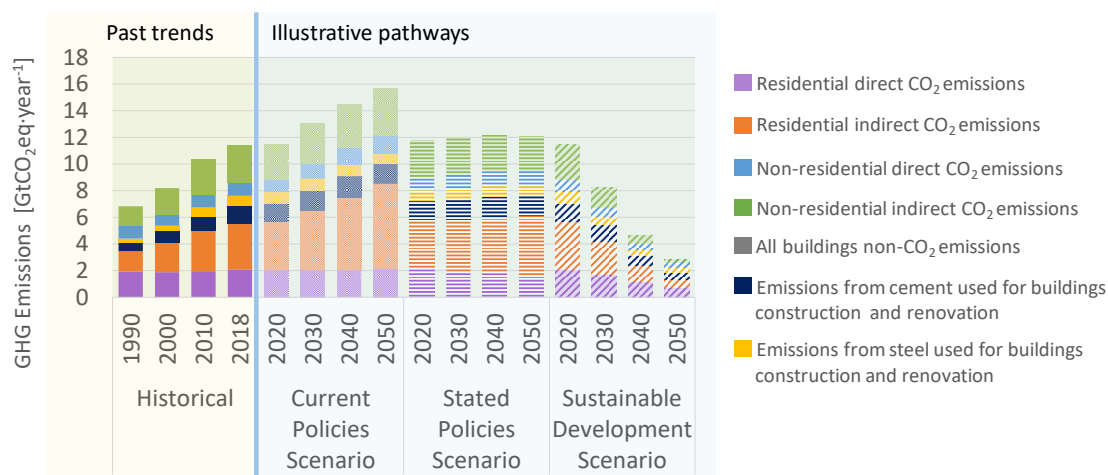
## 12 9.3 New developments in emission trends and drivers

### 13 9.3.1 Past trends and future ones in illustrative pathways

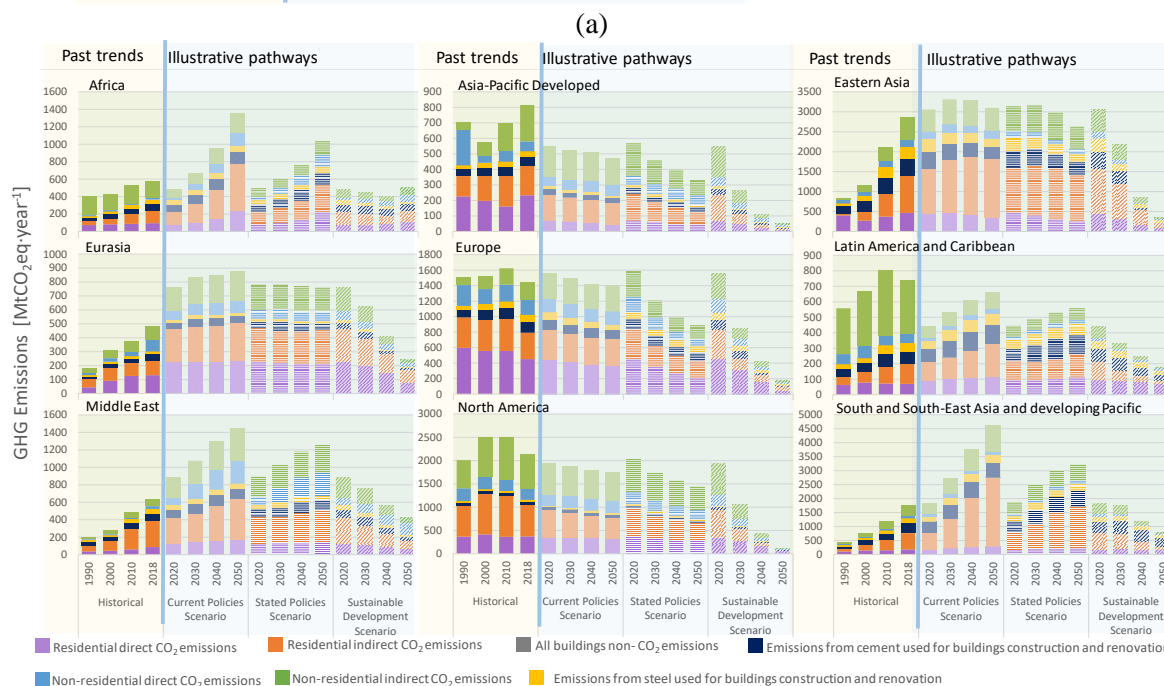
14 Total GHG emissions in the building sector reached 13.5 Gt in 2018, out of which 46.2% were indirect  
15 emissions resulting from the use of carbonised electricity and heat, followed by 22.8% of direct  
16 emissions and 15.7% of emissions due to the production of cement and steel used for the construction  
17 and/or refurbishment of buildings (Figure 9.6a). Halocarbon emissions represented 7.5% out total  
18 emissions in 2018 and were calculated by considering that 60% of total halocarbon emissions occurred  
19 in buildings as reported by (Hu et al. 2020). Emissions from aerosols and other sources have also  
20 represented 7.5% out of total GHG emissions. Over the period 2010-2018, global GHG emissions in  
21 the building sector experienced an increase of 9.1% while the shares of GHG emissions per sub-sectors

1 remained stable with the residential sector representing 53% out of total GHG emissions of the global  
 2 building stock. Over the same period, indirect GHG emissions increased by 10% in residential buildings  
 3 and 3% in non-residential ones while direct emissions increased by 6% in the former and 11% in the  
 4 latter and embodied emissions for all buildings increased by 19%. Direct emissions from CH<sub>4</sub> and N<sub>2</sub>O  
 5 were, in 2018, negligible compared to direct CO<sub>2</sub> emissions with 0.03 Gt for the combined emissions  
 6 from CH<sub>4</sub> and N<sub>2</sub>O. Therefore, GHG emissions referred to in this section are CO<sub>2</sub> emissions only.

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**Figure 9.6 Building GHG emissions: historical based on IEA statistics data and illustrative pathways based on IEA WEO data. (a) Global and (b) Regional. Source: (Saheb et al. 2021)**

14 The section further presents the potential for GHG emission reduction as identified by the World Energy  
 15 Outlook (IEA 2020); the potential identified by other literature is presented in Section 9.6. It estimated  
 16 that the potential for global emissions reduction in 2050 is 23% in the Stated Policy Scenario (SPS) and  
 17 83% in the Sustainable Development Scenario (SDS) compared to the Current Polity Scenario (CPS).  
 18 Future CO<sub>2</sub> emissions would reach by 2050, 13.35 Gt in CPS against 12.1 Gt in SPS and 2.8 Gt in SDS  
 19 while they were at 11.44 Gt in 2018. The same year, direct emissions are projected to contribute to  
 20 global building emissions by 22% in CPS, 23% in SPS and 38% in SDS (Figure 9.6a). Overall, direct



1 emissions are projected to be reduced by 69% in SDS compared to CPS in 2050. The contribution of  
2 indirect emissions to the global building emissions is expected to decrease, the same year, from 63% in  
3 CPS to 31% in SDS, while indirect emissions are projected to be reduced by 91% in SDS compared to  
4 CPS. The same year, embodied emissions are projected to contribute to global building emissions by  
5 19% in SPS and 31% in SDS reflecting the expected role of embodied emissions if the zero  
6 energy/carbon building concept is applied to the use phase only (see Section 9.4.2 and Section 9.9).  
7 Direct emissions from CH<sub>4</sub> and N<sub>2</sub>O are projected to remain negligible compared to CO<sub>2</sub> emissions.  
8 Emissions from residential buildings are expected to dominate global building emissions.

9 At regional level, the building stock in the developed world experienced a decrease of its direct and  
10 indirect emissions except in North America where an increase of a 3% was observed in residential  
11 buildings and almost no changes were experienced in direct emissions in non-residential buildings in  
12 this region over the period 2010-2018. The highest decrease of direct emissions was observed in  
13 residential buildings in Europe with 19% decrease, followed by non-residential buildings in Europe  
14 with 10% decrease while in developed Asia-Pacific, the decrease of direct emissions was at 3% in  
15 residential buildings and at 3.6% in non-residential ones (Figure 9.6b).

16 Regarding indirect emissions, North America and Europe have both experienced a decrease of their  
17 emissions. The highest decrease was observed in North America driven by the shift from coal to gas in  
18 power generation, followed by Europe driven by the increased penetration of renewables in power  
19 generation under the implementation of the 2020 renewable energy target (see Section 9.9). Developed  
20 Asia-Pacific countries experienced an increase of 4% of non-residential buildings indirect emissions  
21 due to the use of coal for power generation. When it comes to embodied emissions, Asia-Pacific is the  
22 only developed region which has experienced a decrease of its emissions from both steel and cement  
23 while Europe and North America have both experienced an increase in their embodied emissions  
24 (Figure 9.6b).

25 The building stock in the developing world experienced an increase of its direct, indirect and embodied  
26 emissions driven by the increase access to energy (see Section 9.8) and the economic growth in many  
27 of the developing and emerging countries. The only decrease in emissions observed was in the non-  
28 residential Eurasian building stock which might be due to the slow economic activity in the major  
29 economies in the region, as shown by IMF data. The highest increase in direct emissions was observed  
30 in Africa in both residential, 44%, and non-residential, 52%, buildings while the highest increase in  
31 indirect emissions was observed in Eastern-Asia, with 62% in residential buildings and 66% in non-  
32 residential ones, followed by the region of South and South Asia and developing Pacific, with 53% in  
33 residential buildings and 43% in non-residential ones, driven by the use of coal for power generation in  
34 both regions (Figure 9.8a). When it comes to embodied emissions in steel and cement, the highest  
35 increase was observed in the region of South and South-East Asia and developing Pacific, with 67%  
36 increase from the use of cement and 54% increase from the use of steel (Figure 9.6b).

37 By 2050, the potential for GHG emissions reduction in the developed world ranges from 17% in the  
38 SPS in North America to 93% in SDS in the same region. The potential for GHG emissions reduction,  
39 by 2050, in Europe and Asia-Pacific are estimated at 33% in SPS for both, while it is estimated at 87%  
40 in SDS for Europe and 80% in developed Asia-Pacific (Figure 9.6b). The highest mitigation potential  
41 is estimated in non-residential buildings, 97%, in North America under SDS, while the potential for  
42 residential buildings in the same region and under the same scenario is estimated at 79%. The highest  
43 potential for indirect GHG emissions reduction, 99%, in both residential and non-residential buildings  
44 is projected to take place in North America under SDS against 78% potential reduction for direct  
45 emissions in residential buildings and 93% in non-residential ones, Figure 9.6b).

46 The lowest potential for GHG emissions reduction in the developing world is projected to take place in  
47 Latin America in SPS with 12%, followed by 14% in Eurasia and 15% in Eastern Asia. The potential  
48 for emissions reduction in these regions increases strongly in SDS to 71% in Latin America and 89%

1 in Eastern Asia. Total mitigation potential in Africa is estimated at 24% in SPS and 72% in SDS. The  
 2 highest mitigation potential is estimated in non-residential buildings, 95%, in Eastern Asia under SDS,  
 3 while the potential for residential buildings in the same region and under the same scenario is estimated  
 4 at 91%. The potential for GHG emissions in Africa under SDS is estimated at 76% in residential  
 5 buildings and 60% in non-residential ones. South-East Asia and Developing Pacific are projected to  
 6 have the lowest, 40%, potential for direct GHG emissions reduction in residential buildings while the  
 7 estimated potential for indirect emissions of the region is at 95%. In Africa, the mitigation potential of  
 8 indirect emissions is estimated under SDS in residential buildings at 77% and at 68% in non-residential  
 9 buildings while the mitigation potential for direct emissions is estimated at 52% in residential buildings  
 10 and 47% in non-residential ones (Figure 9.6b).

### 11 **9.3.2 Drivers of GHG emissions**

12 Drivers of GHG emissions in the above scenarios are assessed using the Kaya decomposition analysis  
 13 (Kaya 1989) which expresses GHG emissions as a function of population, GDP and energy. Broad  
 14 drivers of GHG emissions such as GDP and population are analysed in Chapter 2. The Kaya  
 15 decomposition used in this chapter is the one described in Chapter 2 but with building specific identities  
 16 and reflecting the three pillars of the SER framework (sufficiency, efficiency, renewables). The aim is  
 17 to understand the impact of building specific drivers such as floor area per capita on building GHG  
 18 emissions (Saheb et al. 2021). Previous Kaya decomposition analysing drivers of GHG emissions in  
 19 the building sector have either assessed the impact of GDP and population only as drivers of GHG  
 20 emissions (Lamb et al. 2021) or the impact of building specific drivers such as floor area per capita on  
 21 energy demand and not on GHG emissions (Ürge-Vorsatz et al., 2015, IPCC AR5, 2014, IEA, 2020,  
 22 ODYSSEE, 2020).

23 Due to lack of data, the decomposition analysis for non-residential buildings was limited to two pillars  
 24 of the SER framework (efficiency and renewable) while for residential buildings the three pillars of the  
 25 SER framework are analysed. For residential buildings, GHG emissions are decomposed as follows:

26 **Equation 9.1 For residential buildings, GHG emissions are decomposed as follows**

$$\begin{aligned}
 27 \quad &GHG\ emissions_{resid} \\
 28 \quad &= Population \cdot Structural\ intensity \cdot Technological\ energy\ intensity \\
 29 \quad &\cdot Carbon\ intensity
 \end{aligned}$$

30 while for non-residential buildings, GHG emissions are decomposed as follows:

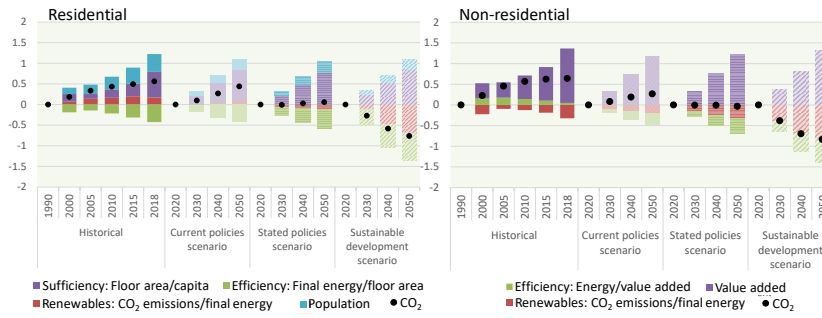
$$31 \quad GHG\ emissions_{non-resid} = Value\ added \cdot Technological\ energy\ intensity \cdot Carbon\ intensity$$

33 Structural intensity reflects the sufficiency pillar of the SER framework. It is expressed in terms of floor  
 34 area per capita. Technological energy intensity reflects the efficiency pillar of the SER framework (Box  
 35 9.1). It is expressed as climate corrected final energy per floor area for residential buildings and as  
 36 climate corrected final energy per value added for non-residential buildings. Carbon intensity reflects  
 37 the renewables pillar of the SER framework. It is expressed for both residential and non-residential  
 38 buildings as GHG emissions per climate corrected final energy.

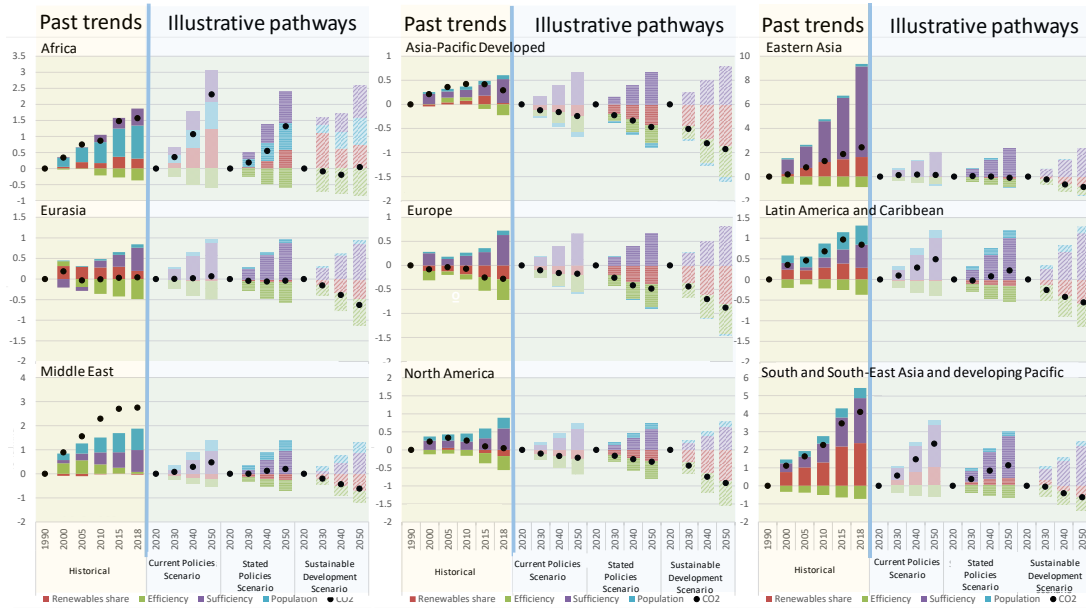
39 At a global level (Figure 9.7a), the historical increase of GHG emissions in residential buildings has  
 40 been driven by population increase (see Chapter 2) and, importantly, by the increase of floor area per  
 41 capita by 62% over the period 1990-2018 and 34% over the period 2010-2018 reflecting the absence of  
 42 sufficiency policies in climate mitigation policy packages (Section 9.9), especially in the global North  
 43 combined with the legitimate access to modern buildings in the global South. In the global North, aging  
 44 population combined with the decrease in fertility have led to a decline in households' size and  
 45 consequently to an increase of floor area and GHG emissions per capita (Ellsworth-Krebs 2020; Ivanova  
 46 and Büchs 2020). Dwellings size (Huebner and Shipworth 2017) rather than occupant behaviour

1 (Guerra Santin et al. 2009) is the key driver of GHG emissions in residential buildings. Larger homes  
2 combined to smaller household size increase the ownership of appliance and equipment leading to more  
3 energy demand (Cabeza et al. 2018b) and consequently to increasing GHG emissions if energy supply  
4 is not decarbonised. These factors taken together will continue to drive GHG emissions in the building  
5 sector in the future. Over the period 2020-2050, floor area per capita is projected to continue to increase  
6 in all three scenarios. However, floor area per capita is projected to be 17% less in 2050 in SDS  
7 compared to CPS (Figure 9.7a).

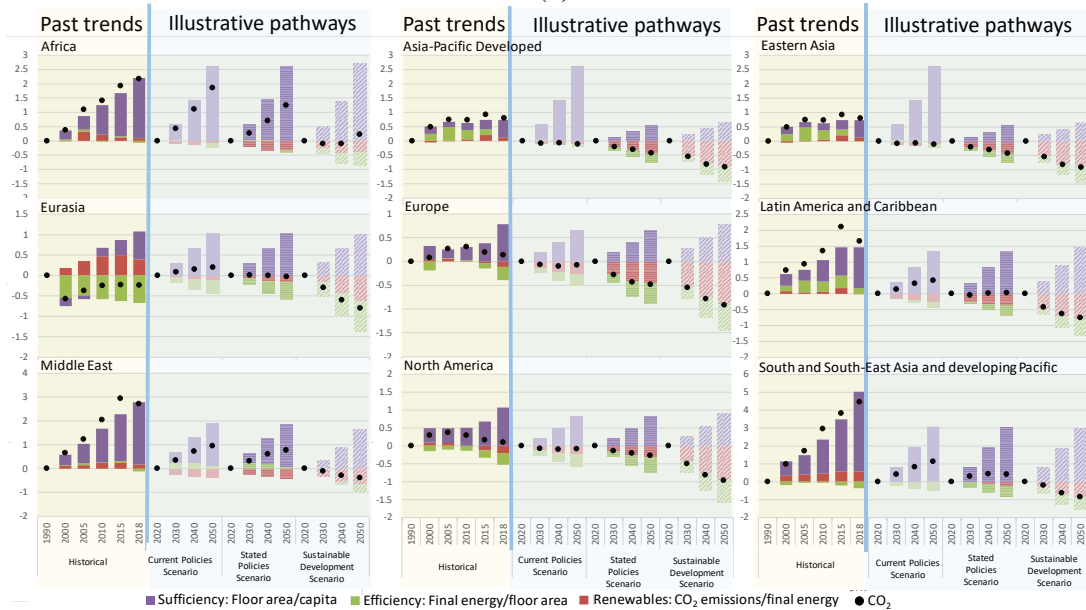
8 Energy intensity expressed as climate corrected final energy per floor area is the second driver of GHG  
9 emissions in residential buildings. The improvement of energy intensity has contributed to reducing  
10 GHG emissions. However, despite an efficiency improvement of 43% over the period 1990-2018 and  
11 17% over the period 2010-2018, the overall building stock is still inefficient. This reflects the lack of  
12 efficiency policies in the global South which has experienced the highest increase of number of square  
13 meters built (see Section 9.4 and Section 9.9) and the inadequacy of efficiency policies in the global  
14 North, which are stringent mainly for new buildings while the challenge in this region is to renovate the  
15 existing building stock (see Section 9.9). Over the period 2020-2050, efficiency improvement is  
16 projected to continue in all three scenarios. The highest improvement, 64%, is projected in SDS.



(a)



(b)



(c)

**Figure 9.7 Drivers of GHG emissions: historical based on IEA statistics data and illustrative pathways based on IEA WEO data. (a) Global, (b) Regional for residential buildings, and (c) Regional for non-residential buildings Source: (Saheb et al. 2021)**

Note: Floor area/capita is the indicator to assess the impact of sufficiency measures, Final energy/Floor Area is the indicator to assess the impact of efficiency measures and CO<sub>2</sub> emissions/Final energy is the indicator to assess the impact of renewables penetration. A positive impact of the measures compared to the reference year is represented below the X-axis.

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1 However, this improvement will not be sufficient to offset for the increasing energy demand driven by  
2 the projected increase of floor area per capita. Similarly, in non-residential buildings, energy intensity  
3 improvement, expressed as climate corrected final energy per value added has contributed to reducing  
4 GHG emissions over the period 1990-2018. Overall, historical emissions from non-residential buildings  
5 have been driven mainly by the value added of increased activity. Over the period 2020-2050, efficiency  
6 improvement in non-residential buildings is projected to continue to improve in all three scenarios  
7 making the value added of increased activity more efficient. Thus, contributing to lowering GHG  
8 emissions from non-residential buildings (Figure 9.7a).

9 Carbon intensity, expressed as GHG emissions per climate corrected final energy, is the third driver of  
10 historical GHG emissions in both residential and non-residential buildings. Over the period 1990-2018,  
11 carbon intensity of residential buildings increased by 17% while the increase was at 5% in non-  
12 residential buildings. The high increase of carbon intensity in residential buildings reflects the legitimate  
13 increase of new residential buildings in the global South (Section 9.2) and the access to energy which  
14 was not necessarily supplied by clean energy sources (Section 9.8) as well as the slow decarbonisation  
15 of the energy supply in the global North. Over the period 2020-2050, carbon intensity is projected to  
16 continue to drive GHG emissions in CPS and SPS. However, SDS projects an acceleration of the  
17 decarbonisation of the energy supply leading to lower GHG emissions (Figure 9.7a).

18 There are great discrepancies in the drivers of GHG emissions across regions (Figure 9.7b and Figure  
19 9.7c). Historically, population increase has been a driver of GHG emissions of residential buildings in  
20 all regions. However, over the period 1990-2018, population increase has been the main GHG emissions  
21 driver in residential buildings mainly in Africa while in the rest of the world, it is the increase of floor  
22 area per capita that has led to increasing GHG emissions. In South/South-East Asia and developing  
23 Pacific, it is the combination of floor area per capita with carbon intensity that have led to the increase  
24 of historical emissions in residential buildings. Over the period 2020-2050, population is projected, in  
25 all three scenarios, to continue to play a major role in driving emissions from residential buildings in  
26 Africa and to some extent in Middle East, developing Asia and Pacific as well as in Latin  
27 America/Caribbean. In the global North and Eastern Asia, population is projected to be a driver of GHG  
28 emissions in residential buildings only in North America.

29 In Africa, GHG emissions from residential buildings are projected, across all the three scenarios, to be  
30 driven by the increase of population, the legitimate access to modern buildings which will lead to an  
31 increase of floor area per capita as well as the projected access to energy, which is not projected to be  
32 necessarily delivered by renewable (Sections 9.8 and 9.9). Efficiency improvement is projected across  
33 all three scenarios, to contribute to decreasing GHG emissions in residential buildings (Figure 9.7b).

34 Over the period 1990-2018, historical GHG emissions in non-residential buildings were driven by the  
35 increased value added in all regions and in the developing world by the increased access to energy,  
36 which was not necessarily delivered by renewable energy sources. In the developing world, the lack of  
37 efficiency improvement has also contributed to increasing historical emissions while in the developed  
38 world efficiency improvements has contributed to decreasing GHG emissions in non-residential  
39 buildings. Over the period 2020-2050, efficiency improvement and decarbonisation of energy supply  
40 are projected to offset the increase of GHG emissions driven by the increased activity in the global  
41 North, under SDS. In the global South, efficiency improvement and the decarbonisation of energy  
42 supply will not be enough, even under SDS, to compensate for the increase of GHG emissions driven  
43 by the increased activity (Figure 9.7c).

### 44 **9.3.3 Energy demand trends**

#### 45 **9.3.3.1 Energy demand based on energy carriers**

46 During 2010-2018, global energy demand of buildings increased by 10% (Figure 9.8a). The highest  
47 increase was observed in non-residential buildings, with 13% increase against 8% in residential energy

1 demand. By 2050, the potential for energy demand reduction in SDS compared to CPS, is projected to  
2 be at 43% in non-residential buildings and 39% in residential ones. However, over the period 2020-  
3 2050, energy demand is projected to increase in non-residential buildings by 60% in CPS, 45% in SPS  
4 while it would remain constant in SDS. At a global level, biomass was the most used energy carrier in  
5 residential buildings and electricity the most used one in non-residential buildings (see Box 9.8). The  
6 use of electricity is projected to increase in both residential and non-residential buildings across the  
7 three scenarios driven by the increased electrification of thermal end uses such as water heating (see  
8 Box 9.6) as well as the increase penetration of connected and small appliances (see Box 9.5) (Figure  
9 9.8a). Finally, hydrogen shows only a minor role in the building sector in the future (see Box 9.4).

#### 11 **Box 9.4 Hydrogen in the building sector**

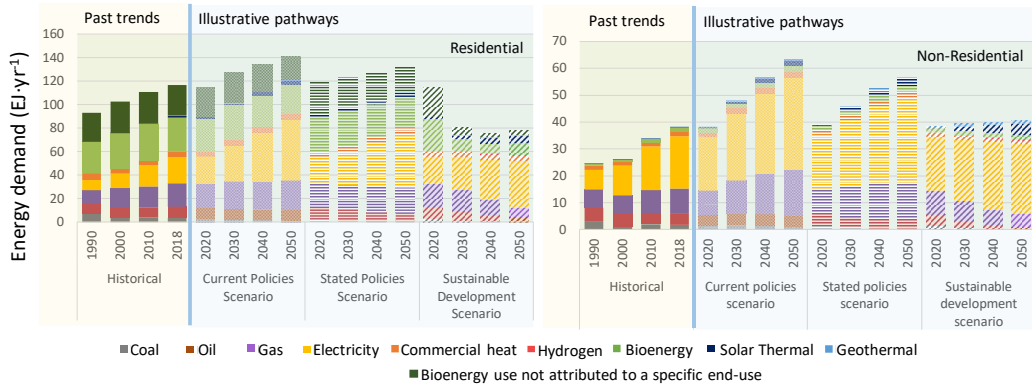
12 Hydrogen emerged in the policy debate as an important energy carrier for the decarbonisation of the  
13 energy system. In the case of the building sector, depending on how hydrogen is sourced (see Chapter  
14 12, Box 12.3), converting gas grids to hydrogen might be an appealing option to decarbonise heat  
15 without putting additional stress on the electricity grids. However, according to (Elements energy Ltd  
16 2018; Broad et al. 2020; Frazer-Nash Consultancy 2018; Gerhardt et al. 2020) the delivered cost of heat  
17 from hydrogen would be much higher than the cost of delivering heat from heat pumps, which could  
18 also be used for cooling (see Box 9.3). According to (Gerhardt et al. 2020), hydrogen-based low-  
19 temperature heating systems consume 500–600% more renewable energy than heat pumps and are less  
20 efficient if all losses are considered. Repurposing gas grids for pure hydrogen networks will also require  
21 system modifications such as replacement of piping and replacement of gas boilers and cooking  
22 appliances, a factor cost to be considered when developing hydrogen roadmaps for buildings. Moreover,  
23 (Frazer-Nash Consultancy 2018) points out to safety and performance concerns with domestic hydrogen  
24 appliances given hydrogen’s propensity to leak through joints and tendency to disperse and dilute more  
25 readily than gas.

26 Over the period 2010-2018, hydrogen was not used in the building sector and illustrative pathways  
27 show a modest role for its use in the future. IEA sustainable development scenario shows a penetration  
28 of hydrogen, mainly in Europe and Eastern Asia, in buildings starting from 2030. However, the  
29 projected contribution of hydrogen is ranging from 0.1% in 2030 to 0.4% by 2050 out of total energy  
30 demand.

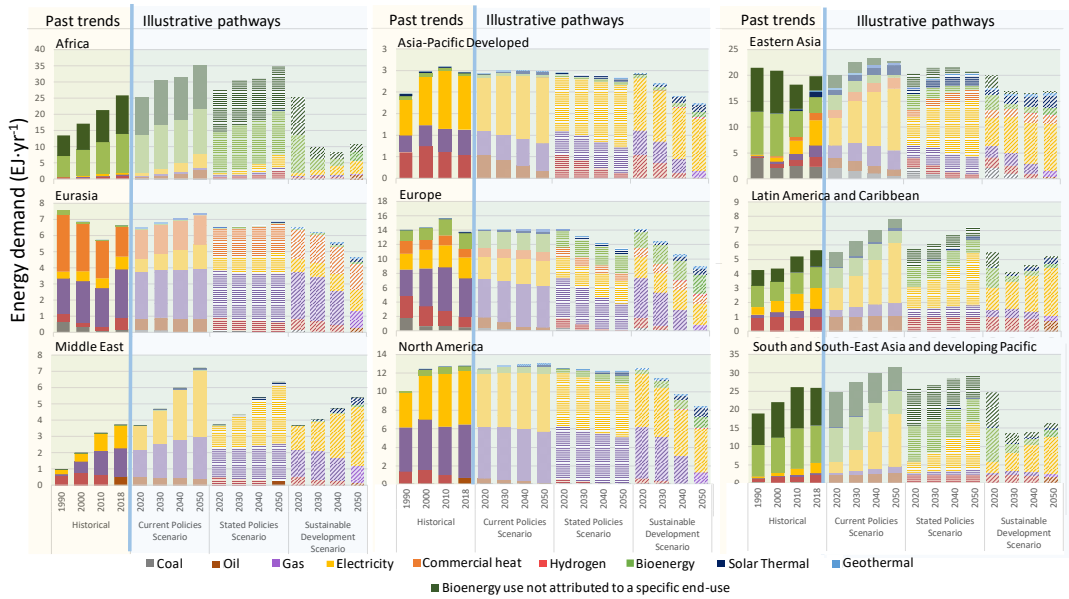
31  
32 At regional level, residential energy demand experienced an increase in all regions except Europe and  
33 the developed Asia and Pacific where residential energy demand decreased by 11% and 5%  
34 respectively. Although, the residential floor area increased by 11% in the former and 7% in the latter  
35 (Section 9.3). The highest increase of residential energy demand was observed in Eastern Asia, with  
36 26% increase followed by Africa which has experienced an increase of 26%, reflecting the increase of  
37 square metres built (See Section 9.3). Middle East and Eurasia have both experienced an increase of  
38 15% in their residential energy demand over the same period while North America experienced an  
39 increase of 1% of its residential energy demand despite the increase of residential floor area by 11%  
40 (Figure 9.8b). The increase of energy demand in residential buildings was driven by the high penetration  
41 of appliances, especially connected and small appliances (see Box 9.5) and room air conditioners (see  
42 Box 9.3). Biomass has been the dominant energy source used in residential buildings in the developing  
43 countries while electricity was the main energy source used in developed countries in Asia-Pacific and  
44 gas was the dominant energy source in Europe, used mainly for heating and hot water. The dominance  
45 of electricity in residential buildings is projected, over the three scenarios, to continue in developed  
46 Asia-pacific and to increase Middle East and North America. Biomass is projected to continue to play  
47 a major role in residential buildings in Africa, South, South-East and developing Pacific. Overall,

1 energy demand in non-residential buildings is projected to increase across all regions in the three  
2 scenarios (Figure 9.8b).

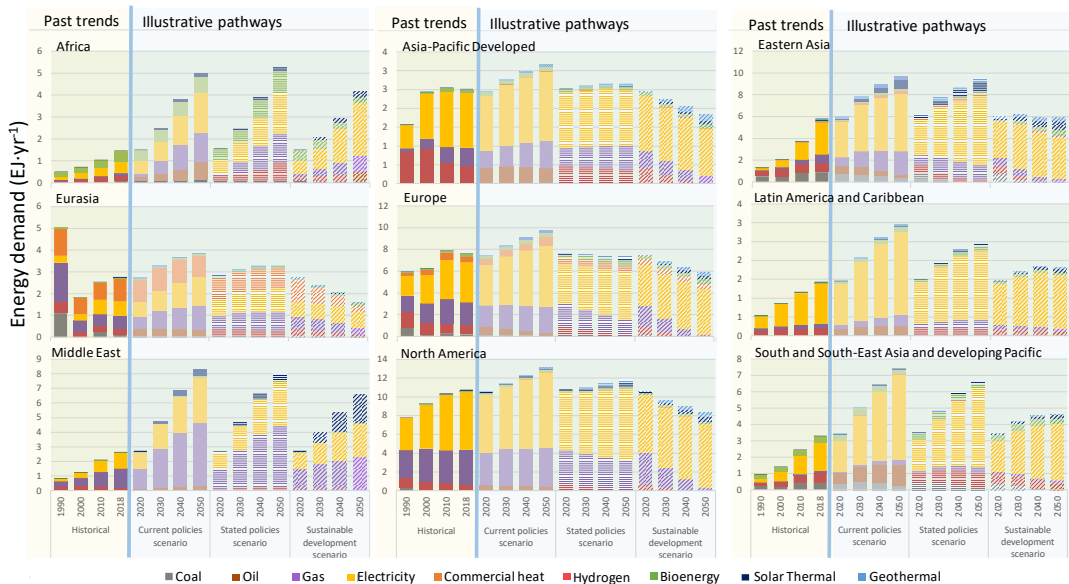
3 In non-residential buildings, the increase of energy demand was driven by Eastern Asia with 55%  
4 increase, followed by Africa with 43% and the region of South and South-East Asia and developing  
5 Pacific which has experienced an increase of 34% (Figure 9.8c). Energy demand of non-residential  
6 buildings in North America experienced the lowest increase with 4% more total energy demand while  
7 Europe and the developed Asia and Pacific have experienced a decrease of the non-residential energy  
8 demand of 3% and 1% respectively. Over the period 1990-2018, electricity was the main energy source  
9 used in non-residential buildings in all regions, except in Africa where it was equal to biomass. Gas is  
10 the second energy source used in non-residential buildings, mainly for heating, except in Latin America  
11 and Caribbean. Over the period 2020-2050, electricity is projected to become the main energy source  
12 used in non-residential buildings in all three scenarios, followed by gas, in the developed world, Middle  
13 East and Eastern Asia. In developing countries, across all scenarios, biomass is projected to continue to  
14 be used in Africa while oil is projected to continue to be used in South and South-East Asia as well as  
15 in developing pacific (Figure 9.8c).



(a)



(b) Recheck the data for Africa under SDS



(c)

Figure 9.8 Energy demand per energy carrier: historical based on IEA statistics data and illustrative pathways based on IEA WEO data. (a) Global, (b) Regional for residential buildings, and (c) Regional for non-residential buildings. Source: (Saheb et al. 2021) based on IEA WEO data

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### 1 **9.3.3.2 Energy demand based on end-use**

2 Over the period 2010–2018, space heating was the dominant end-use at a global level, followed by water  
3 heating and cooking (Figure 9.9a). However, energy demand for space heating experienced a decrease  
4 of 16 percentage points. Lighting was the other end-use experiencing a decrease of its energy demand  
5 over the same period while energy demand for all other end-uses experienced an increase. Energy  
6 demand from connected and small appliances experienced the highest increase (see Box 9.5), followed  
7 by space cooling (see Box 9.3). There are great differences in the contribution of energy demand from  
8 each end-use to the regional energy demand (Figure 9.9b). In 2018, the share of energy demand from  
9 space heating out of total represented in Eurasia and Europe 66% and 62% respectively while there was  
10 no demand for space heating in Middle East, reflecting differences in climatic conditions. To the  
11 contrary, the share of energy demand from cooking out of total represented 53% in the Middle East  
12 against 6% in Eurasia and 5% in Europe reflecting societal organisations. The highest contribution of  
13 energy demand from connected and small appliances to the regional energy demand was observed in  
14 2018 in the developed Asia Pacific, 24%, followed by the region of Southern Asia, South East Asia and  
15 Developing Pacific, with 17%. Energy demand from cooling was at 9% out of total energy demand of  
16 Southern Asia, South East Asia and Developing Pacific and at 8% in both Middle East and North  
17 America while it was at 1% in Europe in 2018.

18 The decline of energy demand from space heating is projected to continue over the period 2020–2050  
19 across the three IEA scenarios with the highest decrease for heating projected to occur in the SDS driven  
20 by climate change and the expected improvement of building design and technologies. Energy demand  
21 from connected and small appliances (see Box 9.5) as well as from space cooling (see Box 9.3) are both  
22 projected to continue to increase, even in the SDS scenario while the energy demand from lighting is  
23 projected to continue to decrease. At regional level, there will be almost no change on space heating  
24 energy demand in the CPS and SPS in Eurasia and Europe while in SDS an additional drop of ten more  
25 percentage points is projected to occur. In all scenarios, Asia Pacific developed is projected to continue  
26 to lead in the energy demand from connected and small appliances, followed by Middle East and north  
27 America. Similarly, Southern Asia, South East Asia and Developing Pacific will continue to lead in the  
28 energy demand for cooling, followed by Middle East and Latin America/Caribbean.

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## 30 **9.4 Mitigation technological options and strategies towards zero carbon** 31 **buildings**

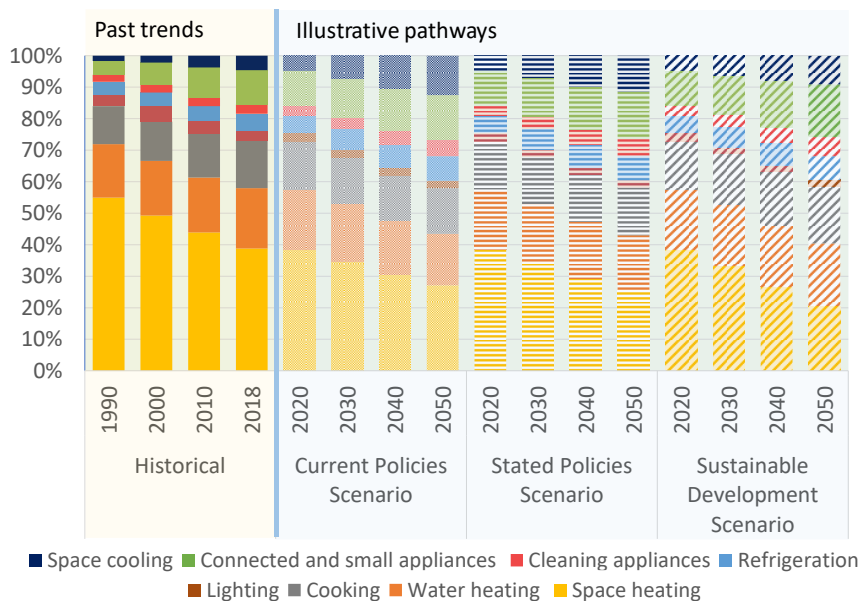
32 Literature in this topic is extensive, but unfortunately, most studies and reviews do not relate themselves  
33 to climate change mitigation, therefore there is a clear gap in reporting the mitigation potential of the  
34 different technologies (Cabeza et al. 2020). It should be highlighted that when assessing the literature,  
35 it is clear that a lot of new research is focussed on the improvement of control systems, including the  
36 use of artificial intelligence or internet of things (IoT).

37 This section is organised as follow. First, the key points from AR5 and special reports are summarised,  
38 following with a summary of the technological developments since AR5, specially focussing on  
39 residential buildings.

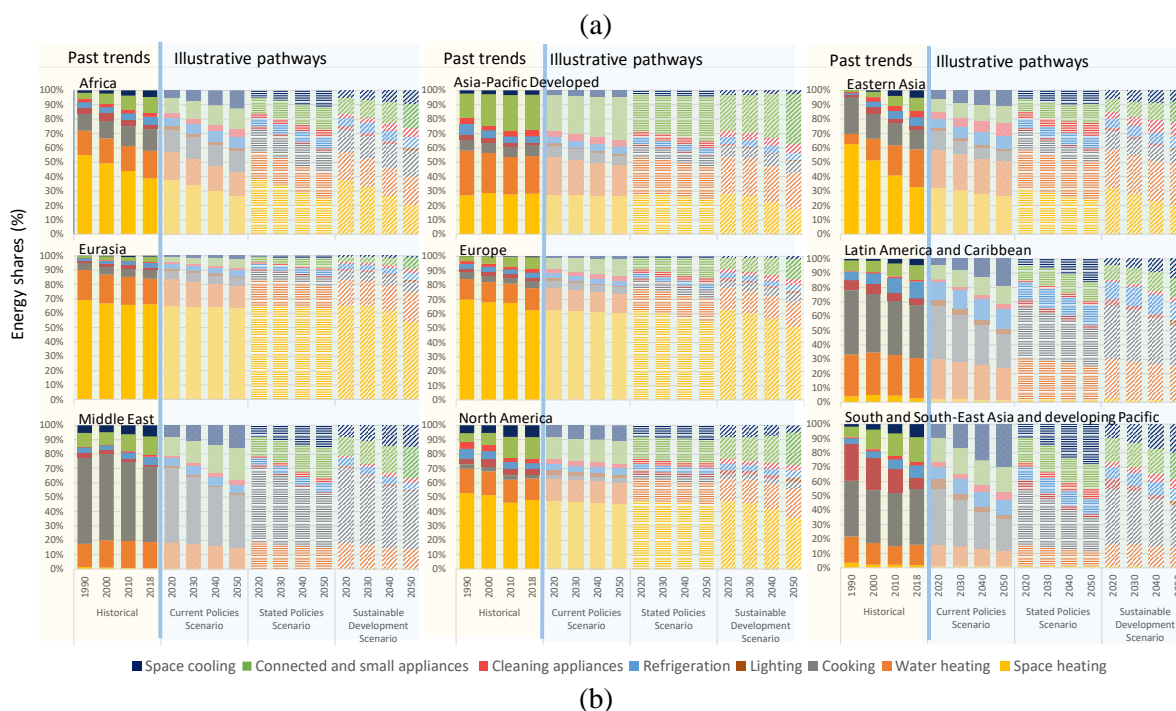
### 40 **9.4.1 Key points from AR5 and special reports**

41 AR5 Chapter 9 on Buildings (Ürge-Vorsatz et al. 2014b) presents mitigation technology options and  
42 practices to achieve large reductions in building energy use as well as a synthesis of documented  
43 examples of large reductions in energy use achieved in real, new, and retrofitted buildings in a variety  
44 of different climates and examples of costs at building level. A key point highlighted is the fact that the  
45 conventional process of designing and constructing buildings and its systems is largely linear, losing  
46 opportunities for the optimisation of whole buildings. Several technologies are listed as being able to

1 achieve significant performance improvements and cost potentials (daylighting and electric lighting,  
 2 household appliances, insulation materials, heat pumps, indirect evaporative cooling, advances in  
 3 digital building automation and control systems, and smart meters and grids to implement renewable  
 4 electricity sources.



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9 **Figure 9.9 Energy demand per end-use: historical based on IEA statistics data and illustrative pathways**  
 10 **based on IEA WEO data. (a) Global, (b) Regional for residential buildings. Source: (Saheb et al. 2021)**

11

12 **9.4.2 Embodied energy and embodied carbon in building materials**

13 The decrease in energy demand in buildings is highlighting the importance of embodied energy and  
 14 embodied carbon in building materials (Ürge-Vorsatz et al. 2020). Buildings are recognised as built  
 15 following five building frames: concrete, wood, masonry, steel, and composite frames (International  
 16 Energy Agency 2019b); but other building frames should be considered to include worldwide building  
 17 construction practice, such as rammed earth and bamboo (Cabeza et al. 2021).

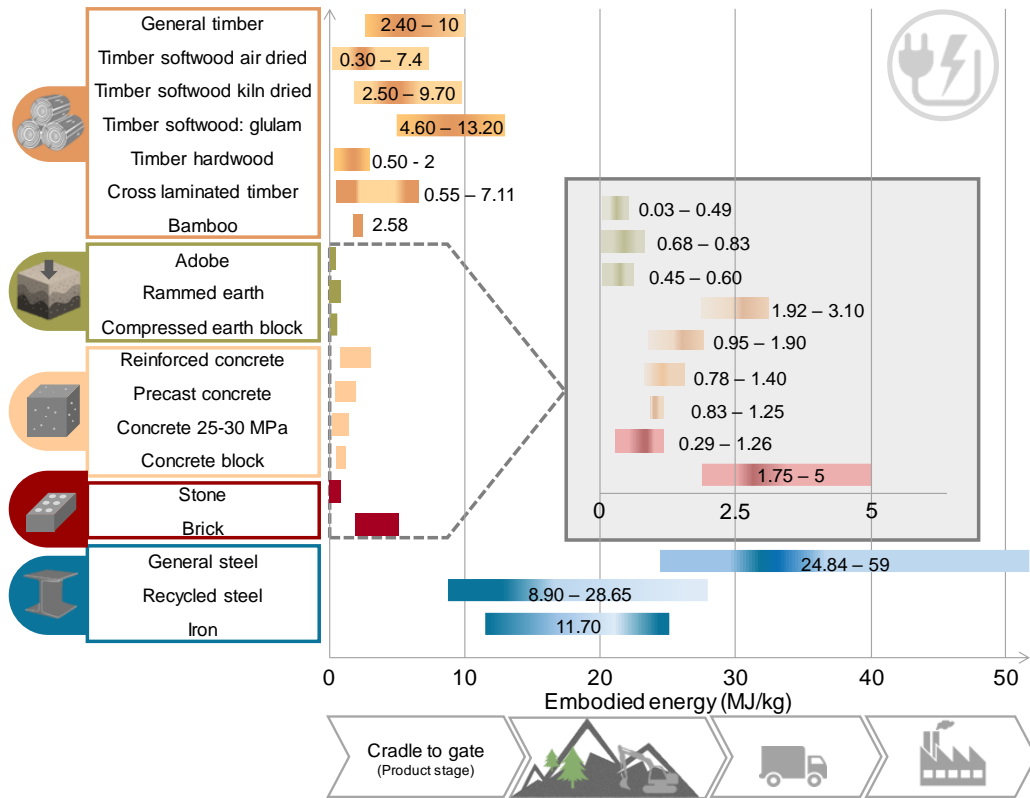
1 The most prominent materials used following these frames classifications are the following. Concrete,  
2 a man-made material, is the most widely used building material. Wood has been used for many centuries  
3 for the construction of buildings and other structures in the built environment; and it remains as an  
4 important construction material today. Steel is the strongest building material; it is mainly used in  
5 industrial facilities and in buildings with big glass envelopes. Masonry is a heterogeneous material using  
6 bricks, blocks, and others, including the traditional stone. Composite structures are those involving  
7 multiple dissimilar materials. Bamboo is a traditional building material throughout the world tropical  
8 and sub-tropical regions. Rammed earth can be considered to be included in masonry construction, but  
9 it is a structure very much used in developing countries that are finding new interest in developed ones  
10 (Cabeza et al. 2021).

11 The literature evaluating the embodied energy in building materials is extensive, but that considering  
12 embodied carbon is much more scarce (Cabeza et al. 2021). Recently this evaluation is done using the  
13 methodology life cycle assessment (LCA), but since the boundaries used in those studies are different,  
14 varying for example, in the consideration of cradle to grave, cradle to gate, or cradle to cradle, the  
15 comparison is very difficult (Moncaster et al. 2019). A summary of the embodied energy and embodied  
16 carbon cradle to gate coefficients reported in the literature are found in Figure 9.10 (Cabeza et al. 2021;  
17 Alcorn and Wood 1998; Birgisdottir et al. 2017; Cabeza et al. 2013; De Wolf et al. 2016; Symons 2011;  
18 Moncaster and Song 2012; Omrany et al. 2020; Pomponi and Moncaster 2016, 2018; Crawford and  
19 Treolar 2010; Vukotic et al. 2010). Steel represents the materials with higher embodied energy, 32-35  
20 MJ·kg<sup>-1</sup>; embodied energy in masonry is higher than in concrete and earth materials, but surprisingly,  
21 wood has the highest embodied energy. On the other hand, earth materials and wood have the lowest  
22 embodied carbon, with less than 0.01 kg CO<sub>2</sub> per kg of material (Cabeza et al. 2021). The concept of  
23 buildings as carbon sinks raise from the idea that wood stores considerable quantities of carbon with a  
24 relatively small ratio of carbon emissions to material volume and concrete has substantial embodied  
25 carbon emissions with minimal carbon storage capacity (Churkina et al. 2020a; Sanjuán et al. 2019).

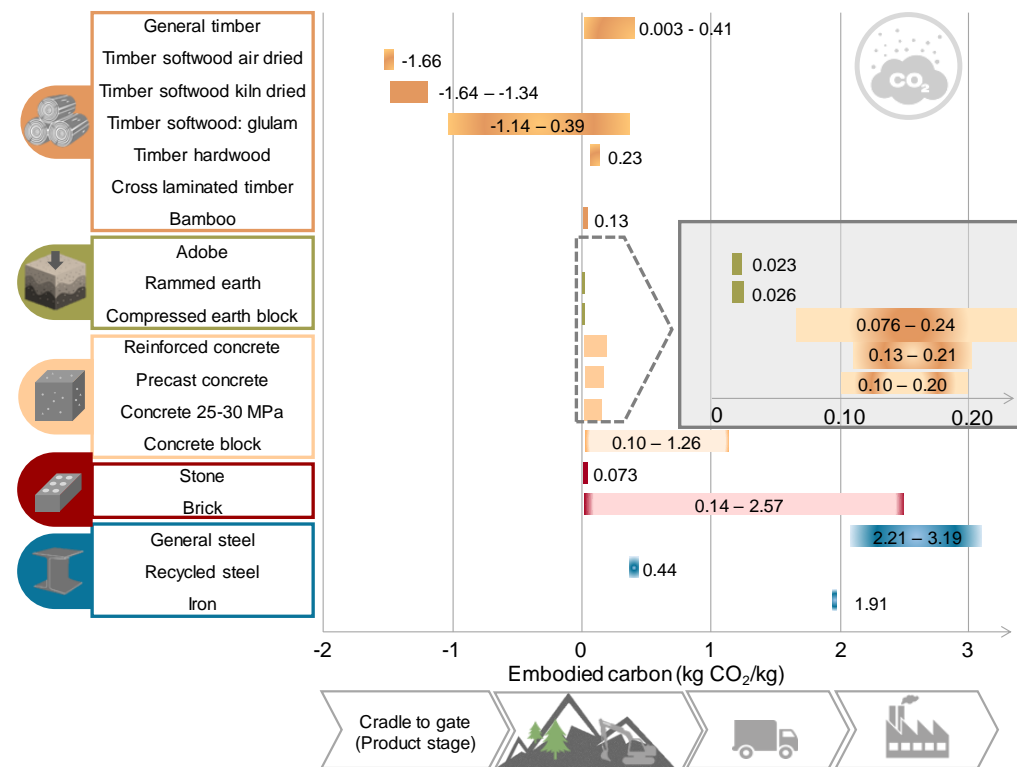
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(a)



(b)

Figure 9.10 Building materials (a) embodied energy and (b) embodied carbon (Cabeza et al. 2021).

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1 **9.4.3 Technological developments since AR5**

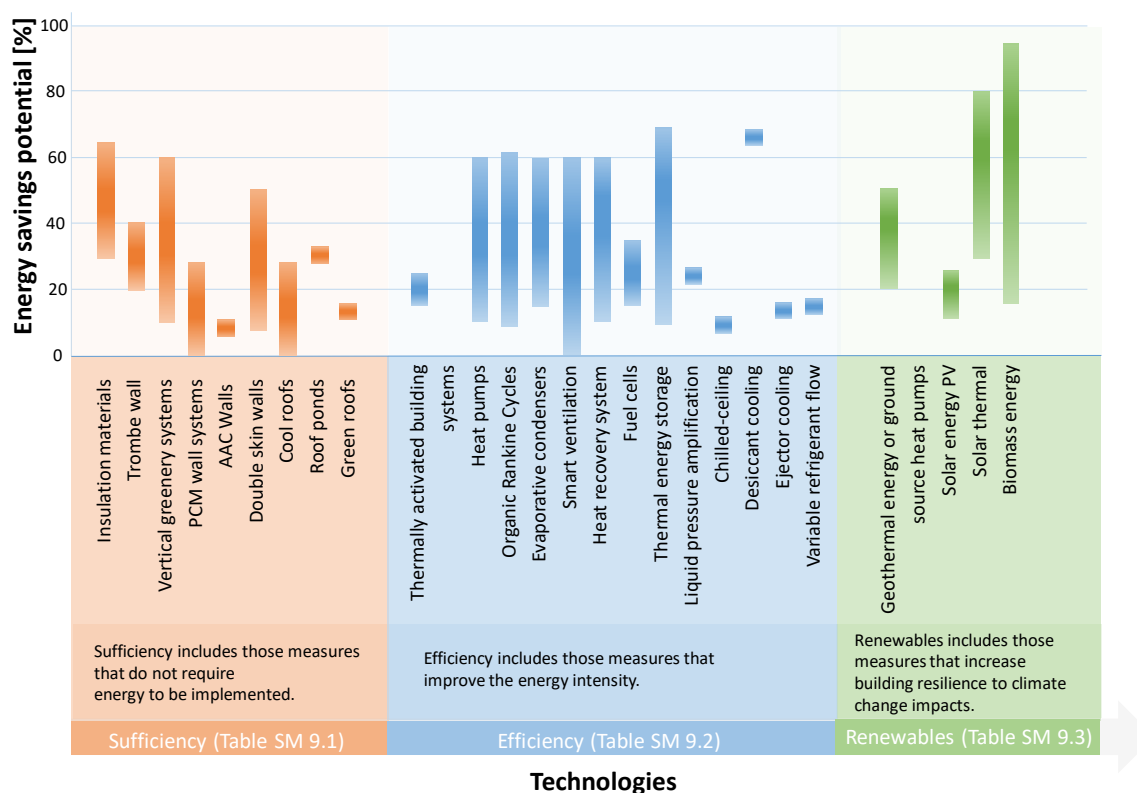
2 **9.4.3.1 Overview of technological developments**

3 There are many technologies that can reduce energy use in buildings (Finnegan et al. 2018), and those  
 4 have been extensively investigated. Other technologies that can contribute to achieving carbon zero  
 5 buildings are less present in the literature. Common technologies available to achieve zero energy  
 6 buildings were summarised in (Cabeza and Chàfer 2020) and are presented in Tables SM9.1 to SM9.3  
 7 in detail, where Figure 9.11 shows a summary.

8 **9.4.3.2 Appliances and lighting**

9 Electrical appliances have a significant contribution to household electricity consumption (Pothitou et  
 10 al. 2017). Ownership of appliances, the use of appliances, and the power demand of the appliances are  
 11 key contributors to domestic electricity consumption (Jones et al. 2015). The drivers in energy use of  
 12 appliances are the appliance type (e.g. refrigerators), number of households, number of appliances per  
 13 household, and energy used by each appliance (Cabeza et al. 2014)(Chu and Bowman 2006;  
 14 Spiliotopoulos 2019) . At the same time, household energy-related behaviours are also a driver of energy  
 15 use of appliances (Khosla et al. 2019) (see Section 9.5). Trends show that appliances account for an  
 16 increasing amount of building energy consumption (see Box 9.5). Appliances used in developed  
 17 countries consume electricity and not fuels (fossil or renewable), which often have a relatively high  
 18 carbon footprint. The rapid increase in appliance ownership (Cabeza et al. 2018c) can affect the  
 19 electricity grid. Moreover, energy intensity improvement in appliances such as refrigerators, washing  
 20 machines, TVs, and computers has counteracted the substantial increase in ownership and use since the  
 21 year 2000 (International Energy Agency 2019a).

22



23

24 **Figure 9.11 Energy savings potential of technology strategies for climate change mitigation in buildings.**

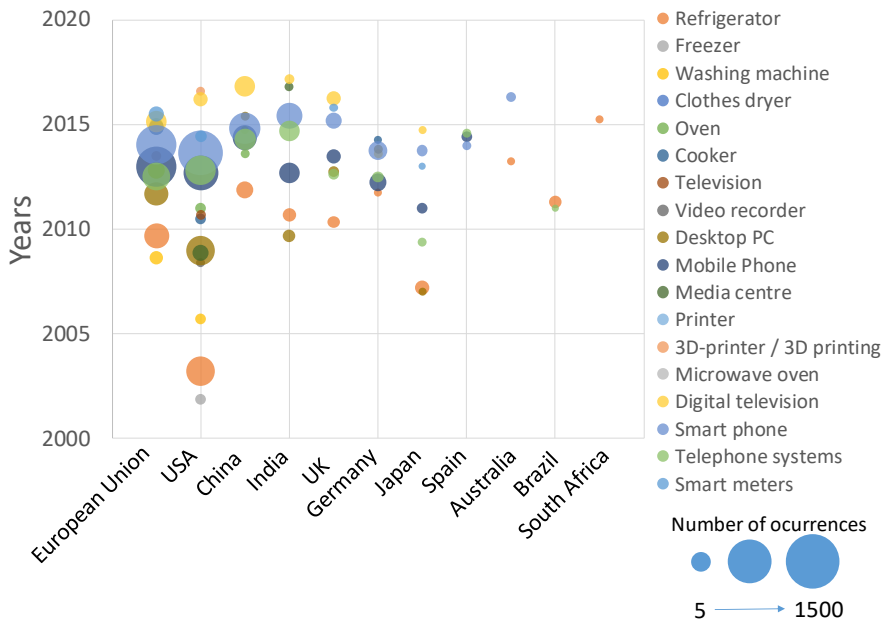
25 **Adapted from** (Bojić et al. 2014; Luo et al. 2017; Bevilacqua et al. 2019; Coma et al. 2017; Djedjig et al. 2015;  
 26 Chen et al. 2013; Haggag et al. 2014; Khoshbakht et al. 2017; Saffari et al. 2017; Seong and Lim 2013; Radhi

1 2011; Pomponi et al. 2016; Andjelković et al. 2016; Rosado and Levinson 2019; Costanzo et al. 2016; Spanaki  
 2 et al. 2014; Coma et al. 2016; Yang et al. 2015; Cabeza et al. 2010; Kameni Nematchoua et al. 2020; Annibaldi  
 3 et al. 2020; Varela Luján et al. 2019; Jedidi and Benjeddou 2018; Capozzoli et al. 2013; Asdrubali et al. 2012;  
 4 Irshad et al. 2019; Cabeza and Châfer 2020; Prívará et al. 2011; Sourbron et al. 2013; Ling et al. 2020; Peng et  
 5 al. 2020; Zhang et al. 2020; Dong et al. 2020; Harby et al. 2016; Liu et al. 2019; Vakiloroyaya et al. 2014;  
 6 Mahmoud et al. 2020; Romdhane and Louahlia-Gualous 2018; Gong et al. 2019; de Gracia et al. 2013; Navarro  
 7 et al. 2016; Fallahi et al. 2010; Mujahid Rafique et al. 2015; Soltani et al. 2019; Imanari et al. 1999; Yu et al.  
 8 2020; Lee et al. 2018; Sarbu and Sebarchievici 2014; Hohne et al. 2019; Zhang et al. 2019a; Omara and  
 9 Abuelnour 2019; Alam et al. 2019)

10  
 11 But appliances also are a significant opportunity for energy efficiency improvement. Research on  
 12 energy efficiency for different appliances worldwide showed that this research started in different time  
 13 frames in different countries (Figure 9.12) (Cabeza and Várez 2021). This figure presents the number  
 14 of occurrences of a term (the name of a studied appliance) appearing per year and per country, according  
 15 to the references obtained from a Scopus search. The figure shows that most research carried out was  
 16 after 2010. And again, this figure shows that research is mostly carried out for refrigerators and for  
 17 brown appliances such as smart phones. An interesting point to highlighted is the relation between water  
 18 consumption and appliances energy efficiency. Moreover, the research carried out worldwide is not  
 19 only devoted to technological aspects, but also to behavioural aspects and quality of service (such as  
 20 digital television or smart phones).

21 Analysing when research started in a country, it is interesting to see that in most cases, the research  
 22 started after the policies were implemented or labelling standards were developed (Wiel and McMahon  
 23 2005). IEA TCP 4E (IEA-4E 2014) shows that the first labels for refrigerated appliances in EU appeared  
 24 in 1992 and are mandatory, while in USA appeared in 1993 and are voluntary, and Australia in 2000,  
 25 being those the first countries to implement them. Accordingly, the USA and the EU are the  
 26 countries/territories with earlier research on the topic. Similarly, Japan started research on refrigerators  
 27 in 2007 and implemented the label already in 2004, in a time frame shorter than the above cited  
 28 countries. Research around policies is linked to cost analysis and climate change aspects.

29



30  
 31 **Figure 9.12 Energy efficiency in appliances research. Year and number of occurrences of different**  
 32 **appliances in each studied country/territory.**  
 33 Source: (Cabeza and Várez 2021)

Lighting energy accounts for around 19% of global electricity consumption (Attia et al. 2017; Enongene et al. 2017; Baloch et al. 2018). Many studies have reported the correlation between the decrease in energy consumption and the improvement of the energy efficiency of lighting appliances (Table 9.1). Today, the new standards recommend the phase out of incandescent light bulbs, linear fluorescent lamps, and halogen lamps and their substitution by more efficient technologies such as compact fluorescent lighting (CFL) and light-emitting diodes (LEDs) (see Box 9.5). Due to the complexity of these systems, simulation tools are used for the design and study of such systems, which can be summarised in Baloch et al. 2018 (Baloch et al. 2018).

Single-phase induction motors are extensively used in residential appliances and other building low-power applications. Conventional motors work with fixed speed regime directly fed from the grid, giving unsatisfactory performance (low efficiency, poor power factor, and poor torque pulsation). Variable speed control techniques improve the performance of such motors (Jannati et al. 2017).

**Table 9.1 Types of domestic lighting devices and their characteristics (Adapted from (Attia et al. 2017))**

Type of lighting device	Code in plan	Lumens per watt [ $\text{lm}\cdot\text{W}^{-1}$ ]	Colour temperature [K]	Life span [h]	Energy use [W]
Incandescent	InC	13.9	2700	1000	60
Candle incandescent	CnL	14.0	2700	1000	25
Halogen	Hal	20.0	3000	5000	60
Fluorescent TL 8	FluT8	80.0	3000-6500	20000	30-40
Compact fluorescent	CfL	66.0	2700-6500	10000	20
LED GLS	LeD	100.0	2700-5000	45000	10
LED spotlight	LeD Pin	83.8	2700-6500	45000	8
Fluorescent T5	FluT5	81.8	2700-6500	50000	22
LED DT8	LeDT8	111.0	2700-6500	50000	15

Within the control strategies to improve energy efficiency in appliances, energy monitoring for energy management has been extensively researched. Abubakar et al. 2017 (Abubakar et al. 2017) present a review of those methods. The paper distinguishes between intrusive load monitoring (ILM), with distributed sensing, and non-intrusive load monitoring (NILM), based on a single point sensing. Another classification of monitoring techniques in buildings is presented by Hong et al. 2015 (Hong et al. 2015), which distinguished between macroscopic monitoring (using GIS and/or LIDAR) and microscopic monitoring (to monitor factors such as thermal transmittance and heat transfer coefficient, sensible heat release, thermal bridges, and air temperature).

## 9.4.4 Case studies

### 9.4.4.1 Warehouses

Warehouses are major contributors to the rise of greenhouse gas emissions in supply chains (Bartolini et al. 2019). The expanding e-commerce sector and the growing demand for mass customisation have even led to an increasing need for warehouse space and buildings, particularly for serving the uninterrupted customer demand in the business-to-consumer market. Warehousing activities contribute roughly 11% of the total GHG emissions generated by the logistics sector across the world. Following this global trend, increasing attention to green and sustainable warehousing processes has led to many

1 new research results regarding management concepts, technologies and equipment to reduce  
2 warehouses carbon footprint, i.e. the total emissions of GHG in carbon equivalents directly caused by  
3 warehouses activities.

#### 4 **9.4.4.2 Historical and heritage buildings**

5 Historical buildings, defined as those built before 1945, are usually low-performance buildings by  
6 definition from the space heating point of view and represent almost 30–40% of the whole building  
7 stock in European countries (Cabeza et al. 2018a). Historical buildings often contribute to townscape  
8 character, they create the urban spaces that are enjoyed by residents and attract tourist visitors. They  
9 may be protected by law from alteration not only limited to their visual appearance preservation, but  
10 also concerning materials and construction techniques to be integrated into original architectures. On  
11 the other hand, a heritage building is a historical building which, for their immense value, is subject to  
12 legal preservation. The integration of renewable energy systems in such buildings is more challenging  
13 than in other buildings. The review carried out by (Cabeza et al. 2018a) different case studies are  
14 presented and discussed, where heat pumps, solar energy and geothermal energy systems are integrated  
15 in such buildings, after energy efficiency is considered.

#### 16 **9.4.4.3 Positive energy or energy plus buildings**

17 The integration of energy generation on-site means further contribution of buildings towards  
18 decarbonisation (Ürge-Vorsatz et al. 2020). Integration of renewables in buildings should always come  
19 after maximising the reduction in the demand for energy services through sufficiency measures and  
20 maximising efficiency improvement to reduce energy consumption, but the inclusion of energy  
21 generation would mean a step forward to distributed energy systems with high contribution from  
22 buildings, becoming prosumers (Sánchez Ramos et al. 2019). Decrease price of technologies such as  
23 PV and the integration of energy storage (De Gracia and Cabeza 2015) are essential to achieve this  
24 objective. Other technologies that could be used are photovoltaic/thermal (Sultan and Ervina Efzan  
25 2018), solar/biomass hybrid systems (Zhang et al. 2019b), solar thermoelectric (Sarbu and Dorca 2018),  
26 and solar powered sorption systems for cooling (Shirazi et al. 2018).

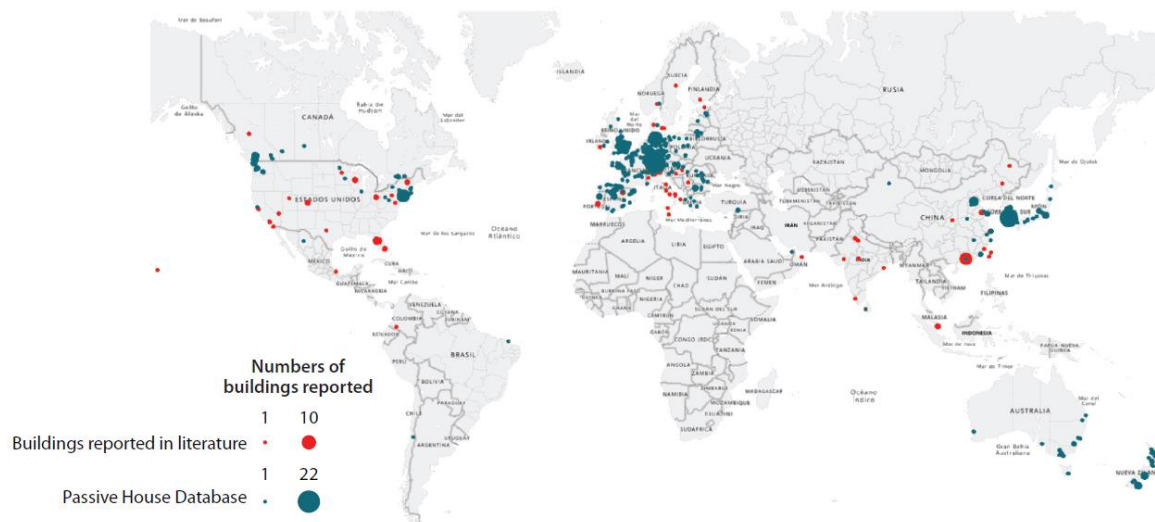
#### 27 **9.4.4.4 District energy networks**

28 District heating networks have evolved from systems where heat was produced by coal or waste and  
29 storage was in the form of steam, to much higher energy efficiency networks, integrating different forms  
30 of energy sources, including renewables (i.e. geothermal, PV, large solar thermal, biomass) or industry  
31 surplus heat or power-to-heat concepts, and heat storage including seasonal heat storage (Lund et al.  
32 2018). Latest developments include the inclusion of smart control and AI (Revesz et al. 2020). Authors  
33 show carbon emissions reduction up to 80% compared to the use of gas boilers. District cooling  
34 networks are more novel technology less widespread.

#### 35 **9.4.5 Low- and net-zero energy buildings – exemplary buildings**

36 Nearly zero energy (NZE) buildings or low-energy buildings are possible in all world relevant climate  
37 zones (Ürge-Vorsatz et al. 2020; Mata et al. 2020b) (Figure 9.13). Moreover, they are possible both for  
38 new and retrofitted buildings. Different envelope design and technologies are needed, depending on the  
39 climate and the building shape and orientation. For example, using the Passive House standard an annual  
40 heating and cooling energy demand decrease between 75% and 95% compared to conventional values  
41 can be achieved. Table 9.2 lists several exemplary low- and NZE buildings with some of their feature.





**Figure 9.13 Regional distribution of documented low-energy buildings.**

Source: (Ürge-Vorsatz et al. 2020)

**Table 9.2 Selected exemplary low- and net-zero- energy buildings worldwide**

(Adapted from (Ürge-Vorsatz et al. 2020; Mørck 2017; Schnieders et al. 2020))

Building name and organisation	Location	Building type	Energy efficiency and renewable energy features	Measured energy performance
SDB-10 at the software development company, Infosys	India	Software development block	<ul style="list-style-type: none"> <li>Hydronic cooling and a district cooling system with a chilled beam installation</li> <li>Energy-efficient air conditioning and leveraged load diversity across categorised spaces: comfort air conditioning (workstations, rooms), critical load conditioning (server, hub, UPS, battery rooms), ventilated areas (restrooms, electrical, transformer rooms), and pressurised areas (staircases, lift wells, lobbies)</li> <li>BMS to control and monitor the HVAC system, reduced face velocity across DOAS filters, and coils that allow for low pressure drop</li> </ul>	EPI of 74 mWh/m <sup>2</sup> , with an HVAC peak load of 5.2 W/m <sup>2</sup> for a total office area of 47,340 m <sup>2</sup> and total conditioned area of 29,115 m <sup>2</sup>
Y.S. Sun Green Building by an electronics manufacturing company Delta Electronics Inc.,	Taiwan	University research green building	<ul style="list-style-type: none"> <li>Low cost and high efficiency are achieved via passive designs, such as large roofs and protruded eaves which are typical shading designs in hot-humid climates and could block around 68% of incoming solar radiation annually</li> <li>Porous and wind-channelling designs, such as multiple balconies, windowsills, railings, corridors, and make use of stack effect natural ventilation to remove warm indoor air;</li> <li>Passive cooling techniques that help reduce the annual air-conditioning load by 30%</li> </ul>	EUI of the whole building is 29.53 kWh/m <sup>2</sup> (82% more energy-saving compared to the similar type of buildings)
BCA Academy Building	Singapore	Academy Building	<ul style="list-style-type: none"> <li>Passive design features such a green roof, green walls, daylighting, and stack effect ventilation</li> <li>Active designs such as energy-efficient lighting, air-conditioning systems, building management system with sensors and solar panels</li> <li>Well-insulated, thermal bridge free building envelope</li> </ul>	First net zero energy retrofitted building in Southeast Asia
Energy-Plus Primary School	Germany	School	<ul style="list-style-type: none"> <li>Highly insulated Passive House standard</li> </ul>	Off grid building with an EPI of 23 kWh/m <sup>2</sup> yr <sup>-1</sup>

			<ul style="list-style-type: none"> <li>Hybrid (combination of natural and controlled ventilation) ventilation for thermal comfort, air quality, user acceptance and energy efficiency</li> <li>Integrated photovoltaic plant and wood pellet driven combined heat and power generation</li> <li>Classrooms are oriented to the south to enable efficient solar shading, natural lighting and passive solar heating</li> <li>New and innovative building components including different types of innovative glazing, electro chromic glazing, LED lights, filters and control for the ventilation system</li> </ul>	
NREL Research Support Facility	USA	Office and Research Facility	<ul style="list-style-type: none"> <li>The design maximises passive architectural strategies such as building orientation, north and south glazing, daylighting which penetrates deep into the building, natural ventilation, and a structure which stores thermal energy</li> <li>Radiant heating and cooling with radiant piping through all floors, using water as the cooling and heating medium in the majority of workspaces instead of forced air</li> <li>Underfloor ventilation with demand-controlled dedicated outside air system (DOAS)</li> <li>Roof-mounted photovoltaic system and adjacent parking structures covered with PV panels</li> </ul>	EPI of 110 kWh/m <sup>2</sup> yr <sup>-1</sup> with a project area of 222,000 ft <sup>2</sup> with the goal the largest commercial net-zero energy building in the country
Mohammed Bin Rashid Space Centre (Schnieders et al. 2020)	United Arab Emirates, Dubai	Non-residential, offices	<ul style="list-style-type: none"> <li>Exterior walls U-value = 0.08 W/m<sup>2</sup>·K</li> <li>Roof U-value = 0.08 W/m<sup>2</sup>·K</li> <li>Floor slab U-value = 0.108 W/m<sup>2</sup>·K</li> <li>Windows UW = 0.89 W/m<sup>2</sup>·K</li> <li>PVC and aluminium frames, triple solar protective glazing with krypton filling</li> <li>Ventilation = MVHR, 89% efficiency</li> <li>Heat pump for cooling with recovery of the rejected heat for DHW and reheating coil</li> </ul>	Cooling and dehumidification demand = 40 kWh/m <sup>2</sup> ·year sensible cooling + 10 kWh/m <sup>2</sup> ·year latent cooling Primary energy demand = 143 kWh/m <sup>2</sup> ·year
Sems Have (Mørck 2017)	Roskilde, Denmark	Multi-family residential (Retrofit)	<ul style="list-style-type: none"> <li>Pre-fabricated, light weight walls</li> <li>Low-energy glazed windows, basement insulated with expanded clay clinkers under concrete</li> <li>Balanced mechanical ventilation with heat recovery</li> <li>PV</li> </ul>	Final Energy Use: 24.54 kWh/m <sup>2</sup> Primary energy use: 16.17 kWh/m <sup>2</sup>

1

## 2 9.4.6 Buildings emerging issues

3 Highlighting emerging issues are digitalisation (see Box 9.5) and the increase of electrical energy  
4 demand in the building sector (see Box 9.6).

### 5 **Box 9.5 Digitalisation of the building sector**

6 European Union (2019) and Witthoef and Kosta (2017) identified seven digital technologies already  
7 in use in the building sector. These technologies include (i) Building Information  
8 Modelling/Management (BIM), (ii) additive manufacturing, also known as 3D printing, (iii) robots, (iv)  
9 drones, (v) 3D scanning, (vi) sensors, and (vii) Internet of Things (IoT). BIM supports decision making  
10 in the early design stage and allows assessing a variety of design options and their embodied emissions

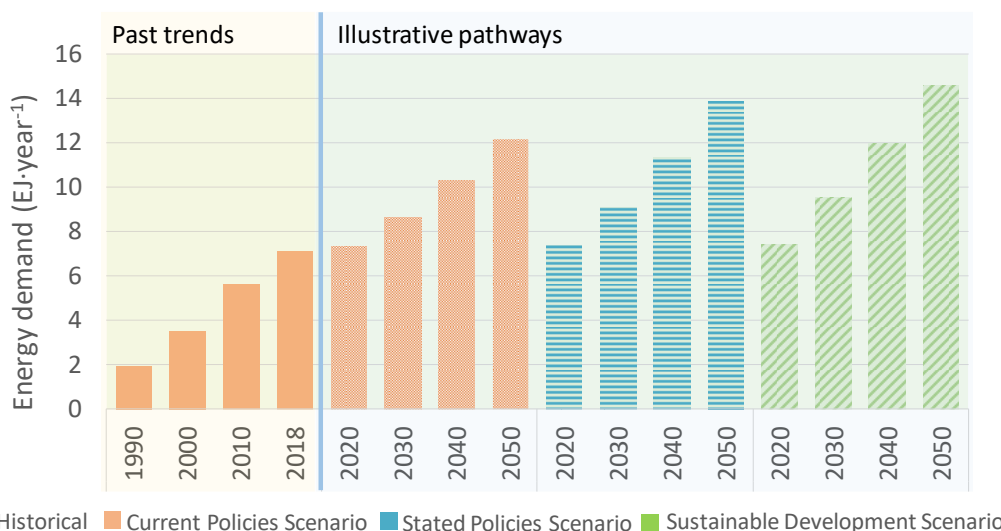
1 (Röck et al. 2018; Basbagill et al. 2013). 3D printing reduces material waste and the duration of the  
2 construction phase as well as labour accidents (Dixit 2019). Coupling 3D printing and robots allows for  
3 increasing productivity through fully automated prefabricated buildings. Drones allow for a better  
4 monitoring and inspection of construction projects through real-time comparison between planned and  
5 implemented solutions. Coupling drones with 3D scanning allows predicting building heights and  
6 energy consumption (Streltsov et al. 2020). Sensors offer a continuous data collection and monitoring  
7 of end-use services (i.e. heating, cooling, and lighting), thus allowing for preventive maintenance while  
8 providing more comfort to end-users. Coupling sensors with IoT, which connects to the internet  
9 household appliances and devices such as thermostats, enable demand-response, and flexibility to  
10 reduce peak loads (IEA - International Energy Agency 2017; Lyons 2019). Overall, connected  
11 appliances offer a variety of opportunities for end-users to optimise their energy demand by improving  
12 the responsiveness of energy services (Nakicenovic et al. 2019; IEA - International Energy Agency  
13 2017) through the use of digital goods and services (Wilson et al., 2020) including peer-to-peer  
14 electricity trading (Morstyn et al. 2018).

15 Energy demand from connected and small appliances reached at a global level 7.14 EJ in 2018, this is  
16 27% increase compared to 2010. Over the period 2010-2018, the highest increase was observed in  
17 Eastern Asia where energy demand from connected and small appliances has more than doubled,  
18 followed by Eurasia and the region of South and South-East Asia and developing Pacific with 84% and  
19 52% increase, respectively. Energy demand from connected and small appliances experienced an  
20 increase of 42% in Africa and less than 10% in Europe and North America. The only region where a  
21 decrease in the energy demand from connected and small appliances was observed is the developed  
22 Asia-Pacific. The increase of energy demand from connected and small appliances does not necessarily  
23 follow the increase in ownership of such products. While Eastern Asia experienced the highest increase  
24 in energy demand from connected and small appliances, the increase of ownership in this region was at  
25 16%. This suggests that the use of digital appliances (see Section 9.5) is an important driver in the  
26 increase of energy demand from these appliances. The highest increase in ownership of connected  
27 appliances was observed in the region of South and South-East Asia and developing Pacific, with a 33%  
28 increase, followed by Eurasia with an increase of 27%. The lowest increase in ownership of connected  
29 appliances was observed in the developed region of Asia and Pacific and North America, with 3% and  
30 8% increase respectively, which shows that these two markets are close to saturation of end-user's  
31 digital technologies. Global energy demand from connected and small appliances is projected in the  
32 IEA current policy scenario to reach 14.5 EJ in 2050, this is more than double the energy demand  
33 observed in 2018 (Box 9.5 Figure 1). Future energy demand is expected to occur in the developing  
34 world given the projected rate of penetration of household appliances and devices (Wolfram et al. 2012).  
35 Over the period 2020-2050, the highest increase is projected to occur in all IEA scenarios in Africa,  
36 followed by South and South-East Asia and developing Pacific, reflecting the combination of rising  
37 incomes, income distribution and the S-curves of ownership rates (Gertler et al. 2016). However,  
38 (Grubler et al. 2018) projects a lower energy demand from connected and small appliances by assuming  
39 multiple appliances and equipment will be integrated into units delivering multiple services and sharing  
40 them by multiple users.

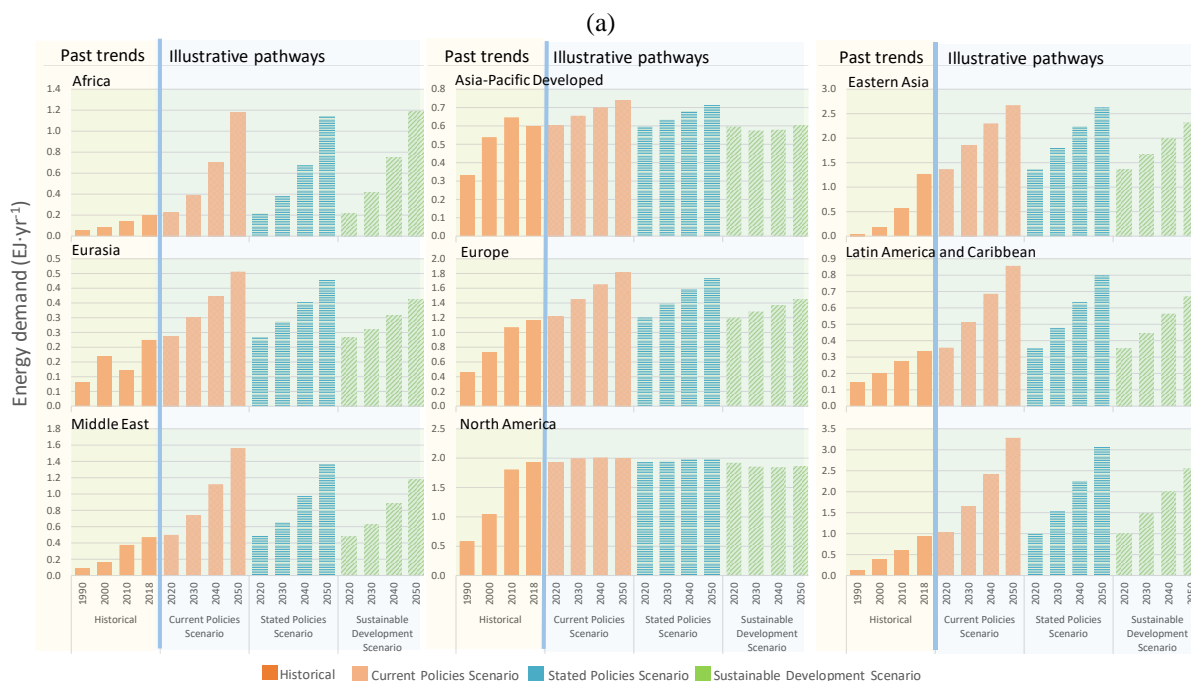
41 Energy demand from digitalisation occurs in datacentres, which are dedicated buildings or part of  
42 buildings for accommodating large amount of IT equipment such as servers, data storage and  
43 communication devices, and network devices. Data-centres are responsible for about 2% of global  
44 electricity consumption (Diguet and Lopez 2019; Avgerinou et al. 2017). Energy demand from  
45 datacentres arises from the highly packaging IT equipment, which is up to 100 times higher than a  
46 standard office accommodation (Chu and Wang 2019). Chillers combined with air handling units are,  
47 usually, used to provide cooling in datacentres. Given the high cooling demand of datacentres, some  
48 additional cooling strategies, such as free cooling, liquid cooling, low-grade waste heat recovery,  
49 absorption cooling, etc., have been adopted. In addition, heat recovery can provide useful heat for

1 industrial and building applications. More recently, datacentres are being investigated as a potential  
 2 resource for demand response and load balancing (Zheng et al. 2020; Koronen et al. 2020). Supplying  
 3 datacentres with renewable energy sources is increasing (Cook et al. 2014) and is expected to continue  
 4 to increase (Kooimey et al. 2011).

5 Estimates of energy demand from digitalisation (connected and small appliances, data centres, and data  
 6 networks) combined vary from 5% to 12% of global electricity use (Ferreboeuf 2019; Gelenbe and  
 7 Caseau 2015; Malmmodin and Lundén 2018; Diguët and Lopez 2019). According to (Ferreboeuf 2019)  
 8 the annual increase of energy demand from digitalisation could be limited to 1.5% against the current  
 9 4% if sufficiency measures are adopted along the value chain.



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14 **Box 9.5. Figure 1 Energy demand from connected and small appliances in residential buildings: historical**  
 15 **based on IEA statistics data and illustrative pathways based on IEA WEO data. (a) Global, (b) Regional.**  
 16 **Source: (Saheb et al. 2021)**

17

## 1 **9.5 Non-technological and behavioural mitigation options and strategies**

2 The section is set out to first understand non-technological options and strategies aiming at reducing  
3 buildings energy demand and emissions (Section 9.5.2); then to list non-technological actions to reduce  
4 GHG emissions in the building sector (Section 9.5.3); finally, to understand how to get these actions  
5 implemented. The latter is a necessary starting point in the design of policies that will trigger such  
6 motivations. These policy interventions are however addressed in Section 9.9.

7 Non-technological measures are key for a low-carbon building sector (Figure 9.14), but still attract  
8 less attention than technological measures (Ruparathna et al. 2016; Vence and Pereira 2019; Cabeza et  
9 al, 2020; (Creutzig et al. 2016; Creutzig, F, Roy, J, Lamb 2018; Mundaca et al. 2019; Mata et al.  
10 2021b).

11

**Box 9.6 Electricity energy demand in the building sector**

Electricity is used in buildings for plug-in appliances (i.e. refrigerators, cleaning appliances, connected and small appliances (see Box 9.5), lighting but also for thermal energy services (cooking, water and space heating).

Over the period 2010-2018, global electricity demand from buildings increased by 25% driven by the combination of rising incomes, income distribution and the S-curve of ownership rates (Wolfram et al. 2012; Gertler et al. 2016) (Box 9.6 Figure 1a). The highest increase (97%) was observed in Eastern Asia, followed by a 64% increase in the region of South and South-East Asia and developing Pacific and a 37% increase in Africa. Europe and the developed region of Asia Pacific have experienced a decrease in their electricity demand of 5% and 7% respectively (Box 9.6 Figure 1b). This reflects the policies implemented in these regions (see Section 9.9) which have led to a high penetration of efficient technologies (see Section 9.4). North America is the only developed region with an increase (1%) of electricity demand.

An important emerging trend in electricity demand is the use of electricity for thermal energy services (cooking, water and space heating). Over the period 2010-2018, global electricity demand for cooking increased by almost 36% driven by electricity demand in Eastern Asia where it has more than doubled, followed by Eurasia which has experienced an increase of 40%. Electricity demand for cooking has almost stagnated in North America while it increased by 4.5% in the developed region of Asia and Pacific (Box 9.6 Figure 1b).

Over the same period, electricity demand from water heating increased by 24% driven by the increase of the demand in Eastern Asia, South and South-East Asia and developing Pacific, where it has almost doubled. Africa, Middle East and Eurasia experienced an increase of more than 30% in water heating electricity demand while North America and Europe have experienced an increase of more than 5% each. The developed region of Asia Pacific is the only region which has experienced a decrease of 10% in its water heating electricity demand (Box 9.6 Figure 1b).

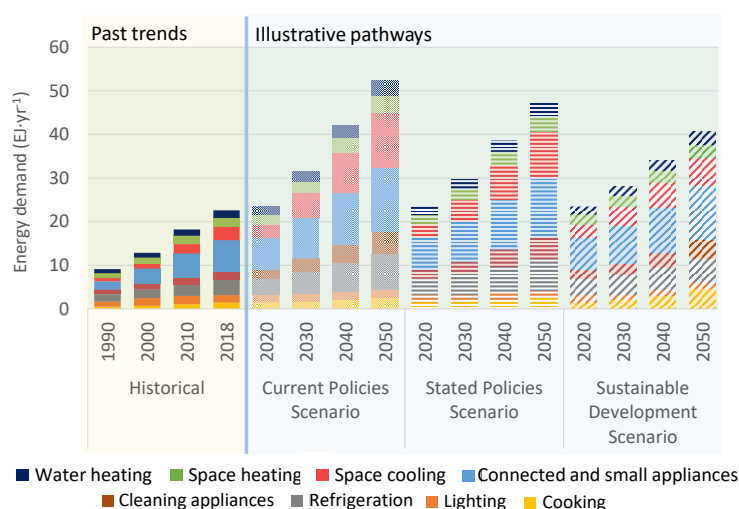
Regarding electricity demand for space heating, the global increase experienced, over the period 2010-2018, was at 7% which makes it the lowest increase of electricity demand per end-use. The highest increase was observed in the region of South and South-East Asia and developing Pacific where it has more than doubled, followed by Eastern Asia where an increase of 79% was observed. Europe experienced a 26% decrease of space heating electricity demand (Box 9.6 Figure 1b). Heat pumps used either individually or in conjunction with heat networks can provide heating in cold days and cooling in hot ones. (Lowe et al. 2020) suggests electricity is expected to become an important energy vector to decarbonise heating. However, the use of heat pumps will increase halocarbon emissions (United Nations Environment Programme (UNEP) International Energy Agency (IEA) 2020). (Bloess et al. 2018; Barnes and Bhagavathy 2020; Connolly 2017) argue for electrification of heat as a cost effective decarbonisation measure, if electricity is supplied by renewable energy sources. However, the electrification of the heat supply in the buildings sector will lead to additional electricity demand and consequently additional investment in new power plants. (Thomaßen et al. 2021) identifies flexibility as a key enabler of larger heat electrification shares. Importantly, heat pumps work at their highest efficiency level in highly efficient buildings and their market uptake is likely to require incentives due to their high up-front cost (Hannon 2015; Heinen et al. 2017).

Electricity demand from cleaning appliances has also experienced, an increase in all regions except North America which has experienced a decrease of 3%. The highest increase was observed in Eastern Asia, with 81% increase, while the lowest increase was experienced in Europe with 8.4% increase over the period 2010-2018 (Box 9.6 Figure 1b).

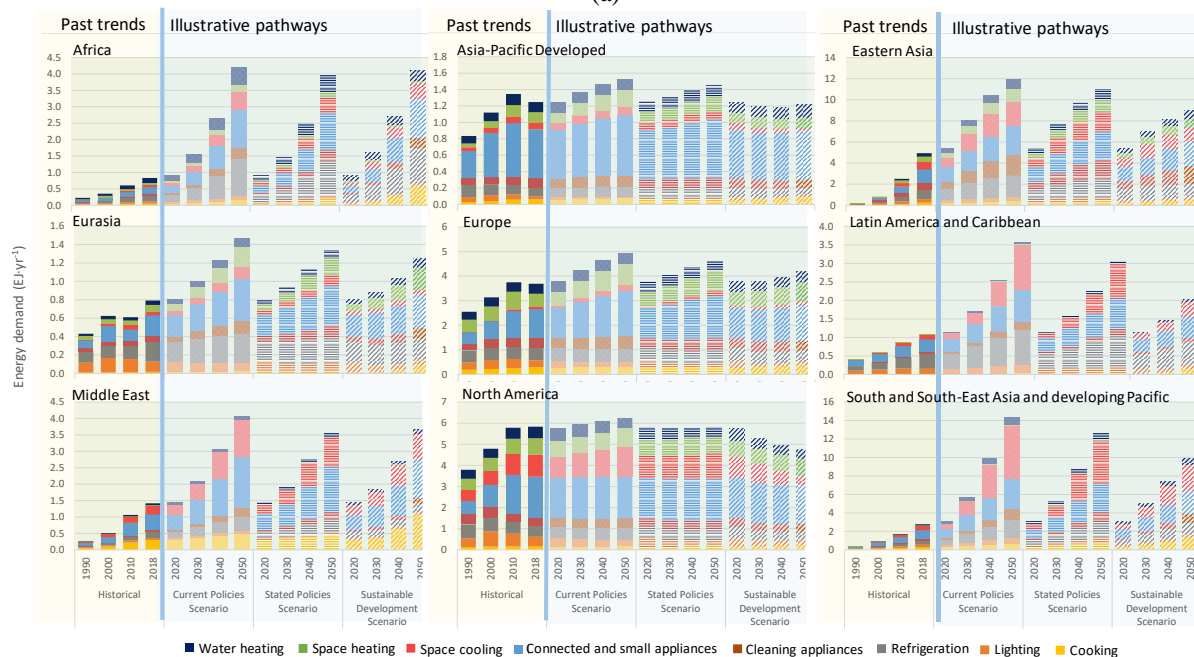
Lighting is the only end use which has experienced a decrease in its electricity demand over the period 2010-2018. The observed global decrease of 24% in lighting demand was driven by a decrease of

1 electricity demand for lighting in all regions except Eastern Asia and Africa which have experienced  
 2 an increase of 14% and 8.8% respectively driven by the implementation of SDG 7 (see Section 9.8).  
 3 The highest decrease in electricity demand for lighting was observed in the developed region of Asia  
 4 Pacific, driven by the shift to LEDs, with a 46% decrease, while the lowest decrease was observed in  
 5 Middle East with a 2% decrease over the same period (Box 9.6 Figure 1b).

6 By 2050, global electricity demand will more than double under the IEA current policies scenario and  
 7 almost double under the IEA sustainable development scenario driven by the increased access to  
 8 electricity of the population, currently, deprived for this modern energy service (see Section 9.8). The  
 9 highest increase is projected to occur in Africa, followed by South and South-East Asia and developing  
 10 Pacific. From end-use perspective, the highest increases are projected to occur in electricity demand  
 11 from water heating and cooking while lighting is projected to experience a decrease in all regions except  
 12 Africa and South and South-East Asia and developing Pacific (Box 9.6 Figure 1b).



(a)



(b)

**Box 9.6 Figure 1 Electricity energy demand for the residential sector: historical based on IEA statistics data and illustrative pathways based on IEA WEO data. (a) Global and (b) Regional.**

Source: (Saheb et al. 2021)

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## 2 **9.5.1 Non-technological determinants of energy demand and carbon emissions**

3 GDP or income, energy price and climate are unequivocal drivers of buildings energy demand and GHG  
4 emissions, followed by other indicators of size such as population or buildings floor area (Mata et al.  
5 2021b).

### 6 **9.5.1.1 Climate and physical environment**

7 Outdoor temperature, sunshine hours, and rainfall are highly determinant of energy demand (Harold et  
8 al. 2015b; Rosenberg 2014b; Lindberg et al. 2019b). Density, compacity, and spatial effects define the  
9 surrounding environment and relate to urbanisation. Building and urban typologies implicitly assume  
10 single family houses and rural areas as less compact than apartment buildings and urban areas. Urban  
11 households consume more electricity than rural households, as urban residents usually have a relatively  
12 affluent lifestyle, but less energy for heating (Huang 2015a; Niu et al. 2012; Rafiee et al. 2019b; Ayoub  
13 2019b; Oh and Kim 2019b).

14 Climate variability and extreme events may drastically increase energy consumption (Mashhoodi et al.  
15 2019). Climate change effects on future energy demand and GHG emissions, are discusses in Section  
16 9.7, and effects of temperature on health and productivity, in Section 9.8.

### 17 **9.5.1.2 Characteristics of the building**

18 Building typology, construction year and dwellings' floor area (or other variables that measure physical  
19 size, e.g. number of bedrooms, or lot size) are positively correlated to energy demand (Fosas et al. 2018;  
20 Morganti et al. 2019; Manzano-Agugliaro et al. 2015). Affluence is embedded in these variables as  
21 higher-income households have larger homes and lots. Residential consumption increases with the  
22 number of occupants but consumption per capita decreases proportionally to it (Serrano et al. 2017).  
23 Vintage has a negative correlation as recently built buildings must comply with increasingly strict  
24 standards (Brounen et al. 2012a; Kavousian et al. 2015b). Only for electricity consumption no  
25 significant correlation is observed to building age (Kavousian et al. 2013a). As buildings are being  
26 renovated, the renovation year is instead a key indicator of the building status (Mangold et al. 2016;  
27 Österbring et al. 2016).

### 28 **9.5.1.3 Socio-demographic factors**

29 Income has generally a positive correlation to energy demand (Kavousian et al. 2015a; Hansen 2016;  
30 Singh et al. 2017; Bissiri et al. 2019; Srekanth et al. 2011; Couture et al. 2012).

31 Mixed effects are found for household size, age, gender, ethnicity, education levels and tenancy status  
32 (Hansen 2016; Rafiee et al. 2019; Engvall et al. 2014; Arawomo 2019). Single-parent and elderly  
33 households consume more gas and electricity, and gender has no significant effect (Harold et al. 2015;  
34 Brounen et al. 2012; Huang 2015). Similarly, larger families are found to use less electricity per capita  
35 (Huang et al. 2015; Bedir et al. 2013; Kavousian et al. 2013b, 2015b). High-income households tend to  
36 use more efficient appliances and are likely to be more educated and environmentally sensitive, but  
37 their higher living standards require more electricity and gas (Hidalgo et al. 2018; Harold et al. 2015b).  
38 Heating expenditure tends to be higher for owners than for renters, despite the formers' tendency to  
39 have more efficient appliances (Gillingham et al. 2012; Meier and Rehdanz 2010; Harold et al. 2015b)  
40 ( Davis, 2012; Kavousian et al. 2015b; Huang 2015).

## 41 **9.5.2 Insights from non-technological and behavioural interventions**

42 Occupant behaviour (Figure 9.14), e.g. the frequency of use of heating and cooling appliances and  
43 temperature settings, sharing, using non-electricity using mechanisms to achieve thermal comfort, and  
44 cultural practices correlate with energy consumption (Li et al. 2019; Khosla et al. 2019). Households

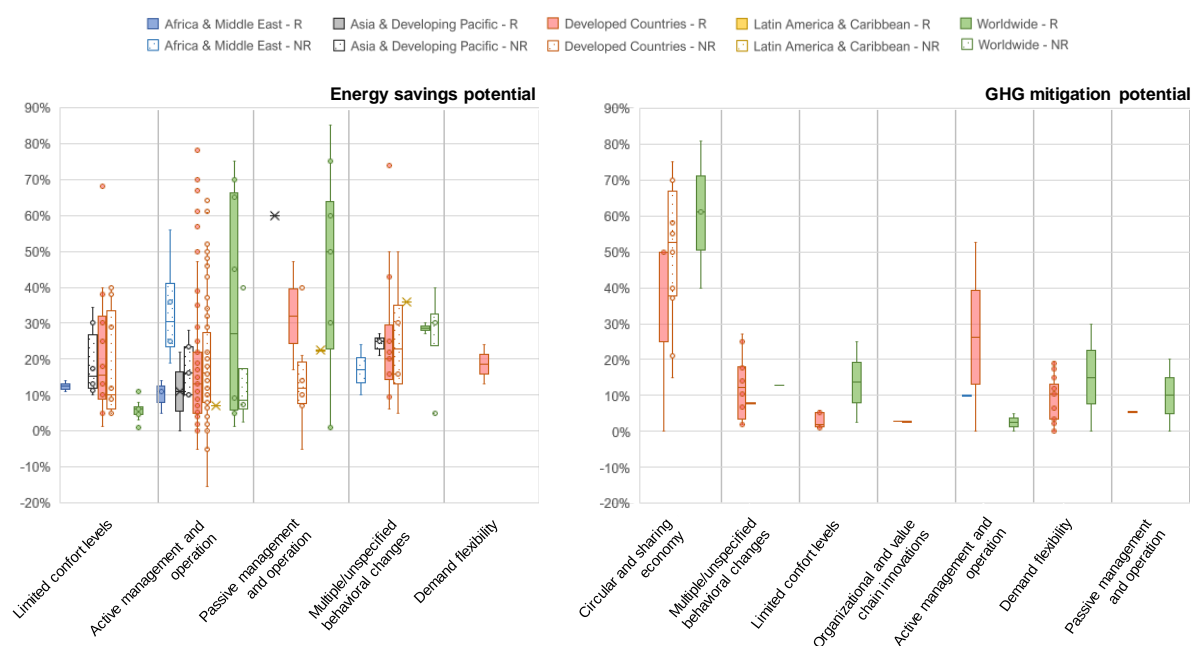


1 consume more on weekends and public holidays, and self-employed occupants consume significantly  
 2 more than households with employed occupants, probably because many of these jobs are in-house  
 3 (Harold et al. 2015a; Hidalgo et al. 2018). At the same time, occupants behaviour has less relevance, in  
 4 absolute energy consumption, in more efficient buildings (Grove-Smith et al. 2018; Pitts 2017).

### 5 **9.5.2.1 Passive and active management and operation**

6 Passive management refers to adjustments in human behaviour that do not consume energy, such as the  
 7 manual operation of the building envelope, adapted clothing, and the allocation of activities in the rooms  
 8 of the building to minimise the energy use (*green schedule*) (Rafsanjani et al. 2015; Klein et al. 2012).  
 9 In non-residential buildings, adaptive behaviours are affected by the distribution of the office space and  
 10 interior design, amount of occupants, visual comfort and outdoor view, ease to use control mechanisms,  
 11 reduce energy demand (Talele et al. 2018; O'Brien and Gunay 2014; Taniguchi et al. 2016).  
 12 Management of the building envelope includes: appropriate window opening for cooling during warm  
 13 periods; closing solar shades and curtains to reduce solar gains during warm periods and minimise  
 14 losses during cold nights; optimise natural lighting by opening blinds and curtains during the day (Rijal  
 15 et al. 2012; Volochovic et al. 2012). Quantitative modelling of such measures is most common for non-  
 16 residential buildings. Additional small savings are available through design, such as placing refrigerator  
 17 away from the oven, the radiators or the windows (Christidou et al. 2014a).

18



19

20 **Figure 9.14 Energy saving and GHG mitigation potentials for categories of non-technological**  
 21 **interventions. Based on a review of 28 references published since 2011 (Mata et al. 2021c)**

22 Active management refers to the efficient human control of building technical systems under the simple  
 23 rule of only using something when needed. Efficient lighting practices, e.g. using small lighting support  
 24 for focused tasks and turning off unnecessary lights, can effectively reduce summer peak demand  
 25 (Dixon et al. 2015a; Taniguchi et al. 2016). On the contrary, the application of the Daylight-Saving  
 26 Time in the US increases up to 7% lighting consumption (Rakha et al. 2018). Efficient cooking practices  
 27 for cooking (e.g. fit size of cooking pan to the heating plate; use pressure cooker and, for small  
 28 quantities, microwaves oven), appliance use (e.g. avoid stand-by regime, select eco-mode), or for hot  
 29 (e.g. shorter showers, turning off taps while washing and shaving) can save up to 25% (Teng et al. 2012;  
 30 Berezan et al. 2013; Hsiao et al. 2014; Abrahamse and Steg 2013; Peschiera and Taylor 2012;

1 Volochovic et al. 2012; Dixon et al. 2015; Christidou et al. 2014; Reichert et al. 2016). High behavioural  
2 control is so far proven difficult to achieve (Ayoub et al. 2014b; Sköld et al. 2018).

3 Technical measures to that could trigger passive management and automated management solutions are  
4 addressed in Section 9.4.

### 5 **9.5.2.2 Limited demands for services**

6 Adjustment in the temperature of the heating in winter and the cooling in summer results in savings  
7 between 5% and 25% and vary due to occupant behaviour (Ayoub et al. 2014a; Christidou et al. 2014;  
8 Sun and Hong 2017; Taniguchi et al. 2016;).

9 As presented in Section 9.3, the increase of floor area per capita is an important driver of GHG  
10 emissions. A series of recent works study a cap on the living area (van Sluisveld et al. 2016; Millward-  
11 Hopkins et al. 2020; Annette Jenny, Barbara Wegmann and Noëmi Cerny 2013; Toulouse et al. 2017;  
12 Virage-Energie Nord-Pas-de-Calais. 2016; Brischke et al. 2015). These studies are promising (Figure  
13 9.15) but of limited complexity, in terms of rebounds to other sectors and services, interactions with  
14 other measures, and business models, and require further investigation. Professional assistance and  
15 training on these issues is limited (Maxwell et al. 2018).

16 Willingness to adopt is only found for certain measures (full load to laundry appliances, lid on while  
17 cooking, turning lights off, defer electricity usage and HVAC systems, adjust set-point temperature by  
18 1°C) but negative not for others (appliances on standby, using more clothes, avoid leaving the TV on  
19 while doing other things, defer ovens, ironing or heating systems, adjust set-point temperature by 1°C,  
20 move to a low energy house or smaller apartment) (Brown et al. 2013a; Sköld et al. 2018; Yohanis  
21 2012; Li et al. 2017). A positive synergy with digitalisation and smart home appliances is identified,  
22 driven by a combination of comfort requirements and economic interest, confirmed by a willingness to  
23 defer electricity usage in exchange for cost savings (Ferreira et al. 2018; Mata et al. 2020c).

### 24 **9.5.2.3 Flexibility of demand and comfort requirements**

25 In a “flexible” behaviour, the desired level of service is the same, but it can be shifted over time,  
26 typically allowing automated control and increased digitalisation. There are substantial economic,  
27 technical, and behavioural benefits from implementing flexibility measures (Mata et al. 2020c).

28 With demand side measures (DSM), such as shifting demand a few hours, peak net demand can be  
29 reduced up to 10-20% (Stötzer et al. 2015), a similar potential is available for short-term load shifting  
30 during evening hours (Aryandoust and Lilliestam 2017). Human factors play an important role in DSM.  
31 Although different household types show different consumption patterns and thus an individual  
32 availability of DSM capacity during the day (Fischer and Pascucci 2017), there is limited (Shivakumar  
33 et al. 2018) or inexistent (Nilsson et al. 2017; Drysdale et al. 2015) information of consumers response  
34 to ToU pricing, specifically among those living in apartments (Bartusch and Alvehag 2014).  
35 Behavioural benefits are identified in terms of increased level of energy awareness of the users (Rehm  
36 et al. 2018), measured deliberate attempts of the consumers to reduce and/or shift their electricity usage  
37 (Bradley et al. 2016). Real-time monitoring and behavioural change could influence 40% of the building  
38 energy use in terms of savings (Kamilaris et al. 2014).

### 39 **9.5.2.4 Circular economy**

40 The built environment is the world largest consumer of raw materials (World Economic Forum 2016).  
41 Circular economy solutions include reuse and recycling of buildings and materials, e.g. 3D-printing,  
42 reuse of structural steel, and insulation with recycled content, replacing primary with secondary  
43 materials, reusing buildings including disabling, rethinking building materials, densification (Pomponi  
44 and Moncaster 2017; Mercado 2018; ARUP 2018; Hertwich et al. 2020; Cantzler et al. 2020; Mata et

1 al. 2021c). The recycling principle is however limited by nature, material complexity, and abuse  
2 (Ghisellini et al. 2016).

### 3 **9.5.2.5 *Sharing economy***

4 The sharing economy generates an increased utilisation rate of products or systems by enabling or  
5 offering shared use, access or ownership of products and assets that have a low ownership or use rate.  
6 Measures include conditioned spaces (accommodation, facility rooms, offices) as well as tools and  
7 transfer of ownership (i.e., second-hand or donation) (Rademaekers et al. 2017; Harris et al. 2021). The  
8 evidence on the link between user behaviour and net environmental impacts of sharing options is still  
9 limited (Laurenti et al. 2019; Mata et al. 2020a; Harris et al. 2021).

### 10 **9.5.2.6 *Value chain innovations***

11 Organisational changes that require cooperative efforts are necessary to improve the energy efficiency  
12 of buildings (Masuda and Claridge 2014; Ruparathna et al. 2016; Kamilaris et al. 2014). Inter-  
13 disciplinary understanding of organisational culture, occupant behaviour, and technology adoption is  
14 required to set up occupancy/operation best practises (Janda 2014). Buildings owned by non-profit  
15 groups are less energy efficient compared to private buildings, or management changes for and  
16 establishing operational best practises (Azar and Menassa 2014; Peterman et al. 2012). Building  
17 commissioning helps to reduce energy consumption by streamlining the systems, but benefits are not  
18 persistent.

19 For instance, non-technological challenges include training and software costs (tailored learning  
20 programs, learning-by-doing, human capital mobilisation), client and market demand (service  
21 specification, design and provision; market and financial analysis) and potential legal issues (volatile  
22 energy prices, meeting regulation); and partnership, governance and commercialisation, are identified  
23 for Building Information Modelling (Rahman and Ayer 2019; Oduyemi et al. 2017), for PV industry  
24 (Triana et al. 2018), Smart Living (Solaimani et al. 2015), or circular economy (Vence and Pereira  
25 2019).

### 26 **9.5.3 Adoption of climate mitigation solutions for existing and new buildings – reasons 27 and willingness**

28 This section aims to map reasons for adoption of climate mitigation solutions for existing and new  
29 buildings (Table 9.3). Mixed effects are found for technical issues, attitudes and values. In spite of  
30 proven positive environmental attitudes and willingness to adopt low-carbon solutions, these are  
31 outweighed by financial aspects all over the world (Mata et al. 2021). Adopters in developed countries  
32 are more sensitive towards disruptions in their quality of life in terms of finance, thermal comfort or  
33 habits; whereas in other world regions techno-economic concerns prevail. Private consumers seem  
34 ready to support stronger governmental action, whereas non-private interventions are hindered by  
35 constraints in budgets and profits, institutional barriers and complexities (Curtis et al. 2017a; Zuhair  
36 et al. 2017; Tsoka et al. 2018a; Kim et al. 2019).

37 It is clear that the needs of consumer groups are diverse, and a variety of specific interventions targeted  
38 to heterogeneous decision makers is needed (Liang et al. 2017; Soland et al. 2018; Zhang et al. 2012;  
39 Marshall et al. 2015; Haines and Mitchell 2014; Gram-Hanssen 2014; Frieger et al. 2016; Hache et al.  
40 2017; Ketchman et al. 2018). Policy reviews for specific market segments and empirical studies  
41 investigating investment decisions need to be taken further through a multidisciplinary approach to  
42 energy consumption patterns and market maturity (Boyd 2016; Marzano et al. 2018; Heiskanen and  
43 Matschoss 2017a; Baumhof et al. 2018; Wilson et al. 2018).

### 1 9.5.3.1 *Building envelope*

2 In North America and Europe, personal attitudes and values, and existing information and support are  
3 the most and equally important reasons for improving the building envelope. Consumers have some  
4 economic concerns and little technical concerns, the later related to the performance and maintenance  
5 of the installed solutions (Mata et al, 2021c). In other world regions the literature is limited.

6 Motivations are triggered by contextual needs, such as after moving in, driven by urgent comfort or  
7 replacement needs. Maintaining the heritage and aesthetic value of the property, may as well hinder the  
8 installation of additional insulation if no technical solutions are easily available (Haines and Mitchell  
9 2014;Bright et al. 2019). Local professionals and practitioners can to date both encourage (Ozarisoy  
10 and Altan 2017; Friege 2016) and discourage the installation of additional insulation, according to their  
11 knowledge and training (Curtis et al. 2017b; Zuhaib et al. 2017; Tsoka et al. 2018b; Maxwell et al.  
12 2018). For instance, if energy renovations of the buildings' envelope are not normative, cooperative  
13 ownership may be a barrier in apartment buildings (Miezis et al. 2016). Similarly, product information  
14 and labelling may be helpful or overwhelming (Ozarisoy and Altan 2017; Curtis et al. 2017; Lilley et  
15 al. 2017; Bright et al. 2019). The decisions are correlated to governmental support (Tam et al. 2016;  
16 Ozarisoy and Altan 2017; Gähns et al. 2015; Miezis et al. 2016), and peer information (Friege 2016;  
17 Friege et al. 2016).

18 The intervention is required to be cost efficient, although value could be placed in the amount of energy  
19 saved (Mortensen et al. 2016; Lilley et al. 2017; Howarth and Roberts 2018; Kim et al. 2019) or the  
20 short payback period (Miezis et al. 2016). Subsidies have a positive effect (Swan et al. 2017).

### 21 9.5.3.2 *Adoption of efficient HVAC systems and appliances*

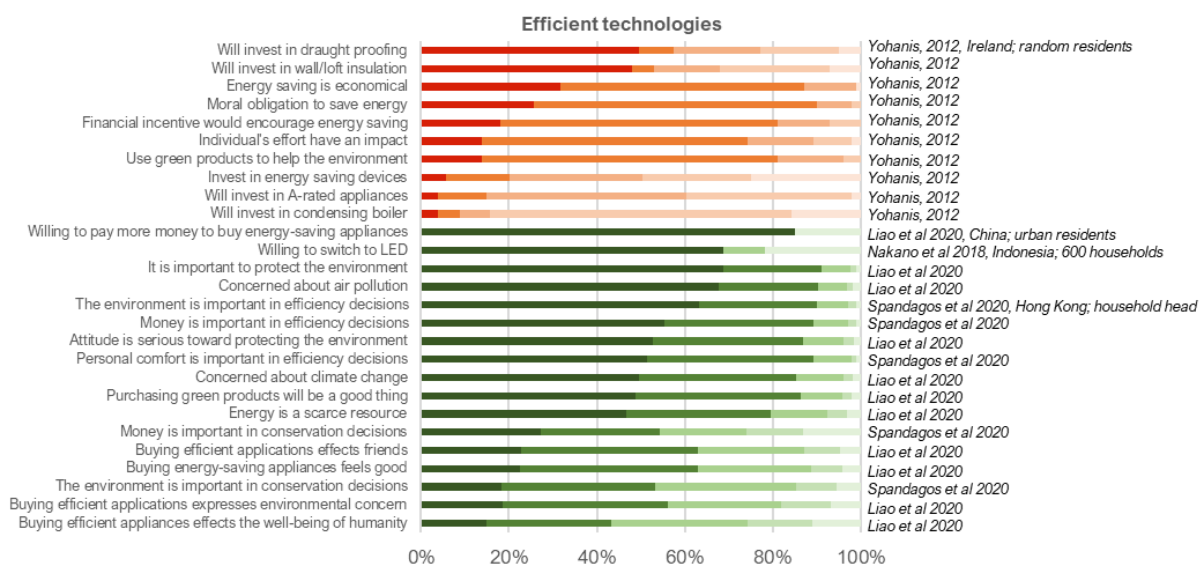
22 We find mixed willingness to adopt efficient technologies (Figure 9.15). While developed countries are  
23 positive towards building envelope technologies (draught proofing, insulation), appliances such are A-  
24 rated appliances, condensing boiler, are negatively perceived (Yohanis 2012). In contrast, adopters in  
25 Asia are positive towards energy saving appliances in general (Liao et al. 2020; Spandagos et al. 2020).

26 **Table 9.3 Reasons for adoption of climate mitigation solutions. The sign represents if the effect**  
27 **is positive (+) or negative (-), and the number of signs represents confidence level (++, many**  
28 **references; +, few references). Based on data extracted from 287 references published after 2011**  
29 **(Mata et al. 2021a)**

		Climate mitigation solutions buildings						
		Building envelope	Efficient technical systems	On-site renewable energy	Performance standards	Low-carbon materials	Smart home and digitalisation	Circular and sharing econ.
<b>Economic:</b>								
	Subsidies/microloans	+	+	++	+		+	+
	Low/high investment costs		+/-	++/--	+/--	+	-	
	Short payback period	+		+	+	+	+	+
	High potential savings	++	+	++	+		+	+
	Market driven demand				+			
	Higher resale value				+		+	
	Split incentives	-			-			-
	Constrained budgets and profits	+	+	+	+			+
<b>Information and support:</b>								
	Interactive feedback						+	

Governmental support and capacity/lack of	++	+/-	++/-	+/-	+	+	+/-
Information and labelling/lack of	+/-	++/-	++/-	+/-		+/-	+/-
Smart metering			+			+	
Participative ownership			+		+		
Peer effects	+	+	++			+	
Professional advice/lack of	+/-	+/-	+/-	+/-			
Social norm			+				
<b>Technical:</b>							
Condition of existing elements	+	+		+			
Efficient back-up systems		+				+	
Natural resource availability			+				
Performance and maintenance concerns	-	-	-	--	-	-	
Limited alternatives available			-	-	-		-
<b>Attitudes and values:</b>							
After moving in	+						
Appealing novel technology	+	+	+			+	+
Social and egalitarian world views	+		+			+	
Willingness to pay		+	++	+		+	
Heritage or aesthetic values	-	-	-	-		-	
Environmental values	+	+	+	+	+	+	
Heritage and aesthetic values							
Status and comfort/lack of	+	+	+	+/-		+/-	
Lack of control, privacy and security			-	-		--	

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**Figure 9.15 Willingness to adopt efficient HVAC systems and appliances, in developed countries (red) and Asia and developing Pacific (green)**  
(Mata et al. 2021a)

7 When purchasing a new heating system, comfort, economic and ecological aspects, as well as  
8 information play a role (Decker and Menrad 2015; Claudy et al. 2011). The most relevant aspects for  
9 efficient technical systems are those concerning availability, or lack, of information and support from  
10 different stakeholders in different geographical contexts (Heiskanen and Matschoss 2017b; Clancy et  
11 al. 2017; Tumbaz and Moğulkoç 2018; Christidou et al. 2014b; Bright et al. 2019; Hernandez-Roman  
12 et al. 2017; Chun and Jiang 2013; Chu and Wang 2019; Ketchman et al. 2018; Curtis et al. 2018).

1 Among high-income countries (Europe, USA, Japan and Australia), economy aspects have positive  
2 effects, specially reductions in energy bills and financial incentives or subsidies (Mortensen et al. 2016;  
3 Clancy et al. 2017; Christidou et al. 2014b; Chun and Jiang 2013; Ketchman et al. 2018; Curtis et al.  
4 2018). Having complementary technologies required for adoption already in place was found to have a  
5 positive effect in adoption (Zografakis et al. 2012; Clancy et al. 2017) but concerns about the  
6 performance and maintenance issues are identified as barriers (Qiu et al. 2014). The solutions are  
7 positively perceived as high-technology innovative, to enhance status, and are supported by peers and  
8 own-environmental values (Ketchman et al. 2018; Mortensen et al. 2016; Heiskanen and Matschoss  
9 2017b).

#### 10 **9.5.3.3 Installation of renewable energy sources (RES)**

11 Although consumers are willing to install distributed RES worldwide, and information has successfully  
12 supported their cost-efficient roll out, some economic and governmental support is still necessary for  
13 their full deployment. Little technical issues remain that hinder the adoption of distributed RES.

14 Investments in residential PV are realised by comparatively rich homeowners who expect reasonable  
15 high and secure return on investments (Hampton and Eckermann 2013; Schaffer and Brun 2015) but  
16 costs are decreasing fast and installations in bigger buildings are becoming attractive (Jäger-Waldau  
17 2019; Jager-Waldau et al. 2018). Homeowners and environmentally concerned are more likely to prefer  
18 demand charges when compared to renters (Liang et al. 2017). In contrast, the investors' ecological  
19 attitude seems to play a minor role than individual attitudes towards solar PV and social normative  
20 concerns (Abreu et al. 2019). Regional neighbourhood effects are observed that point at the importance  
21 of specified craft skills and/or intermediary agents (Schaffer and Brun 2015). Finally, previous  
22 experience with similar solutions increases environmental behaviour (Bach et al. 2020; K 2018;  
23 QURAIISHI and AHMED 2019; Reindl and Palm 2020).

#### 24 **9.5.3.4 Low carbon materials**

25 Studies investigating the adoption of low-carbon material focus on the adoption of wood-based building  
26 system and prefabricated housing construction, mostly in high-income countries, as the majority of the  
27 resource (as in sustainable managed forestry) and technology (as in factories for prefabricated housing)  
28 availability are concentrated in such regions and countries (Mata et al, 2021c).

29 High level decision-making is most relevant, e.g. political will and the environmental values of society  
30 play have a positive effect on the adoption rate of low-carbon materials (Lien and Lolli 2019), whereas  
31 lobbying by traditional materials industries are identified as barriers for adoption, in combination with  
32 the short-term political decision making (Tozer 2019). Concerns over technical performance, risk of  
33 damage, and limited alternatives available are also hinders for wood-based building systems (Thomas  
34 et al. 2014). In contrast, low investment costs if compared to traditional material and building solutions  
35 are drivers for adoption (Lien and Lolli 2019; Steinhardt and Manley 2016). Finally, if prefabricated  
36 buildings become more streamlined, the potential for participative ownership and new ownership  
37 models can favour their adoption (Steinhardt and Manley 2016).

#### 38 **9.5.3.5 Digitalisation, value-chain innovations and demand-supply flexibility**

39 Demand-supply flexibility measures are experimentally being adopted in North America, Europe and  
40 Asia-Pacific Developed regions. The current regulatory framework would need to change to facilitate  
41 participation based on trust and transparent communication (Wolsink 2012; Nyborg and Røpke 2013;  
42 Mata et al. 2020b). However, governments and energy utilities are assumed by consumers as  
43 responsible drivers of the transition (Seidl et al. 2019).

44 Three types of challenges exist: economic challenges such as unclear business models and  
45 disadvantageous market models and high costs of advanced smart metering; technical challenges such  
46 as constraints for HPs and seasonality of space heating demands; social challenges in which consumers

1 seem to display a lack of awareness of real-time price information and inadequate technical  
2 understanding. Consumers are shown to lack acceptance towards comfort changes (noise, overnight  
3 heating) and increased automation (Sweetnam et al. 2019; Bradley et al. 2016; Drysdale et al. 2015).  
4 Risks identified include higher peaks and congestions in low price-hours and difficulties in designing  
5 electricity tariffs because of conflicts with CO<sub>2</sub> intensity, and potential instability in the entire electricity  
6 system cause by tariffs coupling to wholesale electricity pricing.

7 New market players are emerging changing customer utility relationships, as the grid is challenged with  
8 intermittent loads and integration needs for ICTs, interfering with consumers' requirements of  
9 autonomy and privacy (Wolsink 2012; Parag and Sovacool 2016). Although most private PV owners  
10 would make their storage system available as balancing load for the grid operator, the acquisition of  
11 new batteries by a majority of consumers requires incentives (Gähns et al. 2015). For distributed energy  
12 hubs, social acceptance depends on the amount of local benefits, whether in economic, environmental,  
13 or social terms (Kalkbrenner and Roosen 2015), and increases around demonstration projects (von  
14 Wirth et al. 2018).

### 15 **9.5.3.6 Circular and sharing economy**

16 In the US only 20-30% of construction and demolition waste are recycled or reused, while the discarded  
17 waste contains lumber, asphalt, soil, concrete, and gypsum that could find further potential applications  
18 (EPA 2009). The circular and sharing economy begins to be perceived as organisational and  
19 technologically innovative, with the potential to provide superior customer value, response to societal  
20 trends, and positive marketing (Cantzler et al. 2020; L.K et al. 2020; Mercado 2018).

21 Government support is needed an initiator but also to decrease construction rates, reinforce building  
22 retrofit targets and promote more stringent energy and material standards for new constructions  
23 (Hongping 2017; Fischer and Pascucci 2017; Patwa et al. 2020). Taxes have a clear effect as incentives  
24 for waste reduction and recycling (Ajayi et al. 2015a; Rachel and Travis 2011; Volk et al. 2019). In  
25 developing countries, broader, international, market boundaries can allow for a more attractive business  
26 model (Mohit et al. 2020).

27 Attitudes and values can also be highly relevant, as a survey applied to construction site workers in  
28 Lebanon shows that improved construction waste management are highly influenced by attitude, past  
29 experience, and social pressure; but training is needed as a basic requirement (Amal et al. 2017). The  
30 reuse of building elements has been a traditional practice within communities and has been replaced by  
31 a culture of waste (Mohit et al. 2020; Hongping 2017; Ajayi et al. 2015).

## 33 **9.6 Global and regional costs and potentials drivers**

34 Section 9.4 illustrates how existing technological options and practices allow constructing and  
35 retrofitting individual buildings to produce very low GHG emissions during the building operation  
36 phase. The section illustrated that since AR5, we have observed a growing number of such buildings in  
37 all parts of the world. A growing amount of literature calculates GHG emission reduction potential at  
38 national level for different countries if such buildings will penetrate at scale. The analysis of these  
39 figures shall be cautious, because they rely on a number of assumptions containing uncertainties and  
40 feasibility constrains. The present section assesses the potentials reported at national level and  
41 aggregates these into regional and global figures. It complements Section 9.3 which provides potentials  
42 using top-down model based on the illustrative pathways classification provided in Chapter 3. It also  
43 discusses the determinants of the potential and its costs. The novelty of the section is that many national  
44 studies rely on the application of integrated approaches to construction and retrofit of buildings, as  
45 compared to only few such national studies identified in AR4 and AR5. We also see a new trend of

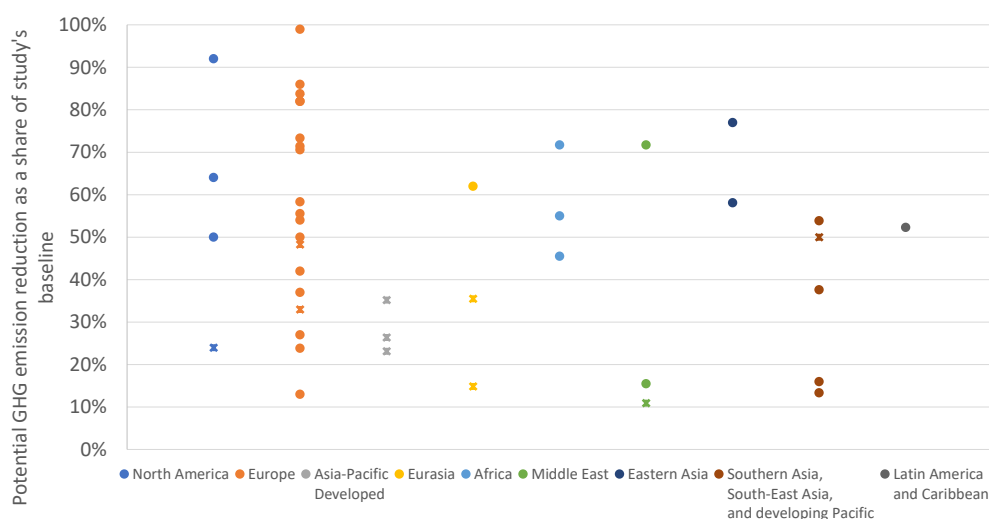
1 bottom-up modelling non-technological potentials at national and global level, including the application  
 2 of sufficiency approach. The estimate of embodied emission reduction at national scale is the next  
 3 novelty in literature.

#### 4 **9.6.1 Review of literature calculating potentials of different world countries**

5 **Error! Reference source not found.** presents the review of literature published since AR5, which q  
 6 quantifies the potential for GHG mitigation in the buildings sector at national level for different countries.  
 7 It focuses on studies using a technology-reach, bottom-up approach. The studies tend to rely on the  
 8 following mitigation strategies: improvement of energy efficiency of thermal envelopes in new and  
 9 existing buildings; improvement of energy efficiency in building systems, equipment, and appliances;  
 10 as well as fuel switch to low carbon energy carriers including buildings-integrated renewables. The  
 11 growing amount of studies consider these measures as an integrated package due their technological  
 12 complementarity and interdependence, and therefore ranking of individual measures in terms of size or  
 13 cost is not as relevant as in case of incremental improvements. The results address only the measures  
 14 integrated in buildings, and therefore exclude the impact of decarbonisation of electricity supply from  
 15 the grid. The figure reports the reduction of both, direct and indirect emissions of buildings.

16 Europe and North America have the richest amount of literature, which has grown since AR5 and AR4,  
 17 though it was also available that time. In line with their commitments and due to declining baseline  
 18 emissions, the potential in some European countries is provided versus a base year. The literature attests  
 19 that by 2050, countries on these continents may reduce up to 90% of their baseline emissions or  
 20 emissions in the base year (between 2010 and 2020). Germany (Markewitz et al. 2015), Switzerland  
 21 (Iten et al. 2017), and Greece (Mirasgedis 2017) illustrated these opportunities heading to buildings  
 22 carbon neutrality in 2050.

23 The amount of literature on potentials in Eurasia, Eastern Asia, Southern Asia, South-East Asia, and  
 24 Developing Pacific has increased significantly since AR5 and AR4. The studies from these continents  
 25 estimate the GHG emission reduction potential of up to 80% and even more as compared to their  
 26 baseline emissions in 2050. African, Middle East, and South American countries have still little amount  
 27 of literature assessing the sector potential. They report possible emission reductions up to 70%. These  
 28 emission reductions of all these regions, except Eurasia are estimated against sharply growing baselines.



29

30 **Figure 9.16 Potential GHG emission reduction in the buildings sector at national level in different world**  
 31 **countries grouped by region, 2050**

32

Note: × indicates the potential in year 2030.



1 Sources: (Camarasa et al. 2019; Chaichaloempreecha 2016; Climate Action Tracker 2019a, 2018a, 2019b, 2018b; Csoknyai et al. 2016; de  
2 la Rue du Can et al. 2019; Energetics 2016; Fotiou et al. 2019; Gagnon, Peter, Margolis, Robert, Melius, Jennifer, Phillips, Saleb, Elmore  
3 2016; González-Mahecha et al. 2019; Horváth et al. 2016; Hrabovszky-Horváth et al. 2013; Kamal et al. 2019a; Krarti 2019; Kusumadewi  
4 and Limmeechokchai 2015, 2017; Langevin et al. 2019; Markewitz et al. 2015; Mata et al. 2018; Nadel 2016; Novikova et al. 2018a,b,  
5 2020; Ostermeyer, Y.; Camarasa, C.; Naegeli, C.; Saraf, S.; Jakob, M.; Hamilton, I; Catenazzi 2018; Chaichaloempreecha et al. 2017;  
6 Ostermeyer, Y.; Camarasa, C.; Saraf, S.; Naegeli, C.; Jakob, M.; Palacios, A, Catenazzi 2018; Ostermeyer et al. 2018; Bienge et al. 2019;  
7 Radpour et al. 2017; Subramanyam et al. 2017a,b; Tan et al. 2018; Timilsina et al. 2016; Toleikyte et al. 2018; Trottier 2016; Vaillancourt et  
8 al. 2017; Vijay and Hawkes 2017; Wilson et al. 2017; Yeh et al. 2016; Yu et al. 2018; Zhou et al. 2018; Iten et al. 2017; Department of  
9 Environmental Affairs 2014; Oluleye et al. 2018a,b; Oluleye and Smith 2016; Wakiyama and Kuramochi 2017; SUGIYAMA et al. 2020;  
10 Bashmakov 2017; Mirasgedis 2017)

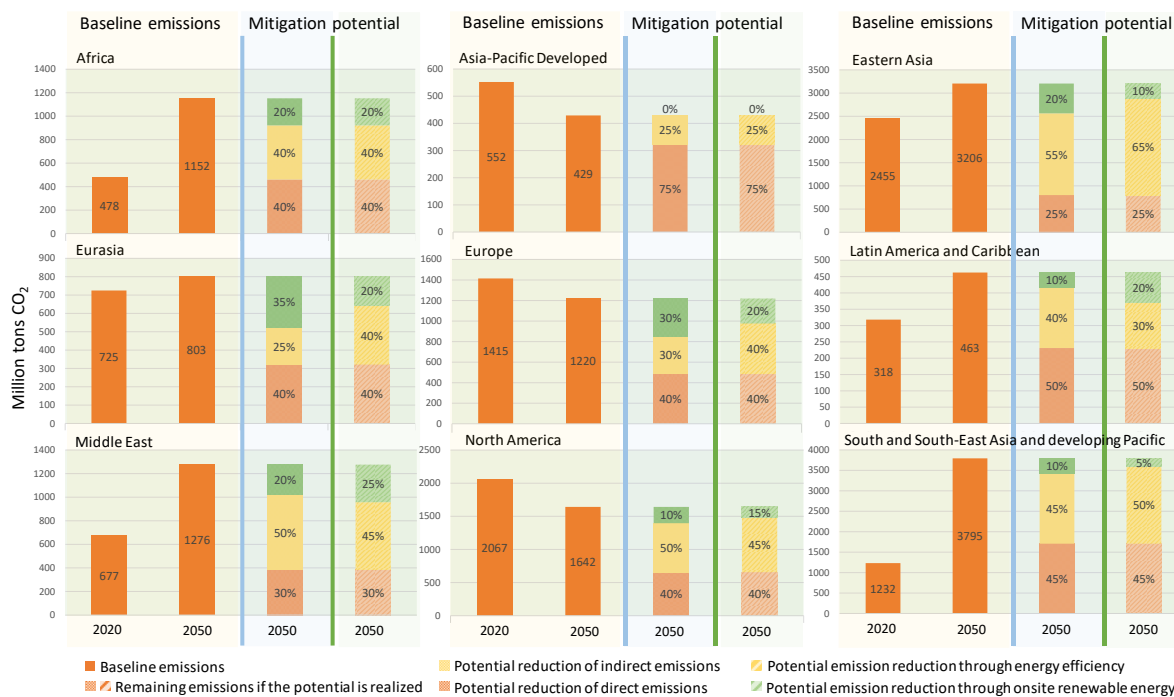
## 11 9.6.2 Assessment of the potentials and costs at global level

12 The assessment of potential using both top-down and bottom-up approaches may suggest a range of  
13 estimates, improving its accuracy. Box 9.7 describes the methodology used to derive bottom-up  
14 estimates of the potential from technological energy efficiency and buildings integrated renewable  
15 energy reported in the chapter. Chapter 3 describes the methodology and estimates according to the top-  
16 down approach (IAMs) and Section 9.3 summarises them for the buildings sector.

17 Figure 9.17 presents these ranges for each world region in 2050, in comparison with the baseline  
18 emissions in 2020 and 2050. The potential is broken down in energy efficiency and building-integrated  
19 renewables and in measures reducing direct and indirect emissions. The figure illustrates that the  
20 potential at regional level as a share of baseline emissions in 2050 ranges between 50% to 75%. No  
21 single study assessing the technological potential considers energy wasteful behaviour of building users.  
22 In other words, the potentials are usually calculated to allow for meeting health standards and other  
23 requirements, but not exceeding them. This means that a part of the non-technological potential is  
24 assumed as being realised by the technological potential estimates. The potential for energy efficiency  
25 must be realised prior to that of renewable energy. This will allow meeting the remaining energy  
26 demand of buildings with the a wide range of energy supply options that is important in urban areas  
27 with limited areas for onsite installations of renewable energy production (Horváth et al. 2016). Top-  
28 down estimates provided by IAMs of Chapter 3 are not sufficiently clear and this is why we did not  
29 integrate them in Figure 9.17 yet (will be the last column).

### 31 **Box 9.7 Methodology to estimate the global potentials of CO<sub>2</sub> mitigation in buildings**

32 The bottom-up regional estimates are provided as a share of baseline emissions in 2050 for 10 IPCC  
33 regions. They represent an aggregation of estimates reported by national bottom-up studies. Only  
34 studies covering a comprehensive range of measures were considered. They include comprehensive  
35 improvements of thermal envelopes of new and existing buildings, including HVAC and controls;  
36 efficient equipment and appliances including cooking and lights; and renewable energy production  
37 integrated in buildings. Often, these improvements implied an integrated approach. When several  
38 bottom-studies were identified for a region, either a rounded average or a rounded median figure was  
39 taken, giving the preference to the one which is closer to the potential estimates of countries with very  
40 large contribution to regional baseline emissions in 2050 (for instance, to China in Eastern Asia). To  
41 report the absolute potential, the estimates as % of baseline were multiplied with baseline emissions, as  
42 reported by the current policy scenario of World Energy Outlook 2019 (International Energy Agency  
43 2019c). The potentials of buildings in 2030 reported in Chapter 12 are interpolated estimates targeting  
44 the 2050 figures.



**Figure 9.17 Potential GHG emission reduction in the buildings sector broken down in energy efficiency and building-integrated renewable energy measures (up) and measures reducing direct and indirect emissions (bottom), 2050 (the potential in Asia Pacific developed is to revise, need more studies)**

The tendency of studies to apply the integrated approach made the ranking of individual technological options in terms of the potential size and costs less relevant as compared to the approach applying incremental improvements.

Table 9.4 presents the prioritisation of the potential by region as identified by studies, to the extent that it was possible to disaggregate.

A novelty since AR5 is a new trend of attempts to account for opportunities to drastically reduce energy consumption and emissions applying non-technological approaches, in particular sufficiency.

Figure 9.14 in Section 9.5 provides an assessment of individual non-technological options in different countries. Whereas total non-technological potentials are usually assessed by top-down models similar to (van Sluisveld et al. 2016b), there are three very detailed models relying on bottom-up approaches. The Low Energy Demand Scenario modelled for the world by (Grubler et al. 2018) assessed the impact of the changes in quantity and types of energy services, as well as their energy intensity to reach low energy demand. Their approach results in buildings final energy demand in 2050 at 62 EJ; this is 67% lower than that of the WEO current policy scenario (International Energy Agency 2019c). The Decent Living Energy scenario of (Millward-Hopkins et al. 2020) estimated even higher possible reduction in energy demand xx% (available for buildings in January 2021), if the world is to minimise energy use without scarifying decent living. Similarly, (Levesque et al. 2019) assessed demand reduction scenarios implementing both technological and non-technological potential and found that in 2050 a 45% energy demand reduction is possible.

**Table 9.4 Prioritisation of measures in terms of the amount of potential in 2050 as identified by studies**

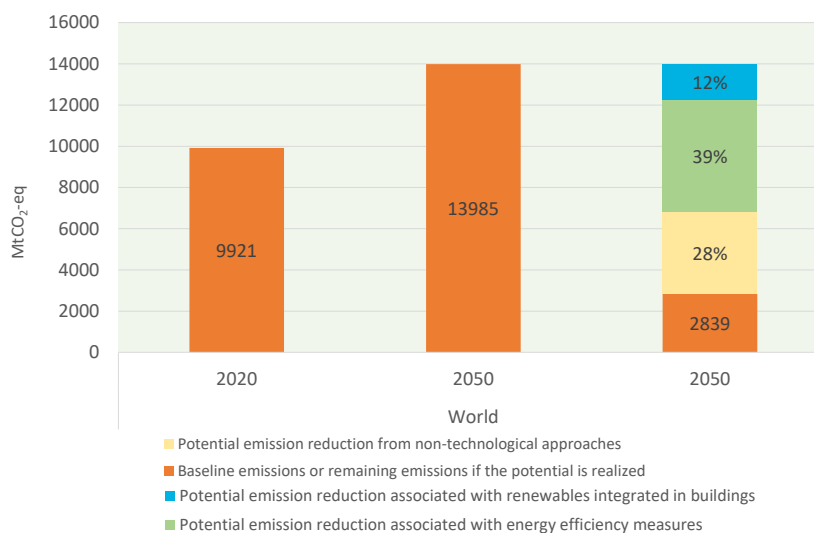
Region	Priority 1	Priority 2	Priority 3	Priority 4	Priority 4
North America	HVAC (heat pumps)*	Envelope improvement (renovation)*	Envelope improvement (new)*	Efficient appliances	Renewable energy production onsite

Europe	Envelope improvement (new)*	HVAC (heat pumps)*	Envelope improvement (new)*	Other HVAC incl. fuel switch, often to renewables onsite	Efficient appliances
Asia-Pacific Developed	Efficient appliances	Envelope improvement (renovation)	Renewable energy production onsite	Envelope improvement (new)	Non-technological measures
Eurasia	Renewable energy production onsite	Envelope improvement + HVAC (renovation)*	Envelope improvement + HVAC (new)*	Efficient appliances	
Africa	Envelopes (new buildings)	Renewable energy production onsite	Efficient appliances excluding cooking	Cooking appliances	
Middle East	Envelope improvement (renovation)	Renewable energy production onsite	Envelope improvement (new)	Efficient appliances	
Eastern Asia	Envelope improvement (new)	HVAC*	Fuel switching from coal	Efficient appliances	Renewable energy production onsite
Southern Asia, South-East Asia and developing Pacific	Envelope improvement (new)	Efficient appliances incl. HVAC excl. cooking	Cooking appliances	Envelope improvement (renovation)	Renewable energy production onsite
Latin America and Caribbean	Renewable energy production onsite	Efficient appliances, esp. cooking appliances	HVAC	Envelope improvement (renovation)	Envelope improvement (new)

1 **Notes:** HVAC in combination with the envelope.

2 Figure 9.18 presents the potential at global level integrating the potential delivered by technological  
 3 energy efficiency and renewable energy measures, as reported in Figure 9.17 and the potential of non-  
 4 technological approaches and technological energy efficiency, as estimated by (Grubler et al. 2018).  
 5 The figure was corrected for an overlap between potentials, relying on the estimates in Section 6.3. The  
 6 figure argues that it is possible to mitigate at least 80% of emissions of global buildings. About 30% of  
 7 this potential could be realised by non-technological approaches such as the change in energy service  
 8 and its amount delivered. The next 40% of potential could be realised by technological energy  
 9 efficiency. Finally, at least additional 12% could be delivered by renewable energy technologies  
 10 integrated in buildings. We will make an attempt to integrate sufficiency in Figure 9.17 in FGD.

11



12

13

**Figure 9.18 Potential GHG emission reduction (direct and indirect) in buildings at global level, 2050**

### 1 **9.6.3 Determinants of the potentials**

2 All potential reported assume a widespread diffusion of a particular set of low-carbon technologies, in  
3 a manner similar to disruptive innovation. The chance to achieve such high penetration is a subject to  
4 feasibility uncertainties which will encourage or constrain the realisation of technologies and thus  
5 potential at scale. The feasibility constraints applicable to the buildings sector are discussed in detail in  
6 Section 9.10 and in the Supplementary Material Table SM9.5. From the technological point of view,  
7 the key determinants are stock turnover, speed of technological improvement, and cost learning.

#### 8 **9.6.3.1 Stock turnover**

9 Buildings have a long lifetime and the feasibility of transforming them towards low carbon depends on  
10 its construction, demolition, and retrofit rates. As Figure 9.1 illustrates, high construction rates and high  
11 building replacement rates in developing countries offer an opportunity to realise a large amount of the  
12 potential in new buildings, introducing ambitious building energy codes, as discussed in Section 9.9.  
13 As shown in Section 9.3.2, a large amount of the energy savings realised due to energy efficiency  
14 improvement is however right away offset by an increase of floor area per capita. The construction rates  
15 are sometimes high even in countries with a large share of vacant buildings, for example in developing  
16 Europe (Novikova et al. 2018b). Therefore, one of critical determinants is policies supporting the  
17 realisation of sufficiency in terms of floor area per person above particular thresholds especially in  
18 developed countries where this resource is abundant, in addition to increasing the share of high-  
19 performance construction. Sufficiency does not necessarily mean a much lower service, but an  
20 alternative service. For instance, (Ivanova and Büchs 2020) illustrates that the per capita emission  
21 reduction of sharing a households with an additional member is 24% for European households  
22 Consideration of sufficiency in floor area per capita and integrating its estimates in the models is a  
23 novelty in literature since AR5.

24 Once a building is there, we observe a lock-in effect of energy consumption and GHG emission levels  
25 for many decades ahead, because a building is a large and complex technology with a long lifetime.  
26 Given low demolition rates in Europe, North America, and OECD Pacific, models assume high  
27 renovation rates to decarbonise the buildings stock as soon as possible. The studies reviewed assume  
28 renovation of the stock between 2.0% and 10% per annum, a speed which has never seen before.  
29 (Sandberg et al. 2016) simulated retrofit rates in eleven European countries and concluded that only  
30 minor future increases in the renovation rates of 0.6–1.6% are expected. Numerous barriers constrain  
31 the renovation of building as discussed in Section 9.9, in particular in urban areas (Seto et al. 2016;  
32 Ürge-Vorsatz et al. 2018; Khosla and Janda 2019). Therefore, without strong policies supporting these  
33 renovations, the feasibility to realise such potential is rather low.

#### 34 **9.6.3.2 Appliances, equipment, lights, renewable energy integrated**

35 Similar, the potential energy savings from efficient appliances depends on their saturation rate and  
36 replacement rate. The size and lifetime of appliances and office equipment is much shorter than that of  
37 buildings, it is therefore more feasible to enable their quicker replacement than replacement or  
38 renovation of buildings (Chu and Bowman 2006; Spiliotopoulos 2019).

39 Whereas the data records a permanent energy efficiency improvement of individual devices (Cabeza  
40 and Verez 2021), the demand for new services and devices offsets energy savings delivered by this  
41 improvement. (Grubler et al. 2018) provided an example how redefining an energy services and devices  
42 delivering it may help. The authors illustrated the reduction of energy demand by factor 30 to substitute  
43 over 15 different end-use devices with one integrated digital platform. Sufficiency approaches to  
44 appliances and equipment, with such drastic improvement have never been assessed at such large scale  
45 before and this is a novelty since AR5. This allows articulating that the sufficiency potentials in services  
46 delivered by appliances, equipment, and lights have not well being explored before and their  
47 consideration may help make the sector transformation more feasible.

### 1 **9.6.3.3 Energy efficiency improvement**

2 The other novelty since AR5 is that a growing amount of literature assessing potential at national scale  
3 rely on the application of integrated approaches to the construction and retrofit of buildings considering  
4 measures as interdependent and complementing. This approach allowed understanding the  
5 unprecedented scale of potential in several European countries and China heading towards climate  
6 neutrality, as illustrated by studies reported in Section 9.6.1. Even though the studies already report a  
7 very large potential, it is still likely to be an underestimate. The reason is that all studies reviewed  
8 considered only the application over the next 30 years of today's mature commercialised or near to  
9 commercialisation technologies. This assumption disregards the fact that efficiency of technologies is  
10 being constantly improved (Lovins 2018). Therefore, the potential is a dynamic value and the estimates  
11 assuming no technological changes are low estimates.

12 As said, nearly all studies assessing the technological potential also assume a change to climate cautious  
13 behaviour. Therefore, the adoption of policies promoting such behaviour is a feasibility factor of the  
14 realisation of the potential volume calculated by technological studies. Besides (Grubler et al. 2018)  
15 and (Millward-Hopkins et al. 2020) assessing the opportunities to drastically limit energy demand at  
16 global level, there have been only several non-peer-reviewed pieces of research which assess such  
17 opportunities at national and regional scale (IGES et al. 2019; Negawatt 2017). Therefore, whereas it  
18 is a promising trend, it leaves many questions behind such as what is the potential at national level in  
19 different countries and how to operationalise its realisation (Lovins 2018).

### 20 **9.6.3.4 Embodied emissions**

21 With the declining amount of energy and emissions during the building operation stage, the importance  
22 of embodied emissions in buildings grows (Cabeza et al. 2021; Peñaloza et al. 2018) (Section 9.2). This  
23 is reflected in the emerging literature, which assesses lifecycle emissions embodied in buildings at  
24 national level.

## 25 **9.6.4 Determinants of costs**

### 26 **9.6.4.1 Integrated design approach vs incrementality**

27 The growing consideration of integrated approach to construction of new buildings and renovation of  
28 existing buildings results in a lower relevance of breaking down the potential into cost categories,  
29 because to deliver deep energy and cost savings technologies and approaches shall be applied together  
30 in an integrated and interdependent manner. The construction of high-performance buildings is  
31 becoming a business-as-usual technology soon around the world (Ürge-Vorsatz et al. 2020): nearly 40%  
32 of new buildings in China had green certification in 2018 (Shen and Faure 2020), whereas the European  
33 Union legislation requires new public buildings to be nearly Zero Energy Buildings since 2018 and new  
34 commercial and residential buildings – since 2021. Based on the review of 79 case studies, (Erhorn-  
35 Kluttig et al. 2019) concluded on the average incremental costs of nearly zero energy buildings at 2.3%,  
36 13.9%, 5.4%, and 10.0% versus those of buildings constructed according to minimum energy  
37 performance requirement in Germany, Italy, Denmark, and Slovenia. This learning allowed to reduce  
38 their costs of energy conserved below the costs of energy or slightly higher that it in most countries  
39 (Ürge-Vorsatz et al. 2020) that translated to the mitigation cost below 20 USD/tCO<sub>2</sub>.

40 For existing buildings, there have been many examples of deep retrofits which additional costs per CO<sub>2</sub>  
41 abated are not significantly higher than those of shallow retrofits (Filippi Oberegger et al. 2020),  
42 however for the whole stock they tend to be higher than those of new buildings, in the range of 0-20  
43 USD/tCO<sub>2</sub>.

44 Nearly all publications argue that it is critical, to define the right timing of building renovation  
45 integrating it as much as possible with business-as-usual renovation, to save costs. Thus, a review of  
46 studies (Neuhoff et al. 2011) reporting costs of buildings renovated to a high level of performance

1 illustrated that the share of the latter costs exceeds significantly the share of incremental energy  
2 efficiency investment. Therefore, the rate of business-as-usual renovations is also an important  
3 determinant of deep renovations because it helps save a very high share of costs. In case of low  
4 business-as-usual retrofit rates, it is unlikely feasible to achieve high deep renovation rates.

5 Literature agrees that potential associated with the replacement of appliances, equipment, and lights  
6 with more efficient is lies below 0 USD/tCO<sub>2</sub> (Molenbroek et al. 2015). Integrated photovoltaic solar  
7 energy application costs are already near the level of electricity costs (Chapter 6). For the production of  
8 solar heat, it is likely that benefits will not balance the costs today, but they will with expected further  
9 cost reductions (Conti et al. 2019). Integrated renewable energy technologies are often a part of  
10 construction or retrofit packages rather than an individual measure that creates a synergy of costs.

#### 11 **9.6.4.2 Cost learning**

12 Studies rarely consider the integration of cost learning into the potential cost figures which leads to their  
13 overestimation. Among the studies analysed there was no single study doing so. For a few comparable  
14 European studies, which conducted an assessment of the sector transformation aiming at emission  
15 reduction by 80-90% in 2050 as compared to 1990, the annual incremental investment need is estimated  
16 between 1% and 3.5% of GDP assuming constant prices (Kjell Bettgenhäuser and Andoni Hidalgo  
17 2013; Markewitz et al. 2015). More research is needed to assess how far it is possible to enable cost  
18 learning and integrate it into the assessments. As of today, two such examples are known. First, the  
19 Dutch Energiesprong programme contracted the retrofits of 111,000 homes by 2020 (64) targeting  
20 energy savings of 45–80%. By developing innovative building prefabrication systems and project  
21 delivery models, the retrofit costs were reduced from EUR 130,000 down to EUR 65,000 (Ürge-  
22 Vorsatz et al. 2020). Second, the French Observatory of Low Energy Buildings found that the deep  
23 renovations of most buildings in France were cost-effective, and these were because they were  
24 conducted in one step using a holistic approach, a cap was set for absolute primary energy consumption  
25 to achieve after renovation, and a cap was set for the budget to deliver the targeted absolute primary  
26 energy consumption, and all available public finance was bundled (Saheb 2018).

## 28 **9.7 Links to adaptation**

29 Buildings are capital-intensive and long-lasting assets designed to perform under a wide range of  
30 climate conditions for decades into the future (Hallegatte 2009; Pyke et al. 2012). The long life span of  
31 buildings means that the building stock will be exposed to future changes in climate (Hallegatte 2009;  
32 de Wilde and Coley 2012; Wan et al. 2012) and, as such, adaptation measures will be necessary.

33 The impacts of climate change on buildings can affect building structures, building construction,  
34 building material properties, indoor climate and building energy use (Andrić et al. 2019). Many of those  
35 impacts and their respective adaptation strategies interact with GHG mitigation in the buildings sector  
36 in different ways.

### 37 **9.7.1 Climate change impacts and adaptation in buildings**

38 Literature on climate impacts on buildings focuses on the impacts of climate change on heating and  
39 cooling needs (de Wilde and Coley 2012; Wan et al. 2012; Andrić et al. 2019). The associated impacts  
40 on energy consumption are expected to be higher in hot summer and warm winter climates, where  
41 cooling needs are more relevant (Wan et al. 2012; Li et al. 2012; Andrić et al. 2019). If not met, this  
42 higher demand for thermal comfort can impact health, sleep quality and work productivity, having  
43 disproportionate effects on vulnerable populations and exacerbating energy poverty (Falchetta and  
44 Mistry 2021; Biardeau et al. 2020) (see Section 9.8).

1 Increasing temperatures can lead to higher cooling needs and, therefore, energy consumption (Wan et  
2 al. 2012; Li et al. 2012; Andrić et al. 2019; Schaeffer et al. 2012; Clarke et al. 2018; International Energy  
3 Agency 2018) There are three effects in place. Firstly, higher temperatures increase the number of  
4 days/hours in which cooling is required. Secondly, as outdoor temperatures increase, the cooling load  
5 to maintain the same indoor temperature will be higher (Andrić et al. 2019). These first two effects are  
6 often measured by cooling degree days<sup>1</sup> (CDD) and there is a vast literature on studies at the global  
7 (Atalla et al. 2018; Clarke et al. 2018; Biardeau et al. 2020; Mistry 2019; Isaac and van Vuuren 2009)  
8 and regional level (Bezerra et al. 2021; Falchetta and Mistry 2021; Zhou et al. 2014). Other studies use  
9 statistical econometric analyses to capture the empirical relationship between climate variables and  
10 energy consumption (Auffhammer and Mansur 2014; van Ruijven et al. 2019). The third effect is that  
11 higher summer temperatures can provide incentives for purchasing space cooling equipment  
12 (Auffhammer 2014; Biardeau et al. 2020; De Cian et al. 2019). Space cooling energy needs have grown  
13 faster than any other end-use in buildings in the last thirty years, mostly driven by population and  
14 economic growth in warm regions (International Energy Agency 2018) (see Box 9.3). Warmer climates  
15 can induce higher ownership of cooling equipment, especially in developing countries (Pavanello et al.  
16 2021).

17 The impacts of increased energy demand for cooling can have systemic repercussions (Ralston Fonseca  
18 et al. 2019; Ciscar and Dowling 2014), which in turn can affect the provision of other building's energy  
19 services. For instance, space cooling can be an important determinant of peak demand, especially in  
20 periods of extreme heat (International Energy Agency 2018). Warmer climates and higher frequency  
21 and intensity of heat waves can lead to higher loads (Dirks et al. 2015; Auffhammer et al. 2017),  
22 increasing the risk of grid failure and supply interruptions.

23 Although heating demand in cold climate regions can be expected to decrease with climate change and,  
24 to a certain extent, outweigh the increase in cooling demand, the effects on total primary energy  
25 requirements are uncertain (Wan et al. 2012; Li et al. 2012). Also, studies have found that increases in  
26 buildings energy expenditures for cooling more than compensate the savings from lower heating  
27 demands in most regions (Clarke et al. 2018). In addition, climate change may affect the economic  
28 feasibility of district heating systems, for which demand density is a key parameter, and continuous  
29 starts and stops can affect the operation of central heating systems (Andrić et al. 2019).

30 Studies raise the concern that energy efficiency measures aimed at building envelope, such as insulation  
31 improvements, may increase the risk of overheating in a warming climate (Dodoo and Gustavsson 2016;  
32 Fosas et al. 2018) (see Section 9.4). If this is the case, there may be a conflict between mitigation through  
33 energy efficiency building regulations that promote insulation and climate change adaptation (Fosas et  
34 al. 2018).

35 Changes in cloud formation can affect global solar irradiation and, therefore, the output of solar  
36 photovoltaic panels, possibly affecting on-site renewable energy production in building (Burnett et al.  
37 2014b). The efficiency of solar photovoltaic panels decreases with higher temperatures (Simioni and  
38 Schaeffer 2019), which may impact their economic feasibility and power generation potential.  
39 However, studies have found that such effect can be relatively small (Totschnig et al. 2017), making  
40 solar PV a robust option to adapt to climate change (Shen and Lior 2016; Santos and Lucena 2021) (see  
41 Section 9.4).

42 Climate change can also affect the performance, durability and safety of buildings and their elements  
43 (facades, structure, etc.) through changes in temperature, humidity, wind, and chloride and CO<sub>2</sub>  
44 concentrations (Bastidas-Arteaga et al. 2010; Bauer et al. 2018; Rodríguez-Rosales et al. 2021; Chen et

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FOOTNOTE <sup>1</sup> CDD can be generally defined as the sum of the difference between an indoor set point temperature and outdoor air temperature whenever it is hotter outside.

1 al. 2021). Historical buildings and coastal areas tend to be more vulnerable to these changes and are  
2 receiving more attention from researchers (Huijbregts et al. 2012; Mosoarca et al. 2019; Cavalagli et al.  
3 2019; Rodríguez-Rosales et al. 2021).

4 Temperature variations affect the building's envelope, e.g. with cracks and detachment of coatings  
5 (Bauer et al. 2016, 2018). Higher humidity fastens deterioration of bio-based materials such as wood  
6 and bamboo (Brambilla and Gasparri 2020), also deteriorating indoor air quality and affecting users'  
7 health (Huijbregts et al. 2012; Grynning et al. 2017; Lee et al. 2020). Higher frequency and intensity of  
8 wind-driven rain can lead to more moisture accumulation, resulting in damages in buildings' facades,  
9 especially in historical buildings (Köliö et al. 2014; Nik et al. 2015; Orr et al. 2018).

10 Climate change can reduce reinforced concrete structures' durability, performance and safety due to the  
11 increase of chloride ingress (Bastidas-Arteaga et al. 2010) and the concentration of CO<sub>2</sub>, which increase  
12 the corrosion (Stewart et al. 2012; Peng and Stewart 2016; Chen et al. 2021). Corrosion rates are higher  
13 in places with higher humidity and humidity fluctuations (Guo et al. 2019), and degradation could be  
14 faster with combined effects of higher temperatures and more frequent and intense precipitations  
15 (Bastidas-Arteaga et al. 2010; Chen et al. 2021).

16 Higher frequency and intensity of hurricanes, storm surges and coastal flooding can escalate economic  
17 losses to civil infrastructure, especially when associated with population growth and urbanisation in  
18 hazardous areas (Bjarnadottir et al. 2011; Lee and Ellingwood 2017; Li et al. 2016). Climate change,  
19 along with urban development, should also increase the risk and exposure to flood damage (de Ruig et  
20 al. 2019) and sea level rise (Bove et al. 2020; Zanetti et al. 2016; Bosello and De Cian 2014).

## 21 **9.7.2 Links between mitigation and adaptation in buildings**

22 Adaptation options interacts with mitigation efforts because the measures to cope with climate change  
23 impacts can increase energy and material consumption, which may lead to higher GHG emissions  
24 (Kalvelage et al. 2014; Davide et al. 2019; Sharifi 2020). Energy consumption is required to adapt to  
25 all impacts discussed in the previous section. Mitigation measures, in turn, influence the degree of  
26 vulnerability of buildings to future climate change and, thus, the level of adaptation required.

27 Studies have assessed the increases in energy demand to meet indoor thermal comfort under future  
28 warmer climate (de Wilde and Coley 2012; Li et al. 2012; Andrić et al. 2019; Clarke et al. 2018). It can  
29 be expected that higher cooling and lower heating needs may induce increases and shifts to electrical  
30 demand (Wan et al. 2012; Li et al. 2012), which could lead to higher emissions, when electricity  
31 generation is fuelled by fossil-fuels (International Energy Agency 2018; Biardeau et al. 2020), and  
32 generate higher loads and stress power systems (Dirks et al. 2015; Auffhammer et al. 2017). In this  
33 regard, increasing energy efficiency of space cooling appliances can reduce the amount of energy  
34 needed to fulfil cooling needs and limit additional growth in emissions and pressures on power systems  
35 (Davide et al. 2019; Bezerra et al. 2021) (see Section 9.4, Figure 9.11 and Tables SM9.1 to SM9.3).  
36 This can also be achieved with on-site renewable energy production, especially solar PV for which there  
37 is a timely correlation between power supply and cooling demand, improving load matching in energy  
38 producing buildings (Salom et al. 2014; Grove-Smith et al. 2018).

39 Mitigation alternatives through passive approaches may increase resilience to climate change impacts  
40 on thermal comfort by reducing the cooling needs associated with higher temperatures (Wan et al. 2012;  
41 Andrić et al. 2019; González Mahecha et al. 2020; Rosse Caldas et al. 2020; van Hooff et al. 2016).  
42 However, climate change may reduce their effectiveness (Ürge-Vorsatz et al. 2014a), in which case  
43 increased use of active cooling could be required (Yildiz 2015). Nevertheless, combining different  
44 passive measures can help counteracting climate change driven increases in energy consumption for  
45 achieving thermal comfort (Huang and Hwang 2016).



1 In cold climates, high energy performance buildings (e.g. ZEB, Passivhaus, etc.) use increased  
2 insulation and airtightness to reduce heat losses, which can potentially increase the risk of overheating  
3 in a warming climate (Gupta and Gregg 2012). In such situations, the need for active cooling  
4 technologies may arise, along with higher energy consumption and GHG emissions (Gupta et al. 2015).  
5 However, while overheating may occur as a result of poor insulation design, better insulation may  
6 actually reduce overheating when properly projected, meaning that the apparent trade-off between  
7 mitigation through building insulation and higher overheating risk can be overcome by clever designs  
8 (Fosas et al. 2018).

9 Strengthening building structures to increase resilience and reduce exposure to the risk of extreme  
10 events can be partially achieved by improving building standards and retrofitting existing buildings  
11 (Bjarnadottir et al. 2011). However, future climate is not yet considered in parameters of existing  
12 building energy codes (Steenbergen et al. 2012). While enhancing structural resilience would lead to  
13 GHG emissions (Liu and Cui 2018), so would disaster recovery and re-building. This emissions trade-  
14 off needs to be further assessed.

15 While adaptation on the existing building stock may be more expensive and require building retrofit,  
16 climate change must be considered in the design of new buildings, so that they can operate in both  
17 current and future climates, which has implications for construction costs (Hallegatte 2009; de Wilde  
18 and Coley 2012; Pyke et al. 2012; de Rubeis et al. 2020) and emissions (Liu and Cui 2018). Building  
19 energy codes and regulations are usually based on historical climate data, which can lead to the poor  
20 design of thermal comfort in future climate (Hallegatte 2009; de Wilde and Coley 2012; Pyke et al.  
21 2012) and non-efficient active adaptive measures based on mechanical air conditioning (De Cian et al.  
22 2019) (see Section 9.4, Figure 9.11 and Tables SM9.1 to SM9.3). However, the uncertainty about future  
23 climate change may create difficulties for projecting parameters for the design of new buildings  
24 (Hallegatte 2009; de Wilde and Coley 2012). This can be especially relevant for social housing  
25 programs (Triana et al. 2018; González Mahecha et al. 2020) and in developing countries.

26 The impacts on buildings durability and life span can lead to higher maintenance needs and the  
27 consequent embodied environmental impacts related to materials production, transportation and end-  
28 of-life, which account for a relevant share of GHG emissions in buildings life cycle (Rasmussen et al.  
29 2018). Climate change induced biodegradation is especially important for bio-based materials such as  
30 wood and bamboo (Brambilla and Gasparri 2020) which are important options for reducing emissions  
31 imbued in buildings' construction materials (Peñaloza et al. 2016; Churkina et al. 2020b).

32 Although there can potentially be conflicts between climate change mitigation and adaptation, these can  
33 be dealt with proper planning, actions and policies. The challenge is to develop multifunctional  
34 solutions, technologies and materials that can mitigate GHG emissions while improving buildings'  
35 adaptive capacity. Solutions and technologies should reduce not only buildings' operational emissions,  
36 but also embodied emissions from manufacturing and processing of building materials (Röck et al.  
37 2020). For instance, some building materials, such as bio-concrete, can reduce life cycle emissions of  
38 buildings and bring benefits in terms of building thermal comfort in tropical and subtropical climates  
39 (Rosse Caldas et al. 2020). Also, energy efficiency, sufficiency and on-site renewable energy  
40 production can help to increase building resilience to climate change impacts and reduce pressure on  
41 the energy system.

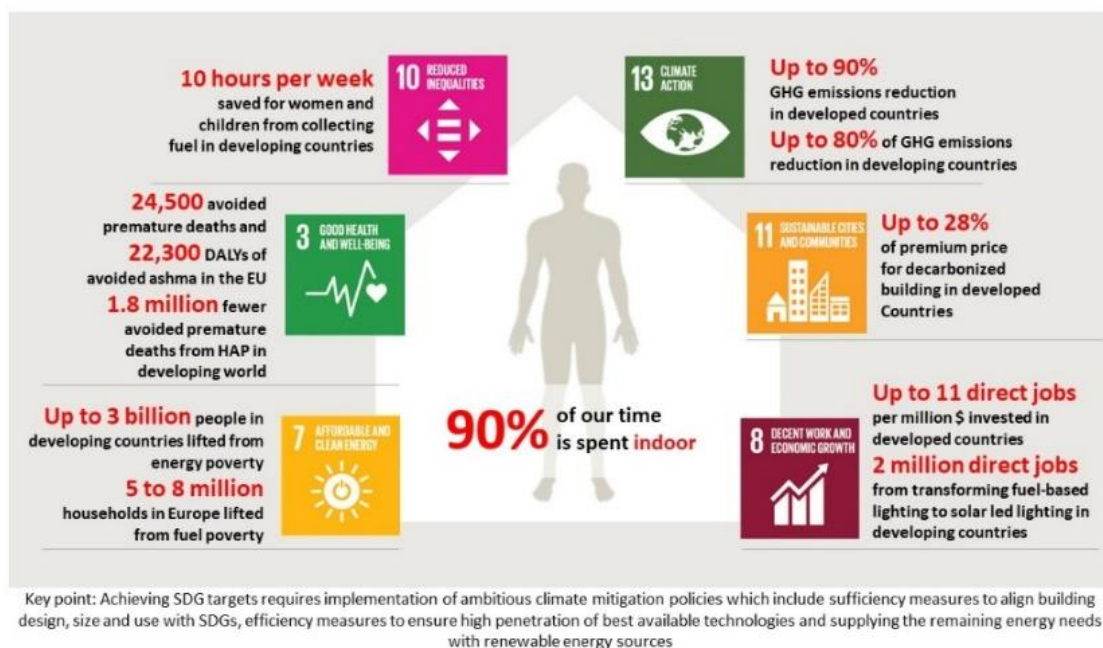
42

## 1 9.8 Links to sustainable development

### 2 9.8.1 Overview of contribution of mitigation options to sustainable development

3 A growing body of research acknowledges that mitigation actions in buildings may have substantial  
 4 social and economic value beyond their direct impact of reducing energy consumption and/or GHG  
 5 emissions (Ürge-Vorsatz et al. 2016; Deng et al. 2017; Reuter et al. 2017; IEA 2014; US EPA 2018;  
 6 Kamal et al. 2019; Bleyl et al. 2019). In other words, the implementation of these actions in the  
 7 residential and non-residential sector holds numerous multiple impacts (co-benefits, adverse side-  
 8 effects, trade-offs, risks, etc.) for the economy, society and end-users, in both developed and developing  
 9 economies, which can be categorised into the following types (Reuter et al. 2017; Ürge-Vorsatz et al.  
 10 2016; IEA 2014; US EPA 2018; Nikas et al. 2020; Thema et al. 2017; Ferreira et al. 2017a): (i) health  
 11 impacts due to better indoor conditions, energy/fuel poverty alleviation, better ambient air quality and  
 12 elimination of the heat island effect; (ii) environmental benefits such as reduced local air pollution and  
 13 the associated impact on ecosystems (acidification, eutrophication, etc.) and infrastructures, reduced  
 14 sewage production, etc.; (iii) improved resource management including water and energy; (iv) impact  
 15 on social well-being, including changes in disposable income due to decreased energy expenditures  
 16 and/or distributional costs of new policies, fuel poverty alleviation and improved access to energy  
 17 sources, rebound effects, increased productive time for women and children, etc.; (v) microeconomic  
 18 effects (e.g., productivity gains in non-residential buildings, enhanced asset values of green buildings,  
 19 fostering innovation); (vi) macroeconomic effects, including impact on GDP driven by energy savings  
 20 and energy availability, creation of new jobs, decreased employment in the fossil energy sector, long-  
 21 term reductions in energy prices and possible increases in electricity prices in the medium run, possible  
 22 impacts on public budgets, etc.; and (vii) energy security implications (e.g., access to modern energy  
 23 resources, reduced import dependency, increase of supplier diversity, smaller reserve requirements,  
 24 increased sovereignty and resilience).

25



26

27 **Figure 9.19 Contribution of mitigation policies of the building sector to meeting sustainable development**  
 28 **goals**

1 From the above, it is obvious that well-designed and effectively implemented mitigation actions in the  
 2 sector of buildings have significant potential for achieving the United Nations (UN) Sustainable  
 3 Development Goals (SDGs). Specifically, the multiple impacts of mitigation policies and measures go  
 4 far beyond the goal of climate action (SDG13) and contribute to further activating a great variety of  
 5 other SDGs. The first part of Table 9.5 reviews and updates the analysis carried out in the context of  
 6 the Special Report on Global Warming of 1.5°C (Roy et al. 2018) demonstrating that the main  
 7 categories of GHG emission reduction interventions in buildings, namely the implementation of energy  
 8 sufficiency and efficiency improvements as well as improved access and fuel switch to modern low  
 9 carbon energy, contribute to achieving 16 out of a total of 17 SDGs. Following the seven-point scale  
 10 proposed by (Nilsson et al. 2016), the interactions between mitigation options and the SDGs have been  
 11 evaluated and presented also in Table 9.5, highlighting that mitigation actions in buildings interact  
 12 positively with 15 SDGs (with a score of greater than +1 for 12 SDGs), while some rather minor  
 13 negative interactions (score -1) were identified with 8 SDGs. The second part of Table 9.5 presents  
 14 more detailed analysis on how the various dimensions of mitigation actions (i.e., the basic types of  
 15 multiple impacts defined previously) generate impacts across multiple SDG targets, further explained  
 16 in the comments accompanying Table 9.5.

17 **Table 9.5 Aspects of mitigation actions in buildings and their contributions to the 2030 Sustainable**  
 18 **Development Goals**

Dimensions of climate change mitigation in buildings	SDG1	SDG2	SDG3	SDG4	SDG5	SDG6	SDG7	SDG8	SDG9	SDG10	SDG11	SDG12	SDG13	SDG14	SDG15	SDG16	SDG17
	<i>Type of interventions</i>																
Building sufficiency	+2	+1	+3	0	0	+2	3	+2 /-	+2 /-	+1	2	+2	2	0	0	1	0
Energy efficiency improvements	+2 /-	+2	+3 /-	1	1	+2	3	+3 /-	+2 /-	+1	2	+2 /-	3	0	2	2	1
Improved access and fuel switch to lower carbon and renewable energy	+2 /-	+2 /-		1	1	+2	3	+2 /-	+2 /-	+1	3		3	0	2	2	1
<i>Dimensions of mitigation actions</i>																	
Health impact	X		X	X	X												
Environmental impact		X				X		X			X				X		
Resource efficiency	X	X				X	X		X		X	X					
Impact on social well-being	X	X	X	X	X	X	X	X		X	X				X	X	
Microeconomic effects					X			X	X		X	X					
Macroeconomic impacts								X		X	X						
Energy security							X		X								

19 **Notes:** The strength of interaction between mitigation actions and SDGs is described with a seven-point scale  
 20 (Nilsson et al., 2016) Also, the symbol X shows the interactions between co-benefits/risk associated with  
 21 mitigation actions and the SDGs. **SDG1:** Sufficiency and efficiency measures result in reduced energy  
 22 expenditures and other financial savings that further lead to poverty reduction. Access to modern energy forms  
 23 will largely help alleviate poverty in developing countries as the productive time of women and children will  
 24 increase, new activities can be developed, etc. The distributional costs of some mitigation policies promoting  
 25 energy efficiency and lower carbon energy may reduce the disposable income of the poor. **SDG2:** Energy  
 26 sufficiency and efficiency measures result in lower energy bills and avoiding the “heat or eat” dilemma.  
 27 Improved cookstoves provide better food security and reduces the danger of fuel shortages in developing  
 28 countries; under real-world conditions these impacts may be limited as the households use these stoves  
 29 irregularly and inappropriately. Improving energy access enhances agricultural productivity and improves food  
 30 security; on the other hand, increased bioenergy production may restrict the available land for food production.  
 31 **SDG3:** All categories of mitigation actions result in health benefits through better indoor air quality, energy/fuel  
 32 poverty alleviation, better ambient air quality, and elimination of the heat island effect. Efficiency measures  
 33 with inadequate ventilation may lead to the sick building syndrome symptoms. **SDG4:** Energy efficiency

1 measures result in reduced school absenteeism due to better indoor environmental conditions. Also, fuel poverty  
 2 alleviation increases the available space at home for reading. Improved access to electricity and clean fuels  
 3 enables people living in poor developing countries to read, while it is also associated with greater school  
 4 attendance by children. **SDG5:** Efficient cookstoves and improved access to electricity and clean fuels in  
 5 developing countries will result in substantial time savings for women and children, thus increasing the time for  
 6 rest, communication, education and productive activities. **SDG6:** Reduced energy demand due to sufficiency  
 7 and efficiency measures as well as an upscaling of RES can lead to reduced water demand for thermal cooling at  
 8 energy production facilities. Also, water savings result through improved conditions and lower space of  
 9 dwellings. Improved access to electricity is necessary to treat water at homes. In some situations, the switch to  
 10 bioenergy could increase water use compared to existing conditions. **SDG7:** All categories of mitigation actions  
 11 result in energy/fuel poverty alleviation in both developed and developing countries as well as in improving the  
 12 security of energy supply. **SDG8:** Positive and negative direct and indirect macroeconomic effects (GDP,  
 13 employment, public budgets) associated with lower energy prices due to the reduced energy demand, energy  
 14 efficiency and RES investments, improved energy access and fostering innovation. Also, energy efficient  
 15 buildings with adequate ventilation, result in productivity gains and improve the competitiveness of the  
 16 economy. **SDG9:** Adoption of distributed generation and smart grids helps in infrastructure improvement and  
 17 expansion. Also, the development of “green buildings” can foster innovation. Reduced energy demand due to  
 18 sufficiency and efficiency measures as well as an upscaling of RES can lead to early retirement of fossil energy  
 19 infrastructure. **SDG10:** Efficient cookstoves as well as improved access to electricity and clean fuels in  
 20 developing countries will result in substantial time savings for women and children, thus enhancing education  
 21 and the development of productive activities. Sufficiency and efficiency measures lead to lower energy  
 22 expenditures, thus reducing income inequalities. The distributional costs of some mitigation policies promoting  
 23 energy efficiency and lower carbon energy as well as the need for purchasing more expensive equipment and  
 24 appliances may reduce the disposable income of the poor and increase inequalities. **SDG11:** Sufficiency and  
 25 efficiency measures as well as fuel switching to RES and improvements in energy access would eliminate major  
 26 sources (both direct and indirect) of poor air quality (indoor and outdoor). Helpful if in-situ production of RES  
 27 combined with charging electric two, three and four wheelers at home. Buildings with high energy efficiency  
 28 and/or green features are sold/rented at higher prices than conventional, low energy efficient houses. **SDG12:**  
 29 Energy sufficiency and efficiency measures as well as deployment of RES result in reduced consumption of  
 30 natural resources, namely fossil fuels, metal ores, minerals, water, etc. Negative impacts on natural resources  
 31 could be arisen from increased penetration of new efficient appliances and equipment. **SDG13:** Please see  
 32 sections 9.4-9.6. **SDG15:** Efficient cookstoves and improved access to electricity and clean fuels in developing  
 33 countries will result in halting deforestation. **SDG16:** Building retrofits are associated with lower crime.  
 34 Improved access to electric lighting can improve safety (particularly for women and children). Institutions that  
 35 are effective, accountable and transparent are needed at all levels of government for providing energy access and  
 36 promoting modern renewables as well as boosting sufficiency and efficiency. **SDG17:** The development of zero  
 37 energy buildings requires among others capacity building, citizen participation as well as monitoring of the  
 38 achievements.

39 **Sources:** (Alawneh et al. 2019; Balaban and Puppim de Oliveira 2017a; Barnes and Samad 2018; Bailis et al.  
 40 2015; Baimel et al. 2016; Berrueta et al. 2017; Bleyl et al. 2019; Boermans et al. 2015; Brounen and Kok 2011;  
 41 Burney et al. 2017; Cajias et al. 2019a; Camarinha-Matos 2016; Cameron et al. 2016; Cedeño-Laurent et al.  
 42 2018; De Ayala et al. 2016; Deng et al. 2012; EU 2016; Fuerst et al. 2015, 2016; Fricko et al. 2016; Galán-  
 43 Marín et al. 2015; Goldemberg et al. 2018; Grubler et al. 2018; Hanna et al. 2016; Hasegawa et al. 2015; Hejazi  
 44 et al. 2015; Högberg 2013; Holland et al. 2015; Hyland et al. 2013; Jensen et al. 2016; Jeuland et al. 2018a;  
 45 Kahn and Kok 2014; Koirala et al. 2014; Levy et al. 2016; Liddell and Guiney 2015; P. et al. 2018; Maidment et  
 46 al. 2014; Markovska et al. 2016; Marmolejo-Duarte and Chen 2019; Mastrucci et al. 2019; Mattioli and  
 47 Moulinos 2015; McCollum et al. 2018; Mehetre et al. 2017b; Mirasgedis et al. 2014; Mofidi and Akbari 2017;  
 48 Mzavanadze 2018a; Niemelä et al. 2017; Ortiz et al. 2017; Payne et al. 2015; Rao et al. 2016; Rao and Pachauri  
 49 2017; Rosenthal et al. 2018; Saheb et al. 2018b,a; Scott et al. 2014; Smith et al. 2016; Steenland et al. 2018;  
 50 Tajani et al. 2018; Teubler et al. 2020; Thema et al. 2017; Thomson et al. 2017a; Tonn et al. 2018; Torero 2015;  
 51 Ürge-Vorsatz et al. 2016; Van de Ven et al. 2020; Venugopal et al. 2018; Wierzbicka et al. 2018a; Willand et al.  
 52 2015; Winter et al. 2015; Zheng et al. 2012; Liu et al. 2015a; Nikas et al. 2020; Sola et al. 2016; Song et al.  
 53 2016; Zhao et al. 2017)

54 Despite wider recognition of the multiple benefits of investing in energy sufficiency and efficiency as  
 55 well as low carbon and RES technologies, their assessment is usually based only on energy savings and  
 56 costs (Ürge-Vorsatz et al. 2016). A review of a relatively limited number of studies made by (Ürge-  
 57 Vorsatz et al. 2016) and (Payne et al. 2015) showed that the size of multiple benefits of mitigation  
 58 actions in the sector of buildings may range from 22% up to 7,400% of the corresponding energy cost

1 savings. In 7 out of 11 case studies reviewed, the value of the multiple impacts of mitigation actions  
2 was equal or greater than the value of energy savings. Even in these studies, several effects have not  
3 been measured and consequently the size of multiple benefits of mitigation actions may be even higher.  
4 Quantifying and if possible, monetising, these wider impacts of climate action would facilitate their  
5 inclusion in cost-benefit analysis, strengthen the adoption of ambitious emissions reduction targets, and  
6 improve coordination across policy areas reducing costs (Oluleye and Smith 2016; Thema et al. 2017).  
7 Here, a review of recent advances focuses on selected impacts of mitigation actions in the buildings  
8 sector, with a view to providing methods, quantitative estimates (in physical or monetary terms) that  
9 can be utilised in the decision-making process, and information on their contribution to relevant SDGs.

## 10 **9.8.2 Climate mitigation actions in buildings and health impacts**

### 11 **9.8.2.1 Lack of access to clean energy**

12 In 2017, approximately 3 billion people worldwide, most of whom live in Asia, Africa, and the  
13 Americas, still use polluting fuels, such as fuelwood (see Box 9.8), charcoal, dried crops, cow dung,  
14 and kerosene in low-efficiency stoves for cooking and heating, generating household air pollution  
15 (HAP), which adversely affects the health of the occupants of the dwellings, especially children and  
16 women (IEA et al. 2019; World Health Organization 2016; Quinn et al. 2018; Rahut et al. 2017; Mehetre  
17 et al. 2017b; Rosenthal et al. 2018; Das et al. 2018; Xin et al. 2018; Liu et al. 2018). Exposure to HAP  
18 from burning these fuels is estimated to have caused 3.8 million deaths from heart diseases, strokes,  
19 cancers, acute lower respiratory infections in 2016 (World Health Organization 2018). It is  
20 acknowledged that integrated policies are needed to address simultaneously universal energy access,  
21 limiting climate change and reducing air pollution (World Health Organization 2016; Rafaj et al. 2018)  
22 showed that a scenario achieving these SDGs in 2030 will imply in 2040 two million fewer premature  
23 deaths from HAP compared to current levels, and 1.5 million fewer premature deaths in relation to a  
24 reference scenario, which assumes the continuation of existing and planned policies. The level of  
25 incremental investment needed in developing countries to achieve universal access to modern energy  
26 was estimated at around \$0.8 trillion cumulatively to 2040 in the scenarios examined (Rafaj et al. 2018).

27 At the core of these policies is the promotion of improved cook-stoves and the use of cleaner fuels by  
28 poor households in developing countries (Figure 9.20). Most studies agree that the use of cleaner energy  
29 options such as LPG, ethanol, biogas, and electricity is more effective in reducing the health impacts of  
30 HAP compared to improved biomass stoves (see for example (Rosenthal et al. 2018; Steenland et al.  
31 2018; Goldemberg et al. 2018; Larsen 2016). On the other hand, climate change mitigation policies may  
32 increase the costs of clean fuels (e.g., LPG, electricity), slowing down their penetration in the poor  
33 segment of the population and restricting the associated health benefits (Cameron et al. 2016). In this  
34 case, appropriate access policies should be designed to efficiently shield poor households from the  
35 burden of carbon taxation (Cameron et al. 2016). A number of studies agree that the health benefits  
36 associated with improved cook-stoves and cleaner cooking are high and improve substantially the  
37 benefit-cost ratio of such a transition (e.g., (García-Frapolli et al. 2010; Aunan et al. 2013)), while some  
38 others claim that these health benefits represent a relatively small amount of the total cost and benefit  
39 associated with the installation of improved cook-stoves (e.g., (Jeuland et al. 2018b; Malla et al. 2011)).  
40 The evaluation of the improved biomass burning cook-stoves under real-world conditions has shown  
41 that they have lower than expected, and in many cases, limited long-run health and environmental  
42 impacts, as the households use these stoves irregularly and inappropriately, fail to maintain them, and  
43 their usage decline over time (Hanna et al. 2016; Wathore et al. 2017; Patange et al. 2015; Aung et al.  
44 2016). In this context, the various improved cook-stoves programs should consider the mid- and long-  
45 term needs of maintenance, repair, or replacement to support their sustained use (Schilman et al. 2019;  
46 Shankar et al. 2014).

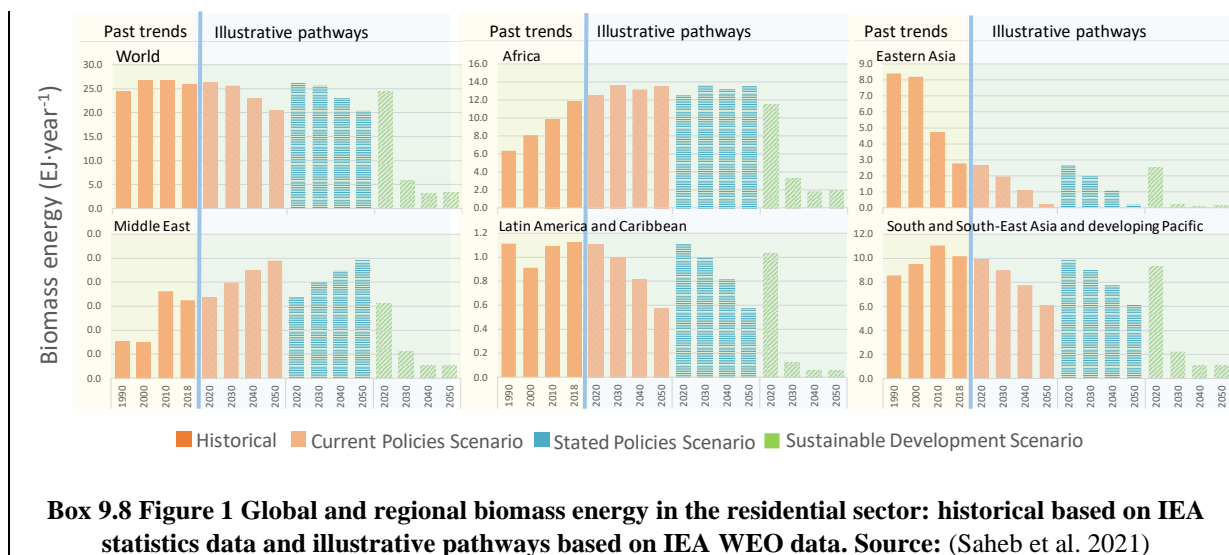
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**Box 9.8 Biomass in the building sector**

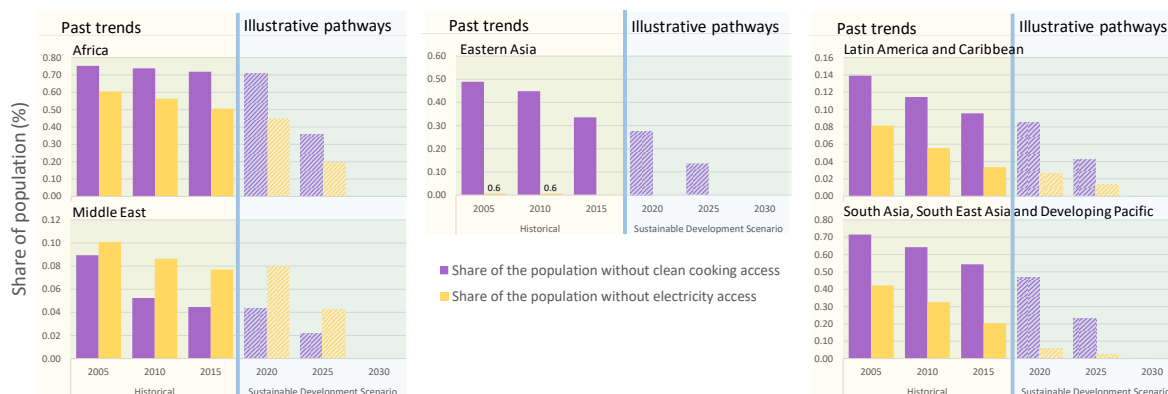
Biomass is used, if the wood is available locally, either for constructing buildings or for providing end-use services such as cooking and heating. According to (Stark et al. 2019), the use of biomass in the form of wood to construct buildings, in countries with high availability of timber and no competition for land with food production, contributes to reducing GHG emissions by storing carbon and displacing carbon intensive construction materials such as cement, bricks, and steel. Embodied emissions of wooden buildings are lower than those of concrete buildings given the low embodied impact factor of wood products, which ranges between 0.29 and 1.02 kg CO<sub>2</sub>.eq·kg<sup>-1</sup> compared to the embodied impact factor of material for concrete, which ranges between 0.05 and 5.15 kg CO<sub>2</sub>.eq·kg<sup>-1</sup> (Basbagill et al. 2013)

In developed countries, biomass is used for generating heat and power leading to reduction of indirect emissions from buildings (Ortwein 2016)(Ericsson and Werner, 2016). However, according to (International Energy Agency 2019d) despite the mitigation potential of biomass, its use remains low in developed countries. Biomass is also used for efficient cook stoves and for heating using modern appliances such as pellet-fed central heating boilers. In developing countries, traditional use of biomass is characterised by low efficiency of combustion (due to low temperatures) leading to high levels of pollutants and CO output, as well as low efficiency of heat transfer. The traditional use of biomass is associated with public health risks such as pre mature deaths related to inhaling fumes from cooking (International Energy Agency 2019d; Dixon et al. 2015b; Van de Ven et al. 2019; Taylor et al. 2020). According to (Hanna et al. 2016) policies failed in improving the use of biomass in the long run in India.

Over the period 2010-2018, the global use of biomass decreased by 3%. The highest decrease in the use of biomass was observed in Eastern Asia, with 41% decrease, followed by Middle East with 10% decrease and the region of the South and South-East Asia and developing Pacific with a decrease of 8%. Africa experienced the highest increase in the use of biomass, with a 20% increase, over the period 2010-2018, followed by Latin America and Caribbean countries with an increase of 3% in the use of biomass (Box 9.8 Figure 1). Traditional use of biomass occurs also in some developed countries such as in Turkey where more than 14 % of the heat produced is derived from traditional use of biomass (Toklu 2017); Greece and Portugal where traditional use of biomass is mentioned as one of the potential source for heat production (Michopoulos et al. 2014; Ferreira et al. 2017b). Illustrative pathways based on the IEA scenarios show a continuation of the use of biomass in developing countries (Box 9.8 Figure 1). However, in the scenario aiming at meeting sustainable development goals, notably SDG 7, by 2050, the use of biomass is projected to be 84% lower than in the current policy scenario. In the sustainable development scenario, by 2050, biomass will no longer be used in Middle East while it will decrease by 90% in Latin America and Caribbean countries and by 85% in Africa.



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10 Electrification of households in rural or remote areas results also to significant health benefits. For  
 11 example, in El Salvador, rural electrification of households leads to reduced overnight air pollutants  
 12 concentration by 63% due to the substitution of kerosene as a lighting source, and 34-44% less acute  
 13 respiratory infections among children under six (Torero 2016). In addition, the connection of the health  
 14 centres to the grid leads to improvements in the quality of health care provided (Lenz et al. 2017).

15 **9.8.2.2 Energy/fuel poverty, indoor environmental quality and health**

16 Living in cold and damp housing is related to excess winter mortality and increased morbidity rates due  
 17 to respiratory and cardiovascular diseases, arthritic and rheumatic illnesses, asthma, etc. (Thema et al.  
 18 2017; Payne et al. 2015; Camprubí et al. 2016; Wilson et al. 2016; Lacroix and Chaton 2015; Ormandy  
 19 and Ezratty 2016). (Mzavanadze 2018b) found that in EU-28 the annual excess cold weather deaths  
 20 during the period 1996-2014 accounted for around 323,000 cases, with approximately 22% of them  
 21 attributable to indoor cold exposure; also, asthma diseases associated with indoor dampness amounted  
 22 to over 71,000 Disability Adjusted Life-Years (DALYs) in 2015. In addition, lack of affordable warmth  
 23 can generate stress related to chronic discomfort and high bills, fear of falling into debt, and a sense of  
 24 lacking control, which are potential drivers of further negative mental health outcomes, such as  
 25 depression (Payne et al. 2015; Liddell and Guiney 2015; Howden-Chapman et al. 2012; Wilson et al.

1 2016). Health risks from exposure to cold may be higher for low-income, energy-poor households, and  
2 in particular for those with elderly, young children, and members with existing respiratory illness  
3 (Payne et al. 2015; Poortinga et al. 2018; Thomson et al. 2017b; Nunes 2019). High temperatures during  
4 summer can also be dangerous for people living in buildings with inadequate thermal insulation and  
5 inappropriate ventilation (Ormandy and Ezratty 2016; Sanchez-Guevara et al. 2019; Thomson et al.  
6 2019). In the European Union, 19.2% of households reported being uncomfortably hot during summer  
7 in 2012, while this percentage reached 34% in Greece, 35% in Malta, 36% in Portugal and 50% in  
8 Bulgaria (Thomson et al. 2019). Summer energy poverty may increase significantly in the coming  
9 decades under a warming climate (see also Section 9.7), with the poorest, who cannot afford to install  
10 air conditioning to keep them cool, and older adults (Nunes 2020) to be the most vulnerable.

11 Improved energy efficiency in buildings contributes in fuel poverty alleviation and brings health gains  
12 through improved indoor temperatures and comfort as well as reduced fuel consumption and associated  
13 financial stress (Thomson and Thomas 2015; Poortinga et al. 2018; Curl et al. 2015; Lacroix and Chaton  
14 2015; Liddell and Guiney 2015). On the other hand, households suffering most from fuel poverty  
15 experience more barriers for undertaking building retrofits (Camprubí et al. 2016), moderating the  
16 potential health gains associated with implemented energy efficiency programs. This can be avoided if  
17 implemented policies to tackle fuel poverty target the most socially vulnerable households (Lacroix and  
18 Chaton 2015; Camprubí et al. 2016), highlighting the importance of identifying energy-poor  
19 households. (Mzavanadze 2018a) estimated that in EU-28 accelerated energy efficiency policies,  
20 reducing the energy demand in residential sector by 333 TWh in 2030 compared to a reference scenario,  
21 coupled with strong social policies targeting the most vulnerable households, could deliver additional  
22 co-benefits in the year of 2030 of around 24,500 avoided premature deaths due to indoor cold and  
23 around 22,300 DALYs of avoided asthma due to indoor dampness. The health benefits of these policies  
24 amount to €4.8 billion in 2030. The impacts on inhabitants in developing countries would be much  
25 greater than those in EU-28 owing to the much higher prevalence of impoverished household.

26 Apart from thermal comfort, the internal environment of buildings impacts public health through a  
27 variety of pathways including inadequate ventilation, poor indoor air quality, chemical contaminants  
28 from indoor or outdoor sources, traffic noise or poor lighting. Energy efficiency measures and  
29 particularly interventions aiming to improve thermal insulation of buildings may increase the risk of  
30 mould and moisture problems and reduce the air flow rates leading to indoor environments that are  
31 unhealthy, with the occupants suffering from the sick building syndrome symptoms (Wierzbicka et al.  
32 2018b; Cedeño-Laurent et al. 2018). On the other hand, if the implementation of energy efficiency  
33 interventions or the construction of green buildings is accompanied by adequate ventilation, the indoor  
34 environmental conditions are improved through less moisture, mould, pollutant concentrations, and  
35 allergens, which result in fewer asthma symptoms, respiratory risks, chronic obstructive pulmonary  
36 diseases, heart disease risks, headaches, cancer risks, etc. (Cowell 2016; Wilson et al. 2016; Thomson  
37 and Thomas 2015; Allen et al. 2015; Doll et al. 2016). Many studies have highlighted the crucial role  
38 of ventilation in creating healthy indoor environmental conditions, which result in health benefits  
39 (Hamilton et al. 2015; Militello-Hourigan and Miller 2018; Underhill et al. 2018; Cedeño-Laurent et al.  
40 2018). As adequate ventilation imposes additional costs, the sick building syndrome symptoms are more  
41 likely to be seen in low income households (Shrubsole et al. 2016).

42 The health benefits of mitigation actions in buildings are significant and their quantification may  
43 improve decision making processes. (Tonn et al. 2018) quantified a great variety of health-related  
44 benefits attributed to the two weatherisation programs implemented in the US in 2008 and 2010,  
45 showing that their magnitude exceeds by a factor of 3 the corresponding energy cost savings yield.

### 46 **9.8.2.3 Outdoor air pollution**

47 According to (World Health Organization 2018) around 4.2 million premature deaths worldwide (in  
48 both cities and rural areas) are attributed to outdoor air pollution. Only in China, the premature



1 mortalities attributed to PM<sub>2.5</sub> and O<sub>3</sub> emissions exceeded 1.1 million in 2010 (Gu et al. 2018).  
2 Mitigation actions in residential and non-residential sectors decrease the amount of fossil fuels burnt  
3 either directly in buildings (for heating, cooking, etc.) or indirectly for electricity generation and thereby  
4 reduce air pollution (e.g., PM, O<sub>3</sub>, SO<sub>2</sub>, NO<sub>x</sub>), improve ambient air quality and generate significant  
5 health benefits through avoiding premature deaths, lung cancers, ischemic heart diseases, hospital  
6 admissions, asthma exacerbations, respiratory symptoms, etc. (MacNaughton et al. 2018; Levy et al.  
7 2016; Balaban and Puppim de Oliveira 2017b; Karlsson et al. 2020). Several studies have monetised  
8 the health benefits attributed to reduced outdoor air pollution due to the implementation of mitigation  
9 actions in buildings, and their magnitude expressed as a ratio to the value of energy savings resulting  
10 from the implemented interventions in each case, are in the range of 0.08 in EU, 0.18 in Germany, 0.26-  
11 0.40 in US, 0.34 in Brazil, 0.47 in Mexico, 0.74 in Turkey, 8.28 in China and 11.67 in India  
12 (MacNaughton et al. 2018; Levy et al. 2016; Diaz-Mendez et al. 2018; Joyce et al. 2013). In developed  
13 economies, the estimated co-benefits are relatively low due to the fact that the planned interventions  
14 influence a quite clean energy source mix (Tuomisto et al. 2015; MacNaughton et al. 2018). On the  
15 other hand, the health co-benefits in question are substantially higher in countries and regions with  
16 greater dependency on coal for electricity generation and higher baseline morbidity and mortality rates  
17 (MacNaughton et al. 2018; Kheirbek et al. 2014). It is noteworthy that the estimates presented above  
18 are influenced by the air pollutants included in analysis of the relevant studies, the dose-response  
19 function used for estimating the mortality and morbidity effects and the health impact values used.

### 20 **9.8.3 Other environmental benefits of mitigation actions**

21 Apart from the health benefits mentioned above, improved outdoor environmental conditions attributed  
22 to mitigation actions in the buildings sector are also associated with environmental benefits to  
23 ecosystems, by avoiding acidification and eutrophication, crops, biodiversity, building environment  
24 through reduced corrosion of materials, etc. (Thema et al. 2017; Mzavanadze 2018b), while some  
25 negative effects cannot be excluded (e.g., (Dylewski and Adamczyk 2016)).

26 Also, very important are the effects of mitigation actions in buildings on the reduction of consumption  
27 of natural resources, namely fossil fuels, metal ores, minerals, etc. These comprise savings from the  
28 resulting reduced consumption of fuels, electricity and heat and the lifecycle-wide resource demand for  
29 their utilities, as well as potential net savings from the substitution of energy technologies used in  
30 buildings (production phase extraction) (Thema et al. 2017; EU 2016). (Teubler et al. 2020) found that  
31 the implementation of an energy efficiency scenario in European buildings will result in resource  
32 savings (considering only those associated with the generation of final energy products) of 406 kg per  
33 MWh lower final energy demand in the residential sector, while the corresponding figure for non-  
34 residential buildings was estimated at 706 kg per MWh of reduced energy demand. These savings could  
35 be monetised based on the additional investments required to provide them in the same quality and to  
36 prevent the associated damages to the environment. In addition, (Smith et al. 2016) claim that a switch  
37 to more efficient appliances could result in negative impacts from increased resource use, which can be  
38 mitigated by avoiding premature replacement and maximising recycling of old appliances.

39 Mitigation actions aiming to reduce the embodied energy of buildings through using local and  
40 sustainable building materials can be used to leverage new supply chains (e.g., for forestry products),  
41 which in turn bring further environmental and social benefits to local communities (Hashemi et al. 2015;  
42 Cheong C and Storey D 2019). Furthermore, improved insulation and the installation of double- or  
43 triple-glazed windows result in reduced noise levels. (Smith et al. 2016) estimated that in the UK the  
44 annual noise benefits associated with energy renovations in residential buildings may reach £400  
45 million in 2030 outweighing the benefits of reduced air pollution.

## 1 **9.8.4 Social well-being**

### 2 **9.8.4.1 Energy/fuel poverty alleviation**

3 In 2017 almost 0.84 billion people in developing countries didn't have access to electricity, while  
4 approximately 3 billion people relied on polluting fuels and technologies for cooking (World Health  
5 Organization 2016; IEA,IRENA,UNSD,World Bank 2018; IEA et al. 2019). Only in sub-Saharan  
6 Africa, nearly 600 million people (i.e., 70% of the population) live without electricity (Lee et al. 2017).  
7 (Thomson and Bouzarovski 2018) explored the problem of fuel poverty in EU-28 through various  
8 indicators, estimating that 44.5 million people were unable to keep their homes warm in 2016, 41.5  
9 million had arrears on their utility bills the same year, 16.3% of households faced disproportionately  
10 high energy expenditure in 2010, and 19.2% of households reported being uncomfortably hot during  
11 summer in 2012. (Okushima 2016) using the "expenditure approach" estimated that fuel poverty rates  
12 in Japan reached 8.4% in 2013. In the US, in 2015, 17 million households (14.4% of the total) received  
13 an energy disconnect/delivery stop notice and 25 million households (21.2% of the total) had to forgo  
14 food and medicine to pay energy bills (Bednar and Reames 2020).

15 The implementation of well-designed climate mitigation measures in buildings can help to reduce  
16 energy/fuel poverty and improve living conditions with significant benefits for health (already discussed  
17 in Section 9.8.2) and well-being (Smith et al. 2016; Payne et al. 2015; Tonn et al. 2018). The social  
18 implications of energy poverty alleviation for the people in low- and middle-income developing  
19 countries with no access to clean energy fuels are further discussed in Section 9.8.4.2. In other  
20 developing countries and in developed economies as well, the implementation of mitigation measures  
21 can improve the ability of households to affordably heat/cool a larger area of the home, thus increasing  
22 the space available to a family and providing more private and comfortable spaces for several activities  
23 like homework (Payne et al. 2015). By reducing energy expenditures and making energy bills more  
24 affordable for households, a "heat or eat" dilemma can be avoided resulting in better nutrition and  
25 reductions in the number of low birthweight babies (Payne et al. 2015; Tonn et al. 2018). Also, better  
26 indoor conditions, such as reduced exposure to cold, damp and mould in winter period and avoiding  
27 high temperatures in summer, can enable residents to avoid social isolation, improve social cohesion,  
28 lower crime, etc. (Payne et al. 2015). (EU 2016) found that under an ambitious recast of Energy  
29 Performance Buildings Directive (EPBD), the number of households that may be lifted from fuel  
30 poverty across the EU lies between 5.17 and 8.26 million. To capture these benefits, mitigation policies  
31 and particularly energy renovation programmes should target the most vulnerable among the energy-  
32 poor households, which very often are ignored by the policy makers.

33 This is quite challenging, as there is no single and commonly accepted definition of fuel poverty, the  
34 application of different measurement methodologies often leads to divergent results, while several of  
35 these approaches do not account the depth of fuel poverty and/or the frequency of feeling cold/warm,  
36 capturing the problem imperfectly, and providing limited information for identifying energy-poor  
37 households (Deller 2018; Ntaintasis et al. 2019; Waddams Price et al. 2012), which is a prerequisite for  
38 developing targeted and effective policies to tackle the problem (Baker et al. 2019). A number of studies  
39 (e.g., (Herrero 2017; Deller 2018; Ntaintasis et al. 2019)) argue against single-indicator fuel poverty  
40 metrics and advocate multiple-indicator approaches or other dynamic metrics, the development of  
41 which needs further research. In this context, it is recognised that fuel poverty should be analysed as a  
42 multidimensional social problem (Thomson et al. 2017b; Mashhoodi et al. 2019), as it is related to  
43 energy efficiency, household composition, age and health status of its members, social conditions  
44 (single parent families, existence of unemployed and retired people, etc.), energy prices, disposable  
45 income, etc. In addition, the geographical dimension can have a significant impact on the levels of fuel  
46 poverty and should be taken into account when formulating response policies (Mashhoodi et al. 2019;  
47 Besagni and Borgarello 2019).

#### 1 **9.8.4.2 Improved access to energy sources, gender equality and time savings**

2 In most low- and middle-income developing countries women and children (particularly girls) spend a  
3 significant amount of their time for gathering fuels for cooking and heating (World Health Organization  
4 2016; Rosenthal et al. 2018). Specifically, in Africa more than 70% of the children living in households  
5 that primarily cook with polluting fuels spend at least 15 hours and, in some countries, more than 30  
6 hours per week in collecting wood or water, facing significant safety risks and constraints on their  
7 available time for education and rest (World Health Organization 2016; Mehetre et al. 2017a). Also, in  
8 several developing countries (e.g., in most African countries but also in rural areas in Latin America  
9 and elsewhere) women spend several hours to collect fuel wood and cook, thus limiting their potential  
10 for productive activities for income generation or rest (Galán-Marín et al. 2015; Mehetre et al. 2017a;  
11 World Health Organization 2016).

12 Expanding access to clean household energy for cooking, heating and lighting will largely help alleviate  
13 these burdens (Rosenthal et al. 2018; World Health Organization 2016; Lewis et al. 2017). (Jeuland et  
14 al. 2018b) found that the time savings associated with the adoption of cleaner and more fuel-efficient  
15 stoves by low-income households in developing countries are amount to 1.3-1.9 \$ per household per  
16 month, constituting the 23-43% of the total social benefits attributed to the promotion of clean stoves.  
17 Also, (Malla et al. 2011) analysed a number of energy-saving interventions in Nepal, Kenya and Sudan  
18 and found that apart from the case of Sudan, time savings constituted by far the most important benefit  
19 followed by fuel cost savings.

20 Electrification of remote rural areas and other regions that do not have access to electricity enables  
21 people living in poor developing countries to read, socialise, and be more productive during the evening,  
22 while it is also associated with greater school attendance by children (Barnes and Samad 2018; Torero  
23 2016; Rao et al. 2016). On the other hand, some studies clearly show that electricity consumption for  
24 connected households is extremely low, and there is low penetration of the electrical appliances that  
25 enable electricity-consuming activities (e.g., (Lee et al. 2017; Cameron et al. 2016). The implementation  
26 of appropriate policies to overcome bureaucratic red tape, low reliability, and credit constraints, is  
27 necessary for maximising the social benefits of electrification.

### 28 **9.8.5 Economic implications of mitigation actions**

#### 29 **9.8.5.1 Buildings-related labour productivity**

30 Low-carbon buildings, and particularly well-designed, operated and maintained high-performance  
31 buildings with adequate ventilation, may result in productivity gains and improve the competitiveness  
32 of the economy through three different pathways (Bleyle et al. 2019; Thema et al. 2017; EU 2016;  
33 Niemelä et al. 2017; Mofidi and Akbari 2017; MacNaughton et al. 2015): (i) increasing the amount of  
34 active time available for productive work by reducing the absenteeism from work due to illness, the  
35 presenteeism (i.e., working with illness or working despite being ill), and the inability to work due to  
36 chronic diseases caused by the poor indoor environment; (ii) improving the indoor air quality and  
37 thermal comfort of non-residential buildings, which can result in better mental well-being of the  
38 employees and increased workforce performance; and (iii) reducing the school absenteeism due to  
39 better indoor environmental conditions, which may enhance the future earnings ability of the students  
40 and restrict the parents' absenteeism due to care-taking of sick children.

41 Productivity gains due to increased amount of active time for work is directly related to acute and  
42 chronic health benefits attributed to climate mitigation actions in buildings (see Section 9.8.2.2).  
43 Quantification and monetisation of productivity gains due to reduced chronic mortality and morbidity  
44 is difficult as it usually overlaps with the wider health-related benefits associated with improved indoor  
45 and outdoor environment. The bulk of studies quantifying the impact of energy efficiency on  
46 productivity focus on acute health effects. Most of them highlight the importance of proper ventilation  
47 rate in buildings (MacNaughton et al. 2015)(Ben-David et al. 2017), which can reduce absenteeism due

1 to sick days by 0.6–1.9 days per person per year (Thema et al. 2017; Ben-David et al. 2017). In a pan-  
2 European study, (Chatterjee and Ürge-Vorsatz 2018) showed that deep energy retrofits in residential  
3 buildings may increase the number of active days by 1.78-5.27 (with an average of 3.09) per year and  
4 person who has actually shifted to a deep retrofitted building. Similarly, the interventions in the tertiary  
5 buildings result in increased active days between 0.79 and 2.43 (with an average of 1.4) per year and  
6 person shifted to deeply retro-fitted tertiary buildings.

7 As regards improvements in workforce performance due to improved indoor conditions (i.e., air quality,  
8 thermal comfort, etc.), (Kozusznik et al. 2019) conducted a systematic review on whether the  
9 implementation of energy efficient interventions in office buildings influence well-being and job  
10 performance of employees. Among the 34 studies included in this review, 31 found neutral to positive  
11 effects of green buildings on productivity and only 3 studies indicated detrimental outcomes for office  
12 occupants in terms of job performance. Particularly longitudinal studies, which observe and compare  
13 the office users' reactions over time in conventional and green buildings, show that green buildings  
14 have neutral to positive effects on occupants' well-being and work performance (Kozusznik et al. 2019;  
15 Thatcher and Milner 2016; Candido et al. 2019). (Bleyle et al. 2019) estimated that deep energy retrofits  
16 in office buildings in Belgium would generate a workforce performance increase of 10.4 to 20.8 €/m<sup>2</sup>  
17 renovated.

### 18 **9.8.5.2 Enhanced asset values of energy efficient buildings**

19 A significant number of studies confirm that homes with high-energy efficiency and/or green features  
20 are sold at higher prices than conventional, low energy efficient houses. A review of 15 studies from 12  
21 different countries showed that energy efficient dwellings have a price premium ranging between 1.5%  
22 and 28%, with a median estimated at 7.8%, for the highest energy efficient category examined in each  
23 case study compared to reference houses with the same characteristics but lower energy efficiency (the  
24 detailed results of this review are presented in Table SM9.4 included in the Supplementary Material).  
25 In a given real estate market, the higher the energy efficiency of dwellings compared to conventional  
26 housing, the higher their selling prices. However, a number of studies show that this premium is largely  
27 realised during resale transactions and is smaller or even negative in some cases immediately after the  
28 completion of the construction (Deng and Wu 2014; Yoshida and Sugiura 2015). A relatively lower  
29 number of studies (also included in Table SM9.4 of Supplementary Material) show that energy  
30 efficiency and green features have also a positive effect on rental prices of dwellings (Cajias et al.  
31 2019b; Hyland et al. 2013), but this is weaker compared to sales prices, and in a developing country  
32 even negative as green buildings, which incorporate new technologies such as central air conditioning,  
33 are associated with higher electricity consumption (Zheng et al. 2012).

34 Regarding non-residential buildings, (EU 2016) reviewed a number of studies showing that buildings  
35 with high energy efficiency or certified with green certificates present higher sales prices by 5.2-35%,  
36 and higher rents by 2.5-11.8%. More recent studies in relation to those included in the review confirm  
37 these results (e.g., (Mangialardo et al. 2018; Ott and Hahn 2018)) or project even higher premiums (e.g.,  
38 (Chegut et al. 2014)) found that green certification in the London office market results in a premium of  
39 19.7% for rents). On the other hand, in Australia, a review study showed mixed evidence regarding  
40 price differentials emerged as a function of energy performance of office buildings (Acil Allen  
41 Consulting 2015).

42 More generally, (Giraudet 2020) based on a meta-analysis of several studies, showed that the  
43 capitalisation of energy efficiency is observed in building sales and rental (even in the absence of energy  
44 performance certificates), but the resulting market equilibrium can be considered inefficient as rented  
45 dwellings are less energy efficient than owner-occupied ones.

### 1 **9.8.5.3 Macroeconomic effects**

2 The implementation of mitigation actions in buildings is associated with macroeconomic implications  
3 such as changes in economic development measured through Gross Value Added (GVA), employment  
4 and available income, energy prices, public budgets, trade balance, etc. (IEA 2014; US EPA 2018;  
5 Thema et al. 2017; Hartwig and Kockat 2016; Yushchenko and Patel 2016).

6 Specifically, investments required for the implementation of mitigation actions, create, mainly in the  
7 short-run, increase in the economic output and employment in sectors delivering energy efficiency  
8 services and products, which are partially counterbalanced by less investments and lower production in  
9 other parts of the economy (Thema et al. 2017; EU 2016; US EPA 2018; Yushchenko and Patel 2016).  
10 The magnitude of these impacts depends on the structure of the economy, the extent to which energy  
11 saving technologies are produced domestically or imported from abroad, but also from the growth cycle  
12 of the economy with the benefits being maximised when the related investments are realised in periods  
13 of economic recession (Ürge-Vorsatz et al. 2014b; Thema et al. 2017; Yushchenko and Patel 2016).  
14 Particularly in developing countries if the mitigation measures and other interventions to improve  
15 energy access are carried out by locals, the impact on economy, employment and social well-being will  
16 be substantial (Mills 2016; Lehr et al. 2016) (Figure 9.20). As many of these programs are carried out  
17 with foreign assistance funds, it is essential that the funds be spent in-country to the full extent possible,  
18 while some portion of these funds would need to be devoted to institution building and especially  
19 training. (Mills 2016) estimated that a market transformation from inefficient and polluting fuel-based  
20 lighting to solar-LED systems to fully serve the 112 million households that currently lack electricity  
21 access will create directly 2 million new jobs in these developing countries, while the indirect effects  
22 could be even greater. (Anderson et al. 2014) based on a literature review, found that energy efficiency  
23 investments in residential and non-residential buildings in the US generate about 11 jobs per million  
24 dollars of investment (temporary employment occurring in years when these investments take place).  
25 In the EU, the implementation of various measures to promote energy efficiency in buildings can create  
26 3.1-7.1 direct jobs per million euro of investment, with relevant indicators being estimated at 6.7 direct  
27 jobs per million euro for near zero energy buildings and 7.1 direct jobs per million euro for deep  
28 renovations (Cambridge Econometrics 2015). Increases in product and employment attributed to energy  
29 efficiency investments also affect public budgets by increasing income and business taxation, reducing  
30 unemployment benefits, etc. (Thema et al. 2017), thus mitigating the impact on public deficit of  
31 subsidising energy saving measures (Mikulić et al. 2016).

32 In addition, energy savings due to the implementation of mitigation actions will result, mainly in the  
33 long-run, in increased disposable income for households, which in turn may be spent to buy other goods  
34 and services, resulting in economic development, creation of new permanent employment and positive  
35 public budget implications (Thema et al. 2017; IEA 2014; US EPA 2018). According to (Anderson et  
36 al. 2014), the production of these other goods and services is usually more labour-intensive compared  
37 to energy production, resulting in net employment benefits of about 8 jobs per million dollars of  
38 consumer bill savings in the US. These effects may again have a positive impact on public budgets.  
39 Furthermore, reduced energy consumption on a large scale is likely to have an impact on lower energy  
40 prices and hence on reducing the cost of production of various products, improving the productivity of  
41 the economy and enhancing security of energy supply (IEA 2014; Thema et al. 2017).

### 42 **9.8.5.4 Energy security**

43 GHG emission reduction actions in the sector of buildings affect energy systems by: (i) reducing the  
44 overall consumption of energy resources, especially fossil fuels; (ii) promoting the electrification of  
45 thermal energy uses; and (iii) enhancing distributed generation through the incorporation of RES and  
46 other clean and smart technologies in buildings. Increasing sufficiency, energy efficiency and  
47 penetration of RES result in improving the primary energy intensity of the economy and reducing  
48 dependence on fossil fuels, which for many countries are imported energy resources (Thema et al. 2017;

1 Boermans et al. 2015; Markovska et al. 2016). The electrification of thermal energy uses is expected to  
2 significantly increase the demand for electricity in buildings, which can be reversed by promoting  
3 nearly zero energy new buildings and a deep renovation of the existing building stock (Couder and  
4 Verbruggen 2017; Boermans et al. 2015). In addition, highly efficient buildings can keep the desired  
5 room temperature stable over a longer period and consequently they have the capability to shift heating  
6 and cooling operation in time (Boermans et al. 2015). These result in reduced peak demand, lower  
7 system losses and avoided generation and grid infrastructure investments. As a significant proportion  
8 of the global population, particularly in rural and remote locations, still lack access to modern energy  
9 sources, renewables can be used to power distributed generation or micro-grid systems that enable peer-  
10 to-peer energy exchange, constituting a crucial component to improve energy security for rural  
11 populations (Leibrand et al. 2019; Kirchhoff and Strunz 2019). For successful development of peer-to-  
12 peer micro-grids, financial incentives to asset owners are critical for ensuring their willingness to share  
13 their energy resources, while support measures should be adopted to ensure that also non-asset holders  
14 can contribute to investments in energy generation and storage equipment and have the ability to sell  
15 electricity to others (Kirchhoff and Strunz 2019).

16

## 17 **9.9 Sectoral barriers and policies**

### 18 **9.9.1 Barriers, feasibility and acceptance**

19 Understanding the reasons why some cost-effective investment in building energy efficiency are not  
20 taking place as expected by rational economic behaviour is critical to design effective policies for  
21 decarbonise the building sector, as noted by (Cattaneo 2019; Cattano et al. 2013). Barriers to energy  
22 efficiency in buildings have been investigated and categorised by different scholars in different  
23 categories (Reddy 1991; Weber 1997; Sorrell et al. 2000; Reddy 2002; Sorrell et al. 2011). More  
24 recently (Cagno et al. 2012) classified barriers according to the type of actors, their role in energy  
25 efficiency projects and the economic, social and policy structures. (Vogel et al. 2015) further extended  
26 the previous classifications by identifying 38 barriers to energy efficiency in building in Sweden,  
27 categorised into three analytical decision-levels: project level; sector and contextual level (institutional  
28 framework, regulations, policies, etc.). More recently, barriers have been analysed by (Bagaini et al.  
29 2020) and classified in three main categories. (Zhang and Wang 2013) has identified major barriers to  
30 promoting energy efficiency in buildings in China classified as: legal; administrative; financial; market;  
31 social. (Song et al. 2020) analysed the barriers of investment risks, monitoring capacity and policies  
32 intermittency in the building sector in China. (Khosla et al. 2017) and (Gupta et al. 2017) classified  
33 barriers in building energy efficiency in India as: economic or financial barriers; governmental barriers;  
34 knowledge and learning barriers; market related barriers; organisational and social barriers; and  
35 technology barriers. (Masrom et al. 2017) identified the main barriers for energy efficiency in Malaysia.  
36 Among the barriers for rooftop solar installation in buildings, the lack of clear and reliable information  
37 to end-users together with of skills of the installers (Do et al. 2020; Dutt 2020). In most of the research  
38 on barriers the end user behaviour is identified as a key barrier. A better understanding of barriers, in  
39 particular behavioural barriers (Frederiks et al. 2015) is therefore essential to design effective policies  
40 to decarbonise the building sector. Many barriers impede the energy refurbishment existing buildings  
41 (Palm and Reindl 2018; Bertoldi 2020), from information gap to financing to split incentives. Energy  
42 efficiency policy for buildings face two additional problems. First, the sector is highly heterogeneous,  
43 with many different building types, sizes and operational uses. Second, rented property faces  
44 principal/agent problems where the tenant benefits from the energy efficiency investment by the  
45 landlord.

46 Energy efficiency policy has focused on overcoming barriers. However, a problem with this approach  
47 is that decisions about energy efficiency investments do not take place in isolation but in competition

1 with other priorities and as part of a complex, protracted investment process (Cooremans 2011).  
2 Subsequent research showed that a focus on overcoming barriers is not enough for effective policy.  
3 Organisational context is important because the same barrier might have very different organisational  
4 effects and require very different policy responses (Mallaburn 2018).

### 5 **9.9.2 Rebound effects**

6 In the buildings sector energy efficiency improvements and promotion of cleaner fuels can lead to all  
7 types of rebound effects, while sufficiency measures lead only to indirect and secondary effects (Chitnis  
8 et al. 2013).

9 The consideration of the rebound effects as a behavioural economic response of the consumers to  
10 cheaper energy services can only partially explain the gap between the expected and actual energy  
11 savings (Galvin and Sunikka-Blank 2017). The prebound effect, a term used to describe the situation  
12 where there is a significant difference between expected and observed energy consumption of non-  
13 refurbished buildings, is usually implicated in high rebound effects upon retrofitting (Galvin and  
14 Sunikka-Blank 2017; Teli et al. 2016; Cali et al. 2016). The access for all to modern energy services  
15 such as heating and cooling is one of the wellbeing objectives governments aim for. However, ensuring  
16 this access leads to an increase of energy demand which is considered as a rebound effect by (Teli et  
17 al. 2016; Berger and Höftl 2019; Poon 2015; Seebauer 2018; Sorrell et al. 2018; Chitnis et al. 2013;  
18 Orea et al. 2015). (Aydin et al. 2017) found that in the Netherlands the rebound effect for the lowest  
19 wealth quantile is double compared to the highest wealth quantile. Similar, energy access in developing  
20 countries leads to an increase consumption compared to very low baselines which is considered by some  
21 authors as rebound (Copiello 2017). On the other hand, in households whose members have a higher  
22 level of education and/or strong environmental values, the rebound is lower (Seebauer 2018).

23 Rebound effects in the building sector could be a co-benefit, in cases where the mechanisms involved  
24 provide faster access to affordable energy and/or contribute to improved social well-being, or a trade-  
25 off, to the extent that the external costs of the increased energy consumption exceed the welfare benefits  
26 of the increased energy service consumption (Galvin and Sunikka-Blank 2017; Sorrell et al. 2018). In  
27 cases where rebound effects are undesirable, appropriate policies could be implemented for their  
28 mitigation.

29 Several studies examined in the context of this assessment (see Table 9.6) showed that direct rebound  
30 effects for residential energy consumption, which includes heating, are significant and range between  
31 9-91% in Europe, 0-30% in the US, and 66-236% in China. The direct rebound effects for energy  
32 services other than heating may be lower (Sorrell et al. 2018; Chen et al. 2018). The rebound effects  
33 may be reduced with the time as the occupants learn how to optimally use the systems installed in  
34 energy renovated buildings (Cali et al. 2016) and seem to be lower in the case of major renovations  
35 leading to nZEB (Corrado et al. 2016). The combined direct and indirect or the indirect only rebound  
36 effects were found to range between 2% and 80% (Table 9.6). It should be noted that there is great  
37 variation in estimates of the direct and indirect rebound effects, which stems from the end-uses included  
38 in the analysis, differences in definitions and methods used to estimate the rebound effects, the quality  
39 of the data utilised, the period of analysis and the geographical area in consideration (Gillingham et al.  
40 2016; International Risk Governance Council 2013; Galvin 2014). In tertiary buildings the rebound  
41 effects may be smaller, as the commercial sector is characterised by lower price elasticities of energy  
42 demand, while the comfort level in commercial buildings before renovation is likely to be better  
43 compared to residential buildings (Qiu 2014).

### 44 **9.9.3 Policy packages for the decarbonisation of buildings**

45 In public policy, and, in particular, in environmental policy, there is no single policy able to overcome  
46 the barriers, but a range of polices are needed, often included in a policy package (Kern et al., 2017;  
47 Rosenow et al. 2017). Policy packages includes a range of different policy instruments to enhance

1 robustness against risks and uncertainties jeopardising the success of the measures, in both short and  
 2 long-term and addressing the different stakeholder perspectives (Forouli et al. 2019; Nikas et al. 2020;  
 3 Doukas and Nikas 2020). As highlighted in literature there is not a single energy efficiency policy  
 4 (Wiese et al. 2018) able to decarbonise the building sector. This is due to: the several barriers; the  
 5 different types of buildings (residential, non-residential, single family, etc.); the different socio  
 6 economic groups of the population (social housing, informal settlement, etc.); the country development  
 7 status; the local climate (predominance of cooling and/or heating), ownership structure (tenant or  
 8 owner), the age of building. Several studies have highlighted the role of effective policy packages for  
 9 the de-carbonisation of the building sector (Kern et al. 2017; Rosenow et al. 2017; Wiese et al. 2018),  
 10 including mandatory targets, codes, the provision of information, financing and technical assistance for  
 11 end-users). (Rosenow and Bayer 2017) analysed packages of policy instruments for building energy  
 12 efficiency in EU Member States. Important element related to policy packages is whether the policies  
 13 reinforce each other or diminish the impact of individual policies, this is often the situation when there  
 14 is policy “overcrowding”. As example, the EU policy package for energy efficiency in buildings is  
 15 presented in the Supplementary Material (Section SM9.3).

16  
 17 **Table 9.6 Estimates of the direct and indirect rebound effects for households**

Rebound effects		Range	Mean	Median	References
Direct	Including thermal uses	9-236%	44%	36%	(Galvin 2015; Galvin and Sunikka-Blank 2016; Teli et al. 2016)(Calì et al. 2016; Copiello and Gabrielli 2017; Aydin et al. 2017; Cayla and Osso 2013; Terés-Zubiaga et al. 2016; Madonna et al. 2017; Sandberg et al. 2017; Holzmann and Schmid 2018)(Bardsley et al. 2019; Hens et al. 2010; Chitnis et al. 2013; Thomas and Azevedo 2013; Wang et al. 2014; Lin and Liu 2015)(Brøgger et al. 2018)
	Electric uses	3-14%	7%	5%	(Chen et al. 2018; Chitnis et al. 2013; Schleich et al. 2014)
Indirect		1.8-23.5%	10%	11%	(Cellura et al. 2013; Thomas and Azevedo 2013; Chitnis et al. 2013; Santos et al. 2018; Walzberg et al. 2020)
Direct and indirect		4.5-80%	32%	27%	(Scheer et al. 2013; Qiu et al. 2019; Murray 2013; Orea et al. 2015)

18  
 19 Example of policy package are the current policies addressing split incentives in the building sector  
 20 including regulatory measures (e.g. minimum standards for rented properties), information measures  
 21 and labels, individual metering rules as well as financial models specifically designed to distribute costs  
 22 and benefits to tenants and owners in a more transparent and fairer way (Bird and Hernández 2012;  
 23 Economidou and Bertoldi 2015; Castellazi et al. 2017). This includes a more active engagement of  
 24 building occupants in energy saving practices, the development of agreements benefitting all involved  
 25 actors, acknowledgement of real energy consumption and establishment of cost recovery models  
 26 attached to the property instead of the owner. It is also clear that more comprehensive policy packages  
 27 are necessary to address misalignments between actors, which can successfully combine the provision  
 28 of reliable information, delivery of right incentives and effective enforcement of regulations. For  
 29 example, while revisions in tenant and condominium acts are necessary for reducing disincentives  
 30 between landlord and tenant or between multiple owners, these acts alone cannot incentivise them to  
 31 uptake an energy efficiency upgrade in a property (Economidou and Serrenho, 2019). Conversely, the



1 implementation of innovative financing measures will not be successful, if regulatory barriers are not  
2 adequately addressed.

3 In developed countries policy packages are investigated to increase the number of existing building  
4 refurbishment and the depth of the refurbishments. Most of the policies suggested in this section are  
5 also effective for developing countries, in particular when these include regulatory measures (and  
6 incentives (grants), while the carbon tax could be more problematic unless there is a strong recycling  
7 of the revenues. In addition, specific policy addressing life cycle analysis and reduction of embedded  
8 CO<sub>2</sub> emissions in building construction material are still to further be investigated and developed.  
9 Building energy codes and building labels could be based on LCA emissions, rather than energy  
10 consumption during the use phase of the buildings. Finally, policy packages should also combine  
11 renewable energy and energy efficiency instruments for buildings, for example the most advanced  
12 building energy codes already include minimum requirements for the use of renewable energy in  
13 buildings.

#### 14 **9.9.3.1 Sufficiency and efficiency policies**

15 Recently the concept of energy sufficiency as a complementary strategy to energy efficiency has been  
16 introduced in policy making. (Bertoldi 2020; Hewitt 2018; Thomas et al. 2019) define energy  
17 sufficiency as “a strategy aiming at limiting and reducing the input of technically supplied energy  
18 towards a sustainable level.” In an energy sufficiency scenario, energy input is reduced while  
19 utility/technical service changes in quality, provided that energy services are still ‘sufficient’ for basic  
20 needs of the individual. The concept of energy sufficiency has been recently analysed by several  
21 scholars (Brischke et al. 2015; Thomas et al. 2019), in particular on ways to introduce sufficiency in  
22 policy making. (Lorek and Spangenberg 2019b) investigates the limitations and policy implications of  
23 the theory of planned behaviour and social practice theory and proposes an approach combining both  
24 theories resulting in a heuristic sufficiency policy tool. (Lorek and Spangenberg 2019b) shows that  
25 increased living area per person counteracts efficiency gains in buildings. Lorek calls for policy  
26 instruments to include sufficiency in addition to efficiency by limiting building size. This could be  
27 achieved via mandatory and prescriptive measures, e.g. very progressive building energy codes (IEA,  
28 2013) (i.e. decreasing the energy per square meter for larger residential buildings), or financial penalties  
29 in the form of property taxation (e.g. non-linear and progressive taxation), or even more drastically with  
30 mandatory limits on building size per capita. Sufficiency touches upon individual liberties and social  
31 justice (Heindl and Kanschik 2016), the authors suggest that policies promote more effectively  
32 voluntary sufficiency. In addition, they propose that sufficiency should be "integrated in a more  
33 comprehensive normative framework related to welfare and social justice". (Thomas et al. 2019)  
34 describes some of these policies with some based on the sharing economy principles, for examples co-  
35 sharing space, public authorities facilitating the exchange house between young and expanding families  
36 with elderly people, with reduce need for space. Policies for sufficiency include land-use and urban  
37 planning policies sufficiency requirements in building energy codes (International Energy Agency  
38 2013) and also consumer policies.

39 Several scholars have identified and classified energy efficiency policies needed to address the "energy  
40 efficiency gap" (Hirst and Brown 1990; Jaffe and Stavins 1994) and eliminate, overcome, or reduce the  
41 barriers. Based on the categorisation of environmental policies in three broad category by (Opschoor  
42 and Vos 1989) and (Christidou et al. 2014b) to classify energy efficiency policies in three broad  
43 categories: the command and control (e.g. mandatory building energy codes; mandatory appliances  
44 standards, etc.); price instruments (e.g. taxes, subsidies, tax deductions, credits, permits and tradable  
45 obligations, etc.); and information instruments (e.g. labels, energy audits, smart meters and feed-back,  
46 etc.). More recently, (Shen et al. 2016) proposed three categories: mandatory administration  
47 instruments, economic incentive instruments and voluntary schemes. He further subdivides these three

1 categories in three further categories: law, regulation and code and standards; subsidies, tax and loan  
2 incentives; and R&D, certification and labels, government services.

3 Based on the EU Energy Efficiency Directive, Article 7 (Rosenow et al. 2017; Bertoldi 2020), the  
4 MURE database and the IEA energy efficiency policy database (Bertoldi and Mosconi 2020; M.  
5 Economidou and Bertoldi 2015) proposed six policy categories: regulatory, financial and fiscal;  
6 information and awareness; qualification, training and quality assurance; market-based instruments:  
7 voluntary action. The categorisation of energy efficiency policies used in this chapter is aligned with  
8 the taxonomy used in Chapter 13, sub-section 13.6.1 (i.e. economic or market-based instruments,  
9 regulatory instruments, and other policies). However, the classification used here is more granular in  
10 order to capture the complexity of end-use energy efficiency and buildings (several types, e.g.  
11 residential, commercial, single family, etc., in very different regions and climates).

12 Sufficiency and efficiency instruments could be regulatory and/or information instruments and are,  
13 usually complemented to market-based instruments.

14 *Regulatory instruments*

#### 15 Building energy codes

16 Several scholars highlighted the role of mandatory building energy codes and minimum energy  
17 performance requirements for buildings (Enker and Morrison 2017). (Wang et al. 2019) finds that  
18 "Building energy efficiency standards (BEES) are one of the most effective policies to reduce building  
19 energy consumption, especially in the case of the rapid urbanisation content in China". Building energy  
20 codes can also include minimum requirements for renewable energy in buildings. As compliance with  
21 building energy codes is assessed before the construction of the building, i.e. when the building permits  
22 are issue, there is the need to strengthen the compliance checks with energy efficiency requirements  
23 when the building is in operation. (Evans et al. 2017) highlights the need for enforcement of building  
24 energy codes in order to achieve the estimate energy and carbon savings, the authors recommend some  
25 steps to improve enforcements, including institutional capacity and adequate resources (Evans et al.  
26 2018). (Yu et al. 2018, 2017) shows the role of building energy codes in reducing energy consumption  
27 of the building stock in India and the contribution to the India NDC. (Aydin and Brounen 2019) carried  
28 out an ex-post policy evaluation showing that stringer buildings codes results in additional energy  
29 savings. Similar results are found by (Scott et al. 2015) indicating that stringent building energy codes  
30 and equipment efficiency standards are cost-effective policies to reduce energy consumption in  
31 buildings and greenhouse gas emissions. Progressive building energy codes include requirements on  
32 efficiency improvement but also on sufficiency measures and the share of renewables (Brown et al.  
33 2013b) and on embodied emissions (Schwarz et al. 2020).

34 Another important issue to be addresses by policies is the 'Energy Performance Gap' (EPG), i.e. the gap  
35 between design and policy intent and actual outcomes. Regulatory and market support regimes are  
36 based on predictive models (Cohen and Bordass 2015) and general assumptions about building types,  
37 the way they might be used and are not covering all energy consumption. In the perspective of moving  
38 towards net zero carbon, it is important that policy capture and address the actual in-use performance  
39 of buildings (Gupta et al. 2015; Gupta and Kotopouleas 2018).

40 In countries with low rate of new construction, it is important to consider mandatory building energy  
41 codes or minimum energy performance requirements for existing buildings. Policies include mandating  
42 energy retrofits for low performances existing buildings, when sold or rented (or conversely the  
43 impossibility to sell or rent a low performance building). In the UK since 2018 it is not allowed by law  
44 the rental of low performance buildings/apartments in the lowest two efficiency classes. In countries  
45 with increasing building stock, in particular in developing countries, policies are more effective when  
46 targeting new buildings (Kamal et al. 2019b).

1 NZEBs definitions are presented and discussed among other in (Marszal et al. 2011; Deng and Wu  
2 2014; Zhang and Zhou 2015; Wells et al. 2018; Williams et al. 2016); ), covering different geographical  
3 areas, developing and developed countries, and both existing buildings and new buildings. California  
4 has also adopted a building energy code mandating for NZEBs for new residential buildings in 2020  
5 and 2030 for commercial buildings (Feng et al. 2019). Several countries as reported by (Feng et al.  
6 2019) have adopted targets, roadmaps or mandatory building energy codes requiring net zero energy  
7 buildings (NZEBs) for some classes of new buildings.

#### 8 Minimum Energy Performance Standards (MEPSs)

9 Mandatory minimum efficiency standards or requirements for building technical equipment (e.g.  
10 HVAC, appliances, ICT, lighting, etc.) is a very common well-tested and successful policy in most of  
11 the OECD countries (e.g. EU, US, Canada, Australia, etc.). is a or improving energy efficiency in energy  
12 using products over the last 30 years (Wu et al. 2019; Scott et al. 2015; Brucal and Roberts 2019;  
13 Sonnenschein et al. 2019) have shown that efficiency standards do reduce product price. (McNeil et al.  
14 2019) highlights how efficiency standards will help developing countries to reduce the power peak  
15 demand by a factor of two, this reducing large investment costs in new generation, transmission and  
16 distribution networks. Mandatory standards have been implemented also other large economies, e.g.  
17 Russia, Brazil, India, South Africa, China, with an increase in the uptake also in developing countries,  
18 e.g. Ghana, Kenya, Tunisia, etc. In Japan, there is a successful voluntary programme the Top Runner,  
19 with similar results of mandatory efficiency standards (Inoue and Matsumoto 2019).

#### 20 *Regulatory instruments*

#### 21 Energy Performance Certificates (EPCs)

22 (Li et al. 2019b) reviews the EU experience in the mandatory Energy Performance Certificates for  
23 buildings adopted in the EU under the EPBD, the authors propose several measures to make the EPC  
24 more effective to drive the markets towards low consumption buildings. Some authors have indicated  
25 that the EPC based on the physical properties of the buildings (asset rating) may be misleading due to  
26 occupancy behaviour (Cohen and Bordass 2015) and calculation errors (Crawley et al. 2019). Control  
27 authorities can have a large impact on the quality of the label (Mallaburn 2018). There is good evidence  
28 on the impact of EPC on property value and on the rental level. While (Olaussen et al. 2017, 2019) and  
29 (Hårsman et al. 2016) showed that there is no impact, a large number of authors (Chegut et al. 2016;  
30 Brounen and Kok 2011; Cajias and Piazzolo 2013; Fuerst et al. 2015; Hyland et al. 2013; De Ayala et  
31 al. 2016; Cajias et al. 2019a; Bisello et al. 2020; Chegut et al. 2020; Kok and Jennen 2012), find a  
32 positive correlation between energy efficiency of the buildings as indicated in the EPC and the property  
33 value and/or rental price.

34 Mandatory energy performance disclosure of building energy consumption is a powerful policy  
35 instrument in particular for non-residential buildings (Trencher et al. 2016) and could be more accurate  
36 than energy audits; (Gabe 2016) shows that mandatory disclosure is more effective than voluntary  
37 disclosure.

#### 38 Energy audits

39 Energy audits help to overcome the information barriers to energy efficiency investments, especially in  
40 small firm buildings (Kalantzis and Revoltella 2019). In the EU energy audits are mandatory for large  
41 companies under the Energy Efficiency Directive (Nabitz and Hirzel 2019), with some EU Member  
42 States having a long experience with energy audits, in particular Finland as part of the voluntary  
43 agreements with different industry and service sector branches (Cornelis 2019; Rezessy and Bertoldi  
44 2011). Mandatory energy audits for buildings and building technical equipment are implemented in  
45 some large cities, with different frequency (Trencher et al. 2016). The State of New York has in place  
46 a subsidised energy audit for residential building since 2010 (Boucher et al. 2018).

## 1 Energy labelling

2 Mandatory energy labelling schemes for building technical equipment are very often implemented  
3 together with minimum efficiency standards, with the mandatory standard pushing the market towards  
4 higher efficiency and the label pulling the market (Bertoldi P. 2019). As for the minimum efficiency  
5 standards, most the global largest economies and many developing countries have adopted it. Some  
6 labelling schemes are of a voluntary nature, e.g. the Energy Star programme in the US, which covers  
7 many different building equipment (e.g. appliances) and buildings.

## 8 Information campaign

9 Provision of information (e.g. public campaigns, targeted technical information, etc.) is a common  
10 policy instrument to change end-user behaviour. Many authors agree that the effect of both targeted and  
11 general advertisement and campaigns have a short lifetime and the effects tend to decrease over time  
12 (Simcock et al. 2014; Diffney et al. 2013; Reiss and White 2008). The meta-analysis carried out by  
13 (Delmas et al. 2013) showed that energy audits and personal information were the most effective  
14 followed by providing individuals with comparisons with their peers' energy use. Delmas concluded  
15 that "non-monetary, information-based strategies can be effective at reducing overall energy use"  
16 (Delmas et al. 2013). An effective approach" integrates the social norm as the basis for information and  
17 awareness measures on energy behaviour (Gifford 2011; Schultz et al. 2007). Information is more  
18 successful when it inspires and engages people: how people feel about a given situation often has a  
19 potent influence on their decisions (Slovic and Peters 2006). The message needs to be carefully selected  
20 and kept as simple as possible focusing on the following: entertain, engage, embed and educate!  
21 (Dewick and Owen 2015).

22 Energy consumption feedback with smart meters, smart billing and dedicated devices is another  
23 instrument recently exploited to reduce energy consumption (Zangheri et al. 2019; Karlin et al. 2015;  
24 Buchanan et al. 2018) very often coupled with contest-based interventions or norm-based interventions  
25 (Bergquist et al. 2019). (Hargreaves et al. 2018) proposes five core types of action to reduce energy use:  
26 turn it off, use it less, use it more carefully, improve its performance, and replace it/use an alternative.  
27 According to (Aydin et al. 2018), technology alone will not be enough to achieve the desired energy  
28 savings due to the rebound effect. The lack of interest from household occupants, confusing feedback  
29 message and difficulty to relate it to practical intervention, overemphasis on financial savings and the  
30 risks of "fallback effects" where energy use returns to previous levels after a short time or rebound  
31 effects has been pointed out (Buchanan et al. 2015) as the main reasons for the failing of traditional  
32 feedback. (Labanca and Bertoldi 2018) highlight the current limitations of policies for energy  
33 conservation and suggests complementary policy approach based on social practices theories.

## 34 *Market-based instruments*

### 35 Carbon allowances

36 A number of recent papers (Wadud and Chintakayala 2019; Fan et al. 2016; Raux et al. 2015; Marek et  
37 al. 2018; Li et al. 2015, 2018; Fawcett and Parag 2017) have further investigated the use of personal  
38 carbon allowances or of a person carbon trading proposed previously by several authors (Fleming 1997;  
39 Bristow et al. 2010; Fawcett 2010; Starkey 2012; Raux and Marlot 2005; Ayres 1995). Although there  
40 is not yet any practical implementation of this policy, which includes carbon emissions in the building  
41 sector as well as in the transport sector, it could offer an interesting alternative to carbon taxes, although  
42 there are several issues to be solved before it could be rolled out. Recently the city of Lahti in Finland  
43 has introduced a personal carbon allowance in the transport sector (Kuokkanen et al. 2020). Under this  
44 policy instrument the national or local government sets the amount of emissions that a person can emit  
45 based on his/her energy consumption (house, transport fuel, air-travel, etc.). The scheme will allocate  
46 (free allocation, but allowances could also be auctioned) to each person the carbon budget for the year.  
47 Trade of allowances between people can be organised. Personal carbon allowances will also foster

1 renewable energies (energy consumption without carbon emissions) both in the grid and in buildings  
2 (e.g. solar thermal). In addition, the personal carbon allowances could make the carbon price more  
3 explicit to consumers, allowing them to know from the market value of each allowance (e.g. 1 kg of  
4 CO<sub>2</sub>). This policy instrument will shift the responsibility to the individual, with some categories having  
5 limited ability to change their carbon budget or to be engaged by this policy instruments. In addition,  
6 in common with many other environmental policies the distributional effects have to be assessed  
7 carefully as this policy instrument may favour well off people able to purchase additional carbon  
8 allowances or install technologies that reduce their carbon emissions (Burgess 2016; Wang et al. 2017).

9 The concept of a "Carbon Allowances" could also be applied to both residential and non-residential  
10 buildings, i.e. assigning a yearly amount of CO<sub>2</sub> emissions per building per year. This would be a less  
11 complex than personal allowances as buildings have metered or billed energy sources (e.g. gas,  
12 electricity, delivered heat, heating oil, etc.). The scheme could allocate the emission allowances to each  
13 individual building, and thus stimulate investments in energy efficiency and on-site renewable energies  
14 and energy savings resulting from behaviour actions (e.g. lowering thermostat temperature) by  
15 buildings occupant or landlords (the allowance could be split between landlord and tenant to take into  
16 account the split incentive barrier). For commercial buildings, some policies similar to this already exist,  
17 for example, the UK CRC Energy Efficiency Scheme (closed in 2019) or the Tokyo Metropolitan  
18 Carbon and Trade Scheme (Bertoldi et al. 2013a). The Republic of Korea implemented from 2015  
19 onwards an Emission Trading Scheme, which covers the building sector. Under the scheme energy  
20 saving and greenhouse gas reduction in buildings are being implemented in order to secure emission  
21 reductions (ERs) (Park and Hong 2014; Narassimhan et al. 2018; Lee and Yu 2017).

22 Rather than trying to 'discourage' consumption (and inefficiency) with an additional energy tax and get  
23 through the complexities of trying to define an optimum level of taxation, public money can be used to  
24 reward and give incentives to energy saved, as a result of technology implementation, and/or as a result  
25 of energy conservation and sufficiency (Eyre 2013; Bertoldi et al. 2013b; Prasanna et al. 2018). This  
26 can be seen as a core feature of a possible Energy Savings Feed-in Tariff (ES-FiT). The ES-FiT is a  
27 performance-based subsidy, whereby actions undertaken by end-users – both investments in energy  
28 efficiency technology measures – are awarded based on the real energy savings achieved. In terms of  
29 design, the ES FIT could be either based on the actual number of saved kWh of electricity or m<sup>3</sup> of gas  
30 (quantity-based ES-FiT, e.g. based on the actual quantity of savings) or based on a fixed threshold  
31 achieved (target-based ES-FiT). In the case of quantity-based FIT the subsidy is awarded based on  
32 saved amount of energy compared to a predefined and agreed energy consumption. In case of a target-  
33 based FIT, the FIT subsidy can be awarded contingent upon the reduction of the amount of consumed  
34 energy by a certain amount (target).

### 35 Energy efficiency obligations

36 Energy efficiency obligations (including energy efficiency resource standards or tradable certificates)  
37 have been introduced in some EU Member States, in several US States, Australia, South Korea and  
38 Brazil (Bertoldi et al. 2013a; Aldrich and Koerner 2018; Wirl 2015; Choi et al. 2018a; Palmer et al.  
39 2013; Brennan and Palmer 2013; Rosenow and Bayer 2017; Fawcett and Darby 2018; Fawcett et al.  
40 2019). Energy efficiency obligations are a market based instruments. This policy instrument helps in  
41 improving energy efficiency in buildings, but there is no evidence that it can foster deep renovations of  
42 existing buildings. Recently this policy instrument has been investigated in some non-OECD countries  
43 such as Turkey (Duzgun and Komurgoz 2014) and UAE (Friedrich and Afshari 2015). Another similar  
44 market based instrument is the energy saving auction mechanism implemented in some US States,  
45 Switzerland, and in Germany (Thomas and Rosenow 2020; Langreder et al. 2019; Rosenow et al. 2019).  
46 Energy efficiency projects participate in auctions for energy savings based on the cost of the energy  
47 saved and receive a financial incentive, if successful.

### 48 Energy or carbon taxation

1 Energy and/or carbon taxation is a well-investigated climate and energy efficiency policy, which can  
2 help in reducing energy consumption (Sen and Vollebergh 2018) and manage the rebound effect where  
3 its effects are clearly more negative than positive (Peng et al. 2019; Bertoldi 2020; Font Vivanco et al.  
4 2016; Freire-González 2020). The carbon tax has been adopted mainly in OECD countries and in  
5 particular in EU Member States (Hájek et al. 2019; Bertoldi 2020; Sen and Vollebergh 2018) . There is  
6 high agreement that carbon taxes are effective policies to reduce CO<sub>2</sub> emissions (IPCC 2018; Hájek et  
7 al. 2019; Andersson 2017). It is hard to define the optimum level of taxation in order to achieve the  
8 desired level of energy consumption or CO<sub>2</sub> emission reduction (Weisbach et al. 2009). As for other  
9 energy efficiency policy distributional effect and equity considerations have to be carefully considered  
10 and mitigated (Borozan 2019). High energy prices tend to reduce the energy consumption particularly  
11 in less affluent households, and thus attention is needed in order to avoid unintended effects such as  
12 energy poverty. (Bourgeois et al. 2019) show that using carbon tax revenue to finance energy efficiency  
13 investment reduces fuel poverty and increases cost-effectiveness. In particular, revenues could be  
14 invested in frontline services that can provide a range of support - including advising householders on  
15 how to improve their homes, helping them understand and manage household finances, negotiating with  
16 energy suppliers, signposting to other social services, etc. Hence, the introduction of a carbon tax can  
17 be neutral or even positive to the economy, as investments in clean technologies generate additional  
18 revenues. In addition, in the long term, a carbon/energy tax could gradually replace the tax on labour  
19 reducing the labour cost (e.g. the example of the German Eco-tax), thus helping to create additional  
20 jobs in the economy. In literature, this is known as double dividend (Murtagh et al. 2013; Freire-  
21 González and Ho 2019). Urban economic researches (Rafaj et al. 2018; Creutzig 2014; Borck and  
22 Brueckner 2018) have highlighted that higher carbon price would translate in incentives for citizens to  
23 live closer to the city centre, which often means less floor space, less commuting distance and thus  
24 reduced emissions. (Xiang and Lawley 2019) estimated the impact of the carbon tax in British Columbia  
25 substantially reduced residential natural gas consumption. (Saelim 2019) investigate the short-run  
26 welfare effects associated with a simulated carbon tax on residential consumption in Thailand, showing  
27 that the carbon tax will have a low impact on welfare and it will be slightly. (Lin and Li 2011) indicate  
28 that a carbon tax could reduce the energy consumption and boost the uptake of energy efficiency and  
29 renewable energies, while at the same time may impact social welfare and the competitiveness of  
30 industry, which can be mitigated by excluding it in return of energy efficiency commitments.  
31 (Solaymani 2017) studied carbon and energy taxation in Malaysia, showing that a carbon tax result in  
32 higher emission reduction than an energy tax. (Solaymani 2017) shows that with tax revenue recycling  
33 the carbon tax increases in the welfare of rural and urban households. (van Heerden et al. 2016) explored  
34 economic and environmental effects of the CO<sub>2</sub> tax in South Africa. Van Heerden particular highlighted  
35 the negative impact on GDP. This negative impact of the carbon tax on GDP is however greatly reduced  
36 by the manner in which the tax revenue is recycled. National circumstances shall be taken into  
37 consideration in setting up energy taxes.

38 Taxes could also be used to penalise inefficient behaviour and favour the adoption of efficient behaviour  
39 and technologies, considering the local taxation and energy prices context with regard to sustainable  
40 development, justice and equity. As example, taxes are already used in some jurisdictions to promote  
41 energy efficient appliances with lower VAT. Similarly, the annual building/property tax (and also the  
42 purchase tax) could be based on the CO<sub>2</sub> emissions of the buildings, rather than on the value of the  
43 building.

#### 44 **9.9.4 Financing mechanisms and new business models for reducing energy demand**

45 Grants and subsidies, such as direct investment subsidies, are used by governments when optimal levels  
46 of investments cannot be fully supported by the market alone. They can partly help overcome the  
47 upfront cost barrier as they directly fill an immediate financial gap and thus enable a temporary shift in

1 the market (Newell et al. 2019). These forms of support are usually part of policy mixes including  
2 further fiscal and financial instruments such as feed-in tariffs and tax breaks (Polzin et al. 2019).

3 Loans provide liquidity and direct access to capital, which can be more relevant for energy efficiency  
4 measures attached to high upfront costs, especially in deep renovation projects (Rosenow et al. 2014).  
5 There is empirical evidence (Giraudet et al. 2019), that banks make large profits on personal loans for  
6 renovation purposes. To address some barriers (limitation of funding for energy renovation, high  
7 transition costs) international financing institutions (IFIs) and national governments provided subsidies  
8 in public-private partnerships so that financial institutions can offer customers loans with attractive  
9 terms (Olmos et al. 2012). Combination of grants and subsidised loans financed by IFIs could be  
10 suitable and effective instrument together with guarantees. Potential issues with subsidies is the limited  
11 availability of public financing, the stop and go due to annual budget and the competition with  
12 commercial financing.

13 An energy efficient mortgage is a mortgage that credits a home's energy efficiency by offering  
14 preferential mortgage terms to extend existing mortgages to finance efficiency improvements. There  
15 are two types of energy mortgages: (1) the Energy Efficient Mortgages (EEMs), and (2) the Energy  
16 Improvement Mortgages (EIMs). EEMs and EIMs have a great potential for overcoming the main  
17 barriers to retrofit policies (Miu et al. 2018). The success depends on the improvement of the energy  
18 efficiency of a property with a positive impact on property value; and on the reduction of energy bills  
19 and the increase of the income in the household. In the EU the EeMAP Initiative aims to create a  
20 standardised energy efficient mortgage template (Bertoldi et al. 2021).

21 On-bill financing is a mechanism that reduces first-cost barriers by linking repayment of energy  
22 efficiency investments to the utility bill and thereby allowing customers to pay back part or all costs of  
23 energy efficiency investments over time (Brown 2009). On-bill finance programmes can be categorised  
24 into: (1) on-bill loans (assignment of the obligation to the property) and (2) on-bill tariffs (payment off  
25 in case of ownership transfer) (Eadson et al. 2013).

26 Property Assessed Clean Energy (PACE) is a means of financing energy renovations and renewable  
27 energy improvements through the use of specific bonds offered by municipal governments to investors  
28 (Mills 2016). The governments use the funds raised by bonds to loan money towards energy renovations  
29 in residential or commercial buildings. The loans are repaid over the assigned long term (15-20 years)  
30 via an annual assessment on their property tax bill (Kirkpatrick and Benneer 2014). While this model  
31 after some difficulties has finally taken off in the US, it has not yet applied elsewhere (Bertoldi et al.  
32 2021). Loan guarantees are effective in reducing intervention borrowing costs (Soumaré and Lai 2016).  
33 This scheme can facilitate the provision of affordable and sufficient financing for energy service  
34 companies (ESCOs) (Bullier and Milin 2013) and households. The ESCO guarantees a certain level of  
35 energy savings and in this way shields the client from any performance risk. The loan goes on the  
36 client's balance sheet and the ESCO assumes full project performance risk (Deng et al. 2015).

37 Revolving funds allows reducing investment requirements and enhancing energy efficiency investment  
38 impacts by recovering and reinvesting the savings generated (Setyawan 2014). Revolving fund could  
39 make retrofit cost-neutral in the long term and could also dramatically increase low carbon investments,  
40 including in developing countries (Gouldson et al. 2015).

41 Carbon finance, started under the Kyoto Protocol with the flexible mechanisms and further enhanced  
42 under the Paris Agreement (Michaelowa et al. 2019), is an economic measure aimed at contributing to  
43 solving the climate problem and it is an activity based on “carbon emission rights” and its derivatives  
44 (Liu et al. 2015a). Carbon finance can promote low-cost emission reductions (Zhou and Li 2019). Banks  
45 involved in carbon financing rely on Carbon Development Mechanisms (CDMs) as intermediaries in  
46 China, and focus on credit investment, financing, facing some risks (Zhang and Li 2018). With the  
47 increasing popularity of Emission Trading Schemes, auctioning carbon allowances creates a new

1 revenue stream. Revenues from auctioning could be used to finance energy efficiency projects with  
2 grants or zero interest loans.

3 Crowdfunding is a new and rapidly growing form of financial intermediation that channels funds from  
4 investors to borrowers (individuals or companies) or users of equity capital (companies) without  
5 involving traditional financial organisations such as banks (Miller and Carriveau 2018). Typically, it  
6 involves internet-based platforms that link savers directly with borrowers (European Union 2015). It  
7 can play a significant role at the start of a renewable and sustainable energy projects (Dilger et al. 2017).

8 The One Stop Shop (OSS) service providers for buildings energy renovations are organisations,  
9 consortia, projects, and even independent experts or advisors that usually cover the whole or large part  
10 of the customer chain from information, technical assistance, structuring and provision of financial  
11 support, to the monitoring of savings (Mahapatra et al. 2019). OSSs are transparent and accessible  
12 advisory tools from the client perspective and new, innovative business models from the supplier  
13 perspective (Boza-Kiss and Bertoldi 2018).

14 Energy Performance Contracting (EPC) is an agreement between a building owner and Energy Services  
15 Company (ESCO) for energy efficiency improvements. The quality standards are a part of the EPC,  
16 because the contractor (ESCO) gives a guarantee regarding energy savings (Augustins et al. 2018) and  
17 an important role is played by the economic evaluation of the contract implementation (Tupikina and  
18 Rozhkova 2018). According to (Giraudet et al. 2018), energy performance contracting is effective at  
19 reducing information problems between contractors and investors. It can however encourage  
20 unintended behaviour by building users, especially in the residential sector.

### 21 **9.9.5 Policies and financing for on-site renewable energy generation**

22 On site renewable energy generation is a key component for the decarbonisation of the building sector.  
23 As described in detail for the energy efficiency technologies, renewable technologies still face barriers  
24 due to the upfront investment costs, despite the declining price of some technologies such as PV, long  
25 pay-back period, unpredictable energy production, policy uncertainty, architectural considerations,  
26 technical regulations for access to the grid, and future electricity costs (Mah et al. 2018) in particular  
27 for built-in photovoltaic (Agathokleous and Kalogirou 2020). Traditional energy efficiency policies  
28 such as building energy codes could include mandatory renewable targets and NZEBs target require  
29 renewable energies to meet the remaining energy demand.

30 Several policy instruments have been identified by scholars (Azhgaliyeva et al. 2018; Pitelis et al. 2020;  
31 Fouquet 2013): direct investments, feed-in tariffs, grants and subsidies for investments, loans, taxes,  
32 (tradable) green certificates, information and education, strategic planning, codes and standards,  
33 building regulation (e.g. part of buildings codes), priority grid access, research, development and  
34 deployment and voluntary approaches. It is important to stress that in addition to the above policy  
35 instruments there are specific policies for renewable heating and cooling such as investment grants, soft  
36 loans, RES heat obligations, RES heat tariffs, use obligations etc. (Connor et al. 2013). In 2014, the UK  
37 introduced the Renewable Heat Incentive (RHI) a support scheme, in a form of tariff mechanism  
38 designed to meet the specific characteristics of renewable thermal energy and based on the energy  
39 output (Balta-Ozkan et al. 2015; Connor et al. 2015). Similarly, to the renewable electricity feed-in  
40 tariff, the RHI guarantee a fixed payment per unit of heat generated by a renewable heat technology for  
41 a specific contract duration (Yılmaz Balaman et al. 2019).

42 Many authors indicate that most common implemented policy instruments are the feed-in tariffs (FiT)  
43 and the Renewable Portfolio Standards (RPS) (Alizada 2018; Xin-gang et al. 2017a). More than 60  
44 countries and regions worldwide have implemented one of the two policies (Sun and Nie 2015). FIT is  
45 a price policy (fixing the price but not the quota), guaranteeing the purchase of energy generation at a  
46 specific fixed price for a fixed period (Xin-gang et al. 2020; Barbosa et al. 2018). RPS is a quantitative



1 policy (fixing the desired output but not the price), which impose mandatory quota of renewable energy  
2 generation to power generators (Xin-gang et al. 2020) .

3 A flat rate feed-in tariff (FiT) is a well-tested financial incentive adopted in many jurisdictions (e.g.  
4 Germany, France, German, Italy, Portugal, UK, Australia, several US states, Belgium, Japan, Brazil,  
5 China, South Korea, etc.) to encourage end-user to generate electricity from renewable sources using  
6 rooftop photovoltaic systems and on-site PV systems (Pacudan 2018). Both FITs and capital subsidies  
7 have been employed to promote the adoption of PV. More recently, there has been an increasing interest  
8 for dynamic FiTs taking into account electricity costs, hosting capacity, ambient temperature, and time  
9 of day (Hayat et al. 2019). Since 2014, EU Member States have been obligated to move from FiT  
10 renewable subsidies to feed-in premiums (Hortay and Rozner 2019), taking into account the electricity  
11 price. Lecuyer (Lecuyer and Quirion 2019) argues under uncertainty over electricity prices and  
12 renewable production costs a flat FiT results in higher welfare than a feed-in premium. One of the main  
13 concerns with FiT systems is the increasing cost of policies maintenance (Pereira da Silva et al. 2019;  
14 Roberts et al. 2019a; Zhang et al. 2018). In Germany, an earlier adopter of the FiT, the financial costs,  
15 passed on to consumers in the form a levy on the electricity price have increased substantially in recent  
16 years (Winter and Schlesewsky 2019) resulting in opposition to the FiT in particular by non-solar  
17 customers. A particular set up of the FIT encourage self-consumption through net metering and net  
18 billing, which has a lower financial impact on electricity ratepayers compared with traditional FiTs  
19 (Vence and Pereira 2019; Roberts et al. 2019b; Pacudan 2018).

20 In some countries, e.g. Australia (Duong et al. 2019), South Korea (Choi et al. 2018a), China (Yi et al.  
21 2019), there is a transition from subsidies under the FiT to market-based mechanisms, such as RPSs  
22 and tendering. Compared with FiT, RPS (or Renewable Obligations) have been adopted by  
23 governments in order to reduce the subsidy costs (Zhang et al. 2018). A number of scholars (Xin-gang  
24 et al. 2017b; Li et al. 2019a; Liu et al. 2018a) have highlighted the RPSs effectiveness in reducing  
25 carbon emissions and promoting the development of renewable energy. Other authors (Requate 2015;  
26 An et al. 2015) have presented possible negative impacts of RPSs.

27 There is an on-going debate on the effectiveness of these two renewable energy policies. Both FIT and  
28 RPS can support the development of renewable energy. Scholars compared the effectiveness of RPSs  
29 and FITs with mix results and different opinions, with some scholars indicating the advantages of RPS  
30 (Ciarreta et al. 2017, 2014; Xin-gang et al. 2017a), while (Nicolini and Tavoni 2017) showed that in  
31 Italy FITs are outperforming RPSs and Tradable Green Certificates (TGCs). (García-Álvarez et al.  
32 2018) carried out an empirical assessment of feed-in tariff and quota obligation policies for PV systems  
33 energy in EU over the period 2000–2014 concluding that that FiTs have a significant positive impact  
34 on installed photovoltaic capacity. This is due to the small size of many rooftop installations and the  
35 difficulties in participating in trading schemes for residential end users. Similar conclusions were  
36 reached by (Dijkgraaf et al. 2018) assessing 30 OECD member countries and concluding that there is a  
37 “positive effect of the presence of a FiT on the development of a country's added yearly capacity of  
38 PV”. Other scholars (Couture and Gagnon 2010; Lewis and Wiser 2007; Lipp 2007; Cory et al. 2009a)  
39 concluded that FiT could create a stable investment framework and long-term policy certainty and it is  
40 better in industrial development and job creation than RPS.

41 (Ouyang and Lin 2014) highlight that RPS has a better implementation effect than FiT in China, where  
42 FiT level required very large subsidy. (Ford et al. 2007) showed that TGC is a market-based mechanism  
43 without the need for government subsidies. (Marchenko 2008) and (Wędzik et al. 2017) indicate that  
44 the TGCs provide a source of income for investors. (Choi et al. 2018a) analysed the economic efficiency  
45 of FiT and RPS in the South Korean, where first a FiT was implemented from 2002 to 2011 followed  
46 by an RPS since 2012 (Park and Kim 2018; Choi et al. 2018b). Choi concluded, based on CBA, that  
47 RPS was more efficient for PV from the government's perspective while from an energy producers'  
48 perspective the FiT was more efficient. The opposite case was valid for other renewable sources.

1 Some scholars proposed a policy combining FIT and RPS (Cory et al. 2009b). del Río et al. (2017)  
2 concluded that both FiT and RPS are effective, but policy costs are higher in RPSs than FiTs. RPS,  
3 REC trading and FiT subsidy could also be implemented as complementary policies (Zhang et al. 2018).

4 Recent literature confirm that tenders are a fast spreading and effective instrument to attract and procure  
5 new generation capacity from renewable energy sources (Bayer et al. 2018; Bento et al. 2020; Ghazali  
6 et al. 2020; Haelg 2020; Batz and Musgens 2019). In general, the assignment of remuneration payments  
7 is guarantee over long periods of time. A support scheme based on tenders allows a more precise  
8 steering of expansion and lower risk of excessive support that can be achieved (Gephart et al. 2017).  
9 There is not yet the literature a quantitative assessment of its performance. (Bento et al. 2020) indicated  
10 that tendering is more effective in promoting additional renewable capacity comparing to other  
11 mechanisms such as FiTs. It is also important to take into account the rebound effect in energy  
12 consumption by on-site PV users, which might reduce up to one fifth of the carbon benefit of renewable  
13 energy (Deng and Newton 2017).

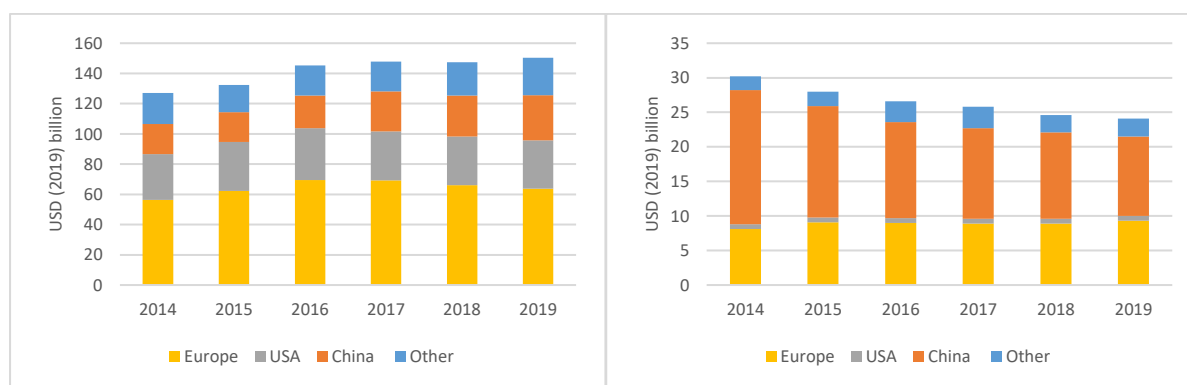
14 In the new EU energy policy adopted in 2016, the end-user is at the centre as a key participant in the  
15 future electricity system (Zepter et al. 2019). Zepter indicates that “the current market designs and  
16 business models lack incentives and opportunities for electricity consumers to become prosumers and  
17 actively participate in the market by providing generation, storage, demand flexibility and other grid  
18 ancillary services”. Services provided by end-users include storage, energy productions, peer to peer  
19 trading, electric vehicle charging. Policy should allow for active participation of small prosumers  
20 (Zepter et al. 2019; Brown et al. 2019), local energy communities and new energy market actors such  
21 as aggregators (Iria and Soares 2019; Brown et al. 2019). Under the EU Renewable Energy Directive  
22 (2018) Energy Communities can access suitable energy markets directly or through aggregation. In  
23 addition, the Directive on the Internal Market for Electricity Directive (2019) defines “Citizen Energy  
24 Communities”, which have as primary purpose to provide environmental, economic or social  
25 community benefits. Energy Communities may engage in generation, including from renewable  
26 sources, distribution, supply, consumption, aggregation, energy storage, energy efficiency services or  
27 charging services for electric vehicles or provide other energy services to its members or shareholders.  
28 Renewable or local energy communities can increase public acceptance, mobilise private funding and  
29 provide flexibility to electricity markets.

30 Aggregators are also important players for demand response (Zancanella et al. 2017), and to group  
31 energy sales from prosumers to obtain a better price. (Klein et al. 2019) explore the policy options for  
32 aligning prosumers with the electricity wholesale market, through price and scarcity signals.

33 Financing mechanisms for renewable energies are particularly needed in developing countries. Most of  
34 the common supporting mechanisms (FiT, RPSs, PPA, auctions, net metering, etc.) can and have been  
35 implemented in many development countries (Donastorg et al. 2017). Stable policies and fiscal tools  
36 for renewable energies (for example in the form of targets) and an investment-friendly environment are  
37 essential to overcome financing barriers and attract investors (Donastorg et al. 2017). (Kimura et al.  
38 2016) identified the following elements as essential for fostering renewable energies in developing  
39 countries: innovative business models and financial mechanisms/structures; market creation through  
40 the implementation of market-based mechanisms; stability of policies and renewable energy legislation;  
41 technical assistance to reduce the uncertainty of renewable energy production; electricity market design,  
42 which reflects the impact on the grid capacity and grid balancing; improved availability of financial  
43 resources, in particular public, and innovative financial instruments, such as carbon financing (e.g.  
44 CDMs (Park et al. 2018; Kim and Park 2018; Lim et al. 2013); green bonds; public foreign exchange  
45 hedging facility for renewable energy financing, credit lines; grants and guarantees).

## 1 9.9.6 Investment in building decarbonisation

2 As Section 9.6.4.2 points out, the incremental investment cost to decarbonise buildings at national level  
 3 is up to 3.5% GDP per annum during the next thirty years (the global GDP in 2019 was USD 88 trillion).  
 4 As the following figures illustrate, only a very small share of it is currently being invested, leaving a  
 5 very large investment gap still to address. The incremental capital expenditure on energy efficiency in  
 6 buildings grew since AR4 to reach USD 150 billion in 2019; Europe was the largest investing region,  
 7 followed by the USA and China (Figure 9.21). The total capital expenditure on renewable energy heat  
 8 vice versa declined to USD 24 billion in this year; the leading investor was China, followed by Europe  
 9 (ibid). The total capital expenditure on distributed small-scale (less than 1MW) solar systems in 2019  
 10 was USD 52.1, down from the peak of USD 71 billion in 2011; most of this capacity is installed in  
 11 buildings (Frankfurt School - UNEP Centre/BNEF 2020). The US is the largest country market with  
 12 USD 9.6 billion investment; notably USD 5 billion was deployed in the Middle East and Africa (ibid).



13  
 14 **Figure 9.21 Incremental capital expenditure on energy efficiency investment in buildings (left) and total**  
 15 **capital expenditure on renewable heat in buildings, 2015-2019**  
 16 (International Energy Agency 2020).

17 Several countries of the world developed the so-called landscapes of climate finance, which follow  
 18 financial flows along their lifecycles, from the original source of financing, through financial  
 19 intermediaries, their deployment in the form of financial instruments, and the recipients of finance  
 20 (Buchner et al. 2011). The landscapes for Germany in 2016, France in 2019, Czechia in 2018, Latvia in  
 21 2019, and Belgium in 2013 identified energy efficiency investment in buildings in the amount of EUR  
 22 6.9 billion, ca. EUR 17 billion, ca. EUR 0.4 billion, EUR 0.2 billion, and EUR 1.1 billion respectively  
 23 (Novikova et al. 2016; Hainaut et al. 2019; Valentova et al. 2019; Kamenders et al. 2019; Rademaekers  
 24 et al. 2016). It is important to note, that all these studies cover different portions of investment. Notably  
 25 only the German study attempts to address strictly the incremental share of investment, with other  
 26 studies taking different shares of total investment, all higher than it is typically assumed as incremental  
 27 in decarbonisation models of these countries, including those reviewed in Section 9.6.1. Recently, the  
 28 European Union issued a taxonomy of sustainable activities, which regulates expenditure that could be  
 29 counted as sustainable, in particular in the area of mitigation (EU Technical Expert Group on  
 30 Sustainable Finance 2020). Still its “sustainable” threshold is much more relaxed (at least 30%  
 31 reduction in primary energy demand after renovation) as compared to the definition of incremental costs  
 32 calculated by global and national decarbonisation models. These facts reveal that the estimates reported  
 33 by countries on their investment in decarbonisation are too optimistic and therefore the investment gap  
 34 is larger than that reported.

35 Despite different methodologies, still interesting observations could be made on how these countries  
 36 finance decarbonisation of buildings. In all countries except Latvia, the largest shares of investment  
 37 flows from private actors, however they are to the largest extent supported by financial incentives  
 38 provided from public budgets. Concessionary debt onlended through local branches of private banks

1 plays a large role in financing energy transition in Germany; diffuse instruments - including bonds,  
2 concessional loans directly disbursed by government-owned financial institutions, subsidies,  
3 commercial debt, balance sheet financing, and others are used - in France; whereas Czechia and Latvia  
4 rely mostly on grants. These facts illustrate the importance of policies, in particular financial incentives,  
5 in driving the energy efficiency market.

## 6 **9.9.7 Governance and Institutional Capacity**

### 7 **9.9.7.1 Governance**

8 Multilevel and polycentric governance is essential for implementing energy efficiency and renewable  
9 energies policies, which could be combined (for example through the inclusion of renewable energy in  
10 building energy codes) and implemented in coordination with each other and with climate policies  
11 (Oikonomou et al. 2014) at different levels of government and decision making (international, national,  
12 regional and local). Policies for building have been adopted at national level (Enker and Morrison 2017),  
13 at state or regional level (Fournier et al. 2019), or at city level (Trencher and van der Heijden 2019).  
14 (Zhao et al. 2019) find that national policies are instrumental in driving low carbon developments in  
15 cities, including buildings.

16 International agreements and conventions (Kyoto, Montreal/Kigali, Paris, etc.) play an important role  
17 in establishing national and regional energy-efficiency and renewable energy policies in several  
18 countries as reflected in the NDCs (Dhar et al. 2018; Bertoldi 2018). Under the Paris Agreement, some  
19 National Determined Contributions (NDCs) contain emission reduction targets for subsectors, e.g.  
20 buildings, specific policies and measures for subsectors and energy efficiency and/or renewable targets.  
21 In the EU since 2007 climate and energy policies are part of the same policy package. EU Member  
22 States have prepared energy efficiency plans every three years (Economidou et al. 2020). Under the  
23 new Energy and Climate Governance Regulation EU Member States have submitted at the end of 2020  
24 integrated National Energy and Climate Plans, including energy efficiency and renewable plans,

25 Some policies are best implemented at international level. For example, efficiency requirements for  
26 traded goods and the associated test methods could be set at global level in order to enlarge the market,  
27 avoid technical barriers to trade; reduce the manufacturers design and compliance costs. International  
28 standards could also be applied to developing countries when specific enabling conditions exist,  
29 particularly in regard to technology transfer, assistance for capacity buildings and financial support.  
30 This would also reduce the dumping of inefficient equipment in countries with no or lower efficiency  
31 requirements. An example is the dumping of new or used inefficient cooling equipment in developing  
32 countries, undermining national and local efforts to manage energy, environment, health, and climate  
33 goals. For example, developing countries would see energy savings of over 60% by replacing old  
34 refrigerators with more efficient equipment. Specific regulations can be put in place to avoid such  
35 environmental dumping, beginning with the simplest one: i.e. “prior informed consent” as seen in the  
36 Rotterdam Convention and a later stage with the adoption of minimum efficiency requirements for  
37 appliances (ANDERSEN et al. 2018; United Nations Environment Programme (UNEP) 2017).  
38 (Dreyfus et al. 2020a) indicates that global policies to promote best technologies currently available for  
39 efficient and climate-friendly cooling have the potential to reduce climate emissions from air  
40 conditionings and refrigeration equipment by 210–460 GtCO<sub>2</sub>-eq by 2060, resulting from the phasing  
41 out of HFC and from improved energy efficiency of cooling equipment. The use of bulk purchasing  
42 both through government procurement and through private “buyers’ clubs” can improve efficiency of  
43 cooling equipment, ensure low GWP refrigerants, and drive down price. Another example of a  
44 governance initiative is the commitment by heads of state and government in promoting improvements  
45 in energy efficiency of cooling equipment in parallel with the phasedown of HFC refrigerants enshrined  
46 in the Biarritz Pledge for Fast Action on Efficient Cooling signed in 2019. The policy development and  
47 implementation costs will be reduced as the technical analysis leading to the standard could be shared  
48 among governments. However, care has to be used in avoiding that local small manufacturing

1 companies in particular in developing countries have the capacity to invest in updating production lines  
2 for meeting new stringent international efficiency requirements. An example of a possible global  
3 standard is the IEC energy efficiency classification for electric motors, allowing countries to set  
4 common standards (based on IEC classes) and common test methods. International markets can also be  
5 established for tradable certificates for energy savings and renewable to be used in offsets markets in  
6 order to foster technology transfer and project implementation in developing countries.

7 As building energy consumption is dependent on local climate and building construction traditions  
8 regional and local government share an important role in promoting energy efficiency in buildings and  
9 local on-site renewable generation, through local building energy codes, which could be more  
10 challenging than national codes, constructions permits, urban planning. Example of new carbon neutral  
11 policies at city level includes New York, Washington DC, etc., with local policies to decarbonise the  
12 building sector by mandating stringent efficiency requirements for new buildings. Another possible  
13 policy at local level is the climate friendly building certification system. In Korea, there is a green  
14 architecture certification system operated by the government. However, based on this, Seoul has enacted  
15 Seoul's eco-friendly building standard, which includes more stringent requirements. Where it is  
16 impossible to retrofit existing buildings, e.g. for historical buildings, cities may impose target at district  
17 level, where renewable generation sources could be share among buildings as well as having energy  
18 positive building compensating for energy consuming buildings. Local climate plans and local policies  
19 could also contribute to integrate the building sector with the local transport sector allowing new  
20 constructions in areas served by public transport or design new buildings ready for e-mobility

21 As energy efficiency, sufficiency, and renewable policies and measures will have a large impact on  
22 different stakeholders: citizens as building owner or building users; construction companies; equipment  
23 manufacturers; utilities, etc. it has been highlighted in literature the importance of stakeholder  
24 consultation and active participation in policy making and policy implementation (Vasileiadou and  
25 Tuinstra 2013; Ingold et al. 2020), including voluntary commitments and action. In particular, with the  
26 transformation of energy users in prosumers, their role and the role of buildings in energy markets will  
27 be transformed from passive role to an active role. The prosumers' needs and voice should be included  
28 in policy negotiations among traditional business players, such as incumbent centralised power  
29 generation companies and utilities. Citizens and local communities may also establish local Energy  
30 Communities, providing local renewable energy production to serve the community and to export  
31 energy into the grid. Energy communities shall also be part of the policy development process and  
32 recognised for their role in fostering local business and increasing local welfare.

### 33 **9.9.7.2 Institutional capacity**

34 Institutional capacity often implies a broader focus of empowerment, social capital, and an enabling  
35 environment, as well as the culture, values and power relations that influence us" (Segnestam et al.  
36 2003). The concept of capacity is increasingly connected with the issue of public governance,  
37 emphasising the broad institutional context within which individual policies are adopted. Institutions  
38 are durable and are sources of authority (formal or informal) structuring repeated interactions of  
39 individuals, companies, civil society groups, governments and other entities. Thus, institutional capacity  
40 also represents a broader "enabling environment" which forms the basis upon which individuals and  
41 organisations interact. In general terms, capacity is "the ability to perform functions, solve problems  
42 and set and achieve objectives" (Fukuda-Parr et al. 2002). Institutional capacity is an important element  
43 for regional sustainable development (Farajirad et al. 2015).

44 The role and importance of institutional capacity is fundamental in implementing the decarbonisation  
45 of the building sector. Central and local governments, regulatory organisations, financial institutions,  
46 standardisation bodies, test laboratories and stakeholders are key players in supporting the  
47 implementation of energy efficiency, sufficiency and renewable policies and measures.

1 Governments at all levels (from national to local) planning to introduce energy efficiency and energy  
2 renewable policies needs technical capacity to set economic wide or sectoral targets, design policies,  
3 carry our impact assessments and cost-benefits analysis, and introduce verifiable, effective and  
4 enforceable policies with adequate structure, laws and resources for their implementation. Policies,  
5 which are discussed and possibly agreed with stakeholders and are based on details and impartial impact  
6 assessments, have a higher possibility of success.

7 In particular, the enforcement of policies needs attention. For example, policies on appliance energy  
8 standards have to establish criteria for random checks and tests of compliance, establish penalties and  
9 sanctions for non-compliance. In the case of building energy code compliance there is the need to verify  
10 compliance after construction to verify the consistence with building design (Vine et al. 2017). Very  
11 often local authorities lack resources and technical capacity to carry out inspections to check code  
12 compliance. This issue is even more pressing in countries and cities with large informal settlements,  
13 where buildings are not respecting building energy codes for safety and other important issues.

14 Public authorities need technical and economics competences (to understand complex technical issues  
15 and eliminate the knowledge gap in comparison to private sector experts), capacity. and human and  
16 financial resources to design, implement, revise and evaluate policies. The role of energy efficiency  
17 policy evaluation needs to be expanded, including the assessment of the rebound effect.

18 International support for institutional capacity for policy development implementation and evaluation  
19 including the financial support and human resources for these tasks is of key importance in particular  
20 for developing countries, where technical skills may be lacking, such as testing laboratory, standards  
21 institute, enforcement and compliances technicians, evaluation experts. Thus, in development support,  
22 addition to technology transfer, also capacity buildings for national and local authorities should be  
23 provides. The Paris Agreement (Article 11 on capacity building) aims at enhancing the capacity of  
24 decision-making institutions in developing countries to support effective implementation.

25

## 26 **9.10 Conclusions and research gaps**

### 27 **9.10.1 Conclusions**

28 With more than 30% of CO<sub>2</sub> emissions resulting from buildings energy demand, delivering on the Paris  
29 Agreement target and on SDGs are highly dependent on the effective implementation of mitigation  
30 solutions in the built environment. The literature argues for the need for considering the combination  
31 of sufficiency, efficiency with the supply with renewable energy sources to ensure the global building  
32 stock will contribute its share to limiting global warming to well-below 2°C by the end of the century.  
33 Furthermore, the most advanced mitigation solutions identified consider the overall life-cycle of  
34 buildings and harvest the mitigation potential of the new trends such as digitalisation and the  
35 transformation of buildings into power plants. Policy developments are observed following this trend,  
36 but they are clearly insufficient so far.

37 The observed increase in emissions and energy demand in the built environment over the period 2010-  
38 2018 was driven mainly by the construction of new buildings in the developing world in combination  
39 with a still unestablished decoupling between GHG emissions and wealth in the developed countries.  
40 This increase is expected to continue in the coming years driven by achieving Decent Standard of Living  
41 (DLS) for all, especially in the developing countries, and the increased penetration of new technologies  
42 (*high evidence, high agreement*). Technological and non-technological measures could ensure DLS,  
43 SDG targets, and well-being for all within the planetary boundaries without increasing GHG emissions  
44 in the building sector if innovative and comprehensive policies (see section 9.9) are put in place  
45 worldwide (*low evidence, high agreement*).

1 The type and composition of building influence energy consumption and the associated GHG emissions  
2 (*medium evidence, high agreement*). Technological advancements in building services can lead to  
3 efficient energy use (*medium evidence, high agreement*).

4 Low-energy and low carbon buildings are possible today in every climate and every location worldwide  
5 (*high evidence, medium agreement*). The quantification of the mitigation potential of available  
6 technological mitigation options and strategies is not always available, clear and comparable (*high*  
7 *evidence, low agreement*). The available technological options (passive design, active for the building  
8 envelope, and energy systems, as well as on-site renewable energy production) can turn buildings in  
9 small power plants that could export surplus energy. The role of buildings in the energy system is  
10 changing towards a prosumer role, and trends of increased digitalisation could favour such transition  
11 (smart buildings, smart meters and smart appliances) is key to decrease emissions in buildings (*low*  
12 *evidence, medium agreement*).

13 Non-technological and behavioural mitigation actions are among the sufficiency measures that can  
14 substantially reduce building energy use and GHG emissions (*robust evidence, high agreement*). These  
15 measures are also required to increase the uptake of technical mitigation measures (*robust evidence,*  
16 *high agreement*), and to guarantee demand-supply flexibility (*medium evidence, high agreement*).  
17 Income, climate, energy price and size are key determinants of buildings energy consumption (*robust*  
18 *evidence, high agreement*), so price and size mechanisms have potential to deliver GHG mitigation in  
19 buildings. Private consumers seem ready to support stronger governmental action, whereas the business  
20 sector identifies many organisational constraints (*medium evidence, medium agreement*) but additional  
21 infrastructural and policy support is needed to implement the major lifestyle changes required to  
22 significantly reduce GHG emissions from buildings (*medium evidence, high agreement*). Furthermore,  
23 sufficiency measures may deliver energy savings even before they are implemented through efficiency  
24 and behaviour as sufficiency avoids energy demand at low costs (*medium evidence, high agreement*).  
25 Given the lower limit of energy sufficiency and the fact that many people around the world still lack  
26 appropriate access to energy services, energy sufficiency is not only about demand reduction but also  
27 about matters of distribution and equity (*medium evidence, medium agreement*).

28 Existing technologies and practices allow transforming the building sector by 2050 to emit very low  
29 GHG emissions in developed countries (*robust evidence, high agreement*) and relatively low GHGs  
30 emissions in developing ones (*medium evidence, high agreement*). However, this requires an  
31 acceleration of building retrofit rates in developed countries and an immediate introduction of very  
32 ambitious building and equipment standards in developing countries to avoid the lock-in effect due to  
33 accelerated construction rates (*robust evidence, high agreement*). Current estimates of potentials and  
34 costs for mitigation should be treated with caution because they rely on a number of uncertain  
35 assumptions (*robust evidence, high agreement*). Uncertainties include stock turnover, technological  
36 limitations, e.g. in urban areas, investment costs, baseline emissions, discount rates and others.

37 Climate change impacts buildings in different ways, including impacts to building structures, building  
38 construction, building material properties and indoor thermal comfort. Adapting to these impacts, in  
39 turn, have consequences in terms of energy consumption and, thus, mitigation strategies (*high*  
40 *agreement, high evidence*). Eventual trade-offs between climate change adaptation and mitigation in  
41 buildings can be reduced by strengthening efficiency, sufficiency and on-site energy production (*high*  
42 *agreement, low evidence*). Considering climate change uncertainties in the design of new buildings and  
43 retrofitting strategies can avoid higher adaptation costs associated with retrofit of the existing building  
44 stock.

45 Mitigation actions in buildings have multiple co-benefits that result in substantial social and economic  
46 value beyond their direct impact on reducing energy consumption and GHG emissions (*robust evidence,*  
47 *high agreement*), contributing to the achievement of almost all the SDGs (*medium evidence, high*  
48 *agreement*). The value of these multiple benefits is greater than the value of energy savings (*medium*

1 *evidence, high agreement*), while their quantification and inclusion in decision-making processes will  
2 strengthen the adoption of ambitious reduction targets and improve coordination across policy areas  
3 (*robust evidence, high agreement*).

4 A number of effective policies such as appliances standards and building energy codes have been  
5 adopted in OECD countries and many other large economies, they are however not sufficient to  
6 decarbonise the building sector (*robust evidence, high agreement*). A particular success is observed in  
7 the increased adoption of on-site renewable generation with financial incentive and market based  
8 instruments. From a policy perspective the de-carbonisation of the building sector implies coupling  
9 technological change in relation to energy efficiency and on-site renewable generation with the adoption  
10 of measures limiting energy consumption growth, i.e. policies and measure targeting energy  
11 conservation and sufficiency. Effective and innovative policies, which address behaviour change related  
12 to energy conservation and energy sufficiency should be designed and adopted, including carbon taxes,  
13 personal or building allowances, mandatory deep renovation of existing buildings. Financing  
14 mechanisms are essential for the transformation of the building sector (*robust evidence, high  
15 agreement*).

16 Reaching deep decarbonisation levels throughout the life cycle of buildings will depend on the  
17 multidimensional feasibility of mitigation measures, including criteria related to geophysical,  
18 environmental-ecological, technological, economic, socio-cultural and institutional dimensions. An  
19 assessment the feasibility of mitigation measures in the buildings sector indicates whether a specific  
20 factor, within broader dimensions, acts as a barrier or helps enabling such mitigation measures (Table  
21 9.7 and Supplementary material Table SM9.5 and Table SM9.6). Although mitigation measures are  
22 aggregated in the assessment of Table 9.7 and feasibility results can differ for more specific measures,  
23 generally speaking, the barriers to mitigation measures in buildings are few, sometimes including  
24 technological and socio-cultural challenges. However, many co-benefits could help enable mitigation  
25 in the buildings sector. For instance, many measures can have positive effects on the environment,  
26 health and well-being, and distributional potential, all of which can boost their feasibility. The  
27 feasibility of mitigation measures varies significantly according to socio-economic differences across  
28 and within countries.

## 29 **9.10.2 Research Gaps**

30 Insights from regions, sectors and communities

- 31 • Due to the dominating amount of literature from developed countries and rapidly developing  
32 Asia (China), the evidence and therefore conclusions are limited for the developing world. In  
33 particular, there is limited evidence on the potential and costs the countries of Africa and South  
34 America.
- 35 • The contribution of indigenous knowledge in the evolvement of buildings is not well  
36 appreciated. There is a need to understand this contribution and provide methodological  
37 approaches for incorporation of indigenous knowledge.
- 38 • Analysis of emissions and energy demand trends in non-residential buildings is limited due to  
39 the number of building types included in this category and the scarcity of data for each building  
40 type. The use of new data gathering techniques such as machine learning, GIS combined with  
41 digital technologies to fill in this data gap was not identified in the literature.

42 Measures, potentials and costs

- 43 • There is a lack of scientific reporting of case studies of exemplary buildings, specially from  
44 developing countries. Also, there is a lack of identification of researchers on technologies with  
45 the mitigation potential of such technologies, bringing a lack in quantification of that potential.



- 1       • There is limited evidence on sufficiency measures including those from behavioural energy  
2       saving practices: updated categorisations, current adoption rates and willingness to adopt.
- 3       • There is limited evidence on circular and shared economy in buildings, including taxonomies,  
4       potentials, current adoption rates and willingness to adopt

5       Most of the literature on climate change impacts on buildings is focused on thermal comfort. There  
6       is need for further research on climate change impacts on buildings structure, materials and construction  
7       and the energy and emissions associated with those impacts. Also, more studies that assess the role of  
8       passive energy efficiency measures as adaptation options are needed. Finally, regional studies leave out  
9       in depth analyses of specific regions.

1

**Table 9.7. Feasibility of mitigation measures for the building sector (based on Supplementary material Table SM9.5 and Table SM9.6)**

	Geophysical			Environmental-ecological				Technological			Economic		Socio-cultural			Institutional		
	Physical potential	Geophysical recourses	Land Use	Air pollution	Toxic waste, ecotoxicity eutrophication	Water quantity and quality	Biodiversity	Simplicity	Technological scalability	Maturity and technology readiness	Costs in 2030 and long term	Employment effects and economic growth	Public acceptance	Effects on health & wellbeing	Distributional effects	Political acceptance	Institutional capacity & governance, cross-sectoral	Legal and administrative feasibility
Envelope improvement	***	**		*****	**	****	**	****	**	**	†	****	****	*****	****	***	***	****
Heating, ventilation and air conditioning (HVAC)	*****	**		****	**	****	**	***	**	****	†	****	****	*****	****	†	†	†
Efficient Appliances	***			*****	**	****	**	****	****	****	†	****	****	*****	***	****	****	****
Change in construction methods	*****	*****	*****	****	****	****	****	****	**	****	†		**	**	***	****	****	****
Change in construction materials	****	**	**	****	****	****	**	***	**	**	†	***	**	**	***	**	†	†
Active and passive management and operation				*****	**	****	**	***	*****	*****	†	****	**	*****	****	†	†	†
Digitalisation				***	**	**		**	*****	**	†	**	****	**	*****	†	†	†
Flexible requirements				***	**	****	**	***	**	****	†	****	****	**	***	†	†	†
Circular and shared economy			***	***	***			***	**	**	****	****	**	**		†	†	†
Renewable energy production	***	**		*****		****	**	***	****	**	†	****	*****	*****	****	†	†	†

Overall assessments	
1	Positive impact
2	Mixed evidence
3	Negative impact
4	N/A or no evidence

†: in progress

Level of confidence	
1	* (Lowest)
2	**
3	***
4	****
5	***** (highest)

2

## 1 Feasibility and policies

- 2 • Applications of human centred profiles for targeted policy making and considering stages of  
3 diffusion of innovation, that is: what works (motivation) for whom (different stakeholders, not  
4 only households) and when (stages of market maturity)
- 5 • The multiple co-benefits of mitigation actions are rarely integrated into decision-making  
6 processes. So, there is a need to further develop methodologies to quantify and monetise these  
7 externalities as well as indicators to facilitate their incorporation in energy planning.
- 8 • Policies for sufficiency have to be further analysed and tested in real situation, including ex  
9 ante simulation and ex-post evaluation. The same is also valid for Personable (tradable) Carbon  
10 Allowances.

## 11 Methods and models

- 12 • There is limited literature on the integration of behavioural measures and lifestyle changes in  
13 modelling exercises
- 14 • Mitigation potential resulting from the implementation of sufficiency measures is not identified  
15 in global energy/climate and building scenarios despite the growing literature on sufficiency.  
16 At the best, mitigation potential from behaviour change is quantified in energy scenarios;  
17 savings from structural changes and resource efficiency are not identified in the literature on  
18 global and building energy models.
- 19 • The actual costs of the potential could be higher to rather optimistic assumptions of the  
20 modelling literature, e.g. assuming 2-3% retrofit rate versus the current 1%. The uncertainty  
21 ranges of potential costs are not well understood.

22

## 23 Frequently Asked Questions

### 24 **FAQ 9.1 To which GHG emissions do buildings contribute?**

25 There are three categories of GHG emissions from buildings:

- 26 i. direct emissions which are defined as all on-site fossil fuel or biomass-based combustion  
27 activities (i.e. use of biomass for cooking, or gas for heating and hot water) and F-gas emissions  
28 (i.e. use of heating and cooling systems, aerosols, fire extinguishers, soundproof)
- 29 ii. indirect emissions which occur off-site and are related to heat and electricity production
- 30 iii. embodied emissions which are related to construction material and goods used in buildings

31 In terms of gases, GHG emissions from buildings include carbon dioxide, (CO<sub>2</sub>), methane (CH<sub>4</sub>),  
32 nitrous oxide (N<sub>2</sub>O) and fluorinated gas (F-gas). However, data on CH<sub>4</sub> and N<sub>2</sub>O and F-gas are scarce.

### 33 **FAQ 9.2: How important are the co-benefits and trade-offs of mitigation actions in buildings?**

34 Mitigation actions in buildings generate multiple co-benefits (e.g., health benefits due to the improved  
35 indoor and outdoor conditions, productivity gains in non-residential buildings, creation of new jobs  
36 particularly at local level, improvements in social wellbeing etc.) beyond their direct impact on reducing  
37 energy consumption and GHG emissions. Most studies agree that the value of these multiple benefits  
38 is greater than the value of energy savings and their inclusion in economic evaluation of mitigation  
39 actions may improve substantially their cost-effectiveness. On the other hand, the buildings sector in  
40 several cases is characterised by strong rebound effects, which may lower the economic performance

1 of mitigation actions. All these are characterised by several uncertainties as mitigation actions will be  
2 implemented in a changing climate. Climate change impacts can increase energy consumption, which  
3 may lead to higher GHG emissions and greater need for mitigation. Also, increased storms and rainfall  
4 under future climate may impact building materials and components that would need to be renovated,  
5 resulting in increased energy consumption and household expenditure for producing and installing the  
6 new components and renovations.

7 **FAQ 9.3: Which are the needed and most effective policies and measures to decarbonise the**  
8 **building sector?**

9 Several barriers (information, financing, markets, behavioural, etc.) still prevents the decarbonisation  
10 of buildings stock, despite the several co-benefits, including large energy savings. Solutions include  
11 investments in technological solutions (e.g. insulation, efficient equipment and on-site renewables) and  
12 life style changes. In addition, the concept of sufficiency shall be promoted and implemented through  
13 policies and information, as technological solutions will be not enough to decarbonise the building  
14 sector. Due to the different types of buildings, occupants and development stage there is not a single  
15 policy, which alone will reach the decarbonisation target. A range of policy instruments ranging from  
16 regulatory measures such as building energy code for NZEBs and appliance standards, to market based  
17 instruments (carbon tax, personal carbon allowance, renewable portfolio standards, etc.), and  
18 information. Financing (grants, loans, performance base incentives, pays as you save, etc.) is another  
19 key enabler for energy efficiency technologies and on-site renewables. Finally, effective governance  
20 and strong institutional capacity are key to have an effective and successful implementation of policies  
21 and financing.

22

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## 1 **Chapter 9: Buildings – Supplementary material**

### 2 **SM9.1 Supplementary information to Section 9.4**

3 Figure 9.11 shows a summary of the available technologies with climate change mitigation potential in  
4 buildings. Here, an extended list of such technologies are presented (Table SM9.1 to Table SM9.3).

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1 **Table SM9.1. Technology strategies contributing to sufficiency aspects. Adapted from** (Cabeza and Chàfer 2020a; Bojić et al. 2014; Bevilacqua et al. 2019a; Coma et  
 2 al. 2017; Djedjig et al. 2015a; Chen et al. 2013a; Haggag et al. 2014a; Khoshbakht et al. 2017; Saffari et al. 2017a; Seong and Lim 2013a; Radhi 2011; Pomponi et al. 2016a;  
 3 Andjelković et al. 2016; Rosado and Levinson 2019; Costanzo et al. 2016; Spanaki et al. 2014; Coma et al. 2016a; Yang et al. 2015; Cabeza et al. 2010; Kameni Nematchoua  
 4 et al. 2020; Annibaldi et al. 2020; Varela Luján et al. 2019; Jedidi and Benjeddou 2018; Capozzoli et al. 2013; Asdrubali et al. 2012)

Typology – technology	Advantages	Disadvantages	Energy savings	
			Value [%]	Conditions/comments
Passive strategies for walls				
Insulation materials	<ul style="list-style-type: none"> <li>- These materials can be used in the different buildings envelope parts (floor, wall, ceiling and roof)</li> <li>- They have a clear impact on improving the u-value of historic buildings (retrofitting)</li> <li>- Proper installation of insulation using energy-efficient materials reduces the heat loss or heat gain, which leads to the reduction of energy cost as the result</li> </ul>	<ul style="list-style-type: none"> <li>- Conventional insulation materials are derived from petrochemical substances</li> <li>- New organic/sustainable materials are more expensive than conventional materials</li> <li>- If the insulation barrier is broken or without a correct design, thermal bridges may appear (Jedidi and Benjeddou 2018; Capozzoli et al. 2013; Asdrubali et al. 2012)</li> </ul>	28-37% in winter 45 – 64% in summer (Cabeza et al. 2010)	Conventional insulation materials (PUR; MW, XPS) Mediterranean continental climate Experimentally tested
			Up to 30% of cooling energy reduction (Kameni Nematchoua et al. 2020)	Conventional insulation materials + PCM Tropical climate Simulation
			Up to 38.83% reduction in the heating season (Annibaldi et al. 2020)	Calcium silicate in heritage buildings Mediterranean climate Simulation
			Reduced energy losses by 57% and energy gains by 39% (Varela Luján et al. 2019)	External Thermal Insulation Composite Systems (ETICS) in existing buildings Mediterranean continental climate Experimentally tested
Trombe wall	<ul style="list-style-type: none"> <li>- Capability to be integrated with new technologies such as PV systems.</li> <li>- Reduction of building's energy consumption, and decrease of moisture and humidity of interior spaces in humid regions.</li> <li>- The indoor temperatures are more stable than in most other passive systems. Prevention of excessive sunshine penetration into the inhabited space.</li> <li>- Installation is relatively inexpensive, where construction would normally be masonry, or for retrofitting existing</li> </ul>	<ul style="list-style-type: none"> <li>- In regions with mild winters and hot summers, over heating problems may outweigh the winter benefits.</li> <li>- In a climate with extended cloudy periods, without employing the adequate operable insulation, the wall may become heat sink.</li> <li>- Trombe walls have low thermal resistance causing to transfer the heat flux from the inside to the outside of a building during the night or prolonged cloudy periods.</li> <li>- The amount of gained heat is unpredictable due to changes occur in solar intensity.</li> <li>- Trombe walls are aesthetically appealing</li> </ul>	20% (Bojić et al. 2014)	Annual heating – Mediterranean climate Simulation
			18.2% and 42.2% (Bevilacqua et al. 2019b)	Heating cold climate and cooling cold climate Simulation

	<p>buildings with uninsulated massive exterior walls.</p> <ul style="list-style-type: none"> <li>- The time delay between absorption of the solar energy, and delivery of the thermal energy to the living space can be used for night-time heating.</li> <li>- Trombe wall not only provides thermal comfort in the spaces connected to itself, but also contributes to the enhanced thermal comfort condition of adjacent spaces</li> </ul>			
Vertical Greenery Systems (Green walls / Green facades)	<ul style="list-style-type: none"> <li>- Enhancing building aesthetics.</li> <li>- Improving the acoustic properties.</li> <li>- Reduction of heat gains and losses.</li> <li>- Ability to be integrated with existing buildings.</li> </ul>	<ul style="list-style-type: none"> <li>- Providing a living environment for mosquitoes, moths, etc.</li> <li>- Requiring significant, and consistent maintenance measures.</li> <li>- Water drainage can be involved in complexities, and difficulties.</li> </ul>	58.9 % Green wall 33.8 % Green facade (Coma et al. 2017)	Cooling season warm climate Experimental study
			37.7% and 50% (Djedjig et al. 2015b)	Hot climate Cold climate Cooling Savings Simulation
			12% (Chen et al. 2013b)	Cooling savings Tropical climate Experimental
			20.5 % (Haggag et al. 2014b)	Cooling savings Hot climate Experimental
PCM Wall systems	<ul style="list-style-type: none"> <li>- Availability at different temperatures</li> <li>- High volumetric energy storage</li> </ul>	<ul style="list-style-type: none"> <li>- Low thermal conductivity</li> <li>- Flammability</li> <li>- Low thermal and chemical stability</li> </ul>	19 – 26% (Khoshbakht et al. 2016)	Heating savings Mediterranean climate Experimental
			0 up to 29% (Saffari et al. 2017b)	Heating savings in different climates Simulation
			9.28% (Seong and Lim 2013b)	Annual cooling savings Temperate climate Simulation
AAC Walls (Autoclaved aerated concrete)	<ul style="list-style-type: none"> <li>- High volumetric energy storage</li> <li>- AAC walls are light weight concrete, and fire resistance.</li> </ul>	<ul style="list-style-type: none"> <li>- Production cost per unit is higher than other ordinary concretes</li> <li>- It is not as strong as conventional concrete</li> <li>- The process of autoclaving concrete requires significant energy consumption</li> </ul>	7% (Radhi 2011)	Annual Dry desert climate Experimental and simulation

Double Skin Walls	<ul style="list-style-type: none"> <li>- Provision of sufficient visual connection with the surroundings</li> <li>- Facilitation of entering a large amount of daylight without glare</li> <li>- Offering attractive aesthetic values</li> <li>- Promotion of natural ventilation and thermal comfort without any electricity demand</li> <li>- Acoustic insulation</li> </ul>	<ul style="list-style-type: none"> <li>- Higher cost for designing, construction, and maintenance compared to traditional single facades</li> <li>- Increase weight of building structure</li> <li>- Risk of overheating during sunny days</li> <li>- Additional maintenance and operational costs</li> <li>- Increased airflow velocity inside the cavity</li> <li>- Potential issues associated to fire propagation</li> </ul>	28-33% (Pomponi et al. 2016b)	Heating savings Cooling -- Average of reviews
			8 – 9% (Andjelković et al. 2016)	Heating Cooling -- Moderate climate -- Simulation
			51 % and 16% (Khoshbakht et al. 2016)	Annual savings of temperate and subtropical climate Simulation
Passive strategies for roofs				
Cool Roofs	<ul style="list-style-type: none"> <li>- Reduction of the solar heat gain in the building increasing the solar reflectance of the roof surface</li> <li>- improvement of indoor and outdoor thermal conditions in summer and the decrease of the building energy demand</li> </ul>	<ul style="list-style-type: none"> <li>- May also cause significant heating penalties during cold seasons</li> <li>- Not appropriate in cold climates</li> </ul>	0.3 – 27 % (Rosado and Levinson 2019)	Cooling season Warm climate Simulation
			17 – 25% (Costanzo et al. 2016)	Cooling season Mediterranean climate Simulation
Roof ponds	<ul style="list-style-type: none"> <li>- Processes indirect evaporative cooling and/or radiant cooling are combined to provide passive cooling</li> <li>- They can also be used for passive heating in winter</li> <li>- Knowledge available on design and operation of the systems</li> <li>- Useful in arid and temperate climates; can be used in humid climates</li> <li>- Performance is not affected by building orientation</li> <li>- They do not increase indoor humidity</li> </ul>	<ul style="list-style-type: none"> <li>- Increase weight of building</li> <li>- Only to be used in flat roofs</li> <li>- Affection of accessibility of roof for other uses</li> <li>- Potential leakage and contamination of water</li> <li>- Only useful for one- or two-story buildings</li> </ul>	30% (Spanaki et al. 2014)	Annual savings Mediterranean climate Simulation
	<ul style="list-style-type: none"> <li>- Enhancing building aesthetics.</li> <li>- Improving the acoustic properties.</li> </ul>	<ul style="list-style-type: none"> <li>- Increase weight of building</li> </ul>	7-16% (Coma et al. 2016b)	Cooling season Mediterranean climate

Green roofs	<ul style="list-style-type: none"> <li>- Reduction of heat gains and losses.</li> <li>- Ability to be integrated with existing buildings.</li> <li>- Reducing greenhouse gas emissions, air pollution and urban heat island effects in highly populated areas</li> </ul>	- Maintenance	15.2% (Yang et al. 2015)	Experimental Cooling season Sub-tropical climate Experimental
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1 **Table SM9.2 Technology strategies contributing to efficiency aspects. Adapted from** (Cabeza and Chàfer 2020a; Prívarva et al. 2011; Sourbron et al. 2013; Ling et al.  
 2 2020; Peng et al. 2020; Zhang et al. 2020b; Dong et al. 2020; Harby et al. 2016; Liu et al. 2019; Vakiloroyaya et al. 2014a; Mahmoud et al. 2020; Romdhane and Louahlia-  
 3 Gualous 2018; Gong et al. 2019; de Gracia et al. 2013; Navarro et al. 2016b; Fallahi et al. 2010; Mujahid Rafique et al. 2015; Soltani et al. 2019; Imanari et al. 1999; Yu et al.  
 4 2020; Lee et al. 2018; Sarbu and Sebarchievici 2014; Irshad et al. 2019; Luo et al. 2017; Hohne et al. 2019; Zhang et al. 2019; Omara and Abuelnour 2019; Alam et al. 2019)

Typology – technology	Advantages	Disadvantages	Energy savings	
			Value [%]	Conditions/comments
Thermally activated building systems (TABS)	- Reduce energy and cost operation	- TABS with high thermal mass, as hollow core slabs or active concrete core, have significant slow response time. - The performance evaluations of real building systems using active slabs for ventilation are still rough limited	17- 24% (Prívarva et al. 2011)	- Ceiling radiant heating panels - Monitoring
			15% (Sourbron et al. 2013)	- Ceiling radiant heating panels - Simulation
Heat Pumps	- Low maintenance system - Low cost (ASHP) - Three technologies available (Air-source heat pump (ASHP), ground source heat pumps (GSHP), water source heat pumps (WSHP))	- High space requirements. - Complex control optimisation algorithm to achieve maximum energy savings.	17 – 25 % (ASHP) (Ling et al. 2020)	- Case study
			10 % cooling (Peng et al. 2020)	---
			-18.43% to 14.78% (Zhang et al. 2020b)	---
			60 % (Mi et al. 2020)	- Last case coupled with PVT
Organic Rankine Cycles	- Significant energy recovery - Reduction of peak demand - Efficient as heat recovery system	- High space requirements. - High capital cost	41% in the cooling season, 63% in the heating season, 9% in the intermediate season (Dong et al. 2020)	- High-rise apartment building
Evaporative condensers	- Used in hot climates to enhance the heat rejection process by using the cooling effect of evaporation	- Frost formation is the most detrimental and significant problem that happens on the finned-tube evaporator in air conditioning and refrigerating systems	15-58% (Harby et al. 2016)	- Hot dry climate - Simulation
Smart ventilation	- Reduces energy consumption and costs - Improve internal air quality	- Sometimes energy overconsumption appear	Up to 60% (Liu et al. 2019)	---

Heat recovery system	<ul style="list-style-type: none"> <li>- No cross contamination depending of the type of heat recovery system</li> <li>- High efficiency, especially in temperate climates</li> </ul>	<ul style="list-style-type: none"> <li>- Difficult to integrate depending of the type of heat recovery system</li> <li>- Larger than conventional air-handling units</li> <li>- Expensive both in capital and operation costs</li> </ul>	8% (Vakiloroaya et al. 2014a)	<ul style="list-style-type: none"> <li>- Annual</li> <li>- Humid climate</li> <li>- Experimental</li> </ul>
			60.6% (Mahmoud et al. 2020)	<ul style="list-style-type: none"> <li>- 4.8 COP of the proposed district heating</li> </ul>
Fuel cells	<ul style="list-style-type: none"> <li>- Can use hydrogen as energy fuel</li> <li>- Allows micro-CHP</li> <li>- Can be used in all climates</li> <li>- Reduced CO<sub>2</sub> emissions</li> <li>- No noise during operation</li> </ul>	<ul style="list-style-type: none"> <li>- High capital cost</li> <li>- High space requirements</li> </ul>	35% (Romdhane and Louahlia-Gualous 2018)	<ul style="list-style-type: none"> <li>- Single-family house in France</li> <li>- PEMFC</li> </ul>
			15% (Gong et al. 2019)	<ul style="list-style-type: none"> <li>- PEMFC and SOFC</li> </ul>
Thermal energy storage	<ul style="list-style-type: none"> <li>- Significant reduction of electricity costs</li> <li>- Required smaller ducts</li> <li>- Increase in flexibility</li> <li>- Three technologies available (sensible, latent and thermochemical energy storage)</li> </ul>	<ul style="list-style-type: none"> <li>- COP lower than conventional vapour compression systems</li> <li>- Expensive both in capital and operation costs</li> <li>- More complex systems</li> </ul>	12-37% (Alam et al. 2019) (Omara and Abuelnour 2019)	<ul style="list-style-type: none"> <li>- Latent heat storage system</li> </ul>
			19-26% (de Gracia et al. 2013)	<ul style="list-style-type: none"> <li>- Active façade with PCM</li> <li>- Cooling and heating</li> <li>- Arid climates</li> </ul>
			30-50% (Navarro et al. 2016a)	
			21% to 26% in summer and from 41% to 59% during winter (Fallahi et al. 2010)	<ul style="list-style-type: none"> <li>- Sensible TES with concrete thermal mass with mechanical or natural ventilation</li> </ul>
40-70% (Fallahi et al. 2010)	<ul style="list-style-type: none"> <li>- Aquifer TES (ATES)</li> <li>- Large scale TES</li> </ul>			



Strategies for cooling				
Direct evaporative cooling	<ul style="list-style-type: none"> <li>- Reduction of pollution emissions</li> <li>- Life cycle cost effectiveness</li> <li>- Reduction of peak demand</li> <li>- Cheap</li> </ul>	<ul style="list-style-type: none"> <li>- Not good when ambient humidity &gt;40%</li> <li>- Humidity Increase</li> </ul>	70% (Mujahid Rafique et al. 2015)	- Hot and dry climate
Indirect evaporative cooling	<ul style="list-style-type: none"> <li>- Higher air quality than direct evaporative cooling</li> <li>- No humidity increase</li> <li>- More efficient than vapour compression systems</li> </ul>	<ul style="list-style-type: none"> <li>- Installation and operation more complex than direct evaporative systems</li> </ul>	50% (Mujahid Rafique et al. 2015)	- Hot climate
Liquid pressure amplification	<ul style="list-style-type: none"> <li>- Significant energy savings</li> </ul>	<ul style="list-style-type: none"> <li>- Energy savings potential limited to low ambient temperatures</li> <li>- More expensive than conventional vapour compression systems</li> </ul>	25.3% (Vakiloroya et al. 2014b)	-Simulation
Ground-coupled	<ul style="list-style-type: none"> <li>- Less noise and GHG emissions than conventional vapour compression systems</li> </ul>	<ul style="list-style-type: none"> <li>- Requirements of earth surface</li> <li>- Very high upfront costs</li> <li>- Expensive both in capital and operation costs</li> </ul>	50 % (Soltani et al. 2019)	- Ground-coupled heat pump system
Chilled-ceiling	<ul style="list-style-type: none"> <li>- Less refrigeration use due to use of cooled water instead of chilled water</li> </ul>	<ul style="list-style-type: none"> <li>- Unable to moderate indoor humidity</li> <li>- Risk of condensation at cold surface</li> </ul>	10% (Imanari et al. 1999)	- 70% of the ceiling surface covered by radiant ceiling panels
Desiccant cooling	<ul style="list-style-type: none"> <li>- Humidity control is improved when coupled with conventional systems</li> </ul>	<ul style="list-style-type: none"> <li>- Corrosive materials</li> <li>- Large response time</li> <li>- Crystallisation of materials maybe a problem</li> <li>- Expensive both in capital and operation costs</li> </ul>	77% (Mujahid Rafique et al. 2015)	-Dunkle cycle
Ejector cooling	<ul style="list-style-type: none"> <li>- More simple installation, maintenance and construction than conventional compression systems</li> </ul>	<ul style="list-style-type: none"> <li>- Need of a heat source &gt;80°C</li> <li>- Lower COP than conventional compression systems</li> </ul>	14.52% (Yu et al. 2020)	-Simulation -R236ea Refrigerant
Variable refrigerant flow	<ul style="list-style-type: none"> <li>- Efficient in part load conditions</li> </ul>	<ul style="list-style-type: none"> <li>- Requirement of extra control systems</li> <li>- Cannot provide full control of humidity</li> </ul>	17% (Lee et al. 2018)	-Simulation -Building temp set-point 24°C

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1 **Table SM9.3 Technology strategies contributing to renewables. Adapted from** (Cabeza and Chàfer 2020a; Irshad et al. 2019; Luo et al. 2017)

Typology – technology	Advantages	Disadvantages	Energy savings	
			Value [%]	Conditions/comments
Geothermal energy or ground source heat pumps	<ul style="list-style-type: none"> <li>- Abundant and clean</li> <li>- Provides year around low cost heating and cooling using district energy technology</li> <li>- Not affected by climate</li> </ul>	<ul style="list-style-type: none"> <li>- Expensive start-up and maintenance due to corrosion</li> <li>- Risk of toxic emissions</li> <li>- Subsidence, landscape change, and polluting waterways</li> <li>- Long construction time</li> <li>- Hard to assess resource</li> <li>- High cost</li> </ul>	cooling 30–50%  heating 20–40%  (Sarbu and Sebarchievici 2014)	Warm-climate region, Atlanta (cooling-dominated climate)  -- Simulation
Solar energy PV	<ul style="list-style-type: none"> <li>- Abundant supply</li> <li>- Less environmental damage compared to other renewable options</li> <li>- Passive and active systems with the option to also provide cooling during warmer seasons using absorption chillers</li> <li>- Medium – high cost depending of the system used</li> </ul>	<ul style="list-style-type: none"> <li>- Storage and backup issues</li> <li>- Not constant supply</li> </ul>	22 % (Irshad et al. 2019)	Energy saving potential  -- PV integrated with the TE (thermoelectric technologies)
			12 – 25 % (Luo et al. 2017)	Double skin façade using photovoltaic blinds (PV-DSF)  -- Changsha, Hunanprovince, China  -- Summer conditions
Solar thermal	<ul style="list-style-type: none"> <li>- Abundant and clean supply</li> <li>- Less environmental damage compared to other renewable options</li> <li>- Significant energy savings</li> </ul>	<ul style="list-style-type: none"> <li>- Storage and backup issues</li> <li>- Not constant supply</li> </ul>	30% (Ahmadi et al. 2021)	Simulation HEAT4COOL
			Winter 75.8%, summer 51.5%. (Hohne et al. 2019)	Hybrid solar Electric water heater

Biomass energy	<ul style="list-style-type: none"> <li>- Abundant with a wide variety of feedstock and conversion technologies</li> <li>- Indigenous fuel production and conversion technology in developing countries</li> <li>- Low cost</li> </ul>	<ul style="list-style-type: none"> <li>- May release GHGs during biofuel production</li> <li>- Landscape change and deterioration of soil productivity</li> </ul>	94.98% (Zhang et al. 2019)	Hybrid solar-biomass
			16 – 94 % (Pardo et al. 2020)	

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1 **SM9.2 Supplementary information to Section 9.8**

2 Table SM9.4 summarises the results of 17 studies from 12 different countries showing the price  
3 premium of energy efficient dwellings.

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6 **Table SM9.4 Premium price for rent and sale in residential buildings with high energy performance**  
7 **and/or green features**

Ref	Study	Country	From energy rating X to Y (Y/X)	Impact of energy performance		Comments						
				Sale	Rent							
1	Tajani et al., 2018	Italy (Bari)	A / [B,C,D,E,F] G / [B,C,D,E,F]	27.9%	-26.4%	Evaluation based on energy performance certificates						
2	Ayala et al., 2016	Spain	[A,B,C] / [D,E,F,G]	9.8%		Evaluation based on energy performance certificates						
3	Marmolejo-Duarte and Chen, 2019	Spain (Barcelona)	A / G D / G	7.8%	3.3%	Evaluation based on energy performance certificates						
4	Kahn and Kok, 2014	US (California)	[Green label] / [non-labelled homes]	5.0%		Green labels considered comprise LEED, GreenPoint or Energy Star						
5	Fuerst et al., 2015	UK (England)	[A,B] / D C / D E / D F / D	5.0%	1.8%	-0.7%	-0.9%	Evaluation based on energy performance certificates				
6	Cajias et al., 2019	Germany	A+ / D A / D B / D C / D F / D G / D H / D		0.9%	1.4%	0.1%	0.2%	-0.1%	-0.3%	-0.5%	Evaluation based on energy performance certificates
7	Hyland et al., 2013	Ireland	A / D B / D [F,G] / D	9.3%	1.8%	5.2%	3.9%	-10.6%	-3.2%	Evaluation based on energy performance certificates		
8	Högberg, 2013	Sweden	10% improvement in energy performance	4.0%								
9	Davis et al., 2015	UK (Belfast)	B / D C / D G / D	28.0%	4.9%	-2.0%				Evaluation based on energy performance certificates		
10	Jensen et al. 2016	Denmark	[A,B] / D C / D	6.2%	5.1%					Evaluation based on energy performance certificates after		

			E / D	-5.4%		the advertising requirement implemented by 1 July 2010
			F / D	-12.9%		
			G / D	-24.3%		
						Evaluation based on energy performance certificates. The lower value is estimated when a set of detailed neighbourhood characteristics are included. Results of models 2 and 3 are presented here.
11	Fuerst et al. 2016	Finland (Helsinki)	[A,B,C] / D	1.5-3.3%		
12	Cadena and Thomson, 2015	US (Texas)	Green designation / No	0.7%		The models B, D, and F presented here incorporating as independent variable at least one green designation or green/energy efficient feature
			Green features / No	1.7%		
			Energy efficient features / No	5.8%		
13	Jayantha and Man, 2013	Hong Kong	Green certification / No certification	3.4-6.4%		BEAM certification and GBC Award are used as the measurement of green residential buildings.
14	Brounen and Kok, 2011	Netherlands	A / D	10.2%		Evaluation based on energy performance certificates
			B / D	5.6%		
			C / D	2.2%		
			F / D	-2.5%		
			G / D	-5.1%		
15	Deng et al., 2012	Singapore	Platinum / No certification	21.0%		Evaluation of dwellings awarded with a Green Mark.
			[Gold plus, Gold] / No certification	15.0%		
			Green mark / No certification	10.0%		
16	Zheng et al., 2012	China (Beijing)	Green features / No	17.7%	-8.5%	Dwellings with green characteristics in relation to conventional ones.
17	Koirala et al. 2014	US	Existence of energy efficiency building energy codes / No		23.3%	The existence of the codes IECC2003 through IECC2006 for American households is evaluated in this study

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### 1 **SM9.3 Supplementary information to Section 9.9**

2 Box SM9.1 presents an example of a policy package, to complement, Section 9.9.

3

#### 4 **Box SM9.1 EU policy package for energy efficiency of buildings**

5 Buildings consume 40% of final energy in the EU and are responsible for 36% of the EU CO<sub>2</sub> emissions  
6 (Renovation Wave, 2020). The majority of buildings are already built, with several buildings between  
7 50 and 20 old, built before energy performance requirements were part of building energy codes,  
8 therefore having poor energy performances. The current energy renovation rate is 1% per year, with  
9 many renovations only marginally improving the energy performances. At the current renovation rate,  
10 the target to decarbonise the building stock by 2050 will be largely missed.

11 The EU has developed over the years a comprehensive policy package of several policy instruments,  
12 aiming at reducing energy consumption, integrating renewable energies and thus mitigating GHG  
13 emissions from buildings (Economidou et al. 2020).

14 In 1992, a first EU law (Save Directive) encouraged EU Member States (MSs) to adopt energy  
15 performance standards in building energy codes, this resulted in mix action by MSs, with only a few  
16 adopting stringent energy performances requirements. To reinforce the action by MSs and align it, in  
17 2002 the EU adopted the Energy Performance Buildings Directive (EPBD, 2002), requiring MSs to  
18 adopt minimum efficiency performance standards for buildings according to a common methodology  
19 both for new and existing buildings, when undergoing major renovation (Bertoldi P. 2019). The EPBD  
20 is a regulatory measure, with its implementation left to individual MSs. This has resulted in very  
21 different levels of stringency among MSs. In addition, the enforcement of control on the application of  
22 the energy performance requirements is left to national authorities and finally delegated to local  
23 authorities, who may lack the technical knowledge or manpower to check compliance with legal  
24 requirements. This has resulted in low compliance with normative requirements in many MSs. The  
25 2002 EPBD has also introduce the obligation to show an energy performance certificate when a building  
26 is sold or rented (information policy) (Li et al. 2019). In 2010, the EPBD was amended by introducing  
27 the requirements for MSs to set the national energy requirement for new and existing buildings at the  
28 cost-optimal level and providing a common methodology for calculating it (Zangheri et al. 2018;  
29 Corgnati et al. 2013). The 2010 EPBD introduced the requirement for all new buildings to be nearly zero  
30 energy (nZEBs) by 2021, however definitions of nZEB are left to EU Member States, which have  
31 different requirements for energy consumption limits and contribution of renewables (D'Agostino and  
32 Mazzarella 2019; Attia et al. 2017; Grove-Smith et al. 2018; Economidou et al. 2020). The latest 2018  
33 amendment of the EPBD introduced the requirements for MSs to prepare a Long Term Renovation  
34 Strategies (LTRSs) with an overarching decarbonisation target of the national building stock by 2050.

35 The 2012 Energy Efficiency Directive (EED) requested MSs: to adopt smart meters and smart billing  
36 and to charge consumers on their real heating energy consumption; to remove the split-incentive  
37 barriers; to foster energy efficient procurement by public authorities; to renovate each year at least 3%  
38 of the building stock of central governments. Article 7 of the EED established the obligation for MSs  
39 to set up mandatory obligation for energy companies to save at least 1.5% of their energy sales by  
40 implementing energy efficiency actions in end-users, including measure on buildings (Fawcett and  
41 Parag 2017) or alternative policy measures delivering the same amount of energy savings (Rosenow  
42 and Bayer 2017). The EED encourages the setting up of financing programmes for the renovation of  
43 buildings. MSs have implemented a number of financial mechanisms such as low interest loans, grants,  
44 guarantees funds, revolving funds etc. (Bertoldi 2020). Moreover, the EU Regional and Cohesion Funds  
45 are also used by MSs for the renovation of existing buildings. Some of the instruments used at national  
46 level to finance the renovation of dwellings occupied by low-income families result from the auctioning  
47 of allowances under the EU Emissions Trading Scheme, which is used in some MSs.

1 The EU has an overall binding economy-wide domestic emission reductions target of at least 55% by  
2 2030 compared to 1990 and, for sectors of the economy not covered by the EU Emission Trading  
3 System, the Effort Sharing Regulation (2018) set a target to reduce emissions by 30% by 2030 compared  
4 to 2005 (this target will include only buildings direct emissions), with specific mandatory targets for  
5 individual MSs.

6 In addition, there is an overall mandatory EU energy saving target set at reducing primary energy by  
7 32.5% against a BaU scenario, each MSs must contribute to reaching this target (but no mandatory  
8 individual targets for MSs). As results, in order to contribute to the EU target, individual MSs have  
9 adopt a range of national policies and measures for the building sector in addition to the EU EPBD  
10 requirements as described in the National Energy and Climate Plans of 2020.

11 To complement measures for the overall performance of buildings, regulatory measures focuses on the  
12 building equipment and technical services such as air conditioners, boilers, lightings, domestic  
13 appliances. In the EU minimum energy performance requirements for appliances and equipment are  
14 adopted at EU level under the EcoDesign Directive (2005) The energy efficiency requirements are the  
15 same for all the MSs and now all the major building technical equipment are covered by dedicated  
16 regulation under the Ecodesign. As example the removal from sale of incandescent and halogen lamps  
17 has been implemented under the Eco-design Directive.

18 In the EU over 10000 cities taking part in the Covenant of Mayors initiative (Palermo et al. 2020) have  
19 adopted building measures as part of the city planning or city building permits.

20 Despite the comprehensiveness of the EU policy package, the monitoring of the progress made in  
21 reducing GHG from the EU building stock shows that the EU would miss its buildings' decarbonisation  
22 target for 2050. The following issues were identified as major obstacles to Europe's decarbonisation  
23 strategy of the building stock. The inconsistencies between the overarching target of a decarbonised  
24 building stock by 2050 and the energy requirement in case of major renovation of existing buildings.  
25 Both requirements are included in the EPBD. As of today, there is enough evidence about the lock-in  
26 effect of the renovation requirements included in the EPBD. The complexity, and sometimes the  
27 impossibility, of bundling public finance targeting GHG mitigation of buildings, with private finance.  
28 The Smart Finance for Smart Building (SFSB) initiative addresses this issue only partially. The lack of  
29 rigorous MV&E for both buildings (including the Energy Performance Gap) and appliances  
30 performances, which reduce the level of expected savings. There is no concrete measure to avoid the  
31 direct rebound effect and the current energy prices are relatively low. In addition, there are no specific  
32 policies and measures at EU level to address energy sufficiency. Regulations and technical standards  
33 do not include the life cycle CO<sub>2</sub> emissions in the performance of the buildings. The complexity of the  
34 governance structure at different levels (EU, National, Regional and Local), with many options left to  
35 individual MSs, for example the definition of Near Zero Energy Buildings. The complexity of managing  
36 several instruments, often dealt by different national ministries and departments (industry, environment,  
37 construction, urbanisation, etc.) and, finally, the disconnect between high-level EU targets and the lack  
38 of ambition of individual policies, which makes the decarbonisation of the EU building stock more  
39 challenging. The recently adopted Renovation Wave Communication addresses the above issues, in  
40 particular on financing renovation of buildings.

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1 **SM9.4 Supplementary information to Section 9.10**

2 Table SM9.5 details the feasibility assessment presented in Table 9.7. Table SM9.6 provides the  
3 references used for the feasibility assessment.

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**Table SM9.5. Feasibility Assessment of Mitigation Options in the Buildings Sector**

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Geophysical</b>										
Physical potential	LoA=5   LoC=3	Not applicable in historical /heritage buildings where modifications to facade are difficult / transparent insulation materials (TIM) provide the advantages of insulation materials including also the advantages of being able to use daylight / Green Roofs: in some regions new buldings is compulsory to implement green roof & Enhancing building aesthetics & Reduction of heat gains and losses / Thermal mass is not always beneficial in relation to thermal comfort and energy consumptions/ PCMs reduce the internal temperature fluctuations in the building, providing better thermal comfort to the occupants / Trombe walls are aesthetically appealing and In region with mild winters and hot summers, overheating problems may outweigh the winter benefits	LoA=5   LoC=5	High space requirements in buildings	LoA=4   LoC=3	There are technical limitations to energy efficiency, but there is much room for improvement, especially in developing countries	LoA=5   LoC=5	* It is expected that in advanced construction methods (e.g. BIM (Building Information Modeling, Industrialisation and rationalisation, Design for Deconstruction/Disassembly, Digital fabrication and Design for performance) there will be a reduction in the consumption of raw materials and natural resources. The design for deconstruction/disassembly allows an increase of the reuse potential of building materials and elements. When these products are reused there are avoided impacts related to the consumption of virgin resources and end-of-life of wastes. This will decrease pressure for geophysical resources and land use.	LoA=4   LoC=4	Some low carbon construction materials are already used in civil construction. The physical availability of materials (e.g. wood, bamboo, bio-concretes, earth, concrete with limestone and supplementary cementitious materials and limestone calcined clay cement) is abundant, although there may be some regional scarcity and depends on the scale of adoption.
Geophysical resources	LoA=5   LoC=3	Conventional insulation materials are derived from petrochemical substance. New sustainable insulation materials have been developed / To consider green roofs as an environmentally friendly technology, the selection of efficient and sustainable components is extremely important. Green walls is still controversial / Regarding improvement of thermal inertia, this can be achieved with the use of materials with high density, such as concrete or rammed earth / or with the use of phase change materials (PCM) / The process of autoclaving concrete requires significant energy consumption	NA		NA		LoA=5   LoC=5	see *	LoA=4   LoC=4	Some low carbon construction materials are already used in civil construction. The physical availability of materials (e.g. wood, bamboo, bio-concretes, earth, concrete with limestone and supplementary cementitious materials and limestone calcined clay cement) is abundant, although there may be some regional scarcity and depends on the scale of adoption.
Land use	NA		NA		NA		LoA=5   LoC=5	see *	LoA=3   LoC=3	For bio-based materials, feedstock can be developed in degraded areas. However, land competition with agriculture, food and other industrial uses (e.g. cellulose) can happen.

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Environmental-ecological</b>										
Air pollution	LoA=4   LoC=5	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)	LoA=4   LoC=4	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)	LoA=4   LoC=5	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)	LoA=4   LoC=4	*** The use of Building Information Modeling (BIM) together with the Life Cycle Assessment (LCA) methodology allows a faster, holistic and more assertive assessment of the potential environmental impacts of a building project, allowing to reduce impacts throughout the project life cycle. It is expected that advanced construction methods will induce a reduction in the consumption of raw materials and natural resources. Then, a reduction in the environmental impacts during the production of these materials is expected. In addition, it is expected a decrease in waste generation. However, some trade-offs between environmental impacts (e.g. reduction of air pollution and increase the water consumption, etc.) can occur, depending on type of product/process. "	LoA=4   LoC=4	Engineered wood/bamboo products normally use petroleum-based adhesives. These adhesives can release toxic gases (e.g. formaldehyde and Volatile Organic Compounds - VOCs). Life cycle assessment studies show that the production of raw earth materials is less polluting than conventionally used materials such as concrete, ceramics and steel, and production of concrete with SCM replacing cement or clinker is less polluting.
Toxic waste, ecotoxicity and eutrophication	LoA=3   LoC=3	As a result of the reduced consumption of natural resources and reduced air pollution levels.	LoA=3   LoC=3	As a result of the reduced consumption of natural resources and reduced air pollution levels.	LoA=3   LoC=3	As a result of the reduced consumption of natural resources and reduced air pollution levels.	LoA=4   LoC=4	see **	LoA=4   LoC=4	Some biomass treatment processes uses toxic materials and substances. The use of fertilisers in forestry activities can increase eutrophication. Life cycle assessment studies show that the production of raw earth materials is less polluting than conventionally used materials such as concrete, ceramics and steel, and production of concrete with SCM replacing cement or clinker is less polluting.

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
Indicators	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
Water quantity and quality	LoA=4   LoC=4	Reduced energy demand can lead to reduced water consumption for thermal cooling at energy production facilities.	LoA=4   LoC=4	Reduced energy demand can lead to reduced water consumption for thermal cooling at energy production facilities.	LoA=4   LoC=4	Reduced energy demand can lead to reduced water consumption for thermal cooling at energy production facilities.	LoA=4   LoC=4	see **	LoA=3   LoC=4	An increase in water demand can be observed during the forest activities
Biodiversity	LoA=3   LoC=3	Green roofs and walls, particularly if they are connected to other green spaces enhance urban biodiversity. Reduced air pollution levels due to mitigation actions improves biodiversity.	LoA=3   LoC=2	Reduced air pollution levels due to mitigation actions improves biodiversity.	LoA=3   LoC=2	Reduced air pollution levels due to mitigation actions improves biodiversity.	LoA=4   LoC=4	see **	LoA=3   LoC=3	Normally monoculture production is encouraged and can put pressure on native forest areas
<b>Technological</b>										
Simplicity	LoA=5   LoC=4	There different envelope measure with different levels of simplicity. Building integrated concepts (such as insulation or PCM) are very simple. Other concepts such as greenery systems can be more complicated	LoA=3   LoC=3	Different criteria depending on the technology. Evaporative cooling systems have higher simplicity than heat pumps and ground-coupled systems.	LoA=4   LoC=4	Simple efficiency improvements are available in many regions. However, increasing appliance efficiency can be complex in countries with already high efficient standards.	LoA=3   LoC=4	Many advanced construction methods are common and widespread in the market in mainly developed countries. There is a need for a change of thinking during the project design, especially indicated for complex building design and shapes. Prescriptive standards need to be modified so that products and processes achieve the final performance required for a given situation/need.	LoA=4   LoC=3	Bio-concretes use available materials and similar infrastructure of conventional concrete production. However, more research is needed. Biomaterials are widely used and have a variety of applications in residential, commercial and industrial buildings. However, attention is needed for fire protection and biological durability. Other materials such as earth, concrete with limestone and supplementary cementitious materials and limestone calcined clay cement use available materials with adequate performance and similar infrastructure of Portland cement production
Technology scalability	LoA=5   LoC=2	From a facade to a building to a multifamily house	LoA=5   LoC=3	It is widely implemented at all scales. for example vehicles, houses, buildings, warehouses.	LoA=4   LoC=4	Can be easily scaled up.	LoA=3   LoC=3	Construction methods can be applied for a building component, façade or to a whole building. However, it tends to be more difficult to apply in larger scale projects.	LoA=4   LoC=3	Biomaterials can be applied to furniture, façade and to the whole building in general. Bio-concrete can be used to produce construction elements that not require high mechanical performance

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
Maturity and technology readiness	LoA=4 LoC=2	Insulation is very well known technology, however sustainable materials need future research / A step forward is the use of transparent insulation materials (TIM) for building energy savings and daylight comfort / VGS are still being controversial depending on the climate and materials / PCM can be organic or inorganic, each type with their advantages and disadvantages	LoA=5 LoC=4	It is a widely implemented technology. In the same way, efforts continue to be allocated to R&D to improve i.e. energy efficiency	LoA=4 LoC=4	Many efficient appliances are technologically mature. Moreover, efforts continue to be allocated to R&D to improve i.e. energy efficiency	LoA=3 LoC=4	Some technologies are well known, however their market applicability varies from country to country. There are some isolated cases of projects using highly advanced construction methods (e.g. Building Information Modeling, Design for Deconstruction/Disassembly, Digital fabrication and Design for performance) in pilot and research projects.	LoA=4 LoC=3	Some bio-based (wood and bamboo) materials are well known and widespread used, however its applicability in varies from country to country. Some bio-concretes (e.g. hempcrete) are already available on the market. However, it is still not widespread in the construction industry. Other bio-concretes are still in the research phase. The use of limestone in large quantities still needs to be further researched. Earth materials and some supplementary cementitious materials are already used commercially, such as soil-cement bricks and fly ash, respectively. However, others are still in research development stage
<b>Economic</b>										
Costs in 2030 and long term	LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=	
Employment effects and economic growth	LoA=4 LoC=4	Positive and negative direct and indirect effects associated with lower energy energy demand and possible reductions in energy prices, energy efficiency investments, lower energy exoenditures, and fostering innovation. Improvements in labour productivity.	LoA=4 LoC=4	Positive and negative direct and indirect effects associated with lower energy demand and possible reductions in energy prices, energy efficiency investments, lower energy exoenditures, and fostering innovation. Improvements in labour productivity.	LoA=4 LoC=4	Positive and negative direct and indirect effects associated with lower energy energy demand and possible reductions in energy prices, energy efficiency investments, lower energy exoenditures, and fostering innovation. Improvements in labour productivity.	NE		LoA=4 LoC=3	Potential positive effect along the value chain (job creation and added value)

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
Indicators	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Socio-cultural</b>										
Public acceptance	LoA=4   LoC=4	Perceived as increased confort and status, with limited concerns for heritage or aesthetic values in regions with higher living standards.	LoA=4   LoC=4	Perceived as increased confort and status, with limited concerns for lack of space for installation in regions with higher living standards.	LoA=4   LoC=4	Perceived as increased confort and status, with limited concerns for technical issues and durability in regions with lower living standards.	LoA=4   LoC=3	Although many stakeholders see advantages in new construction methods, especially in terms of sustainable construction, there are social barriers, such as information interaction between software, insufficient technical training for employees, cultural resistance, etc.	LoA=3   LoC=2	Bio-based materials, such as wood, can be well accepted for being a natural and aesthetically pleasing material. However, in some cases (mainly in developing countries) it is associated with low quality buildings. There is not enough information about other materials.
Effects on health and wellbeing	LoA=4   LoC=5	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect. Envelope improvement with inadequate ventilation may lead to the sick building syndrome symptoms.	LoA=4   LoC=5	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect	LoA=4   LoC=5	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect	LoA=4   LoC=3	Biomass based materials, such as wood and bamboo, has aesthetic advantages and brings the concept of biophilia. However, the preservatives and glues used in the production can bring health problems related to the presence of VOCs	LoA=3   LoC=3	Bio-based materials, such as wood and bamboo, has aesthetic advantages and brings the concept of biophilia. However, the preservatives and glues used in the production can bring health problems related to the presence of VOCs
Distributional effects	LoA=4   LoC=4	Result in lower energy bills and avoiding the “heat or eat” dilemma. Also, in energy/fuel poverty alleviation and in improving energy security.	LoA=4   LoC=4	Result in lower energy bills and avoiding the “heat or eat” dilemma. Also, in energy/fuel poverty alleviation and in improving energy security.	LoA=3   LoC=3	Improved cookstoves provide better food security and reduces the danger of fuel shortages in developing countries (under real world conditions these impacts may be limited). Result in lower energy bills and avoiding the “heat or eat” dilemma. Also, in energy/fuel poverty alleviation and in improving energy security.	LoA=3   LoC=3	Biomass based materials, such as wood and bamboo, can be developed in degraded areas and by socially vulnerable communities	LoA=3   LoC=3	Bio-based materials, such as wood and bamboo, can be developed in degraded areas and by socially vulnerable communities

Mitigation Options	Envelope improvement		Heating, ventilation and air conditioning (HVAC)		Efficient Appliances		Change in construction methods		Change in construction materials	
Indicators	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Institutional</b>										
Political acceptance	LoA=3   LoC=3	Not perceived as a priority policy for energy efficiency in buildings by many policy makers in particular in warm climate and in developing countries. Policy makers are neutral to the technology implemented to improve the building energy performances. Incentives are often used to promote insulation in residential buildings	LoA=   LoC=		LoA=4   LoC=4	Some governments have encouraged the use of new construction methods. Industrialisation and rationalisation are considered a cleaner construction method that facilitates sustainability in the construction industry in many countries. Normally, there are public policies that encourage industrialisation and rationalisation of construction	LoA=4   LoC=4	Some governments have encouraged the use of new construction methods. Industrialisation and rationalisation are considered a cleaner construction method that facilitates sustainability in the construction industry in many countries. Normally, there are public policies that encourage industrialisation and rationalisation of construction	LoA=4   LoC=2	Bio-based materials, such as wood and bamboo, have been pointed as important alternatives for the construction sector in low-carbon policies in some countries.
Institutional capacity and governance, cross-sectoral coordination	LoA=3   LoC=3	Very often building performance and envelopment improvements require very specific technical capabilities. In some countries building energy codes are established at local level, with gaps in governance and coordination between different levels of government	LoA=   LoC=		LoA=4   LoC=4	There are cross-sectorial actions between different stakeholders (government, designers, building companies, material manufacturers, research centers, etc.)	LoA=4   LoC=4	There are cross-sectorial actions between different stakeholders (government, designers, building companies, material manufacturers, research centers, etc.)	LoA=   LoC=	
Legal and administrative feasibility	LoA=4   LoC=4	"Building energy codes are difficult to enforce, often compliance is based on design and no check is carried out when in use. In use energy may be much higher than calculated energy. Envelop improvement in particular fo existing building are difficult to verify also in the case on public subsidies"	LoA=   LoC=		LoA=4   LoC=4	In many countries, there are public policies that encourage industrialisation and rationalisation of construction.	LoA=4   LoC=4	In many countries, there are public policies that encourage industrialisation and rationalisation of construction.	LoA=   LoC=	

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Mitigation Options	Active and passive management and operation		Digitalisation		Flexible comfort requirements		Circular and shared economy		Renewable energy production	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Geophysical</b>										
Physical potential	NE		NA		NA		NA		LoA=5   LoC=3	Large unatped potential for most technologies / Rural areas have a great potential of renewable energy sources
Geophysical resources (incl geologica storage capacity)	NA		NA		NA		NA		LoA=4   LoC=3	Most technologies not limited by materials
Land use	NA		NA		NA		LoA=4   LoC=3	Implications for wood products depend on material accounting methods	NA	
<b>Environmental-ecological</b>										
Air pollution	LoA=4   LoC=5	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)	LoA=3   LoC=3	Support interventions that can eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor). However, it should be taken into account that smart controls and connected devices result in increased electricity consumption.	LoA=4   LoC=3	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)	LoA=3   LoC=3	Reduced environmental impact depends on solutions and materials. Potential rebound for reduced ownership.	LoA=4   LoC=5	Eliminate major sources (both direct and indirect) of poor air quality (indoor and outdoor)

Mitigation Options	Active and passive management and operation		Digitalisation		Flexible comfort requirements		Circular and shared economy		Renewable energy production	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
Toxic waste, ecotoxicity and eutrophication	LoA=3 LoC=3	As a result of the reduced consumption of natural resources and reduced air pollution levels.	LoA=3 LoC=3	As a result of reduced consumption of natural resources and air pollution levels.	LoA=3 LoC=3	As a result of the reduced consumption of natural resources and reduced air pollution levels.	LoA=3 LoC=3	Reduced environmental impact depends on solutions and materials	NA	
Water quantity and quality	LoA=4 LoC=4	Reduced energy demand can lead to reduced water consumption for thermal cooling at energy production facilities.	LoA=4 LoC=2	Smart meters give the opportunity to monitor and reduce water consumption in households	LoA=4 LoC=4	Reduced energy demand can lead to reduced water consumption for thermal cooling at energy production facilities.	NE		LoA=4 LoC=4	An upscaling of RES usually results in reducing water demand for thermal cooling at energy production facilities. Improved access to electricity is necessary to treat water at homes. In some situations the switch to bioenergy could increase water use compared to existing conditions.
Biodiversity	LoA=3 LoC=2	Reduced air pollution levels due to mitigation actions improves biodiversity.	NA		LoA=3 LoC=2	Reduced air pollution levels due to mitigation actions improves biodiversity.	NE		LoA=4 LoC=3	Reduced air pollution levels due to mitigation actions improves biodiversity. Bioenergy production may have both positive and negative impact in biodiversity.
<b>Technological</b>										
Simplicity	LoA=5 LoC=3	There is a wide range of possibilities; ranging from very simple measures (turning off lights and water when not necessary, closing windows while cooking, keep refrigerator door closed, using washing machine in ecomode) to more complex ones (buy energy saving devices, sensors, timers). Still individual factors such as identity, environmental values and circumstances can make adoption more complex under specific conditions.	LoA=5 LoC=2	Ranges from very simple monitoring sensors, or simple concepts to smart cities	LoA=4 LoC=3	Behaviour diffusion occurs via peer pressure and social norms, and can be easily fostered among social groups with homogenous values. Behaviour changing feedback devices and automation technology can be used to drive behaviour change. Yet, the collision between environmental collectivist values and individual identity and goals can present barriers to diffusion.	LoA=3 LoC=3	Circular solutions (reduced waste, materials reuse and recycling) have varying technological complexity, whereas sharing solutions need only ICT support for communication and business models.	LoA=4 LoC=3	Most technologies are simple. However, supply of technical support at the local scale can be a barrier / Hybridisation between several technologies can achieve better results both for energy production and for power generation.



Mitigation Options	Active and passive management and operation		Digitalisation		Flexible comfort requirements		Circular and shared economy		Renewable energy production	
Indicators	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
Technology scalability	LoA=4   LoC=5	High potential for scalability. The simple measures can be upscaled easily via information campaigns, enhanced by the fact that there is a high willingness to adopt. Even the more complex measures have this strong willingness due to the potential to reduce energy and water bills. Nevertheless, cultural values and local physical conditions can affect the scalability of measures that affect comfort and well-being directly. ICT tools, peer effects and rewards could help foster scalability, keeping in mind potential barriers such as perception of control, concerns over information sharing and privacy and expectancies in terms of effort and benefits.	LoA=4   LoC=5	High scalability	LoA=3   LoC=3	Highly scalable among heterogenous social groups. Location-specific environmental realities may become barriers, e.g. regions facing heatwaves.	LoA=3   LoC=3	Circular solutions are not yet implemented at scale. Requires improved design for flexibility and deconstruction, improved procurement and prefabrication and off-site construction, improved standardisation and dimensional coordination, with differences among solutions..	LoA=5   LoC=4	Most technologies can be scaled up to most regions.
Maturity and technology readiness	LoA=5   LoC=5	The simple measures require no technology development, while more complex measures are already widely available, still with potential for improvement	LoA=5   LoC=2	It is a recent concept that emerged with the boom of digital technologies, important efforts are allocated to R&D	LoA=5   LoC=4	Feedback technology exists for many energy uses at households (TVs, air conditioners, lighting, heating). It has existed for a while although in lower scale (e.g. air conditioners that display temperature).	LoA=3   LoC=3	Technological improvements are expected (waste reduction and management, recycling and upgrade of materials and products), together with additional improved compatibility with existing design, tools and technologies. Limitations on share of recycled materials in concrete, problem shifting to other sectors, with regional and sectorial differences.	LoA=4   LoC=3	Most technologies are mature. Moreover, efforts continue to be allocated to R&D to improve.
<b>Economic</b>										
Costs in 2030 and long term	LoA=   LoC=		LoA=   LoC=		LoA=   LoC=		LoA=3   LoC=4	Potential cost-competitiveness and (lower life cycle costs, green/quality premium), but still uncertain large-scale investors due to perceived higher investment costs.	LoA=   LoC=	
Employment effects and economic growth	LoA=4   LoC=4	Positive and negative direct and indirect effects associated with lower energy demand and possible reductions in energy prices, and lower energy exoenditures.	LoA=3   LoC=2	Digitalisation of energy results in increased productivity and efficiency. Smart meters result in creation of new businesses and jobs in manufacturing.	LoA=4   LoC=4	Positive and negative direct and indirect effects associated with lower energy energy demand and possible reductions in energy prices, and lower energy exoenditures.	LoA=4   LoC=4	Potential positive effect along the value chain (job creation, bussines value, networking), including synergies with digitalisation	LoA=4   LoC=4	Positive and negative direct and indirect effects associated with lower demand for fuels and possible reductions in energy prices, RES investments, improved energy access and fostering innovation. Improvements in labour productivity.

Mitigation Options	Active and passive management and operation		Digitalisation		Flexible comfort requirements		Circular and shared economy		Renewable energy production	
	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal	Feasibility barriers or enablers	Role of context, scale, time, temperature goal
<b>Socio-cultural</b>										
Public acceptance	LoA=3 LoC=3	Perceived as environmental and technological friendly, with concerns for lack of control in regions with higher living standards. Little literature in regions with lower living standards.	LoA=5 LoC=4	Perceived as environmental and technological friendly, with concerns for costs and lack of control in regions with higher living standards. Little literature in regions with lower living standards.	LoA=4 LoC=4	Perceived as environmental friendly, with concerns for lack of confort and control in regions with higher living standards. Little literature in regions with lower living standards.	LoA=4 LoC=3	Perceived as environmental friendly, with concerns for costs, lack of confort and control in regions with higher living standards. Favoured by digitalisation. Little literature in regions with lower living standards; extended life of products seems specially appreciated in emerging economies.	LoA=5 LoC=5	Perceived as environmental and technological friendly
Effects on health and wellbeing	LoA=4 LoC=5	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect	LoA=4 LoC=3	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect	LoA=4 LoC=3	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect	LoA=4 LoC=3	Superior customer value	LoA=4 LoC=5	Health benefits through better indoor air quality, energy/fuel poverty alleviation, better ambient air quality, and elimination of the heat island effect
Distributional effects	LoA=4 LoC=4	Result in lower energy bills and avoiding the "heat or eat" dilemma. Also, in energy/fuel poverty alleviation and in improving energy security.	LoA=4 LoC=5	Result in lower energy bills and avoiding the "heat or eat" dilemma. Also, in energy/fuel poverty alleviation and in improving energy access and energy security (assuming a very high level of consumer involvement). Smart meters support the introduction of new and dynamic tariff schemes that allow price benefits for the end-users.	LoA=4 LoC=3	Result in lower energy bills and avoiding the "heat or eat" dilemma. Also, in energy/fuel poverty alleviation.	NE		LoA=4 LoC=4	Improving energy access enhances agricultural productivity and improves food security. On the other hand, increased bioenergy production may restrict the available land for food production. Result in energy/fuel poverty alleviation and in improving energy security.
<b>Institutional</b>										
Political acceptance	LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=	
Institutional capacity and governance, cross-sectoral coordination	LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=	
Legal and administrative feasibility	LoA= LoC=		LoA= LoC=		LoA= LoC=		LoA= LoC=	Business models still to be deployed at large scale, though some succesfull examples exist.	LoA= LoC=	

LoA: Level of Agreement	1=low, 5= full
LoC: Level of confidence	1=low 5 = high
	+ The indicator has a positive impact on The feasibility of The option
	± Mixed evidence: the indicator has mixed positive and negative impacts on the feasibility of the option
	-The indicator has a negative impact on the feasibility of the option
	The indicator does not affect the feasibility of the option
	NA Criterion is not applicable for the option
	NE No evidence available
	LE Limited evidence available
	Assessment still in progress

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**Table SM9.6 References for the Feasibility Assessment of Mitigation Options in the Buildings Sector**

Mitigation Options	Geophysical			Environmental-ecological			Technological			
	Physical potential	Geophysical recourses	Land Use	Air pollution	Toxic waste, ecotoxicity eutrophication	Water quantity and quality	Biodiversity	Simplicity	Technological scalability	Maturity and technology readiness
<b>Envelope improvement</b>	(Cabeza et al. 2018; Cabeza and Chàfer 2020b), (Sun et al. 2018a; Cabeza et al. 2020) (Lidelöw et al. 2019; Cascone et al. 2018; Pérez et al. 2014; Olsthoorn et al. 2017; Bhamare et al. 2019; Navarro et al. 2016a; Belussi et al. 2019; Omrany et al. 2016)	(Aditya et al. 2017; Charoenkit and Yiemwattana 2016; Cascone et al. 2018; Laborel-Préneron et al. 2016; Irshad et al. 2019; Tatsidjodoung et al. 2013; Kalnæs and Jelle 2015; Shafigh et al. 2018)	NA	(MacNaughton et al. 2018; Levy et al. 2016; Balaban and Puppim de Oliveira 2017; Thema et al. 2017)	(Mzavanadze 2018; Thema et al. 2017)	(Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Mayrand and Clergeau 2018; Joimel et al. 2018; Hui and Chan 2011; Mzavanadze 2018; Thema et al. 2017)	(Aditya et al. 2017; Wang et al. 2018; Sun et al. 2018b; Riley 2017; Pérez et al. 2014; Omrany et al. 2016; Raji et al. 2015; Drissi et al. 2019; Tatsidjodoung et al. 2013; Belussi et al. 2019; Laborel-Préneron et al. 2016; Irshad et al. 2019; Shafigh et al. 2018)	(Aditya et al. 2017; Pérez et al. 2014; Omrany et al. 2016; Raji et al. 2015)	(Aditya et al. 2017; Wang et al. 2018; Sun et al. 2018b; Riley 2017; Mavriaggiannaki and Ampatzi 2016; Soares et al. 2013; Noro et al. 2014; Khadiran et al. 2016; Silva et al. 2016; Reddy et al. 2018)
<b>Heating, ventilation and air conditioning (HVAC)</b>	(Prívará et al. 2011; Ling et al. 2020; Dong et al. 2020; Peng et al. 2020; Gong et al. 2019; Zhang et al. 2020a; Mi et al. 2020)	(Abas et al. 2014; Dilshad et al. 2020; Bamisile et al. 2019)	NA	(Levy et al. 2016; Balaban and Puppim de Oliveira 2017; MacNaughton et al. 2018; Thema et al. 2017)	(Mzavanadze 2018; Thema et al. 2017)	(Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Mzavanadze 2018; Thema et al. 2017)	(Harby et al. 2016; Mujahid Rafique et al. 2015; Peng et al. 2020; Zhang et al. 2020a; Ling et al. 2020; Soltani et al. 2019)	(Chen et al. 2021; Cvok et al. 2020; Teja S and Yemula 2020; Sha and Qi 2020; Talkar et al. 2020)	(Choe 1973; Lo Basso et al. 2021; Pahinkar et al. 2020; Husin et al. 2020; Chen et al. 2021; Hadjadj et al. 2020)
<b>Efficient Appliances</b>	(Singh et al. 2019; Saheb et al. 2018; González Mahecha et al. 2020; González-Mahecha et al. 2019)	NA	NA	(Rosenthal et al. 2018; Steenland et al. 2018; Goldemberg et al. 2018; Levy et al. 2016; Balaban and Puppim de Oliveira 2017; MacNaughton et al. 2018; Thema et al. 2017)	(Mzavanadze 2018; Thema et al. 2017)	(Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Mzavanadze 2018; Thema et al. 2017)	(Himeur et al. 2020; Singh et al. 2019) (Wang et al. 2021; Mariano-Hernández et al. 2021; Kaur and Bala 2019; Rajagopal et al. 2019)	(Ma et al. 2016; Singh et al. 2019) (Mariano-Hernández et al. 2021; Zhang et al. 2016)	(Himeur et al. 2020; Singh et al. 2019; Cabeza et al. 2018) (Hopkins et al. 2020; Joshi et al. 2020)

Mitigation Options	Geophysical			Environmental-ecological				Technological		
	Physical potential	Geophysical recourses	Land Use	Air pollution	Toxic waste, ecotoxicity eutrophication	Water quantity and quality	Biodiversity	Simplicity	Technological scalability	Maturity and technology readiness
Change in construction methods	* Agustí-Juan et al. (2017), Agustí-Juan et al. (2017a), Ahmed and Tsavdaridis (2018), Alhumayani et al. (2020), Brambilla et al. (2019), Huang et al. (2021), Diyamandoglu and Fortuna (2015), Eckelman et al. (2018), Habert et al. (2020), Kuzmenko et al. (2020), González Mahecha et al. (2020), Saade et al. (2020), Santos et al. (2020), Soust-Verdaguer et al. (2017)		Agustí-Juan et al. (2017), Agustí-Juan et al. (2017a), Ahmed and Tsavdaridis (2018), Alhumayani et al. (2020), Brambilla et al. (2019), Huang et al. (2021), Diyamandoglu and Fortuna (2015), Eckelman et al. (2018), Habert et al. (2020), Kuzmenko et al. (2020), González Mahecha et al. (2020), Saade et al. (2020), Santos et al. (2020), Soust-Verdaguer et al. (2017)					Agustí-Juan et al. (2017), Agustí-Juan et al. (2017a), Ahmed and Tsavdaridis (2018), Alhumayani et al. (2020), Brambilla et al. (2019), Huang et al. (2021), Diyamandoglu and Fortuna (2015), Eckelman et al. (2018), Habert et al. (2020), Kuzmenko et al. (2020), González Mahecha et al. (2020), Saade et al. (2020), Santos et al. (2020), Soust-Verdaguer et al. (2017)		

Mitigation Options	Geophysical			Environmental-ecological				Technological		
	Physical potential	Geophysical recourses	Land Use	Air popultion	Toxic waste, ecotoxicity eutrophication	Water quantity and quality	Biodiversity	Simplicity	Technological scalability	Maturity and technology readiness
Change in construction materials	Peñaloza et al. (2016), Pomponi et al. (2020), Churkina et al. (2020), Soust-Verdaguer et al. (2020), Zea Escamilla and Habert (2014), Zea Escamilla et al. (2016), Escamilla et al. (2018), Chang et al. (2018), Ruggieri et al. (2017), Pittau et al. (2018), Rosse Caldas et al. (2020), Arrigoni et al. (2018), Ben-Alon et al. (2019), Alhumayani et al. (2020), Van Den Heede and De Belie (2012), Nakic (2018), Cancio Díaz et al. (2017), Pillai et al. (2019)			Peñaloza et al. (2016), Pomponi et al. (2020), Churkina et al. (2020), Soust-Verdaguer et al. (2020), Zea Escamilla and Habert (2014), Zea Escamilla et al. (2016), Escamilla et al. (2018), Chang et al. (2018), Ruggieri et al. (2017), Pittau et al. (2018), Rosse Caldas et al. (2020), Arrigoni et al. (2018), Ben-Alon et al. (2019), Alhumayani et al. (2020), Van Den Heede and De Belie (2012), Nakic (2018), Cancio Díaz et al. (2017), Pittau et al. (2019), Widder (2017), Teixeira et al. (2016)				Peñaloza et al. (2016), Pomponi et al. (2020), Churkina et al. (2020), Soust-Verdaguer et al. (2020), Zea Escamilla and Habert (2014), Zea Escamilla et al. (2016), Escamilla et al. (2018), Chang et al. (2018), Ruggieri et al. (2017), Pittau et al. (2018), Rosse Caldas et al. (2020), Arrigoni et al. (2018), Ben-Alon et al. (2019), Alhumayani et al. (2020), Van Den Heede and De Belie (2012), Nakic (2018), Cancio Díaz et al. (2017), Pillai et al. (2019), Widder (2017), Teixeira et al. (2016), PBMC (2018)		
Active and passive management and operation	NE	NA	NA	(Levy et al. 2016; Balaban and Puppim de Oliveira 2017; MacNaughton et al. 2018; Thema et al. 2017)	(Mzavanadze 2018; Thema et al. 2017)	(Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Mzavanadze 2018; Thema et al. 2017)	(Christidou et al. 2014; Osunmuyiwa et al. 2020; Dane G Kim DJ 2020; Sadeghi et al. 2016; TL 2020)		

Mitigation Options	Geophysical			Environmental-ecological				Technological		
	Physical potential	Geophysical recourses	Land Use	Air pollution	Toxic waste, ecotoxicity eutrophication	Water quantity and quality	Biodiversity	Simplicity	Technological scalability	Maturity and technology readiness
Digitalisation	NA	NA	NA	(Sovacool et al. 2020; Yang et al. 2019; Inetrnational Energy Agency 2017)	(Sovacool et al. 2020; Yang et al. 2019; Inetrnational Energy Agency 2017)	(Yang et al. 2019)	NA	(Serrano 2021; Al-Shareefi et al. 2021; Khan 2019; Wan and Bai 2021; Pigliautile et al. 2021)	(Del Río Castro et al. 2021; Sabarish et al. 2021; Strenger and Frerich 2021; Ardito et al. 2021)	(Del Río Castro et al. 2021; Gavrilva Gavrila and de Lucas Ancillo 2021; Dornberger and Schwaferts 2021)
Flexible comfort requirements	NA	NA	NA	(Thema et al. 2017)	(Mzavanadze 2018; Sovacool et al. 2020; Thema et al. 2017)	(Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Mzavanadze 2018; Sovacool et al. 2020; Thema et al. 2017)	(Miezis et al. 2016; Osunmuyiwa et al. 2020)		
Circular and shared economy	NA	NA	(Nußholz et al. 2020) (Niamir et al. 2017)	(Cabeza et al. 2014; Geyer et al. 2016; Mata et al. 2020a; Ingrao et al. 2014; Ortiz et al. 2009; Vadenbo et al. 2017; Junnila et al. 2018; Nußholz et al. 2020)	(Cabeza et al. 2014; Geyer et al. 2016; Mata et al. 2020a; Ingrao et al. 2014; Ortiz et al. 2009; Vadenbo et al. 2017; Junnila et al. 2018; Nußholz et al. 2020)	NE	NE	(Volk et al. 2019; Amal et al. 2017; Mohit et al. 2020; André and Jorge 2013) (Ajayi et al. 2015; Schiller et al. 2018; Osmani 2012; Lu and Yuan 2013; Cossu and Williams 2015)		
Renewable energy production	(Capellán-Pérez et al. 2017; Calvert and Mabee 2015; Poggi et al. 2018)	(Capellán-Pérez et al. 2017; Calvert and Mabee 2015; Poggi et al. 2018)	(Capellán-Pérez et al. 2017)	(Balaban and Puppim de Oliveira 2017; Rosenthal et al. 2018; Steenland et al. 2018; Goldemberg et al. 2018; Thema et al. 2017)	NA	(Rao and Pachauri 2017; Hejazi et al. 2015; Song et al. 2016; Holland et al. 2015; Fricko et al. 2016; McCollum et al. 2018)	(Wu et al. 2018; Immerzeel et al. 2014; Correa et al. 2017; Mzavanadze 2018; Thema et al. 2017)	(Usman et al. 2020; Cabeza and Cháfer 2020b)	(Gonçalves et al. 2021; Montoya and Perea-moreno 2020; Reindl and Palm 2020; Singh et al. 2020; Shahid 2018)	(Guo et al. 2020; Üрге-Vorsatz et al. 2020)

Mitigation Options	Economic		Socio-cultural			Institutional		
	Costs in 2030 and long term	Employment effects and economic growth	Public acceptance	Effects on health & wellbeing	Distributional effects	Political acceptance	Institutional capacity & governance, cross-sectoral coordination	Legal and administrative feasibility
Envelope improvement		(Ürge-Vorsatz et al. 2016; Mirasgedis et al. 2014; Alawneh et al. 2019; Bleyl et al. 2019; European Commission 2016; Niemelä et al. 2017; Mofidi and Akbari 2017; McCollum et al. 2018; Saheb et al. 2018; Thema et al. 2017)	(Abreu et al. 2019; Allcott and Greenstone 2012; Azizi S Nair T 2019; K 2018; Bright et al. 2019; Curtis et al. 2017; Friege 2016; García-López and Heard 2015; Howarth and Roberts 2018; Ketchman et al. 2018; Kim et al. 2019; Lilley et al. 2017; Mortensen et al. 2016; Ozarisooy and Altan 2017; W.Y et al. 2016; Tsoka et al. 2018; Zuhair et al. 2017; Miezi et al. 2016; Reindl and Palm 2020)	(Abreu et al. 2019; K 2018; Bright et al. 2019; Curtis et al. 2017; Friege 2016; Kim et al. 2019; Lilley et al. 2017; Miezi et al. 2016; Mortensen et al. 2016; Reindl and Palm 2020; W.Y et al. 2016; Tsoka et al. 2018; Zuhair et al. 2017; Allcott and Greenstone 2012; Azizi S Nair T 2019; García-López and Heard 2015; Howarth and Roberts 2018; Ketchman et al. 2018; Ozarisooy and Altan 2017)	(Payne et al. 2015; Tonn et al. 2018; Liddell and Guiney 2015; Mastrucci et al. 2019; Thomson et al. 2017; Boermans et al. 2015; Ürge-Vorsatz et al. 2016; Alawneh et al. 2019; Saheb et al. 2018; Thema et al. 2017)	(Enker and Morrison 2020; Kwag et al. 2020; Liu et al. 2020)	(Schwarz et al. 2020; Yan et al. 2017)	(Chandel et al. 2016; Sun et al. 2016; Pérez-Bella et al. 2017)
Heating, ventilation and air conditioning (HVAC)		(McCollum et al. 2018; Ürge-Vorsatz et al. 2016; Mirasgedis et al. 2014; Alawneh et al. 2019; Bleyl et al. 2019; European Commission 2016; Niemelä et al. 2017; Mofidi and Akbari 2017; Saheb et al. 2018; Thema et al. 2017)	(Bevan et al. 2020; Clancy et al. 2017; Cunha et al. 2020; Curtis et al. 2018; Heiskanen and Matschoss 2017; Qiu et al. 2014; Si and Marjanovic-Halburd 2018; N.M and Moğulkoç 2018; Mata et al. 2021; Bright et al. 2019; Christidou et al. 2014; Mortensen et al. 2016; Azizi S Nair T 2019; Ketchman et al. 2018; TL 2020)	(Willand et al. 2015; Balaban and Puppim de Oliveira 2017; Tonn et al. 2018; Ürge-Vorsatz et al. 2016; Mzavanadze 2018; Liddell and Guiney 2015; Mastrucci et al. 2019; Thema et al. 2017).	(Mänberger 2018; Tonn et al. 2018; Liddell and Guiney 2015; Ürge-Vorsatz et al. 2016; Mastrucci et al. 2019; Alawneh et al. 2019; Thema et al. 2017)			
Efficient Appliances		(McCollum et al. 2018; Ürge-Vorsatz et al. 2016; Mirasgedis et al. 2014; Alawneh et al. 2019; Bleyl et al. 2019; European Commission 2016; Niemelä et al. 2017; Mofidi and Akbari 2017; Saheb et al. 2018; Thema et al. 2017)	(Bonan et al. 2017; Figueroa 2016; Hernandez-Roman et al. 2017; Johansson et al. 2015; Rey-Moreno and Medina-Molina 2020; Wang et al. 2019; Zografakis et al. 2012; Christidou et al. 2014; Reindl and Palm 2020; Mata et al. 2021; Ketchman et al. 2018)	(Balaban and Puppim de Oliveira 2017; Tonn et al. 2018; Ürge-Vorsatz et al. 2016; Mzavanadze 2018; Willand et al. 2015; Rosenthal et al. 2018; Thema et al. 2017).	(Berrueta et al. 2017; Hanna et al. 2016; McCollum et al. 2018; Ürge-Vorsatz et al. 2016; Alawneh et al. 2019; Thema et al. 2017)	(Gerke et al. 2017; McNeil et al. 2013; Singh et al. 2019)	(Rahman et al. 2015; Russo et al. 2018; Mahlia and Saidur 2010)	(Rahman et al. 2015; Russo et al. 2018; Mahlia and Saidur 2010)




Change in construction methods		NE	(Olawumi et al. 2018; Oestereich and Teuteberg 2019; Huang et al. 2021)	(Harb et al. 2018; Xiong et al. 2019; Sotayo et al. 2020; Zea Escamilla and Habert 2014; Escamilla et al. 2018; Chang et al. 2018b)	(Winchester and Reilly 2020; Pomponi et al. 2020; Zea Escamilla and Habert 2014; Escamilla et al. 2018; Chang et al.; 2018b)	(González Mahecha et al. 2020; Succar and Kassem 2015; Kassem and Succar 2017; Yang and Chou 2018; Li et al. 2018; Li et al. 2020)		
	<b>Economic</b>		<b>Socio-cultural</b>			<b>Institutional</b>		
Mitigation Options	Costs in 2030 and long term	Employment effects and economic growth	Public acceptance	Effects on health & wellbeing	Distributional effects	Political acceptance	Institutional capacity & governance, cross-sectoral coordination	Legal and administrative feasibility
Change in construction materials		(Winchester and Reilly 2020; Churkina et al. 2020; Pomponi et al. 2020; (Nambiar 2019; Zea Escamilla et al. 2016)	(Wang et al. 2014; Zea Escamilla and Habert 2014; Escamilla et al. 2018; Chang et al. 2018b; Obiri et al. 2020; INBAR 2019)	(Harb et al. 2018; Xiong et al. 2019; Sotayo et al. 2020; Zea Escamilla and Habert 2014; Escamilla et al. 2018; Chang et al. 2018b; Nfornkah et al. 2020)	(Winchester and Reilly 2020; Pomponi et al. 2020; Zea Escamilla and Habert 2014; Escamilla et al. 2018; Chang et al. 2018; Obiri et al. 2020)	(Himes and Busby 2020; Kremer and Symmons 2018; Laguarda Mallo and Espinoza 2015; Nfornkah et al. 2020)		
Active and passive management and operation		(McCollum et al. 2018; Saheb et al. 2018; Thema et al. 2017)	(Christidou et al. 2014; Mata et al. 2021; Rey-Moreno and Medina-Molina 2020; Sadeghi et al. 2016; TL 2020)	(Balaban and Puppim de Oliveira 2017; Tonn et al. 2018; Ürge-Vorsatz et al. 2016; Mzavanadze 2018; Mastrucci et al. 2019; MacNaughton et al. 2018; Thema et al. 2017; Saheb et al. 2018)	(Tonn et al. 2018; Ürge-Vorsatz et al. 2016; Mastrucci et al. 2019; Alawneh et al. 2019; European Commission 2016; Saheb et al. 2018; Thema et al. 2017)			
Digitalisation		(Inetrnational Energy Agency 2017; Sovacool et al. 2020)	(Balta-Ozkan et al. 2014; Batalla-Bejerano J Trujillo-Baute M 2020; Jaramillo et al. 2014; Kendel and Lazaric 2015; Mata et al. 2020b; Moser 2017; Nikou 2019; Pal et al. 2019; Park et al. 2018; Poortinga et al. 2012; Safdar et al. 2019; Shih 2013; K 2019; Sundt et al. 2020; Tan et al. 2017; Vassileva and Campillo 2016; Vimpari and Junnila 2019; Zhuang and Wu 2019; Reindl and Palm 2020; Mata et al. 2021; Si	(Inetrnational Energy Agency 2017; Sovacool et al. 2020; Yang et al. 2019)	(Vallés et al. 2016; Ponce de Leon Barido et al. 2018; Inetrnational Energy Agency 2017; Sovacool et al. 2020; Yang et al. 2019)			

			and Marjanovic-Halburd 2018)					
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	Economic		Socio-cultural			Institutional		
Mitigation Options	Costs in 2030 and long term	Employment effects and economic growth	Public acceptance	Effects on health & wellbeing	Distributional effects	Political acceptance	Institutional capacity & governance, cross-sectoral coordination	Legal and administrative feasibility
Flexible comfort requirements		(McCollum et al. 2018; Saheb et al. 2018; Thema et al. 2017)	(Allcott and Greenstone 2012; Batalla-Bejerano J Trujillo-Baute M 2020; Sundt et al. 2020; Cunha et al. 2020) (Ferreira et al. 2018; Liang et al. 2012; Mir-Artigues et al. 2018; Ruokamo et al. 2019; Seidl et al. 2019; Soland et al. 2018; Xu et al. 2018; Yoo et al. 2020)	(Sovacool et al. 2020; Saheb et al. 2018)	(Sovacool et al. 2020; Saheb et al. 2018)			

Circular and shared economy	(Ferreira et al. 2015; Ghisellini et al. 2018; Hart et al. 2019; Schenkel et al. 2015; Vatalis et al. 2013; Witjes and Lozano 2016; Nußholz et al. 2020)	(Patwa et al. 2021; Nußholz et al. 2020) (Ferreira et al. 2015; Hart et al. 2019; Schenkel et al. 2015; Vatalis et al. 2013; Witjes and Lozano 2016; Nußholz et al. 2020; Ghisellini et al. 2018)	(Mata et al. 2020a; Patwa et al. 2021)	(Patwa et al. 2021; Nußholz et al. 2020) (Ferreira et al. 2015; Hart et al. 2019; Schenkel et al. 2015; Vatalis et al. 2013; Witjes and Lozano 2016; Nußholz et al. 2020; Ghisellini et al. 2018)	NE			(Nußholz et al. 2020)
Renewable energy production		(McCollum et al. 2018; Alawneh et al. 2019; Bleyl et al. 2019; European Commission 2016; Niemelä et al. 2017; Mofidi and Akbari 2017; Saheb et al. 2018; Thema et al. 2017)	(Roth et al. 2018; Radmehr et al. 2014; Overholm 2015; Lay et al. 2013; Qureshi et al. 2017; Hai et al. 2017; Kosorić et al. 2019; Jung et al. 2016; Stauch and Vuichard 2019; Jimenez et al. 2016; Sagebiel and Rommel 2014; Groote et al. 2019; Frey and Mojtahedi 2018; Wolske et al. 2018; Dong and Sigrin 2019; Torani et al. 2016; Heiskanen and Matschoss 2017; Vimpari and Junnila 2019; Abreu et al. 2019)	(Burney et al. 2017; Levy et al. 2016; Balaban and Puppim de Oliveira 2017; Tonn et al. 2018; Mzavanadze 2018; Liddell and Guiney 2015; Willand et al. 2015; Rosenthal et al. 2018; MacNaughton et al. 2018; Thema et al. 2017; Payne et al. 2015; Saheb et al. 2018; Grubler et al. 2018; Van de Ven et al. 2019; SunHorizon 2020)	(Hasegawa et al. 2015; Torero De Boeck Supérieur 2015; Leibrand et al. 2019; Ahmad and Byrd 2013; McCollum et al. 2018; Ürge-Vorsatz et al. 2016; Alawneh et al. 2019; Saheb et al. 2018; Thema et al. 2017; Sola et al. 2016)			

1 Note:

2  Assessment still in progress

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